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National Water Summary 1983— Hydrologic Events and Issues

By U.S. Geological Survey

United States Geological Survey Water-Supply Paper 2250

UNITED STATES DEPARTMENT OF THE INTERIOR WILLIAM P. CLARK, Secretary

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FOREWORD

Events of the past few years have placed the Nation's water resources in the forefront of the news. Nearly every day there are reports of one water-related issue or another: A hazardous-waste site feared to be polluting a local water supply, declining ground-water levels, floods taking their toll of life and property, acid rain affecting lakes and streams, or drought conditions affecting crops. Warnings of "the coming water crisis" frequently appear in the media. These reports bring into focus the degree to which society depends upon and is influenced by water.

What is not as prominent in the news are the success stories. For example, 380 billion gallons per day of fresh surface and ground water is being delivered to the Nation's homes, farms, industries, and thermoelectric powerplants. Of this amount, about 280 billion gallons per day is returned to the Nation's rivers and streams, carrying with it large amounts of wastes. Yet, through pollution-control efforts, the water quality of rivers and streams generally is adequate for most uses. In many respects, the water quality is better than it was 20 to 30 years ago, despite the doubling of freshwater withdrawals between 1950 and 1980. There are of course many remaining concerns about water quality-for example, those relating to contamination by synthetic organic chemicals and toxic metals. These concerns presently are being addressed through the technical resources of government, industry, and the academic community.

Although many important water issues must be addressed in the coming decades, the outlook is optimistic. Effective institutional arrangements, water-management techniques, and engineering practices, all based on hydrologic knowledge, will enable the Nation to continue to meet its water demands and to maintain a healthful environment

For more than 100 years, the U.S. Geological Survey has collected, disseminated, and evaluated information on water availability, quantity, and quality to help guide the development, management, and use of the Nation's water resources. Many of the hydrologic investigations by the Geological Survey have been concerned with water conditions at the State and local levels or with specific research topics. However, in the past decade, the Geological Survey has gained an increased national perspective of water-resources conditions through several nationwide investigative programs.

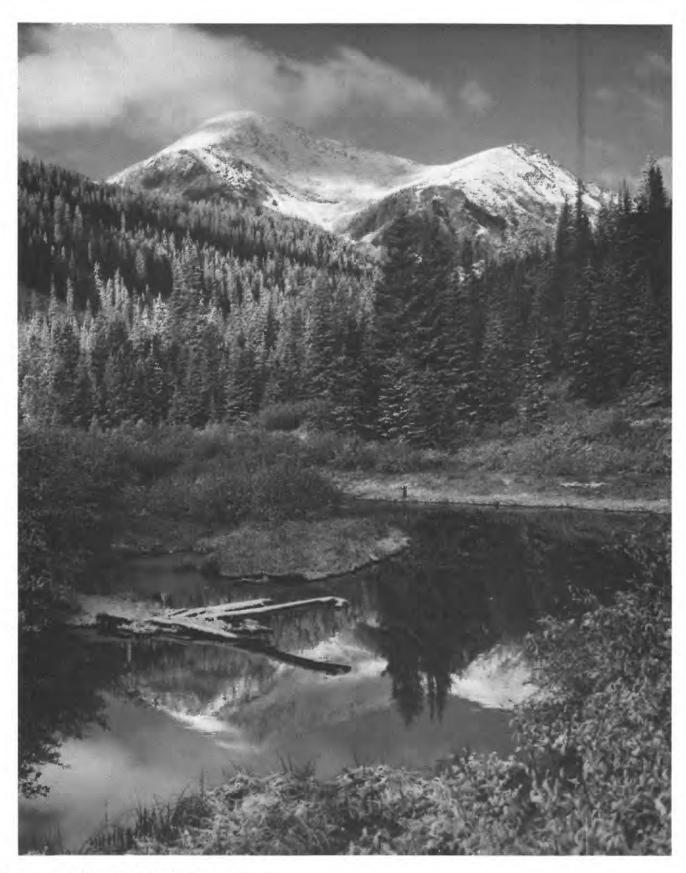
For example, the National Stream-Quality Accounting Network (NASQAN) was begun in 1972 to evaluate the water quality of the Nation's major rivers. Now, with 10 years of data available, water-quality trends can be evaluated statistically. In 1977, moreover, the Geological Survey began the Regional Aquifer-Systems Analysis Program to examine the Nation's major ground-water systems. Also in 1977, the Congress directed the Geological Survey to formalize its water-use-data activities by establishing a National Water-Use Information Program. In 1981, the Hazardous-Waste Hydrology Program was organized to coordinate hydrologic research and investigations of the disposal of toxic chemical and radioactive wastes. These national investigative programs, coupled with hydrologic investigations conducted by the Geological Survey in cooperation with more than 800 State and local agencies, provide much information upon which to base a summary of national water conditions.

In March 1983, the Secretary of the Interior directed the Geological Survey to prepare a National Water Summary. The Secretary also directed the Department of the Interior's Office of Water Policy to analyze in a separate report issues documented in the Geological Survey's National Water Summary from the viewpoint of public policy and to outline water-policy options.

Water-Supply Paper 2250, "National Water Summary 1983—Hydrologic Events and Issues," presents an overview of the hydrologic events and water conditions from January 1982 through August 1983. It describes major water issues that presently are of concern to the States as well as to the Nation and provides a hydrologic perspective on these issues. The report does not incorporate certain mission-oriented water concerns of other Federal agencies, whose published reports present their perspectives on water issues.

Comments regarding the content of this report are welcome and may be addressed to the Chief Hydrologist, U.S. Geological Survey, 409 National Center, Reston, VA 22092.

Director



Photograph by Dawn Reed, U.S. Geological Survey.

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NATIONAL WATER SUMMARY 1983—HYDROLOGIC EVENTS AND ISSUES

By U.S. GEOLOGICAL SURVEY

SUMMARY

The United States as a Nation possesses abundant water resources and has developed and used those resources extensively. The national renewable supply of water is about 1,400 billion gallons per day (for the conterminous 48 States). Approximately 380 billion gallons per day of freshwater is withdrawn for use by the Nation's homes, farms, and industries, and about 280 billion gallons per day is returned to streams. Although a large percentage of the Nation's waste is carried in this return flow, the quality of water in streams has improved in many respects as a result of the pollution-control programs of recent years. However, much remains to be learned about water quality—particularly the extent of contamination by synthetic organic chemicals and heavy metals, and the effects of these contaminants on human health.

Hydrologic conditions change abruptly in space and in time, and this variability tends to complicate the development and management of water resources and the response to hydrologic problems. What works well in one area may work poorly elsewhere because of geologic, climatic, or institutional differences. What seems important today (the flood or drought or toxic spill) may seem relatively unimportant tomorrow. The period from January 1982 through August 1983 provides examples of the extreme areal and temporal variability of water conditions. Through much of this period, normal and abovenormal precipitation patterns that prevailed over most of the United States filled reservoirs, recharged aquifers, and caused severe flooding in at least 14 States. Heavy precipitation and runoff in the Rocky Mountains and Great Basin caused the Great Salt Lake to experience its greatest seasonal rise in history and caused reservoirs of the Colorado River Storage Project to fill completely for the first time. In contrast, drought prevailed in Florida and in the New York City area early in 1982; in the summer of 1983, deficient rainfall caused crop losses over a large portion of the Nation.

The 1983 National Water Summary reviews current hydrologic conditions and recent events in the United States and provides a broad overview of the hydrologic issues facing the Nation. The summary also includes a description of water issues for each State, the District of Columbia, Puerto Rico, the U.S. Virgin Islands, and the western Pacific Islands under the jurisdiction of the United States. States were chosen as the basis for describing water issues because the country's water resources are managed and controlled, for the most part, by State governments. The State water-issue summaries were prepared by U.S. Geological Survey personnel in each of the States and are based on discussions with more than 130 State and local organizations, reviews of recently published information, and knowledge of water conditions acquired in the course of U.S. Geological Survey studies. The State water-issue summaries identify concerns expressed by State and local water-management officials. In

some cases, they also illustrate the variety of actions that are being taken to resolve these issues.

Because most water problems are local in nature, the State water-issue summaries cannot describe every water situation of concern; some issues may be missing from the descriptions. Taken together, however, these State summaries indicate the major similarities and differences in water issues facing different parts of the country.

Major issues described in this report include (1) the short-term vulnerability of surface-water supplies and shallow ground-water supplies to drought; (2) concerns about the reliability of water supplies as competition for water increases; (3) declining ground-water levels; (4) control of surface-water pollution, especially nonpoint sources of pollution; (5) contamination of ground-water supplies and the mitigation of existing sources of pollution, such as hazardous-waste sites; (6) the potential effects of acidic precipitation; (7) chronic problems of flooding; (8) the impacts of resource development, such as coal mining and low-head hydropower, on water resources; and (9) the development of water allocation and reallocation procedures. Hydrologic perspectives on these issues are discussed in the following paragraphs. Items 1-3 are discussed under the heading "Water availability"; items 4-6 under "Water quality"; items 7-8 under "Hydrologic hazards and land use"; and item 9 under "Institutional and management".

Water availability

The United States has an abundance of fresh surface and ground water. The renewable (long-term) supply of water in streams and aquifers is approximately 1,400 billion gallons per day (for the conterminous United States). That is more than three times the present rate of freshwater withdrawal in the Nation, and about 14 times the national consumptive use of water. Thus, considering only the overall supply of water without regard to development, distribution, or quality, there is no crisis facing the Nation; the resource far exceeds the present level of use. However, this in itself does not guarantee that adequate water supplies of an acceptable quality will be available where and when they are needed in the years to come.

The actual availability and quality of water are determined, to a large degree, by the way in which the resource is developed and managed in the face of changing demands. These matters are governed by human decisions regarding the engineering works required to develop new supplies, the management strategies and operating policies governing the use of existing supplies, the allocation or reallocation of supplies among users or among States, and the policies or actions employed to ensure the quality of water supplies.

In order to understand water-availability issues, it is necessary to make a distinction between the raw resource (the total flow of water through streams and aquifers) and the developed resource (the part of the total flow that is reliably available for use). The characteristics of the developed resource are a function of the raw resource and of the existing structures and institutions that control its use.

The limits imposed by the availability of the raw resource are important in the Colorado River basin, the Rio Grande basin, the Great Basin, parts of the High Plains, and parts of California. In these areas, the ratio of present consumptive use to the renewable supply of water is high, and water available for additional development is limited. In most other areas of the country, the availability of the raw resource does not now constitute a significant limit. The availability of the developed resource, however, imposes limits almost everywhere. Typically, the rates of withdrawal and use in an area increase gradually over time, but the storage and distribution facilities that provide the developed supply may fail to keep pace with these increases. The result is a decline in the reliability of supply—that is, supplies become more vulnerable to drought. This vulnerability can be diminished by building surface-water reservoirs, using ground water, improving water-supply forecasting and improving overall management of the existing facilities.

In recent years, the rate of reservoir construction has slowed considerably, whereas ground-water use has accelerated. There is a growing recognition that the best reservoir sites have already been put to use, and that new reservoir development is likely to be less cost-effective than that which has occurred in the past. Nevertheless, the potential for creating a larger developed supply through the construction of new reservoirs appears to be good in most regions of the country, except for the arid Southwest.

In three areas where the raw resource is limiting—the lower Colorado River basin, the High Plains, and California—sustained withdrawals of ground water from storage have occurred in recent decades. Although these withdrawals have maintained high levels of supply to these areas, they cannot continue indefinitely. As groundwater levels fall, increasing pumping costs and decreasing well yields will force gradual reductions in pumping. This has already begun to happen in the southern High Plains and in some parts of Arizona. In contrast, ground-water development in humid areas such as Florida and the Atlantic Coastal Plain has been characterized by diversion of water from streamflow or from evapotranspiration, rather than by extended withdrawals from storage. In these areas, ground-water development is a substitute for the construction of surface-water storage and convevance facilities.

All of the State water-issue summaries refer to water-availability issues or to related management issues. Concern is expressed over the future of certain instream uses (navigation, fish habitat, and waste assimilation) as diversions continue to grow. Many of the State water-issue summaries point to ground-water development as the primary means of increasing developed supplies or increasing the reliability of existing supplies.

Water quality

The quality of the Nation's ground- and surface-water supplies generally is adequate, although numerous problems exist. Contamination of ground and surface waters is mentioned frequently in the State water-issue summaries. The sources of contamination noted most frequently include sewage-treatment plants, industrial plants, coal mines, spills, urban runoff, agricultural runoff, feedlots, landfills, and naturally saline waters. The hazardous wastes most often mentioned are synthetic organic compounds and toxic metals.

Data collected from major streams during the period 1974-81 by the U.S. Geological Survey indicate improvement in some aspects of water quality and deterioration in others. In particular, lead concentrations and bacterial counts show widespread declines, whereas some other metals, nutrients, and inorganic compounds show increases. Insufficient data were available to permit a similar evaluation of trends in synthetic organic compounds in major streams; however, the presence of these compounds in streams, and particularly in stream-bottom sediments, has been demonstrated in a number of studies. State water-issue summaries indicate that considerable progress has been made in the control of point-source pollution of surface water, especially industrial point sources. The serious surface-water-quality problems of the past, depressed levels of dissolved oxygen and high bacterial counts, appear to be much less extensive today. However, further improvements in surface-water quality will require increasing attention to the difficult task of controlling nonpoint sources of pollution.

Ground-water quality is influenced by point and nonpoint sources of contamination. The State water-issue summaries focus predominantly on point-source pollution from landfills, lagoons, and disposal pits. This concern apparently results from several recent, interrelated developments: (1) increased Federal and State efforts to identify and cope with hazardous wastes; (2) discoveries of pollution that have been widely reported by the media; (3) advances in chemical-detection equipment and techniques; and (4) growing lists of substances judged to be carcinogenic and mutagenic. As the State summaries indicate, neither the full extent nor the full impact of ground-water pollution by hazardous waste has been determined. Efforts to delineate and monitor the known occurrences of ground-water pollution and studies of known disposal sites to determine possible pollution of water resources are increasing and now involve every State. These efforts are hampered, however, by the lack of knowledge about local ground-water flow near waste sites, by lack of funding for comprehensive water analyses, and by a shortage of qualified investigators.

Point-source ground-water pollution tends to be concentrated in urban areas, where adverse effects include contamination of water supplies and the seepage of contaminated ground water into streams, drains, or ditches. By contrast, nonpoint sources may affect broad regions, including urban and rural settings. However, little quantitative data are available on the influence of nonpoint sources of contamination on ground-water quality.

Acidic precipitation is mentioned as an issue of concern in about half of the State water-issue summaries. Long-term observation of streams by the U.S. Geological Survey in remote locations suggests that the effects of acidic precipitation are decreasing in the Northeast, but increasing in other areas of the Nation.

Hydrologic hazards and land use

Flooding remains a major issue nationwide despite more than 40 years of major Federal flood-control effort and the recent application of flood-zoning and floodinsurance programs. Average annual flood damages have been increasing during this century at an annual rate of about 4 percent in real dollars, and there is some indication that this rate has increased during the last decade to about 6 or 7 percent per year. There is widespread concern over the safety of dams. The problem of increased flooding brought about by urbanization has received considerable attention, and is being addressed by laws and regulations in many parts of the Nation.

Land subsidence and sinkhole development are two hazards that are caused or exacerbated by the development of ground water in certain types of geologic environments. Subsidence is well understood scientifically, and some jurisdictions have taken actions to manage the

Erosion and sedimentation present problems related to loss of topsoil, filling of reservoirs and navigation channels, and transport of contaminants that attach to the sediments. Methods to control erosion are effective in many situations, but the associated sedimentation problems may persist for decades or centuries.

The extraction of minerals can have substantial impacts on water resources through contamination of surface and ground water, disruption of aquifers by mining, or competition for water with other users. This competition is of particular concern in regard to coal development as a result of water use for powerplant cooling or coalslurry pipelines. The development or rehabilitation of many small hydroelectric plants may affect streamflow and sedimentation on small streams.

Institutional and management

Water moves through the hydrologic cycle without regard to individual property lines and political boundaries. Thus, the quantity and quality of water available for use at one location may be affected by water use,

waste disposal, or weather-modification practices at another location. Similarly, the cost of increasing the available water supply in one area may be affected by water-resources development somewhere else. It is this interdependence of water users that gives rise to many water issues and complicates the "rules of the game" by which water is managed.

Water-management rules, laws, and conventions in the United States have evolved in response to watermanagement problems. There has been a continual evolution of institutions designed to allocate water among competing users, resolve disputes, and promote public health, safety, and the general welfare. Because these institutions have evolved in different historical settings and because they reflect the customs, ethics, and physical environment of the people involved, they form a complex mosaic that is always undergoing change.

These changes occur as the resource becomes increasingly scarce. State water-right systems, for example, originally were designed primarily to protect a static pattern of water use, once that pattern had been achieved. Increasingly, these same institutions are faced with the problem of facilitating transfers of water rights from existing uses to new uses, while simultaneously protecting other water-right holders. The problem of reallocating scarce waters differs from the problem of providing and supporting new allocations from a relatively abundant supply. It appears that water-right markets are evolving as a mechanism for reallocation in those areas of the West where the demand for water is great relative to the available supply. In the East, where competition for water is growing, there is some movement in the direction of requiring permits for surface- and ground-water withdrawals.

Water-management institutions and systems change as the knowledge of water resources changes. As it becomes possible to predict the effects of one water user's actions on another, laws and regulations will change in order to manage these effects. Similarly, recognition of the benefits of adopting new, more integrated water-management approaches will lead to the changes in laws, treaties, compacts, or agreements necessary to achieve these benefits.

INTRODUCTION

The public has come to expect abundant, clean, safe, and inexpensive water at the turn of the tap. Most people recognize that water, although abundant, is unevenly distributed across the United States. The Western United States, with the exception of the coastal and mountainous areas, is arid or semiarid, whereas the Eastern United States is humid. Daily we read or hear of a variety of water conditions and issues that cause widespread concern in every part of the country. Droughts diminish water supplies in the humid East, whereas floods inundate parts of the arid West. Ground-water supplies in some places are contaminated. Declining ground-water levels are said to be affecting broad regions of the country. As a result of these and other water-related events, various writers warn of "the coming water crisis."

The hydrologic events and concerns mentioned above have raised numerous questions about the status of the Nation's water resources. What is the quality of the water? What changes are taking place? What has caused various conditions to develop? What can be done about those matters? Is there a water crisis? To answer such questions, it is necessary to analyze and evaluate existing hydrologic information. Some questions can be answered quickly because there is sufficient hydrologic information. Other questions related to more recent concerns, such as "What is the regional or national extent of ground-water contamination by synthetic organic substances?," cannot be answered immediately because sufficient information has not been accumulated. Years may be needed to conduct the necessary research and obtain the needed hydrologic information.

Periodic analysis of national water conditions and identification of water issues can help to identify deficiencies in water-related information and can serve as the first step in developing water-policy options. Consequently, the purpose of this report and subsequent National Water Summary reports is to describe and analyze the condition of the Nation's water. The Geological Survey's National Water Summary reports will not propose or recommend water policies. However, these reports will summarize the results of recent analyses of water-related information for use by those groups that do formulate policies.

This report is organized in four parts, each of which is independent but related to the other parts. The four parts are:

Man and the hydrologic cycle, which provides an overview of hydrologic processes and man's interaction with those processes, particularly in such areas as water supply, agriculture, and urbanization.

Selected hydrologic events for January 1982 through August 1983, which provides a synopsis of the hydrologic events that occurred during that period. This part covers rapidly changing water-resources conditions, as distinct from long-term or gradually evolving conditions and issues. It provides background for many of the water-availability and hydrologic hazard issues discussed in subsequent parts.

Hydrologic perspectives on water issues, which provides background information and a hydrologic perspective for most of the issues described in the in-

dividual State summaries of water issues. Extensive references to current studies and additional information sources also are included.

State water issues, which summarizes the water issues of concern for each State, the District of Columbia, Puerto Rico, the U.S. Virgin Islands, and western Pacific Islands under United States jurisdiction. These issues are grouped in four categories: water availability, water quality, hydrologic hazards and land use, and institutional and management. Each State summary includes a map that shows the location of areas affected by or involved in specific issues, a summary table of water-use data, and a list of selected references.

The State water issues described in this report are the result of consultations between U.S. Geological Survey personnel in each State and more than 130 State and local organizations concerned with water, from May through July 1983. Many of these organizations cooperate with the U.S. Geological Survey in water-resources investigations. The U.S. Department of the Interior's Office of Water Policy also cooperated in this activity by arranging for representatives of the Governors to review the issues relating to their States.

Various aspects of the Nation's water resources have been assessed in a number of important studies. The U.S. Water Resources Council's (1978) Second National Assessment reviewed in considerable detail water conditions and issues for the base year of 1975. An earlier study by the National Water Commission (1973) provided one of the most comprehensive reviews of water-resources policies to date. The Commission's report made more than 200 specific recommendations to improve future water policies.

Other Federal studies of interest include the annual report of the U.S. Council on Environmental Quality (1982); the National Waterways Study, in preparation by the U.S. Army Corps of Engineers; and the 1982 National Water Quality Inventory, in preparation by the U.S. Environmental Protection Agency. The Soil Conservation Service (U.S. Department of Agriculture, 1982) and the U.S. Forest Service (1981) have produced assessments of soil, water, and forest and range lands as related to their agricultural and forestry policies and programs.

National associations and private groups also have been active in examining water issues. The National Conference of State Legislatures (Morandi and Lazarus, 1982) reviewed water-resources-management issues and options as part of a broader study that considers the interactive, long-range nature of water, land, and renewableresource issues. The Council of State Governments (1981, 1982) reported on water-resources-management and water-quality-planning issues in the context of State programs. The Conservation Foundation (1982) assessed the state of the environment and also reviewed a number of the water-issue and water-policy studies referred to above (Metzger, 1983). Many other groups, such as the Interstate Conference on Water Problems (1983), National Society of Professional Engineers (1981), and the American Institute of Professional Geologists (1983), have prepared position papers on water issues and policies.

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Arkansas Geological Commission Arkansas Department of Pollution Control and Ecology Arkansas Soil and Water Conservation Commission

California

Agricultural Water Quality Management Group, AQM-The Tulare Lake Basin California Department of Water Resources Division of Planning Flood Operations Branch Geology and Ground Water, Northern District California Regional Water Quality Control Board, Central Valley Region California State Office of Emergency Services

Colorado

Department of Natural Resources Colorado Water Conservation Board Office of the State Engineer

Connecticut

Connecticut Department of Environmental Protection

Connecticut Department of Health Services

Delaware

Delaware Department of Natural Resources and Environmental Control Water Supply Section Delaware Geological Survey

Florida

Florida Department of Environmental Regulation

Northwest Florida Water Management District

South Florida Water Management District

Southwest Florida Water Management District

St. Johns River Water Management District

Suwannee River Water Management District

Georgia

Department of Natural Resources
Environmental Protection Division
Georgia Geologic Survey
Water Protection Branch
Water Resources Management Branch

Hawaii and other Pacific Areas

Hawaii Department of Land and Natural Resources Commonwealth of the Northern Marianas

Government of American Samoa

Government of Guam

Federated States of Micronesia

Republic of Palau

Idaho

Idaho Department of Water Resources

Illinois

Illinois Department of Conservation Illinois Department of Transportation Illinois Environmental Protection Agency

Indiana

Indiana Department of Natural Resources
Division of Reclamation
Division of Water
Indiana State Board of Health

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Iowa Geological Survey University Hygienic Laboratory, University of Iowa

Kansas

State Board of Agriculture, Division of Water Resources

Kansas Department of Health and Environment Kansas Water Office

Kentucky

Kentucky Geological Survey Kentucky Natural Resources and Environmental Protection

Louisiana

Louisiana Department of Transportation and Development Office of Public Works

Maine

Maine Department of Environmental Protection Maine Department of Conservation Geological Survey

Maryland and the District of Columbia

Maryland Geological Survey

Massachusetts

Massachusetts Executive Office of Environmental Affairs
Department of Environmental Quality Engineering
Division of Water Pollution Control
Division of Water Supply
Department of Environmental Management
Division of Water Resources

Michigan

Michigan Department of Natural Resources

Minnesota

Minnesota Department of Natural Resources Minnesota Pollution Control Agency

Mississippi

Mississippi Department of Natural Resources Bureau of Land and Water Resources Bureau of Pollution Control Bureau of Geology

Missouri

Missouri Department of Natural Resources

Montana

Montana Bureau of Mines and Geology Montana Department of Natural Resources and Conservation

Nebraska

Nebraska Department of Water Resources Nebraska Natural Resources Commission University of Nebraska, Conservation and Survey Division

Nevada

Nevada Department of Conservation and Natural Resources Division of Environmental Protection Division of Water Resources Nevada Bureau of Mines and Geology, University of Nevada

New Hampshire

New Hampshire Water Resources Board

New Jersey

New Jersey Department of Environmental Protection Division of Water Resources Bureau of Water Supply Planning Bureau of Groundwater Management Resources Evaluation Section

New Mexico

Office of State Engineer

New York

Long Island Regional Planning Board Monroe County Water Authority Nassau County Department of Public Works New York City Department of Environmental Protection Air and Water Resources/Energy New York State Department of Environmental Conservation, Division of Water New York State Department of Health, Division of Environmental Health Suffolk County Department of Health Services Suffolk County Water Authority

North Carolina

North Carolina Department of Human Resources Division of Health Services Water Supply Branch Solid and Hazard Waste Branch North Carolina Department of Natural Resources and Community Development Division of Environmental Management Water Ouality Section Groundwater Section Division of Land Resources Division of Marine Fisheries Office of Water Policy

North Dakota

North Dakota State Health Department Environmental Health Section Water Supply and Pollution Control Division North Dakota State Water Commission Hydrology Division

Ohio

Ohio Department of Natural Resources, Division of Water

Oklahoma

Oklahoma Geological Survey Oklahoma Water Resources Board

Oregon

Oregon Department of Environmental Quality Oregon Water Resources Department

Pennsylvania

Pennsylvania Department of Environmental Resources Bureau of Dams and Waterway Management Bureau of Solid Wastes and Management Bureau of Water Quality Management Office of Resource Management

Puerto Rico and the U.S. Virgin Islands

Puerto Rico Department of Natural Resources Puerto Rico Environmental Quality Virgin Islands Department of Public Works

Rhode Island

Rhode Island Statewide Planning Program Rhode Island Water Resources Board

South Carolina

State Department of Health and Environmental State Water Resources Commission

South Dakota

South Dakota Department of Water and Natural Resources

Tennessee

Memphis Light, Gas and Water Division Water Operations and Shops Tennessee Department of Public Health Division of Water Management **Engineering Section** Tennessee Department of Transportation

Texas

Texas Department of Water and Natural Resources

Utah

Department of Natural Resources Division of Water Rights Division of Water Resources

Vermont

Agency of Environmental Conservation Vermont Department of Water Resources and Environmental Engineering

Virginia

Virginia Water Control Board

Washington

Washington Department of Ecology Washington Department of Fisheries Puyallup Indian Nation

West Virginia

West Virginia Department of Natural Resources Division of Water Resources West Virginia Geological and Economic

Wisconsin

Wisconsin Department of Natural Resources Bureau of Research Wisconsin Geological and Natural History Survey

Wyoming

Wyoming State Engineer

MAN AND THE HYDROLOGIC CYCLE

Understanding the interactions between man's activities and the processes involved in the hydrologic cycle is one of the goals of hydrologic research. This understanding provides the foundation upon which to design water policies and water-management practices. As will be shown in this part, man's activities are an integral and an inseparable part of the hydrologic cycle (Matalas and others, 1982).

Water constantly circulates from the sea, to and through the atmosphere, to the land, and eventually returns to the sea by streamflow and to the atmosphere (by way of transpiration and evaporation) from the sea and land surfaces. This circulation pattern is termed the "hydrologic cycle" and is often described as a gigantic distillation machine. This movement of water and moisture is driven by energy from the sun and involves a number of interrelated processes, such as precipitation, evaporation, transpiration by plants, soil infiltration, surface runoff, and ground-water flow; it also involves a variety of geochemical and biological processes.

The magnitude of the quantity of water transported by the hydrologic cycle is illustrated by the gross water budget of the conterminous United States, as shown in figure 1. Of the approximately 40,000 billion gallons per day (bgd) of water vapor that pass over the conterminous United States, about 4,200 bgd falls as precipitation. About two-thirds of this precipitation (2,800 bgd) is returned to the atmosphere through evapotranspirationloss of water from a land area through transpiration of plants and evaporation from the soil and water surfaces. The remaining 1,400 bgd, depending upon the properties of the land surface, soils, and vegetation, discharges directly to streams, lakes, or to the ocean, or seeps into the ground, where it goes into storage and subsequently discharges to surface-water bodies. During its journey to the ocean, some of this water is withdrawn from aguifers and streams for various uses by man, returned to its source (usually to streams), and withdrawn again several times. These uses and reuses of water involve the total withdrawal of approximately 380 bgd of freshwater, of which about 100 bgd is consumptively used (Solley and others, 1983). The total amount of water that returns to the ocean is about 1,300 bgd.

The renewable water supply of the conterminous United States is about 1,400 bgd. Consumptive use of water is only a small part (about 7 percent) of the renewable supply. In addition, there is a very large volume of ground water in storage. Thus, in the aggregate, there is no overall shortage of water. There are, however, many problems of local and regional supply because the desired amount of water is not always available at the right place, at the right time, and of the right quality for the intended use.

Many of man's activities affect the distribution of water on the Earth and in the atmosphere by directly consuming or evaporating water, by altering the land and vegetation, or by affecting the climate. These activities also alter the quality of water. An example of the effects of one of man's activities is the pumping of water from a well drilled in an alluvial aquifer near a stream. The withdrawal of ground water adjacent to the stream may reduce the seepage of ground water into the stream or cause water from the stream to move toward the well, thereby reducing the streamflow available for use downstream. If the water is used to irrigate crops, it may dissolve salts from the soil. During irrigation, about 50 to 80 percent of the water will return to the atmosphere through evapotranspiration; the remaining amount carries the dissolved salts and returns to the water table or to a stream where it increases the dissolved-solids content.

Alteration of the land surface by different land uses may significantly affect the hydrologic response of a drainage basin to precipitation. In an urban setting, for example, buildings, streets, parking lots, and other impervious surfaces prevent precipitation from infiltrating into the ground where it could be available for pumping or for base flow to streams. Conversely, impervious surfaces and storm sewers can increase the volume and rate of runoff as a result of decreased infiltration and decreased roughness of the drainage basin. The result may be increased discharge of small streams, which can cause channel erosion and flooding.

The chemical and physical quality of the runoff also is altered by different land uses. Construction without adequate erosion control allows soils to erode rapidly, which adds a large quantity of sediment to local streams. Urban runoff may flush heavy metals, oil, grease, and other natural and synthetic organic matter from streets and parking lots into the stream system. Agricultural runoff may contain sediment, fertilizers, and pesticides. In short, the land-use practices of an area influence the quality of both surface and ground water.

Some of the more subtle effects of land modification include changes in surface roughness, surface reflectance, vegetation, moisture-holding capacity of the soil, and thermal characteristics of the surface, all of which alter the transfer of moisture and heat between land and air. Draining a wetland or deforesting an area, for example, decreases local evaporation and transpiration and increases runoff (Mather, 1978). Concentrations of dust particles and aerosols and thermal convection over urban areas increase precipitation and increase the frequency of fog, cloudiness, and thunderstorms (Eagleson, 1982).

Changes in the quality and quantity of water transported in the hydrologic cycle and the associated climatic changes may range widely over space and time. Some changes affect only a few square miles; others may affect the global climate. Some changes may be observed in very short periods of time; others may take years or centuries.

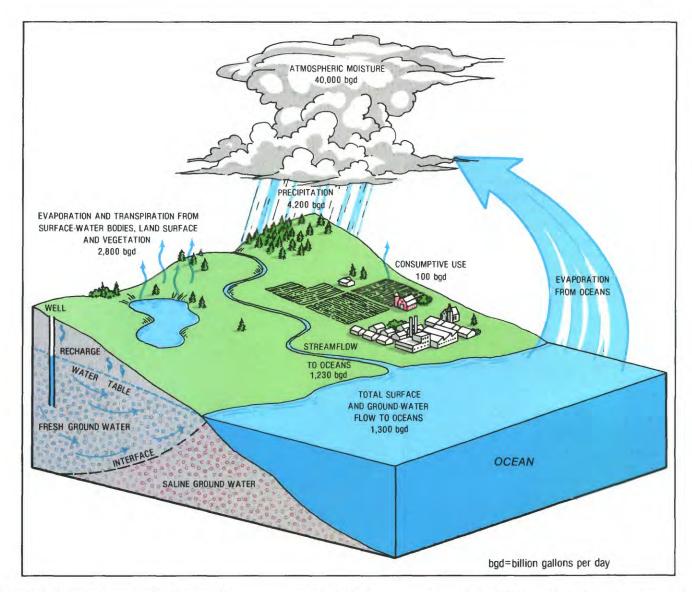


FIGURE 1. Hydrologic cycle showing the gross water budget of the conterminous United States. (Data from Langbein and others, 1949; Solley and others, 1983.)

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SELECTED HYDROLOGIC EVENTS FOR JANUARY 1982 THROUGH AUGUST 1983

A series of significant and diverse hydrologic events that occurred during 1982 and the first 8 months of 1983 kept water resources in the news almost constantly. These events highlight the degree to which our economy, health, and welfare are dependent upon water. Often, these hydrologic events are soon forgotten, but it is important to learn from them and to understand the factors that contribute to their occurrence. Some of the more significant hydrologic events that occurred from January 1982 through August 1983 are listed in table 1. The geographic locations of the events are shown in figure 2.

Many of the extreme hydrologic events of 1982 and early 1983 are manifestations of a single, unified, global-scale atmospheric phenomenon known as an El Niño-Southern Oscillation (ENSO) event (Philander, 1983). An ENSO event is characterized by a shift in the atmospheric and oceanic flows of the equatoral Pacific from an easterly to a westerly direction and a resulting increase in water temperature in the Pacific Ocean. These oceanic and atmospheric changes lead to variations in the distribution

and intensity of pressure fields and shifts in storm tracks worldwide (Namias, 1976; Barnett, 1981; Horel and Wallace, 1981). The time interval between successive ENSO events varies from 2 to 10 years.

The ENSO event of 1982-83 was atypical in that it developed earlier (late summer of 1982 rather than the usual late autumn), intensified more rapidly, persisted longer (into the spring of 1983), and was more intense than normal. Storm tracks that ordinarily would pass over Western Canada were displaced to the Western United States. This storm activity resulted in extensive damage all along the West Coast. These storms produced record snow accumulations in the Sierra Nevada and Rocky Mountains, giving rise to severe floods in the spring of 1983 throughout much of the West. Increased storm activity along the Gulf Coast, which also tends to occur during ENSO activity, produced excessive rain and severe flooding and erosion in Louisiana, Mississippi, and Florida (Rasmusson and Hall, 1983).

TABLE 1.—Significant hydrologic events, January 1982-August 1983

Location (See fig. 2)	Date	Event			
1982					
1	January	Rains of January 3-5 in the San Francisco Bay area, California, triggered disastrous mudslides. A rainfall of 13.5 inches was reported at Kentfield in Marin County. Hundreds of homes were destroyed or damaged. Peak flows on streams were the highest since 1955, although their recurrence intervals were only in the 20- to 30-year range.			
2	do	Torrential rains on January 3-4 in Alabama contributed to the development of sinkholes near Sylacauga and Calera. The recurrence intervals of the floods caused by the rains equaled or exceeded 50 years.			
3	February	Moderately severe flooding occurred in the State of Washington on February 20-21. Peak discharge on the Klickitat River had a recurrence interval between 25 and 50 years.			
4	do	Heavy rainfall west and north of Atlanta, Ga., produced floods on several small streams. These floods had recurrence intervals of 50 to 60 years.			
5	March	A prolonged drought in south Florida ended as a result of near normal rainfall in February and the first 2 weeks of March. Mandatory water-use restrictions were eased.			
6	do	An eruption of Mount St. Helens on March 19 caused a snowmelt and debris flood on the Toutle River system in Washington.			
7	do	Extensive flooding, caused by runoff from a warm rain falling on a dense snowpack, occurred throughout northern Indiana, southern Michigan, and northwestern Ohio during the last half of the month. Recurrence intervals of maximum flows on many streams equaled or exceeded those of a 100-year flood. Extensive flood damage was experienced in much of northern Indiana. Among the river systems affected were the St. Joseph, Raisin, St. Marys, Maumee, Illinois, and Kankakee.			
8	April	Intense thunderstorms on April 1 in the San Jose area, California, caused near-record flooding in the Coyote Creek basin.			
9	June	Runoff from rains of from 3 to 14 inches during June 4-7 caused widespread damage and severe flooding in Connecticut, Massachusetts, and Rhode Island. Recurrence intervals of these floods were greater than 100 years, and			

were highest in many years.

many dam failures resulted. Ground-water levels in some Connecticut wells

TABLE 1.—Significant hydrologic ovonts, January 1982-August 1983—Continuod

Location (See fig. 2)	Date	Event			
10	do	Heavy rainfall at mid-month caused flooding on several tributaries of the Iowa River downstream from Marshalltown, Iowa, resulting in peak discharges with recurrence intervals of 100 years.			
11	July	Heavy rainfall in northeastern Illinois on July 22 caused severe flooding several suburbs north of Chicago.			
12	do	Runoff from intense rains of up to 9 inches in a 12-hour period on July caused flooding in Pennsylvania in northern Chester County, souther Montgomery and Bucks Counties, and in northeast Philadelphia. High discharges of record occurred on Tacony, Poquessing, Biberr, and Pennyback Creeks.			
13	do	A fishkill due to high biochemical-oxygen demand levels in Pat's Creek near Belmont, Wis., occurred during runoff following a storm on July 6.			
14	do	Lawn Lake Dam on the Roaring River in Rocky Mountain National Park Colo., failed on July 15, and caused severe flooding along Roaring River Fall River, and Big Thompson River and severe damage to the town of Ester Park, Colo.			
15	do	Extensive flooding occured on tributaries to the Des Moines River downstre from Des Moines, Iowa, during July 3-16 from rains totaling almost 2 ft Cedar Creek near Bussey (drainage area, 374 square miles) had estimate peak flows of 100,000 and 80,000 cubic feet per second on July 3 and respectively. The storm of the 16th also caused flooding in central and excentral Iowa.			
16	do	Several thousand rainbow trout were killed when 5,000 gallons of No. 2 die fuel leaked into Spring River at Mammoth Spring, Ark., following a traderailment on July 9.			
17	August	Small streams in northwest Georgia experienced floods that exceeded a 50-ye recurrence interval.			
18	September	Intense thunderstorms that produced 13 to 15 inches of rain struck north-centra. Tennessee on September 2 and west Tennessee on September 13. Runof from these storms caused peak flows that exceeded previous maximums a Wolf River near Byrdstown, Cain Creek near Fruitland, and Beaver Cree at Huntingdon.			
19	do	Record high rainfall along the Wasatch Front in northern Utah, on Septembe 25-26, caused serious flooding along Big and Little Cottonwood Creeks Estimated recurrence intervals of the storm and floods was 100 years.			
20	October	A sinkhole which developed in Lake Jackson near Tallahassee, Fla., during October 23-25, drained about two-thirds of the 4,000-acre lake.			
21	do	Ground water was contaminated when about 7,500 gallons of carbon tetrachloride were spilled in the town of Barcelonata, in northern Puerto Rico.			
22	December	Floods that began in December and continued into early January 1983 affected an area about 250 miles wide and 1,000 miles long extending from the Great Lakes to the Gulf of Mexico.			
23	do	Forty counties in Arkansas and 15 counties in Missouri were declared disas areas because of flood and tornado damage. Damages in the two-State are exceeded \$500 million. Record high stages occurred in many streams Arkansas, Missouri, Louisiana, Mississippi, and Illinois, and peak discharge exceeded the 100-year flood at several locations in each State.			
24	do	New York City's Delaware River reservoirs dropped to 33 percent of capacity. As a result, the Delaware River Basin Commission restricted New York City's allocation of water from the Delaware to 560 million gallons per day about 70 percent of the city's normal allocation. Restrictions were not removed until May 1983 when the reservoir system was replenished to 100 percent of normal maximum capacity.			

TABLE 1.—Significant hydrologic events, January 1982-August 1983—Continued

Location (See fig. 2)	Date	Event				
	N	1983				
25	January	Severe flooding occurred in north-central Louisiana as a result of heavy rains in late December.				
26	February-March	Drought conditions continued in Hawaii and in the western Pacific.				
27	do	California was plagued with severe storms from the Pacific, which caused record flows on some streams and local floods, mostly in urban areas. Wave damage was extensive in shoreline areas, especially in southern California. Levee failures along the Sacramento and San Joaquin Rivers caused extensive flooding in rural areas.				
28	do	Warm air temperatures during early March, combined with rain on a reconsnowpack, caused major flooding along the Humboldt River in norther Nevada and most small streams in eastern Nevada.				
29	April	Drought conditions continued in Hawaii and in many parts of the wester Pacific. On Oahu, the first 3 months of 1983 were the driest in 105 years, with less than 1 inch of rain recorded at the airport.				
30	do	Heavy rains in the Delaware and Susquehanna River basins on April 16-17 caused flooding on many streams in eastern Pennsylvania.				
31	do	Record-breaking floods in southeastern Louisiana and adjacent parts of Mississippi occurred from the Amite River basin to the Pearl River basin. In Louisiana, the Pearl River at Pearl River reached the highest flood level since 1874. More than 1,500 homes were flooded in St. Tammany Parish (Pearl River basin) and more than 3,000 homes were flooded in East Baton Rouge and Livingston Parishes (lower Amite River basin). Recurrence intervals of flood peaks exceeded 100 years at many locations.				
32	do	Severe flooding in St. Thomas and St. John in the U.S. Virgin Islands on A 19 occurred as a result of as much as 18 inches of rain in 24 hours. Exter areas in Charlotte Amalie were flooded and the airport was closed for 2 day water as much as 2 feet deep. Throughout the islands, floods exceed previously known maximums.				
33	May	Record high streamflows and many mudslides caused extensive damage in northern Utah.				
34	do	A large mudslide occurred in the Ophir Creek basin in Washoe County in western Nevada.				
35	do	The Pearl River at Jackson, Miss., reached its third highest level in history on May 25.				
36	June	Warm air temperatures triggered a rapid snowmelt in the Rocky Mountains and caused extensive flooding in the Colorado River basin. The snowpack was reported to be the greatest in history at many locations. The peak discharge of 65,700 cubic feet per second on June 26 on the Colorado River near the Colorado-Utah State line was highest of record and had a recurrence interval of about 100 years.				
37	do	Extensive flooding occured in Arizona, California, and Nevada downstream from Glen Canyon, Hoover, Parker, Davis, and Imperial Dams on the Colorado River because of reservoir releases that were the largest since the reservoirs were constructed.				
38	do	Floods on the Platte River in Nebraska downstream from North Platte were the highest in over 40 years.				
39	do	Floods on Plum Creek, Lincoln Creek, and the Big Blue River in southeaster Nebraska caused by heavy rains inundated 86,000 acres of farmland.				
40	do	In a few key observation wells in New England, ground-water levels were highest for end of June during the entire 25- to 35-year period of record.				
41	July	Water stored in reservoirs in the Colorado River basin reached the highest level since dams were constructed. Flow over the spillways of Hoover Dam, Nev., began on July 3 for the first time in its history, except for a test of the structure in 1941.				

TABLE 1.—Significant hydrologic events, January 1982-August 1983—Continued

Location (See fig. 2)	Date	Event			
42	do	Great Salt Lake, rose to its highest level since 1924 and was 4,205.00 feet above sea level on July 1, 1983. The seasonal rise of 5.2 feet since September 15, 1982, was the largest continuous rise ever recorded, surpassing the previous high of 3.4 feet in 1906-07.			
43	do	The three major rivers in western Nevada—the Truckee, Carson, and Walker—had the largest flows ever recorded.			
44	do	Floods on several streams in Utah exceeded all previously known maximum floods. A peak flow of 5,500 cubic feet per second on the Sevier River near Lynndyl, Utah, was more than twice that of the 100-year flood.			
45	August	Severe drought plagued a 27-county area in West Texas.			
Not shown	do	Stream flows were lowest of record in parts of Kansas, New Mexico, and South Dakota as the result of a lingering heat wave and below-normal precipitation over large areas from the Rocky Mountains to the East Coast.			

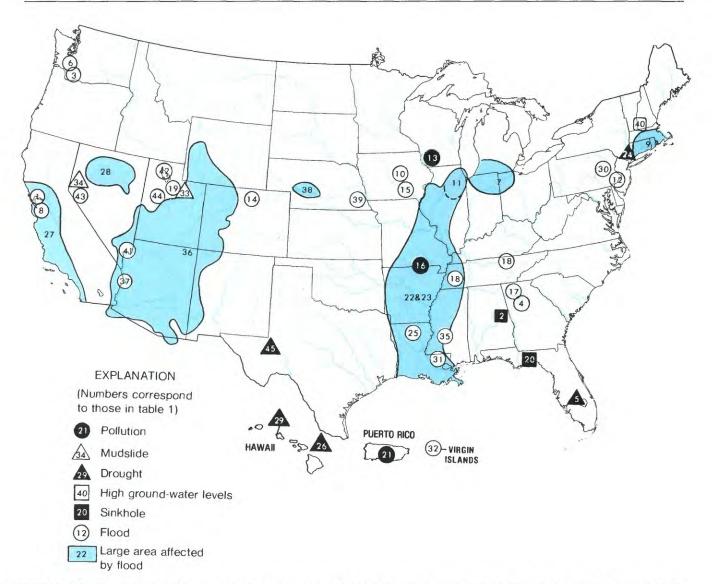


FIGURE 2. Significant hydrologic events in the conterminous United States, Hawaii, Puerto Rico, and the U.S. Virgin Islands, January 1982-August 1983.

PRECIPITATION CONDITIONS

Precipitation is the source of nearly all water that occurs on and beneath the land surface. Average annual precipitation in the United States ranges from a few tenths of an inch per year in the desert areas of the Southwest to 400 inches per year at some locations in Hawaii (fig. 3).

During 1982, precipitation in most of the conterminous United States generally was above normal (fig. 4A). However, less than normal precipitation in 1982 occurred in a large area covering parts of Kansas, Oklahoma, New Mexico, and Texas; in an area covering eastern North Carolina, eastern South Carolina, and northeastern Georgia; and in an area covering most of New Jersey, eastern New York, and central New England.

During the first 6 months of 1983, precipitation was above normal in most of the country (fig. 4B). Again, there were several areas that had less than normal precipitation. A broad area of lower than normal precipitation extended across the northern part of the Nation from Washington eastward through the Great Lakes States, and southward into Kentucky, Tennessee, and northern Georgia. Lower than normal precipitation also occurred in much of Texas, Arkansas, and southeastern New Mexico.

STREAMFLOW CONDITIONS

That part of precipitation that appears in surface-water bodies is called runoff. The distribution and pattern of runoff is determined by precipitation patterns, air temperature, geologic and topographic conditions, vegetation, land use, and other factors.

Average annual runoff in the United States varies widely, as shown in figure 5. Yearly runoff of less than 1 inch is common in parts of the Great Plains, in the Great Basin of Nevada and Utah, and in southern California, Arizona, and New Mexico. In areas of low rainfall, runoff is typically a very small percentage of precipitation; in humid areas, on the other hand, runoff commonly is more than one-half of rainfall. Streamflow was above average in 1982 (fig. 6A) and the first half of 1983 (fig. 6B) in all of the United States except the Pacific Northwest, southern Texas, and scattered small areas in the central and eastern parts of the country. Small percentage departures from normal rainfall can lead to very large percentage departures from normal streamflow. For example, in the first 6 months of 1983, rainfall in the Southwest did not exceed 150 percent of normal in much of the area; however, streamflow was 200-400 percent of normal. In the Gulf States, precipitation of 150 percent of normal yielded streamflows of about 200 percent of normal.

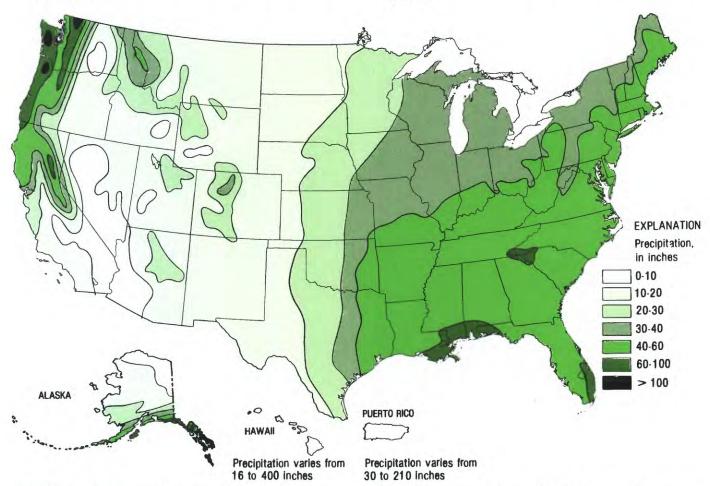


FIGURE 3. Average annual precipitation in the United States and Puerto Rico. (Adapted from U.S. Department of Commerce, 1968.)

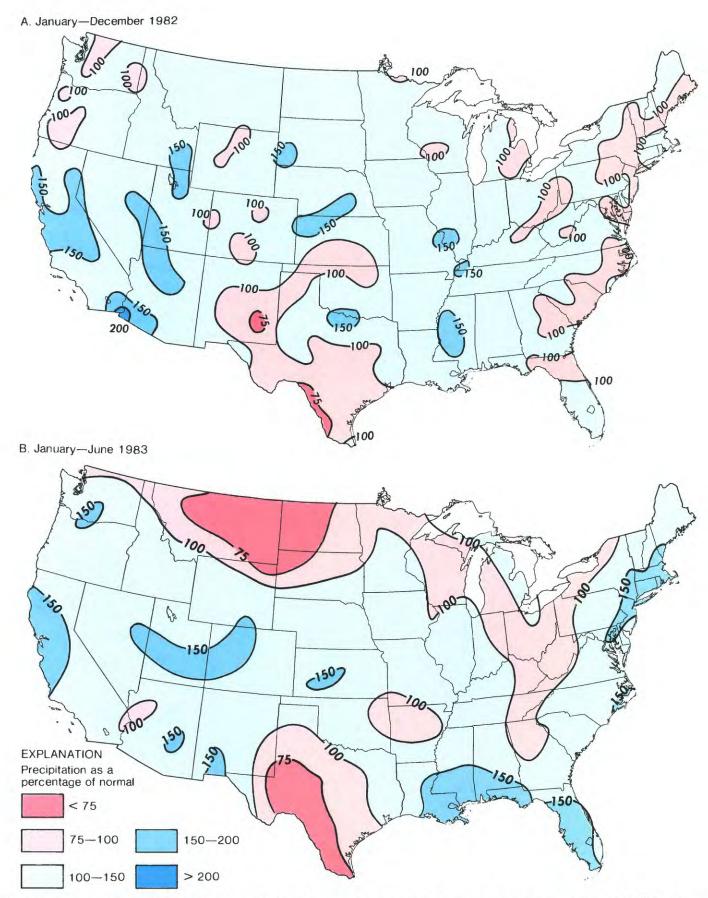


FIGURE 4. Precipitation in the conterminous United States, as a percentage of normal, January-December 1982 (A) and January-June 1983 (B). (Data from National Oceanic and Atmospheric Administration and U.S. Department of Agriculture.)

Most streams exhibit seasonal variations in flow, with high-flow periods corresponding to seasons of high precipitation and low evapotranspiration, or to seasons of snowmelt. Lakes, wetlands, and aquifers tend to smooth out the responses of streamflow to precipitation by storing water and releasing it slowly to streams. Figure 7 shows the typical pattern of seasonal variation for 10 major rivers in the Nation. Actual streamflows for January 1982 through August 1983 are superimposed on the long-term monthly median flow for the period 1951–80.

During January 1982 through August 1983, the flow of most major rivers ranged from normal to well above normal. The Sacramento River at Verona, Calif., flowed at rates above the monthly median flows for each month; flow in many of these months was about twice the monthly median flow. On the opposite side of the country, the St. Lawrence River also flowed at rates above the monthly median flow for each month of this period, although the relative differences were much smaller than for the Sacramento River. In the north-central part of the country, the stream gage on the Mississippi River at Keokuk, Iowa, also recorded flow above the monthly median values.

Other rivers that exhibited above-median flows during this 20-month period, and the number of months in which they exhibited this condition include the Missouri River at Herman, Mo. (19 months); Mississippi River at Vicksburg, Miss. (17 months); Columbia River at The Dalles, Oreg. (15 months); and the Willamette River at Salem, Oreg. (14 months).

In the eastern part of the Nation, streamflow in major rivers generally was in the normal range. The Apalachicola River at Chattahoochee, Fla., exhibited flows generally near monthly median values except during the period from December 1982 through April 1983, when flows were well above median. The Susquehanna River at Harrisburg, Pa., was below monthly median flows from August 1982 through January 1983, followed by abovemedian flows for March through July 1983. Periods of above normal and below normal flow were about equal for the Ohio River at Louisville, Ky.

Except for the Sacramento River, which flowed well above its August median, the other major rivers discussed above were flowing at or near normal rates in August 1983. Although this may seem incongruous with the reports of heat waves in the Midwest and drought in a number of areas of the Nation, it demonstrates that streamflow is related to antecedent meteorological conditions as well as to present conditions. Water that was stored in aquifers, lakes, and reservoirs in the drainage basins of these rivers during the generally wet winter and spring of 1983 maintained relatively high river flows through the dry summer of 1983.

FLOODS

Snowmelt, hurricane rainfall, thunderstorms, and major frontal weather systems can cause runoff sufficient to cause stream flooding. In addition, ice damming of streams can cause backwater conditions that may cause

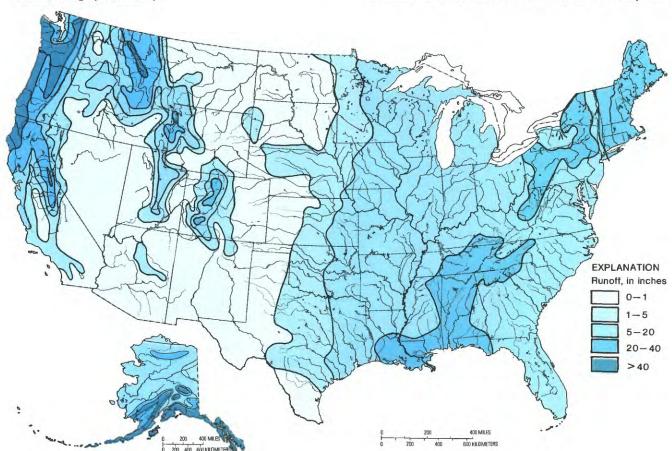


FIGURE 5. Average annual runoff in the conterminous United States and Alaska. (From Walker, 1979.)

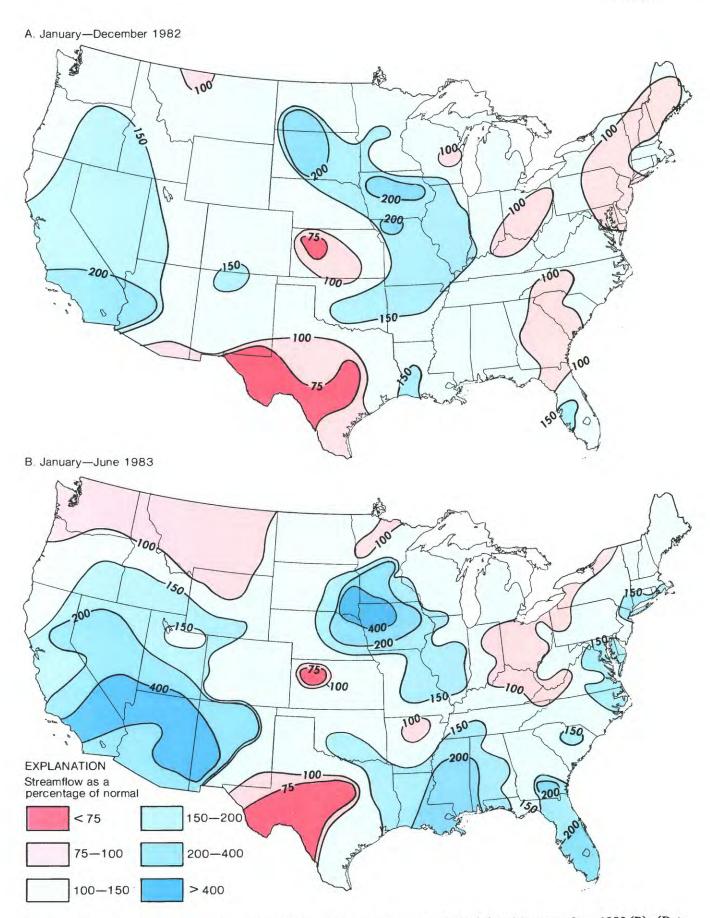


FIGURE 6. Streamflow in the conterminous United States, January—December 1982 (A) and January—June 1983 (B). (Data based on U.S. Geological Survey index stream-gaging stations.)

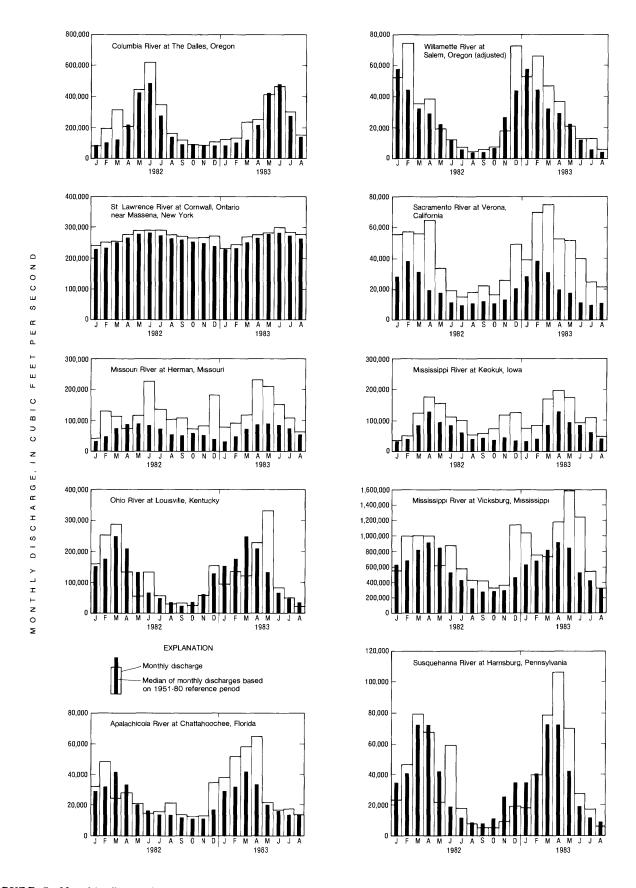


FIGURE 7. Monthly flows of selected major rivers in the United States, January 1982—August 1983 and monthly median flows for the reference period 1951-80.

flooding even when streamflows are low. Flooding also can be increased by manmade constrictions in stream channels and by poorly operated flood-control facilities.

During 1982, floods in the United States caused more than 100 deaths and property and crop damage in excess of \$3 billion. Louisiana and Arkansas sustained the greatest losses—each in excess of \$400 million (Malcolm Reid, National Earth Satellite and Data Information Service, oral commun., 1983).

Major floods of 1982-83 were caused by a variety of conditions, as illustrated by the following descriptions of flooding in three different regions of the Nation.

WINTER AND SPRING FLOODS IN THE MISSISSIPPI RIVER BASIN

In the Mississippi River basin, the normal patterns of winter rainfall and temperature began early in the autumn of 1982. Deep atmospheric low-pressure areas over Texas and the Southwest caused warm air to move over the lower Mississippi River basin, which created atmospheric disturbances over southeastern Texas and the Gulf of Mexico. The slow movement of these systems towards the Northeast produced tornadoes, severe thunderstorms, and intense rainfall of long duration. Two major storms—December 2–7 and December 24–29, 1982—caused significant flooding. Lesser storms in December contributed to a high level of soil moisture, which increased the runoff and flooding from the major storms.

The December 2-7 storm resulted in flooding in Illinois, Missouri, and Arkansas. The December 24-29

storm resulted in floods in Louisiana and Mississippi. The area affected by these floods was approximately 250 miles wide and 1,000 miles long and centered over the central and southern part of the Mississippi River basin.

On April 6-10, 1983, intense rainfall in southeastern Louisiana and southern Mississippi again caused flooding. The most notable example was in Louisiana where extensive flooding occurred in the Pearl River for the third time in 5 years (the maximum flood since record-keeping began in 1874).

Each of the three storms discussed above caused recordbreaking flood discharges. Between December 1982 and April 1983, floods at over 30 stream gages were recorded with a recurrence interval equal to or greater than 100 years.

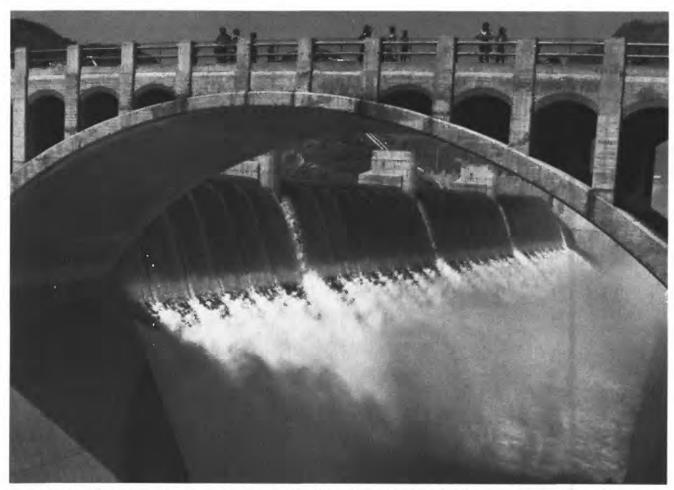
RECORD LATE-SPRING INFLOW IN THE COLORADO RIVER BASIN

A heavy snowpack, late spring snows in a large portion of the Colorado River basin, and an unusual warming of air temperature contributed to a rapid May-June 1983 release of snowmelt water into the upper Colorado River that caused flooding in the basin.

To give some indication of the flow conditions in the Colorado River in the spring of 1983, flow volumes and

Middle Pearl River near Slidell, Louisiana, flowing across Interstate Highway 10 (April 11, 1983). View is to the east, flow is to the south (to the right of photograph). In background (top of photograph) is the East Pearl River. (Photograph by Verne R. Schneider, U. S. Geological Survey.)





Flow over the Arizona Spillway of Hoover Dam on July 22, 1983. Rate of flow was 13,944 cubic feet per second. (Photograph by U. S. Bureau of Reclamation.)

their recurrence intervals were computed for the combined flow at the three gaging stations that measure the major inflows to Lake Powell: Colorado River near Cisco, Utah; Green River at Green River, Utah; and San Juan River near Bluff, Utah.

The combined flow volume for June 1 through July 31, 1983, was 8.7 million acre-feet and was the largest June to July volume since 1957. The estimated recurrence interval for this flow volume is 50 years. The projected combined flow volume for the 1983 water year is 21.5 million acre-feet; this would be the largest annual volume since at least 1922, having an estimated recurrence interval of 100 years. The peak inflow to Lake Powell was 120,000 cubic feet per second. This flow was regulated by Glen Canyon Dam so that the maximum outflow from Lake Powell was about 92,000 cubic feet per second. Downstream at the Hoover Dam outlet, the maximum flow peaked at about 45,000 cubic feet per second.

For the past 48 years, flooding in the lower reaches of the Colorado River has been controlled by Hoover Dam, and this has encouraged development close to the river's edge—in some instances, even inside the levees. This encroachment contributed significantly to flood damages suffered during the spring of 1983. The unusual floods of 1983 are a consequence of the fact that reservoirs in the Colorado River Storage Project entered this water year nearly full of water for the first time since the completion of the Glen Canyon Dam in 1963, and then received these very high, but not unprecedented, spring flows.

FLOODING IN THE GREAT BASIN AND THE RISE OF THE GREAT SALT LAKE

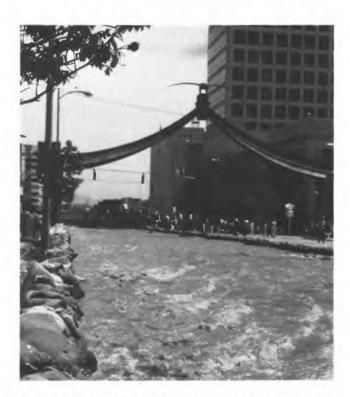
In the Great Basin of Utah and Nevada, the winter of 1982-83 was one of the most severe since the collection of climatic data began in the late 1880's. Snowpacks at many sites set new records for depth and water content, and air temperatures for most of the winter and spring remained well below normal. In early March 1983, warm days and nights, combined with rain at elevations below 6,000 feet, caused major flooding along the Humboldt River in northern Nevada and on most small streams in eastern Nevada. The peak discharge of the Humboldt River at Elko, Nev., exceeded 7,000 cubic feet per second—the estimated magnitude of the 50-year flood.

In western Nevada, winter-like conditions with heavy snowfall continued through mid-May. Then, a dramatic change occurred and daytime temperatures suddenly rose into the 80's (°F). Melting snow saturated the steep slopes of the eastern Sierra Nevada mountain range, causing a number of landslides. On May 29, 1983, a 400-foot segment of the major road connecting Lake Tahoe with Carson City and Reno, Nev., slid to the bottom of a

250-foot-deep ravine, causing damming but no major flooding. A day later, a massive landslide on Slide Mountain displaced two small lakes and resulted in a mud-and-debris flow in Ophir Creek and into Washoe Valley, between Carson City and Reno.

Streamflow in the Truckee, Carson, and Walker Rivers of Nevada exceeded long-term records. The yearly average discharge of the Truckee River at Reno, Nev., is 657 cubic feet per second for the past 55 years of record. The projected average flow for the 1983 water year is estimated at 2,000 cubic feet per second. Pyramid Lake, the closed-basin terminus of the Truckee River, is expected to rise a total of 13 feet by the end of the 1983 water year, exceeding the previous maximum rise of April 1950. The Carson River is projected to have a record average discharge of approximately 1,000 cubic feet per second for the 1983 water year, which will exceed the previous 42-year average of 390 cubic feet per second. Walker Lake, the closed-basin terminus of the Walker River, rose 7.5 feet between October 1, 1982, and June 30, 1983. Only two other similar rises in Walker Lake have been recorded since 1928-6 feet in 1938 and 7 feet in 1969. Pyramid Lake and Walker Lake have experienced declines of 80 and 120 feet, respectively, during this century.

September 1982 was the beginning of recordbreaking rains in the Salt Lake City, Utah, area, with the rainfall accumulation for the month exceeding previous records. The Jordan River rose to its highest flow in 40 years; runoff from October through December 1982 was 3.8



Flooding in Salt Lake City, Utah, May 28, 1983. View is of State Street and South Temple, looking south through the Eagle Gate, site of Brigham Young's farm. (Photograph by Paul Blanchard, U.S. Geological Survey.)

times greater than average. Low air temperatures and above normal precipitation continued through the spring of 1983. A late but rapid snowmelt caused by a warm weekend (May 29–30, 1983) released record-breaking quantities of water onto already wet soil. Peak flows set new records on the Bear River and on the Jordan River. The Sevier River near Lynndyl, Utah, peaked at more than double the estimated magnitude of the 100-year flood. Underground conduits designed to convey water through Salt Lake City became clogged with silt, gravel, and debris, and were unable to convey the flow, which then had to be diverted to the street.

Landslides and mudflows, some of which caused damage, also occurred in several areas of Utah. The largest slide was on April 14, 1983, when an estimated 15 million cubic yards of debris slid into Spanish Fork Canyon and dammed the stream. Rising water subsequently inundated the town of Thistle, Utah.

High runoff in the spring of 1983 also affected the Great Salt Lake. Inputs to the lake are from streams such as the Bear River, Weber River, Jordan River, and from direct precipitation on the lake. The only significant loss of water from the lake is through evaporation from the lake surface.

Over short periods, evaporation from the Great Salt Lake may be considerably different than inflow, and the difference is made up by a change in water stored in the lake. The result is a rise or fall in the elevation of the lake surface and a corresponding increase or decrease in the area covered by the lake. This increases or decreases the loss of water from the lake by evaporation which, in turn, moderates the increase or decrease of lake level. The within-year variation in lake stage typically is about 2 feet (fig. 8).

Over longer periods, the lake's surface may rise and fall as climatic variations cause long-term changes in precipitation and runoff or changes in evaporation. These effects commonly work together in contributing to changes in lake stage, in that climatic conditions that contribute to increased precipitation also tend to reduce evaporation. The converse also is usually true. The long-term level of the lake also is affected by man-induced changes in inflow through diversion of water for consumptive uses.

In the early 1870's, the Great Salt Lake reached its highest level since records began in 1847—4,211.50 feet above sea level. At that time, the lake surface covered about 2,500 square miles. The lowest levels were reached in the early 1960's when the lake fell to 4,191.35 feet above sea level and the lake surface covered about 1,000 square miles (Arnow, 1983).

From September 18, 1982, to July 1, 1983, the Great Salt Lake rose 5.2 feet—the greatest seasonal rise ever recorded (Arnow, 1983). The previous largest recorded seasonal rise was 3.4 feet in 1906–07. The level of the Great Salt Lake on July 1, 1983, was 4,205 feet above sea level, the highest level the lake had reached since 1924. From September 1982 to July 1983, the lake increased in area by about 267 square miles to 1,950 square miles. This increase in area resulted in damage to roads, railroads, wildlife-management areas, recreational facilities, and industrial installations that had been established on the exposed lakebed.

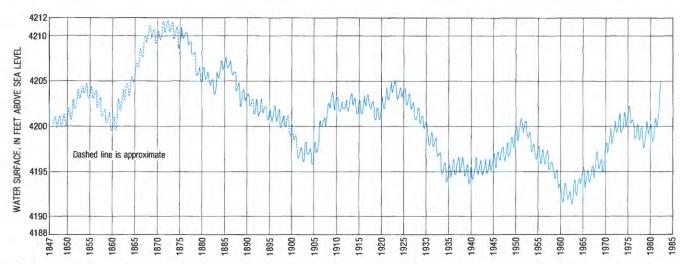


FIGURE 8. Fluctuation of the water level of Great Salt Lake, Utah, 1847-1983.

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HYDROLOGIC PERSPECTIVES ON WATER ISSUES

The "Hydrologic Perspectives on Water Issues" describe significant national water issues and is intended to provide background information for the material discussed in the "State Water Issues Summaries". This part of the report is divided into four sections, as follows:

Water-availability issues discusses the distribution and development of surface- and ground-water supplies.

Water-quality issues examines the issues related to the quality of the Nation's water and includes discussions on drinking water, polluting substances, and mechanisms of contamination.

Hydrologic hazards and land-use issues discusses flooding, land subsidence, sinkholes, wetlands, erosion and sedimentation, volcanoes, and the hydrologic effects of mineral-resource development.

Institutional and management issues discusses treaties, water law, financing the infrastructure, and water management.

WATER-AVAILABILITY ISSUES

As stated in "Man and the Hydrologic Cycle," the renewable supply of water for the Nation is vastly larger than the rate of consumptive use. This suggests that consumptive use could grow to several times its present rate on a sustained basis. However, in every State water-issue summary, water-availability or related management issues are mentioned; this indicates that the relationship between overall national supply and use does not govern regional or local water availability. In order to understand the nature of water-availability issues around the Nation, it is first necessary to examine the vast differences between the regions of the Nation in both the abundance

and the use of water, and then to examine the other constraints that influence water availability.

To examine these regional differences, water-budget analyses were made on the basis of the 21 water-resources regions (U.S. Geological Survey, 1982). (See fig. 10.) Even at a regional scale, however, there may be very large differences in hydrologic conditions within a region that are masked by averaging.

Four of the water-resources regions—the Lower Colorado, Lower Mississippi, Ohio, and Upper Mississippi—receive appreciable surface-water inflows from other regions. Numbers used for the Upper Mississippi exclude the effects of the Missouri, and numbers for the Ohio exclude the effects of the Tennessee. In contrast, conditions of the Lower Colorado and Lower Mississippi are largely an integration of conditions in their upstream regions. Therefore, numbers were developed for the entire Colorado and entire Mississippi basins, and not for the Lower Colorado and Lower Mississippi Regions. The remaining regions were treated as defined by the U.S. Geological Survey (1982). Flow of ground water across regional boundaries or to the ocean was not considered in the analysis.

In this simplified water-budget approach, flows or deliveries of water, in volumes per unit time (billions of gallons per day) are represented by arrows in figure 9. The horizontal arrows represent the accumulated supply of the region. Arrows pointing inward toward the central arrow represent contributions to that supply, whereas arrows leading away from it represent distributions of the supply to various uses or destinations. The water entering the region is of two categories—precipitation and imports. Imports are manmade transfers of water into the region from some other region. Water leaving the region falls into four categories: (1) natural evapotranspiration,

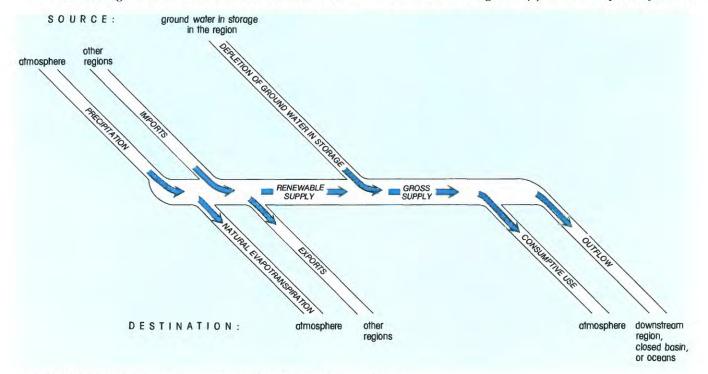


FIGURE 9. Schematic diagram of a simplified regional water budget.

which is defined as the evaporation from natural freshwater bodies and the evapotranspiration that would occur in the absence of irrigation; (2) exports (manmade transfers) of water out of the region; (3) the consumptive use of water, which includes the additional evapotranspiration brought about by irrigation, the evaporation of water in industrial and cooling uses, and the net evaporative losses from reservoirs (actual reservoir evaporation minus the evapotranspiration that would have occurred on the land flooded by the reservoir); and (4) natural surface-water outflow into a downstream region, into closed basins within the region, or into the

ocean. Natural evapotranspiration, as defined here, is not totally "natural," because it is a function of the kind of vegetation present, and this is, in large part, controlled by man.

In any water-budget analysis, the difference between the sum of the inflows and the sum of the outflows must equal the rate of change in storage. Applied to the present analysis of water-resources regions, the difference between the total inflow (precipitation plus imports) and the four outflows must equal the rate of change in storage in surface- and ground-water bodies within the region. Over a period of several years, accumulations and depletions of



Canyon Ferry Dam, 17 miles northeast of Helena, Montana. Canyon Ferry Lake has a total capacity of 2,051,000 acre-feet and a surface area of 35,200 acres providing a large body of water for recreation and fish and wildlife. Water for irrigation and municipal use, under a head from the reservoir, is boosted by pumps and lifted 163 feet to a 2.7-mile-long tunnel of the Helena Valley Canal. (Photograph by U.S. Bureau of Reclamation.)

storage due to climatic variation usually average to zero. Thus, in terms of surface-water (reservoir) storage, and in terms of naturally induced changes in ground-water storage, the regions should be at equilibrium over the long term. In some regions, however, sustained withdrawals of ground water from storage have been maintained over very long periods of time, and must be considered even in a long-term budget. Depletion of ground-water storage is, therefore, shown as a contribution to the supply in figure 9.

Gross supply is defined as the flow potentially or theoretically available for use within the region under current conditions. It may be thought of as the supply that sustains the current consumptive use, plus the outflow from the region. As indicated in figure 9, it can be considered the sum of the available water sources (imports, precipitation, and depletion of ground-water storage) minus the water not available for use (natural evapotranspiration and exports). Renewable supply on the other hand, represents the flow potentially or theoretically available for use in the region on an essentially permanent basis. Thus, it includes only those contributions—precipitation and imports-that presumably will remain constant, on the average, through time. Depletion of ground-water storage, which eventually must cease as water levels continue to fall, is not included. Renewable supply is the sum of precipitation and imports, minus the water not available for use (natural evapotranspiration and exports). It differs from gross supply only in that it does not include depletion of ground-water storage.

Renewable supply is actually a simplified upper limit to the amount of water consumption that could occur in a region on a sustained basis. It is simplified in the sense that the terms involved—precipitation, imports, natural evapotranspiration, and exports—are subject to change due to natural causes and human intervention, whether intentional or inadvertent. Where there are legal and institutional requirements to maintain minimum flows in streams leaving the region for instream uses such as navigation, hydroelectric power generation, fish propagation, or downstream withdrawal uses, it may not be possible to consume the entire renewable supply. Total development of a surface-water supply is never possible because of increasing evaporative losses as more reservoirs are used. Thus, beneficial consumption—that is, consumption other than evaporation from reservoirs can never equal total consumption; therefore, beneficial consumption is always less than the renewable supply. Nevertheless, renewable supply provides a rough measure of the abundance of the water resource, and when compared to the existing rate of consumptive use, it provides an index of the degree to which the resource has already been developed. Consumption in any region can increase by no more than the difference between renewable supply and existing consumption unless imports are increased, exports are decreased, or some sort of supply enhancement is achieved-for example, by managing vegetation or lowering ground-water levels to control or reduce evapotranspiration.

As figure 9 indicates, renewable supply could be calculated by adding precipitation and imports and subtracting natural evapotranspiration and exports. Alter-

natively, it can be calculated by summing outflow and consumptive use and subtracting depletion of groundwater storage from this total. The latter approach was adopted in this analysis, simply because estimates of the terms involved are more easily obtained.

Long-term average outflow rates for each region were estimated from streamflow records through 1975. Estimates of present consumption were calculated by adding published data on offstream consumption (Solley and others, 1983) and calculated estimates of net reservoir evaporation. Net reservoir evaporation was calculated with information developed by Hardison (1972), which gives the net evaporation rate as a function of reservoir capacity for each water-resources region. The reservoir volumes used in this calculation were taken from the U.S. Army Corps of Engineers inventory of dams (1981).

Depletion of ground-water storage was estimated only where water-table decline or land subsidence has been in progress over wide areas for a number of decades. Storage withdrawals associated with declines in artesian level or with small areas of water-table decline were neglected because of the limited effect they would have on regional water-budget calculations. Storage-depletion estimates, based on long-term water-level declines, adjusted to 1980 conditions where possible, are estimates from ongoing U.S. Geological Survey studies and are subject to revision as the investigations continue.

Regionally significant depletion of ground-water storage has occurred in three major areas—southern Arizona, the High Plains, and California. Depletion in southern Arizona, which falls completely within the Lower Colorado Region, was estimated at approximately 2.1 bgd for 1980. Depletion in the High Plains for 1980 was estimated at 8.9 bgd; approximately 25 percent occurred in the Missouri Region, 40 percent in the Arkansas-White-Red Region, and 35 percent in the Texas-Gulf Region. Depletion in the California Region for 1980 was difficult to estimate, in part because data on ground-water levels since 1978 are limited, and in part because the region was in a period of transition from very dry conditions in 1976-77 to very wet conditions during the past 3 years. However, long-term data for the period 1961-78 indicate an average storage-depletion rate of 1.4 bgd during that period. In the absence of more complete information, this figure was used as the 1980 storage depletion for the California Region.

The values for consumption were based largely on data for 1980, the outflows were estimated from long-term stream-gaging records, and the ground-water-storage changes were derived from long-term data adjusted, in some cases, for 1980 conditions. Complete consistency would require all of the estimated quantities to be evaluated for 1980, but the necessary information to do this was not available. For the purposes of this analysis, the estimates as developed were considered adequate.

The estimates of average outflow, depletion of groundwater storage, consumption, and renewable supply for the 19 water-resources regions analyzed, and for the entire Colorado and Mississippi basins are given in table 2.

A useful index for comparing the regions is consumptive use as a percentage of renewable supply. (See table 2 and figure 10.) In 13 of the 21 regions, consumptive use is

TABLE 2.—Simplified water-resources budget for 1980, by water-resources region

[Units are in billion gallons per day except where indicated]

Water-resources region	Stream outflow	Depletion of ground-water storage	Consumptive use	Renewable supply	Consumptive use as a percentage of renewable supply
New England	77.8	0.0	0.6	78.4	1
Mid-Atlantic	78.9	.0	1.8	80.7	$\dot{\hat{2}}$
South Atlantic-Gulf	227.9	.0	5.6	233.5	$\bar{2}$
Great Lakes	72.7	.0	1.6	74.3	$\bar{2}$
Ohio (exclusive of Tennessee					-
Region)	137.5	.0	2.1	139.6	2
Tennessee	40.8	.0	.4	41.2	1
Upper Mississippi (exclusive of					
Missouri Region)	75.1	.0	2.1	77.2	3
Mississippi (entire basin)	428.3	5.8	42.3	464.8	9
Souris-Red-Rainy	6.0	.0	.5	6.5	8
Missouri	45.8	2.2	19.3	62.9	31
Arkansas-White-Red	61.3	3.6	11.0	68.7	16
Texas-Gulf	27.9	3.1	8.3	33.1	25
Rio Grande	2.2	.0	3.2	5.4	59
Upper Colorado	9.9	.0	4.0	13.9	29
Colorado (entire basin)	1.6	2.1	10.8	10.3	105
Great Basin	5.9	.0	4.1	10.0	41
Pacific Northwest	263.6	.0	12.6	276.2	5
California	50.5	1.4	25.5	74.6	34
Alaska	975.5	.0	.04	975.5	0
Hawaii	6.7	.0	.7	7.4	9
Caribbean	4.8	.0	.3	5.1	6

less than 10 percent of renewable supply; in five it is between 10 and 40 percent; in two, the Great Basin and the Rio Grande, it is between 40 and 60 percent; and in one, the Colorado, it is 105 percent. A percentage greater than 100 can occur only where there is depletion of ground water in storage. These depletions cannot continue indefinitely. As ground water in storage is progressively depleted, becoming increasingly costly to obtain, one or more of the following will have to happen: a decrease in consumption, exports, or stream outflow, or an increase in supply by precipitation, by vegetation management, or by imports.

Even in regions where consumptive use is a small percentage of renewable supply, there may be local areas in that region where the percentage is high. The three regions draining the High Plains (the Missouri, Arkansas-White-Red, and Texas-Gulf) have percentages between 16 and 31; yet consumptive use now exceeds renewable supply in some of the western parts of these regions. Conversely, within basins where consumptive use is a high percentage of renewable supply, there may be subbasins for which the percentage is low. For example, tributary basins in the Colorado basin, such as the Green, White, and Yampa, have low percentages of consumptive use even though, for the entire Colorado basin, the percentage is 105.

The purpose of considering these percentages is to compare current development with upper limits to water development on a broad regional scale. The results show that, for a very large part of the Nation, consumption is a very low percentage of supply, and considerable increases in consumptive use could be sustained. The factors con-

trolling water availability, however, are often unrelated to the constraints imposed by these upper limits; rather, they are related to the limitations of the existing local or regional supply system—the reservoirs, wells, pipelines, canals, and their operating policies, as well as the suitability of the water for its intended use.

Although the Nation's natural endowment of water may, in total, be more than adequate to meet everyone's needs, the real issue is that the water is not always available when and where needed. The State water-issue summaries in this report show that water availability is an issue in every State—those where the consumption is less than 10 percent of renewable supply, as well as those where it is a high percentage. In many States, it is not the raw resource (water in streams and aquifers) that is scarce, rather it is the developed resource. The developed resource is the water that can be supplied for either withdrawal or instream uses on a reliable basis. Thus, the developed resource is not only a function of the characteristics of the raw resource, but also of the facilities and the institutional arrangements—laws, agreements and operating rules—for withdrawing the water from the stream or aguifer.

The scarcity of water in an area may arise for either of two generic reasons. The first, which largely pertains to the more arid parts of the Nation, is the absolute decline in the size of the raw resource due to continued depletions from ground-water storage. The second, which is ubiquitous, is the increased competition for the developed resource—that is, increasing competition for the supply with a fixed set of facilities. In either case, the scarcity of water can almost always be alleviated by engineering or

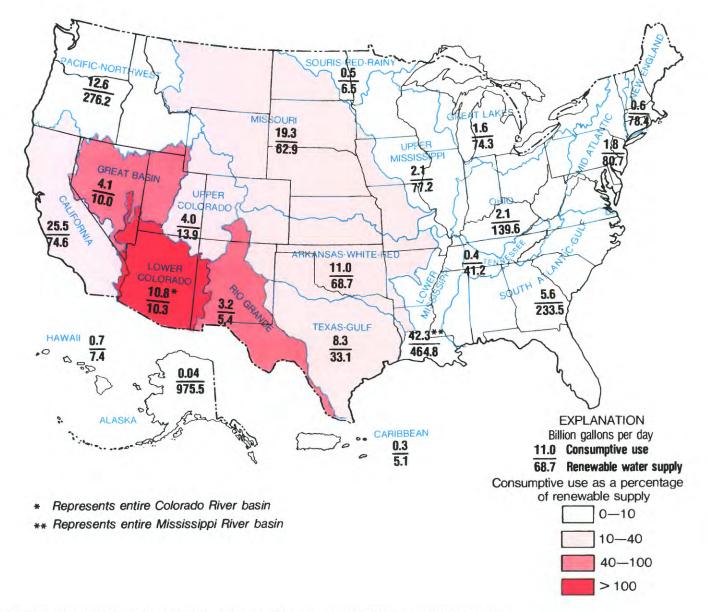


FIGURE 10. Average consumptive use and renewable water supply, by water-resources region.

management actions. However, these actions usually require the use of still other resources-for example, labor, energy, land, and capital-for which there also may be competing uses; these actions also may decrease the available water supply in another area.

Competition among the alternative uses of resources is a fundamental characteristic of human existence. The allocation of scarce resources to one use over another entails a cost—the loss of the resource to the competing use. In those instances where the benefits derived from increasing the available water supply are greater than the costs of the increase, decisions typically are made (by individuals, corporations, or public bodies) to increase the supply. Where the costs are greater than the benefits, the individual or group may choose to adjust its water use and put its resources (such as labor, energy, land, and capital) to other uses.

Actions that have been used to resolve problems of scarcity include (1) development of surface-water supplies

(by building reservoirs, diversions, and conveyance structures); (2) development of ground-water supplies (by drilling wells and building conveyance structures); (3) changes in the nature and efficiency of water uses by using water of impaired quality (by employing new treatment methods); (4) prevention or lessening of certain water losses considered to be nonbeneficial; and (5) attempts to increase the amount of precipitation falling on the land.

Competition for water increases with population and economic growth, and is further influenced by technological change, by preferences of water users, and by governmental policies. Examples of technological innovations that have influenced water use include center-pivot irrigation systems, trickle irrigation, dishwashers, water-saving shower heads, and cooling towers. Some of these technologies lead to increased water use, whereas others lead to decreased water use. Examples of governmental policies affecting competition include instream-flow requirements, the prices set for governmentally supplied water or hydroelectric power, and water-quality regulations.

The increasing competition for water typically is incremental in nature, progressing with the gradual changes in population and economic activity. Even technological innovations usually are introduced into use over a period of years. However, although the competition grows gradually, the resulting scarcity may develop either gradually or suddenly. Water users dependent on wells that penetrate thick aquifers will realize scarcity gradually as well yields decrease. Typically, their supplies tend to be immune to the temporary effects of drought. In contrast, water users who depend on surface water or ground water at shallow depths may find themselves without water rather suddenly as a result of drought, with only a few days to a few months warning.

As the demand for water increases, the reliability of the existing water-delivery system decreases. For example, it has been estimated (Hirsch, 1978) that the Occoquan Reservoir in northern Virginia can deliver a consistent flow of 45 million gallons per day to the local water users in 95 out of 100 years; however, if deliveries were increased to 60 million gallons per day, the estimated reliability would fall to 87 out of 100 years. Presently, it is impossible to predict when droughts and resulting supply failures will occur, but it is possible to estimate the risk of such failures occurring. This can be done with a variety of hydrologic and water-management models (Office of Technology Assessment, 1982). When such estimates show that reliability has become unacceptably low, actions usually are taken to increase the reliable supply. Water-availability issues commonly arise when there has been little or no attempt to evaluate reliability, and then the lack of reliability becomes suddenly and painfully apparent during a drought.

A measure of the rising competition for water is the rate of growth in water withdrawals. Withdrawals are important in this context because withdrawal (not consumption) is the key factor in the design of water-supply systems. During the period 1950-80, the withdrawal of water from streams, reservoirs, lakes, and aquifers increased 2½ times—from 180 bgd to 450 bgd—but the population increased only 1½ times—from 150 million to 230 million (fig. 11). Thus, per capita use grew from about 1,200 gallons per day to about 2,000 gallons per day.

Of the estimated 450 bgd withdrawn in 1980, about 80 percent or 360 bgd was withdrawn from surface-water sources; the remaining 20 percent or about 90 bgd was withdrawn from ground-water sources. Of the 450 bgd withdrawn, about 380 bgd was freshwater and, of this, about 100 bgd was consumed (not returned directly to any water body). The distribution of withdrawals by State, including the relative proportions of surface and ground water withdrawn, is shown in figure 12. Note that ground-water withdrawals exceed surface-water withdrawals only in Arizona, Kansas, Nebraska, and Oklahoma. However, the withdrawals shown in figure 12 include both fresh and saline water. If only freshwater withdrawals are considered, nine States use more ground water than surface water. These include Delaware,

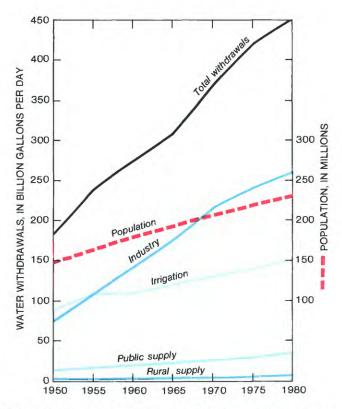


FIGURE 11. Trends in water withdrawals and population in the United States, 1950-80. (From Solley and others, 1983.)

Florida, Hawaii, Mississippi, and Texas, in addition to those listed above.

Water managers and water users have available to them a wide variety of possible actions for coping with water scarcity. Two of these options—the development of surface-water supplies and the development of groundwater supplies—are discussed in following sections. The other options are discussed briefly here.

Experience has shown that there are few absolute water requirements. Most water users have considerable flexibility in selecting their rates of water intake and recycling. Water use may change, for example, in response to changes in the prices charged by water and sewer utilities (Foster and Beattie, 1979; Strudler and Strand, 1983; Young and others, 1983). Industrial use may change in response to changes in the cost of energy to pump water and in the costs of intake and effluent treatment (Babin and others, 1980). Water use also may be responsive to changes in hydrologic knowledge. For example, irrigators using ground water may use more water if they believe (perhaps wrongly) that they must either use it or lose it to a neighboring irrigator (Beattie, 1981). In such cases, information on the nature of the response of the aquifer to pumpage may actually decrease water use. A detailed discussion of the forces influencing water use and of various demand-management practices and policies is beyond the scope of this report. Kelso and others (1973) examine some of these problems in a case study of Arizona. Hirshleifer and others (1969) and Baumol and Oates (1979) provide a more general discussion of these topics.



FIGURE 12. Withdrawals from ground water and surface water, by State, 1980. (From Solley and others, 1983.)

A number of options are available for eliminating or limiting water losses that generally are considered nonbeneficial. One is the prevention of leakage of water from municipal- or irrigation-distribution systems. This commonly is a means for saving large sums of money because the leaked water has been stored, treated, and pumped at some expense and yet is unavailable to those who must pay for it. Analyses of leak detection and prevention programs have shown that the benefits exceed the costs (see Moyer and others, 1983; and Pilzer, 1981). In most situations, leak protection is not a way of making more water available to the region, because the leakage simply returns to aquifers and eventually to streams. In all cases, it is a way of increasing the usable supply without adding new facilities.

Changing the type of vegetation on the land can result in increases in the amount of water available in the streams. Recent reviews of this topic include Ponce (1983) and Dunne and Leopold (1978, p. 150–156). The principle of this approach to supply enhancement is to eliminate deep-rooted plants that draw water from deeper soil zones or from ground water, and to replace them with more shallow-rooted plants. Gains in water yields on the order of 5 percent have been observed, but these gains tend to decline over time as the new vegetation matures. These changes generally are not without cost and may produce impacts on water quality, wildlife habitat, and esthetics.

Use of water of impaired quality is another approach to enhancing supplies. For example, Bethlehem Steel in Baltimore, Md., has been using over 100 million gallons per day of Baltimore's secondary-sewage effluent since 1942. This is water that would have been discharged directly to Chesapeake Bay and become unavailable for future use (Wolman, 1948). The use of saline water has increased about sevenfold from 1950 to 1980 (Solley and others, 1983); much of this is for industrial cooling purposes, and it represents an enhancement of the supply of water. The use of saline water is not without special problems and costs, but in some instances, it has been found to be less costly than acquiring additional supplies of freshwater.

Weather modification is another approach to enhancing water supplies. Serious scientific attention to techniques of artifically increasing precipitation began around 1946. There have been more than a dozen major research projects dealing with this subject in the United States. Findings from these studies are still the subject of controversy in the scientific literature (see Hess, 1974; Tukey and others, 1978; Braham, 1979).

The development of the existing surface- and groundwater resources remains the predominant approach to resolving issues of water availability, and is discussed in the following two sections.

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SURFACE-WATER DEVELOPMENT

The unregulated flow of many of the Nation's rivers is highly variable. For example, the rate of flow may be thousands of times greater during floods than during droughts, and some streams cease flowing during drought. Even where the rate at which water withdrawn from a river is small in comparison to the average flow rate of the river (say one tenth the average flow), there typically would be many days during which the desired amount of water was unavailable. Thus, reliance on surface water as a source of supply usually requires a dam, creating a reservoir to store water from wet periods for use during dry periods. If the reservoir is located upstream from the location where the water is to be used, the water stored during the wet periods may be released to the river channel during dry periods to flow downstream to the point of use. In other cases, the stored water is withdrawn directly from the reservoir and carried by pipe or canal to the point of use. In either situation, there usually are requirements concerning the minimum flow that must remain in the river either below the dam or below the point of diversion. These minimum flows are established to provide sufficient water for instream uses such as navigation, waste dilution, or fish and wildlife habitat.

Reservoirs are often described as having a "safe yield," which is the amount of water that can be withdrawn or released on an ongoing basis with an acceptably small risk of supply interruption. The "job" of the reservoir is to make up the difference between the demand for water and the available streamflow during the dry periods, when the available streamflow is less than the demand. If the desired safe yield is small in comparison to the average flow rate for the river, then the dry period for which the reservoir stores the water may be a few weeks or months during the driest part of the year. For a safe yield approaching the annual average flow of the river (safe yield between 50 and 90 percent of the average flow), the dry period for which the reservoir stores water may span several years. The required size of a reservoir to satisfy a given demand is determined by the volume of water that must be stored to carry the users through severe dry periods. This volume is the product of the flow deficiency (demand minus flow) and the duration of the dry period.

As is the case with the extraction of any natural resource, "water control by storage follows a law of diminishing returns. Each successive increment of control (safe yield) requires a larger amount of reservoir storage space than the preceding increment" (Langbein, 1959, p. 4). In other words, a doubling of safe yield would require more than a doubling of reservoir capacity, and this, in turn, is likely to lead to more than a doubling of costs.

The relationship between reservoir storage and regional safe yield (a regulated flow that could be delivered to the mouth of the basin continuously in 49 out of 50

years) for the Upper Mississippi Region (Löf and Hardison, 1966) is shown in figure 13. The line labeled gross yield is a safe yield computed without regard to reservoir evaporation. This curve continues to rise as storage increases, but beyond a storage of about 100 million acrefeet, the incremental increases in yield are very small. However, when evaporation is considered, there is a point at which increases in storage volume actually lead to decreases in safe yield because the evaporative losses from the incremental storage are greater than the gains in safe yield.

Hardison (1972) found that, for all of the waterresources regions in the conterminous United States, the point at which safe yield reaches its maximum is when storage is in the range of 160 to 460 percent of the average annual renewable supply of the region. This computation involves many simplifying assumptions, and, in many individual river basins, substantially different results might

Reservoirs generally are used to regulate streamflows to provide a reliable diverted supply for domestic, industrial, or agricultural purposes, or to maintain reliable downstream flows to satisfy instream use or downstream commitment. However, some reservoirs also are used for flood control, hydropower, and recreation. Where this is so, it is necessary for a part of the total storage capacity to be reserved for those uses. Thus, in these reservoirs, the capacity used to regulate the river (deliver the safe yield) is less than the gross capacity. The distribution of reservoir capacity in each of the 21 water-resources regions of

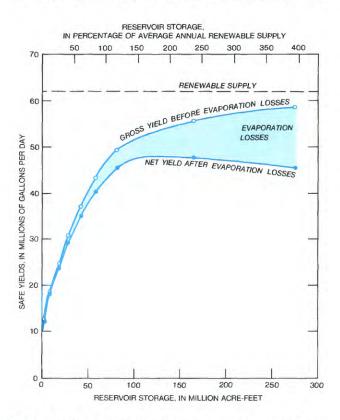


FIGURE 13. Relation of reservoir storage and regional safe yield for the Upper Mississippi Region. (Data from Löf and Hardison, 1966.)

the Nation, expressed as the sum of the normal capacities of all reservoirs larger than 5,000 acre-feet (U.S. Army Corps of Engineers, 1981) is shown in table 3. Normal capacity—the capacity exceeded only during floods represents a desired storage level for the reservoir and, on average, is about two-thirds of the maximum capacity.

One index to the intensity of reservoir development is the normal reservoir capacity in the region per unit area in the entire region (table 3 and figure 14). Even if Alaska and Hawaii are excluded, the range of intensity of development between regions is considerable, ranging from about 24 acre-feet of reservoir capacity per square mile of land area in the Great Basin to 366 acre-feet per square mile in the Upper Colorado. Factors that influence the intensity of development include the availability of precipitation or of ground water, as opposed to surface water, to satisfy water demands, the magnitude of the renewable supply available for development, the existence of suitable reservoir sites, and political and institutional factors such as the establishment of the Tennessee Valley Authority. The upper limits to development of suitable sites among the regions appear to range from about 250 to about 500 acre-feet per square mile (Langbein, 1982).

Another way to view the distribution of reservoirs is to compare capacity to average renewable supply for each of the water-resources regions. The normal capacity of all of the reservoirs in the region can be expressed as a percentage of the average renewable supply of the region for a year. These percentages are given in table 3 and shown in figure 15. As mentioned above, the maximum safe yield of a region usually is obtained where capacity is from about 160 to 460 percent of average annual renewable supply. However, even where capacity is much lower than 160 percent of annual supply the gains in yield from building additional reservoir capacity can be quite low. Water transferred between regions is generally stored within the region from which it is exported. Therefore, the renewable supplies used in table 3 and figure 15 are adjusted by adding exports from each region and subtracting imports to each region. These percentages indicate that, with the exceptions of the Colorado and perhaps the Rio Grande basins, there is likely to be considerable potential for increasing the regional safe yields by increasing reservoir capacity. Even in the Colorado and Rio Grande basins, it may be possible to provide for local increases in safe yield by increasing reservoir capacity on those tributaries where capacity is a low percentage of annual supply.

The following material on the historic trends and prospects for reservoir development is largely from Langbein (1982). The growth in capacity of major reservoirs in the United States is shown in figure 16. The growth rate for total capacity averaged about 80 percent per decade from 1920 until the early 1960's. Since then, reservoir capacity has increased at a markedly slower rate.

Much of the growth in reservoir capacity, especially after 1930, took place in multipurpose reservoirs that provided economies of scale. This trend was made possible by a change in technology that increased the number of practical damsites. Early dam builders sought a stream that cut through a narrow or "box" canyon in hard rocks, or a broad lake with a narrow stream outlet, so that

TABLE 3.—Normal reservoir capacity, by water-resources region

			Normal reservoir capacity		
Water-resources region	Area of region, in thousands of square miles	Average renewable supply, in billion gallons per day ¹	In million acre- feet	In acre- feet of storage per square mile	As a percentage of annual renewable supply
New England	69	78.4	13.0	188	15
Mid-Atlantic	103	80.7	10.3	100	11
South Atlantic-Gulf	271	233.5	38.7	143	15
Great Lakes	134	74.3	6.9	51	8
Ohio (exclusive of Tennessee Region)	160	139.5	19.6	123	13
Tennessee	43	41.2	11.2	260	24
Upper Mississippi (exclusive of Missouri Region)	181	77.2	12.2	67	14
Mississippi (entire basin)	1,241	464.3	164.8	133	32
Souris-Red Rainy	55	6.5	8.0	145	110
Missouri	511	62.5	84.3	165	120
Arkansas-White-Red	244	68.6	31.8	130	41
Texas-Gulf	178	33.1	24.7	139	67
Rio Grande	137	5.1	10.4	76	182
Upper Colorado	103	14.7	37.7	366	229
Colorado (entire basin)	258	15.6	70.4	273	403
Great Basin	139	9.9	3.3	24	30
Pacific Northwest	271	276.2	60.9	225	20
California	165	70.2	38.8	235	49
Alaska	586	975.5	1.5	3	0.1
Hawaii	6	7.4	0.0	2	0.1
Caribbean	4	5.1	0.3	90	5

¹Adjusted by adding exports and subtracting imports.

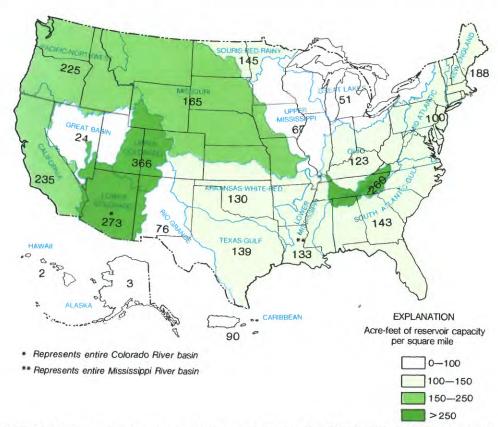


FIGURE 14. Intensity of reservoir development, in acre-feet of reservoir capacity per square mile, by water-resources region.

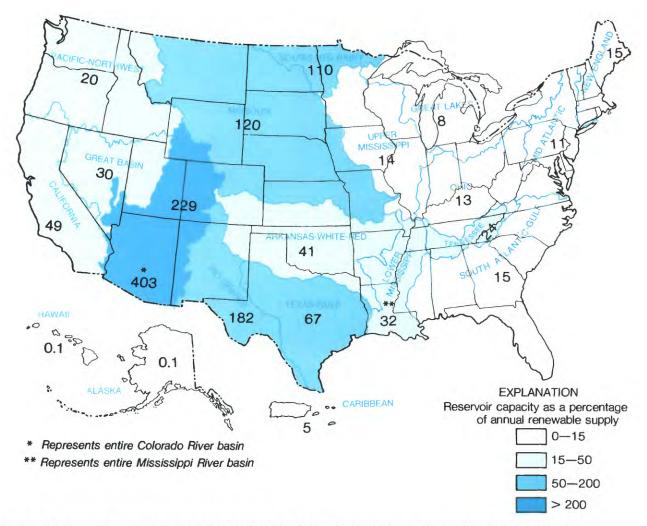


FIGURE 15. Normal reservoir capacity as a percentage of annual renewable supply, by water-resources region.

a small dam could impound a large volume of water. Over the years, however, less favorable sites (those having a smaller capacity per unit volume of dam) have been developed, as indicated by the following data for the 100 largest reservoirs in the United States, listed by Mermel (1958).

Reservoir capacity per unit volume of dam, in acre-feet per cubic yard	
10.4	
2.1	
.52	
.45	
.29	

The above data show a steady and marked decline in the storage capacity (acre-feet) per unit of dam volume (cubic yards). This change in capacity-volume ratio for major reservoirs has been associated with a shift in kinds of dams. The narrow valley sites were suited to masonry dams (gravity, arch, buttress, and so forth), whereas many of the the newer sites require broad-based earth-fill dams. The percentage of masonry dams decreased from over 90 percent before 1930 to about 10 percent since 1960.

Based on a number of intensive surveys, it is possible to estimate that an upper limit on reservoir capacity for the 48 conterminous States is about 1,200 million acre-feet, of which about 450 million acre-feet has already been developed. The remaining or potential 750 million acre-feet is likely to be high in cost, because the more cost-effective sites already have been developed. If so, the Nation's reservoir capacity may be gradually approaching a limit lower than the one suggested above.

Figure 17 compares the development of reservoir capacity for withdrawal purposes with the actual withdrawals from surface-water supplies. Withdrawals and capacity are clearly related through 1970. But, in the decade 1970-80, capacity did not keep up with the continued increase in withdrawals. The historic relation in figure 17 appears to be shifting to one with a greater rate of withdrawal per unit of capacity. This suggests a

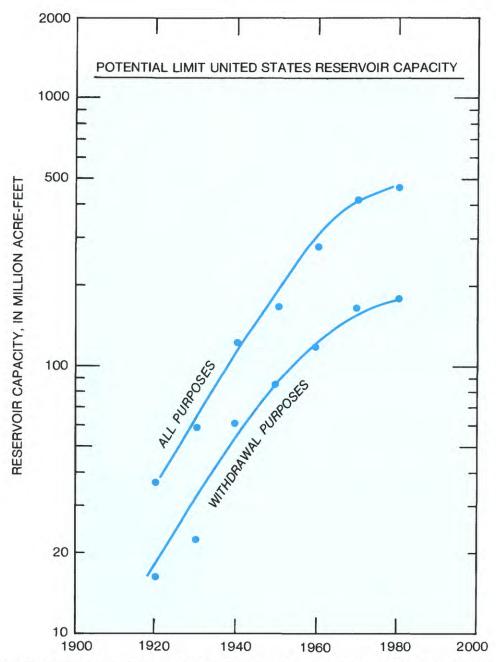


FIGURE 16. Trend in reservoir capacity in major reservoirs in the conterminous United States since 1920. (From Langbein, 1982.)

decrease in reliability from less than a 2-percent chance of deficiency to greater than a 2-percent chance.

The rate of construction of surface reservoirs for the purpose of assuring water supplies (for municipalities, industries, and irrigation) has decreased, even though withdrawals of fresh surface water have continued to increase at a steady rate during the past decade. In 1960, storage equaled 204 days of withdrawal (119 million acrefeet at 190 billion gallons per day); by 1970, storage was 216 days of withdrawal; but by 1980, it had fallen to 201 days. This is the first decline in the six decades for which records are available. A basic principle in reservoir planning is that the risk of deficiency will rise if the storage period is not increased as withdrawals increase. Thus, the

decreasing period of storage suggests a less-assured supply of water during critical periods when intensive conservation of use must be practiced. There are, however, other means for coping with less storage. There are a large number of multipurpose reservoirs where withdrawal is not now the primary purpose, and where a shift in the allocation could, of course, make additional capacity available to meet water-supply shortages in time of drought. Better management of existing capacity has potential for increasing reliable yields without increasing storage up to some limit (Toebes, 1981).

One example where better management of existing reservoir capacity has been found to be beneficial is the Washington, D.C., metropolitan area (American Society

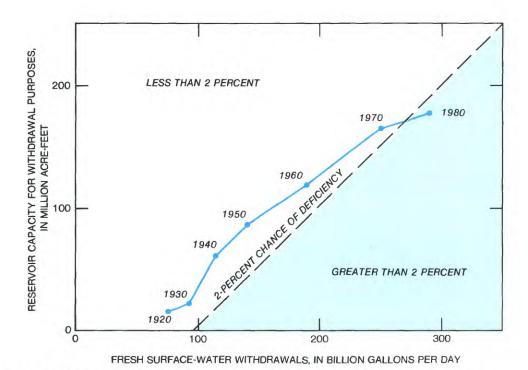
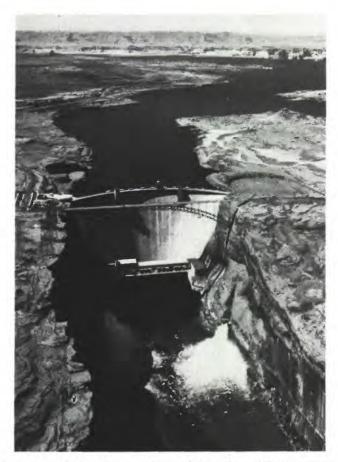


FIGURE 17. Reservoir capacity for withdrawal purposes compared to fresh surface-water withdrawals for the conterminous United States, 1920-80. (Two-percent chance of deficiency line from Hardison, 1972.)

of Civil Engineers, 1983; Sheer, 1983). The area's water supply comes from three rivers—the Potomac (with one reservoir 200 miles upstream), the Patuxent (Md.) with two reservoirs, and the Occoquan (Va.) with one reservoir. The sum of the safe yields of these three sources is estimated to be 513 million gallons per day, but requirements for water are expected to reach 750 million gallons per day by the year 2000. Through analysis of the complete system-intentionally ignoring certain of the existing institutional constraints of three separate supply agencies—it was found that the existing engineering works could reliably supply water until the year 2030. Upon recognition of the large gains that could be achieved through flexible and integrated operations, the parties involved forged the necessary legal and financial agreements to make this possible. The savings are in excess of \$200 million. The achievement of these savings relied heavily on techniques of water-resources engineering-systems analysis, such as linear programing, synthetic hydrology, statistical analysis, hydrologic modeling, long-range probabilistic forecasting, and computer simulation.

In summary, figure 17 indicates a lessening role of reservoirs in the development of water resources in the near future. The trend toward nonstructural measures places greater dependence on management skill and on understanding the nature of river behavior, including better river forecasting. At some point in the future, the potentials of conservation and better management may become less cost effective than reservoirs. If so, the flattening of the curves in figure 16 would be seen as merely an inflection along a generally upward trend in reservoir capacity, although at a rate slower.



Aerial view of Glen Canyon Dam and Lake Powell (looking upstream) at full elevation of 3,700 feet. Both spillways are operating. (Photograph by Bureau of Reclamation.)

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GROUND-WATER DEVELOPMENT

Under natural conditions, the ground water in the saturated zone, below the water table, generally is in motion from areas of recharge to points of discharge at the surface (see fig. 1). The movement normally occurs as slow seepage or percolation through the intergranular pore space of water-bearing units, or through networks of fractures or solution openings. Normally, recharge to the ground-water system is widely dispersed; discharge is usually to streams, although it also may occur as evapotranspiration by plants or as direct seepage to the sea in coastal areas. Under natural conditions, an equilibrium generally prevails in which the long-term recharge to the ground-water system is balanced by the long-term discharge from it. The ground-water flow regime is characterized by superimposed patterns of circulation, ranging from shallow, local flow into small upland streams, to deep regional circulation toward major drainage features.

In addition to its capacity to transmit water, the earth provides a capacity to accumulate water in storage, and to release it as water levels fall. Three major mechanisms are involved. The most obvious of these is the change in volume of water in an unconfined aguifer as the water table rises and falls. A less familiar mechanism is that of artesian storage, which occurs in confined aquifers through elastic expansion and contraction of the porous framework, and of the water itself, in response to pressure changes (Jacob, 1940). The volumes of water stored or released in artesian aquifers are much smaller than those in unconfined aquifers, for equal changes in water level; however, the mechanism is fundamental in determining the response of ground-water systems to development. Finally, water can be withdrawn from storage in conjunction with the irreversible compaction of certain finegrained sediments as pressure is reduced. This process is always accompanied by subsidence of the land surface.

When pumpage of ground water is initiated, the immediate response is a withdrawal of ground water from storage—that is, a disruption of the natural equilibrium in the aquifer (Theis, 1940). As water is withdrawn from storage, ground-water levels decline; this in turn causes a reduction in the natural discharge to streams, to the sea, or to evapotranspiration, and may sometimes also bring about increases in recharge. As natural discharge diminishes and as recharge increases, the amount of water that must be withdrawn from storage to supply the pumpage decreases. In effect, water that was formerly directed toward natural avenues of discharge is now diverted to the pumping centers, and increases in recharge may provide an additional source to sustain the pumpage. Ultimately, withdrawal from storage may cease, and a new equilibrium may be established in which the new rate of recharge balances the pumpage and the remaining natural discharge. On the other hand, if the pumping rate exceeds the reductions in natural discharge and the increases in recharge that can be effected in the system, withdrawal from storage will continue until falling water levels force a reduction in pumping rates. An equilibrium is then established in which the remaining natural discharge and this reduced pumping rate are balanced by the recharge. In many applications, of course, a part of the pumpage is returned to the aquifer or to streams after a cycle of use. To the extent that this occurs, the impact of the pumpage on water supply is reduced; however, it frequently is replaced by an impact on water quality.

In coastal areas, and in some inland areas, the availability of ground water is influenced by the possibility of saline-water intrusion. This phenomenon is discussed further in the section on water-quality issues. In certain environments, moreover, the development of ground water is limited by the potential for land subsidence or the development of sinkholes. These processes are discussed in the section on hydrologic hazards and land use.

A great deal of use has been made of the terms "overdevelopment" and "safe yield" with regard to groundwater development. As it is often used, "safe yield" seems to refer to the pumpage that can be sustained at equilibrium, without continued withdrawal from storage. However, sustained withdrawal from storage or, as it is often termed, "ground-water mining," is no more "unsafe" than the mining of any other mineral resource, provided it is recognized and planned. Neither should pumpage at equilibrium necessarily be considered "safe," unless the attendant impacts, such as reduced streamflow or degradation of water quality, are deemed acceptable. The expression "safe yield" can, in fact, only be defined in terms of specific impacts of pumpage. The consequences of pumpage must be assessed for each level of development, and "safe yield" must be taken as the maximum pumpage for which the consequences are considered acceptable. The term "overdevelopment" then implies pumpage beyond that maximum.

Where the goal is pumpage at equilibrium, economic or environmental constraints may actually preclude the attainment of that goal. For example, in order to achieve a given reduction in natural outflow, it may be necessary to create extensive drawdowns within the ground-water system; the well distribution and pumping lifts required

to generate these drawdowns may be economically infeasible. Again, in creating the required drawdowns, it may be necessary to remove so much water from storage as to generate unacceptable side effects, such as excessive land subsidence.

Ground-water development usually is uneven, both in space and in time. Locally, pumpage can exceed the reduction in natural outflow, but a regional equilibrium can still exist provided the reduction over the full region or basin balances the withdrawal. Viewing the system through time, a long-term equilibrium may involve frequent temporary withdrawals from storage, balanced by intervening additions to storage. In this connection, it is worth noting that the high ratio of total storage to either withdrawal or natural discharge is one of the beneficial characteristics of the ground-water system, enabling supplies to be maintained through long periods of drought.

The volume of ground water in storage in the upper one-half mile of the Earth's crust within the conterminous United States has been estimated to be on the order of 50,000 cubic miles. The recharge—or in effect, the rate of flow through the ground-water system-has been estimated to be on the order of 1 trillion gallons per day (Nace, 1960). The estimated volume of water in storage must be qualified by noting that some of the water is highly saline and unfit for most uses. Moreover, the estimated recharge or flow rate includes a large percentage of very shallow circulation, which presently discharges to streams without reaching major aquifers; only a part of this shallow circulation could be recovered by wells.

The pumpage of fresh ground water in the United States in 1980 is estimated as approximately 88 billion gallons per day (Solley and others, 1983), which is on the order of 10 percent of the estimated natural flow through the Nation's ground-water systems. From the national perspective, therefore, the resource is not overdeveloped; locally, however, the situation can vary widely, and a number of problems exist.

Pumpage has increased steadily over the last three decades, as shown in figure 18. (Figure 18 was developed using data collected at 5-year intervals and does not indicate yearly variations occurring within those intervals.) The total pumpage of ground water in 1980 represented about 20 percent of the total withdrawal of fresh and saline water in the United States. The largest single use of ground water is for irrigation, which accounted for slightly more than 60 bgd in 1980. It is important to note, however, that although irrigation represents the largest withdrawal, roughly half of the population of the country relies on ground water for domestic supply. Some of the factors responsible for the continued increase in groundwater use include significant expansion of irrigation in the humid East as well as in the West, particularly through the increased use of center-pivot systems; water-supply requirements of growing urban areas, particularly in the South and Southwest; water demands associated with energy production; a desire to establish drought-resistant supplies; objections to the construction of surface reservoirs; and objections to export of water from one area to another.

Figure 19 shows the areal distribution of ground-water pumpage in the United States in 1980 by water-resources subregion (U.S. Geological Survey, 1982). About twothirds of the 1980 pumpage, or approximately 60 bgd, was concentrated in eight States, as follows: California (21 bgd); Texas (8 bgd); Nebraska (7.2 bgd); Idaho (6.3 bgd); Kansas (5.6 bgd); Arizona (4.2 bgd); Arkansas (4 bgd); and Florida (3.8 bgd). For the most part, these figures reflect the extensive use of ground water for irrigation in those States.

Areas of the United States where ground-water levels have declined 40 feet or more in at least one aquifer since development began are shown in figure 20. Many of the areas are underlain by more than one aguifer, and declines of this magnitude have not necessarily occurred in all aquifers present. In most of the areas, the decline has occurred in an interval substantially deeper than the water table-that is, the declines represent artesian or semiconfined water-level changes. As such, they indicate an increase in depth to water, which has implications in terms of pumping lift; however, because artesian processes were involved, they do not indicate the loss of large amounts of water from storage. It should also be noted that, in many areas, the indicated change in water level took place many years ago, during the initial stages of development, and that today water levels in those areas are virtually stable. For example, in South Dakota, the indicated widespread change in water level represents drawdown that occurred in the Dakota aquifer in the early part of the century, as the aquifer was developed by flowing wells. The declines shown in Iowa and in the Chicago-Milwaukee area represent drawdowns that have been developing in deep artesian aquifers over a period of

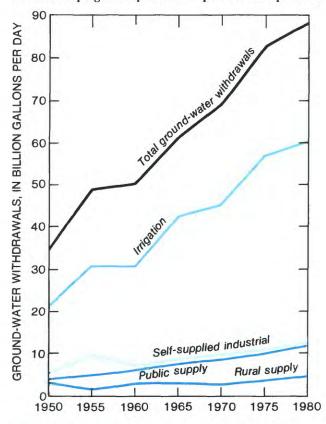


FIGURE 18. Trends in ground-water withdrawals in the United States, 1950-80. (Data from Solley and others, 1983.)

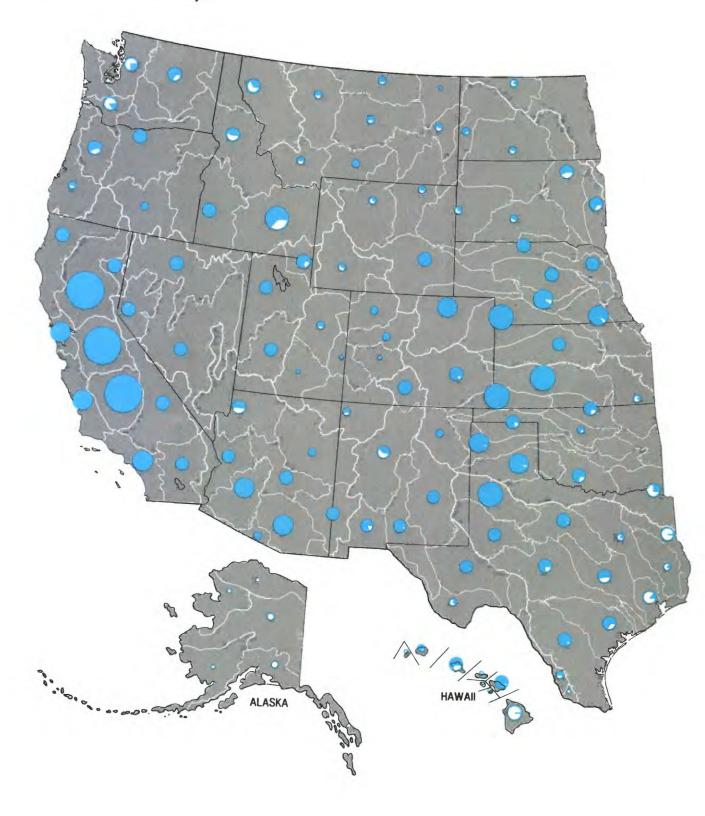
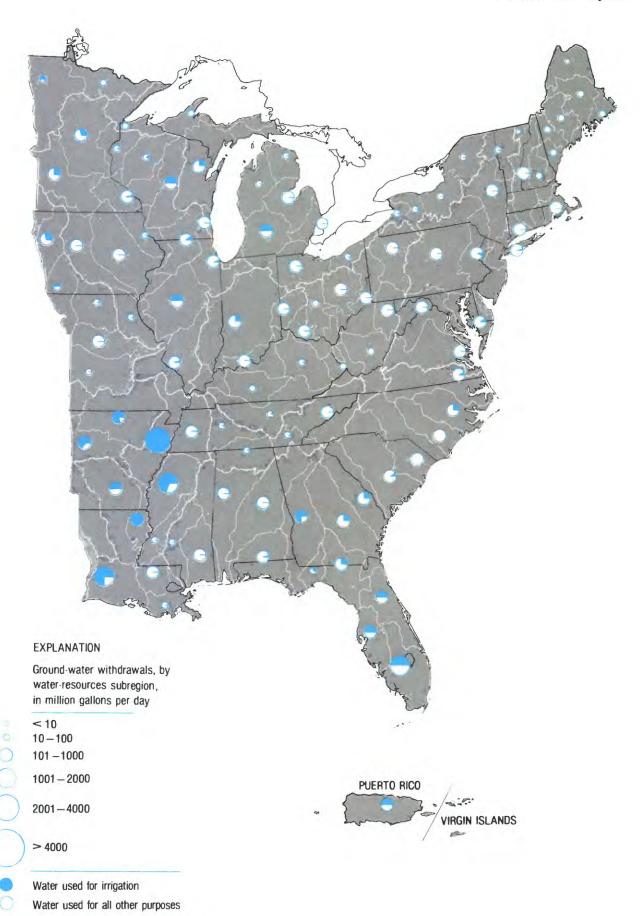


FIGURE 19. Areal distribution of ground-water withdrawals in the United States by water-resources subregion, 1980.



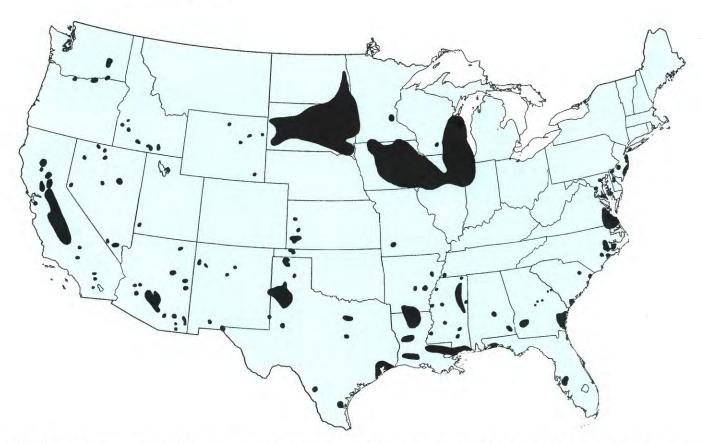


FIGURE 20. Areas of water-table decline or artesian water-level decline in excess of 40 feet in at least one aquifer since predevelopment.

decades; these drawdowns extend outward into formations which underlie Lake Michigan.

For the High Plains region of Kansas, New Mexico, Oklahoma, and Texas, and for the alluvial basins of southern Arizona, on the other hand, the water-level changes shown on figure 20 represent drawdown of the water table. In these areas, very large volumes of water have been and continue to be withdrawn from storage. For California, some of the water-level changes represent water-table declines, whereas some represent drawdown in compacting horizons, with associated land subsidence. Substantial volumes of water have been removed from storage in some parts of California, but these volumes represent a relatively small percentage of the total quantity of water that has been pumped in the State.

The effects of development in a few selected regional ground-water systems (see fig. 21) are discussed below. The data given for pumpage, recharge, depletion from storage, and other hydrologic quantities are current working estimates from ongoing U.S. Geological Survey studies and are subject to revision as investigations continue.

The High Plains (fig. 21) is a 174,000-square-mile area of flat to gently rolling terrain east of the Rocky Mountains. It includes parts of Colorado, Kansas, Nebraska, New Mexico, Oklahoma, South Dakota, Texas, and Wyoming. For purposes of discussion, the area has been subdivided into the southern, central, and northern High Plains regions, indicated on figure 21 as A1, A2, and A3, respectively.

The area is characterized by moderate precipitation, but by generally sparse recharge to the ground-water system. The region is underlain by unconsolidated alluvial deposits that form a water-table aquifer capable of sustaining well yields of 100 to more than 1,000 gallons per minute. Irrigation has made the High Plains one of the Nation's leading agricultural areas.

Around 1940, a rapid expansion in the use of ground water for irrigation began in the southern High Plains, spreading to the central High Plains in the 1950's and to the northern High Plains in the 1960's. In 1949, about 2 million acres in the High Plains was irrigated by 4 million acre-feet of ground water. By 1980, about 170,000 wells pumped 18 million acre-feet of water to irrigate 13 million acres (Heimes and Luckey, 1983).

In the southern High Plains, approximately 210 million acre-feet of water was pumped from 1940 to 1980. Of this amount, it is estimated that roughly 43 percent was supplied by withdrawal of ground water from storage and 45 percent by field seepage—that is, local recirculation of part of the applied irrigation water back to the water table. The remaining 12 percent was supplied by diversion of natural ground-water discharge as the water table declined and by increases in recharge (other than that from field seepage). In the latter category, the most important factor appears to have been recharge associated with flooding in the early 1970's.

In the central High Plains, about 96 million acre-feet of water was pumped between 1950 and 1980. Withdrawal



Basin and Range Lowlands, Arizona

FIGURE 21. Regional ground-water systems discussed in the National Water Summary 1983.

from storage accounted for about 57 percent of this amount, field seepage for about 39 percent, and decreased natural discharge or increases in recharge for 4 percent. The differences in source of water between the central and southern High Plains appear to be associated primarily with the flooding event mentioned above.

In the northern High Plains, approximately 105 million acre-feet of water was pumped from 1960 to 1980. About 14 percent of this volume was provided by withdrawal from storage; about 36 percent by field seepage from ground-water irrigation; approximately 9 percent by field seepage, reservoir seepage, and conveyance losses in surface-water irrigation systems; and 41 percent by other recharge increases or by decreased natural discharge. Several factors contribute to the differences between the northern High Plains and the southern and central High Plains. For example, much more surface-water irrigation occurs in the north than in

the central or southern regions. In the north, moreover, the recharge and natural ground-water discharge were higher prior to irrigation than in the central or southern High Plains, providing a greater potential for diversion of natural discharge to wells. Throughout the High Plains there appear to have been increases in recharge due to changing land-use practices-for example, increased infiltration as more land is brought under cultivation—and there is some evidence to indicate that these processes have had a greater impact in the north. Finally, irrigation in the north began substantially later than in the southern or central High Plains, and the intensity of pumpage per square mile is still much lower in the north.

The withdrawals from storage in the southern and central High Plains have been accompanied by widespread declines in water level, to the point that the aquifer has been dewatered by more than 50 percent in over 3,500 square miles in Kansas, New Mexico, and Texas (Luckey

and others, 1981). These declines have acted in two ways to increase the cost of water to irrigators: Increased pumping lifts have generated higher energy costs and, as the saturated thickness of the aguifer has decreased, the yields of individual wells have diminished, and additional wells have had to be drilled to maintain the supply. These increases in costs of water may be thought of as economic pressures that (barring artificial recharge with imported water) will gradually force reductions in ground-water withdrawals. Because economic pressures tend to build gradually, the pumpage can be expected to decline gradually, rather than to cease abruptly as supplies are exhausted. This process is, in fact, already occurring; pumpage has decreased by 11 percent since 1964 in the southern High Plains. In a continuing effort to adjust to the condition of decreasing pumpage, growers have sought ways to reduce their needs for water-for example, by installing more efficient irrigation systems, or by shifting to crops having lower water demands.

The subjects of water importation and artificial recharge are often brought up in discussions of the southern High Plains. Although an analysis of these subjects is beyond the scope of this report, the use of such methods would clearly be governed by economic factors. The importation of water involves certain costs, as do the processes of storing it in the aquifer and retrieving it by pumpage. The fundamental question is whether these costs would permit irrigation water to be delivered at economically realistic prices.

The Central Valley of California (fig. 21, area B) presently is the most heavily pumped contiguous area in the country. The valley is a structural basin 20,000 square miles in extent, filled with sediments that form a heterogeneous but unified aquifer system, in which ground water occurs under both water table and semiconfined conditions. Many of the sediments are susceptible to compaction in response to the withdrawal of water, and land-subsidence problems have characterized groundwater development in a large part of the valley. The area is devoted to irrigated agriculture and accounts for a large fraction of the Nation's production of fruits, nuts, and vegetables.

Prior to development, the ground-water-flow patterns in the valley involved recharge from precipitation and from stream seepage in the higher areas, and discharge to streams and to evapotranspiration in the central part of the valley. Total circulation through the ground-water system was on the order of 2 million acre-feet of water per year.

The growth of irrigation from surface- and ground-water sources profoundly altered the original ground-water flow system in the valley. Pumpage gradually became the major mechanism of discharge, whereas field seepage and conveyance losses from the irrigation system became the major sources of recharge. In the present-day flow regime, the circulation of water through the ground-water system is several times its value prior to development.

During the period from 1961 to 1978, approximately 22 million acre-feet of water per year was supplied for irrigation in the Central Valley. On the average, roughly half of this amount was diverted from surface-water

sources, and half was pumped from wells, although the ratio varied with the availability of surface supplies. The recharge to the ground-water system during this period averaged approximately 11 million acre-feet per day, of which 82 percent was return flow from irrigation (including conveyance losses from the surface-water distribution system and field seepage), 14 percent was infiltration of precipitation, and 4 percent was seepage from streams. Discharge from the system in this period was slightly greater than total recharge, averaging 11.8 million acre-feet per year; of this amount, 94 percent represented irrigation pumping, 3 percent was municipal and industrial pumpage, and 3 percent was seepage into streams. Over the period from 1961 to 1978, therefore, an average of 800,000 acre-feet of water per year was withdrawn from ground-water storage in the valley. Roughly half of this amount was supplied by drawdown of the water table, and half by drainage from compacting sediments, accompanied by land subsidence. Clearly, most of the pumpage during this period was supplied by increases in recharge (chiefly through irrigation return flow) or by the diversion of natural discharge; only about 7 percent of the total pumpage was withdrawn from

Since 1978, generally wet conditions in California have increased recharge to the ground-water system, reduced irrigation requirements, and increased surface-water supplies, thus reducing the need for irrigation pumpage. Indications are that these factors have at least produced a condition of hydraulic equilibrium in the ground-water system, and may actually be causing a temporary accretion of ground water in storage.

The mechanism of the compaction and land-subsidence process is discussed in a later section of this report. From the perspective of using ground water without inducing further subsidence, the significant point is that appreciable subsidence results only if water levels are drawn down below any previously experienced level in the locality (Poland and Davis, 1969). This characteristic of the subsidence mechanism, coupled with the fact that the ground-water system in the Central Valley has been at or close to equilibrium through much of its recent history, indicates that, with proper management, ground water can be used extensively even in subsidence-prone areas of the valley. During dry periods, when irrigation requirements increase and surface-water supplies are limited, pumpage of ground water from storage can be increased to maintain a stable supply. In subsequent wet periods, pumpage can be reduced and recharge allowed to replenish the ground-water system. In subsidenceprone areas, pumpage from semiconfined zones must be carried out under the constraint of not exceeding the previously recorded maximum drawdown, if further subsidence is to be avoided.

Florida, southern and eastern Georgia, and small adjacent areas in South Carolina and Alabama are underlain by a regional aquifer (fig. 21, area C) that has been developed extensively for agricultural, industrial, and municipal supply (Cederstrom and others, 1979). The aquifer consists of a composite of carbonate (limestone and dolomite) formations, within which are zones with excellent water-bearing characteristics. The humid

climate and generally flat topography combine to provide abundant recharge to the system.

The aquifer is found at shallow depths over a broad area in southwestern Georgia and in the northwestern quarter of the Floridan peninsula, but dips away from this area to the east, south, and west, and is found at depths of several hundred feet in southern Florida and coastal Georgia. Where the aquifer is near land surface, it functions essentially as an unconfined water-table system; its characteristics change to those of a semiconfined artesian system as depth below land surface increases. Where it is unconfined, the aquifer is characterized by shallow flow patterns in which most of the recharge entering the system is discharged locally to springs, streams, swampy areas, near-shore submarine seepage, or (in the modern flow regime) to wells. In upland areas, however, a part of the recharge to the unconfined system moves downward into artesian zones of the aquifer, where it joins regional flow patterns toward more distant coastal and offshore discharge areas. Further accretion of recharge to the artesian system occurs by downward seepage through the semiconfining materials, particularly where those materials are breached by fractures or solution openings, and are overlain by shallow water-bearing zones. Natural discharge from the artesian system is provided by upward leakage through the semiconfining materials, particularly in coastal areas, where the flow eventually reaches estuaries, bays, coastal swamps, or the ocean; as in the unconfined system, discharge by wells is a major factor in the present-day artesian regime.

Throughout much of the region, the effective lower boundary of the aquifer is actually a transition from circulating freshwater to underlying saline water. The configuration of this transition zone agrees in general with the principles outlined by Hubbert (1940) for the case of an interface between moving freshwater and static saline water. That is, the transition is deepest beneath recharge areas in central Florida and southeastern Georgia; it rises toward the coastlines in the general direction of groundwater flow. Brackish or saline water extends to the top of the aquifer along the western and southeastern coasts of Florida, and throughout the area south of Lake Okeechobee. On the other hand, the transition zone extends more than 50 miles off the coast of northeastern Florida, and freshwater under artesian conditions is found in the aquifer to these distances offshore (Johnston and others, 1982).

The limestone has been widely developed for water supply, to the extent that about three billion gallons of water per day are presently withdrawn from the system. A number of cities, including Brunswick and Savannah in Georgia and Daytona Beach, Jacksonville, Orlando, and St. Petersburg in Florida, depend on the aquifer for public supply. Moreover, pumpage from the aquifer for industrial and agricultural uses exceeds that for municipal supply. As a result of pumpage, water levels have been lowered in three broad areas centered in coastal Georgia, west-central Florida, and the Florida panhandle. (Johnston and others, 1980, 1981) Despite these drawdowns, most of the water pumped from the aquifer during the course of development has been supplied by the diversion of natural outflow or by increased recharge—not by withdrawal of water from storage—and the present system appears to be approximately at equilibrium.

It is estimated that prior to development, about 13.5 bgd circulated through the carbonate aquifer system (Bush, 1982). The bulk of this amount was discharged directly from the limestones to springs, streams, and swamps in areas where the aquifer is near land surface. In response to the pumpage, inflow to the aquifer has been increased above predevelopment levels by about 1.6 bgd; this increase in recharge represents seepage from surfacewater bodies, or water diverted into the artesian system from overlying shallow ground-water bodies. Direct natural discharge from the limestone aquifer by springs and streams has decreased by about 0.7 bgd, whereas seepage from the limestones to coastal or offshore discharge has decreased by an equal amount. Figures indicate that the original flow system has not been changed extensively by the pumpage, which actually represents only about 20 percent of the present flow through the aquifer. Morever, the response to further development will involve new increases in recharge or diversions of natural discharge, rather than sustained storage withdrawals. In some areas, the possibility of local salinewater encroachment must be considered in planning additional development.

Because the artesian system contains saline water in southern Florida, it is not used for water supply in that area. Rather, extensive pumpage has been developed from shallow aquifers, particularly in the Miami-Ft. Lauderdale-Palm Beach area.

The Atlantic Coastal Plain (fig. 21, area D) is a gently rolling to flat region of approximately 70,000 square miles that extends along the Atlantic Coast from Long Island to eastern Georgia. Ground water is an important source of water supply throughout the region for municipal, industrial, and rural domestic uses, and increasingly for crop irrigation. Present withdrawals appear to be only a small fraction of fresh ground-water supplies available from the region under managed programs of development.

The Coastal Plain is underlain by a wedge of formations composed mostly of unconsolidated deposits of clay, silt, sand and gravel. The formations dip and thicken seaward, and extend outward on the continental shelf beneath the ocean. Total thickness of the formations along the coast of Delaware is about 8,000 feet and at Capt Hatteras, N.C., about 10,000 feet; in southeastern South Carolina, the sands and clays interfinger with and grade into the carbonate formations discussed above. The sands, gravels, and some of the more permeable silts function as aquifers, whereas the clays and finer silts act as semiconfining beds. The aquifers are essentially unconfined in their outcrop areas, but take on an increasingly semiconfined character downdip as the thicknesses of clay increase. Despite the occurrence of semiconfined conditions, the entire sequence of sediments comprises an integrated aquifer system, characterized by both local and regional flow patterns.

Precipitation along the Coastal Plain is on the order of 40-55 inches per year; infiltration to the ground-water system is largely in the range from 10 to 25 inches per year. Under natural conditions, most of this water moves in shallow patterns of circulation through the uppermost

deposits, and discharges to the streams that dissect the Coastal Plain; however, a small percentage of the infiltration recharges the deeper semiconfined aquifers. Discharge from the deeper aquifers is primarily by upward leakage across the semiconfining clays into the sea or into coastal estuaries and bays. The circulating freshwater grades into saline water through a complex sequence of transition zones; freshwater can be found many miles offshore in some zones, whereas saline water can be found at depth beneath many inland areas.

Pumpage from coastal-plain aquifers in 1900 is estimated to have been about 100 million gallons per day. Pumpage has grown steadily since that time, and total pumpage in 1980 is estimated to have been slightly less than 1.5 billion gallons per day. The greatest pumpage is in the more densely populated States in the northern part of the region; pumpage from Long Island and from New Jersey accounted for 450 and 360 million gallons per day, respectively, in 1980. Areas of major water-level decline resulting from pumpage are found in every Coastal Plain State.

The response to pumpage from deeper aquifers has followed a generally similar pattern throughout the area from New Jersey south to the Carolinas. Following each increase in pumping rate in any locality, water has been released from storage in the aquifers, and water levels have declined. These declines have spread updip toward the aguifer outcrop areas; as this has occurred, some of the recharge that formerly discharged to streams has been diverted toward the points of withdrawal. Also, but generally to a lesser extent, water that formerly discharged upward through the semiconfining beds in coastal areas has been diverted to sustain the pumpage. These reductions in natural discharge have acted to move the system toward a new equilibrium. Frequently, however, before such an equilibrium could become fully established, new increases in pumpage triggered new withdrawals from storage and new cycles of water-level decline. As a result, in some areas there has been a relatively steady decline of water levels in the semiconfined aquifers since 1900. Despite these declines, a very small percentage of the water pumped to date has been supplied by withdrawal of ground water from storage—there has been very little groundwater mining. Most of the water that has been pumped has been derived from reduced natural discharge-particularly from reduction in ground-water seepage into streams in updip areas.

The ground-water regime, in effect, has been utilized as a transmission system to bring water from updip areas to the point of use, and also has been used to provide temporary storage during periods of low surface supply. While withdrawals of ground water from storage have not been significant volumetrically, there is evidence of minor land subsidence in some areas in association with those withdrawals. In many areas, some movement of the freshwater-saltwater transition zone has accompanied ground-water development.

The situation on Long Island differs somewhat from that in other areas of the coastal plain. The semiconfined aquifers that have been most heavily pumped on Long Island are in better hydraulic connection with the surface, and the development of ground water has been more intense than in other parts of the coastal plain. The changes in the flow system due to pumping have tended to be more uniform and have involved a higher proportion of reduced outflow to coastal areas. In Nassau and Suffolk Counties, much of the water pumped during the course of development was returned to the ground-water system through cesspools and septic systems; the completion of sewer systems during recent years in these areas has, in effect, increased net withdrawals of ground water, and can be expected to cause further reductions in natural ground-water discharge to streams and coastal areas.

Further development of ground water in the coastal plain can be expected to follow patterns similar to those that have occurred in the past. Sustained withdrawals from storage will not represent a major part of any new pumpage. On the other hand, increased drawdown of water levels will be required to divert additional water to the pumping centers. The possibility of saline-water encroachment may also place constraints on further development.

The semiarid basin and range lowlands of Arizona (fig. 21, area E) cover an area of about 50,000 square miles and constitute the most heavily pumped region in the State (Davidson, 1979). Irrigated agriculture accounts for most of the water use in the region; ground water and surface water are used, with ground water accounting for nearly two thirds of irrigation applications. In recent years, competition for water has developed between irrigators and rapidly growing municipalities. Metropolitan Tucson is dependent entirely on ground water for its supply; more than half of the supply of the Phoenix Metropolitan Area is derived from ground water.

The region is characterized by rugged mountain ranges separated by more than 30 broad sediment-filled basins. Vast quantities of ground water are stored in the sediments, under both unconfined and semiconfined conditions. Potential evapotranspiration greatly exceeds rainfall over most of the area, and only limited amounts of water are available as natural recharge to the groundwater system. Thus, extensive withdrawal of ground water from storage has accompanied development in the region.

In 1981, about 5.2 million acre-feet of ground water were pumped in this region, of which slightly more than 4.4 million acre-feet were used for the irrigation of crops. The current annual rate of depletion of ground-water storage in the region is estimated to be slightly more than 2 million acre-feet per year, or roughly 40 percent of the pumpage. As an average for the entire region, decreases in natural ground-water discharge and increases in recharge (seepage from streams) are estimated to account for about 20 percent of the pumpage. Thus, on the order of 40 percent of the pumpage is supplied by irrigation return flow, including conveyance losses from the surfacewater distribution system and field seepage. Within individual basins, the percentages of pumpage derived from storage depletion, irrigation return flow, increases in recharge, and decreases in natural discharge may vary substantially from these regional averages.

A number of hydrologic changes have resulted from withdrawals of ground water in the region. Ground-water levels have declined as much as 400 feet in some places

since the 1940's, and rates of water-level decline have been as great as 8 feet per year. In many areas, waterlevel declines have altered the natural flow patterns that existed prior to development, creating a series of individual flow systems, each one located near a pumping center. In some areas of extensive water-level decline, the land surface has subsided as much as 12 feet, and earth fissures have caused damage to public and private property.

The basin and range lowlands of Arizona have depended upon withdrawal of ground water from storage to sustain irrigation and municipal supplies for many decades. Concerns over land subsidence, together with the self-limiting factors inherent in ground-water storage depletion-declining well yields and rising energy costs for pumping lift—are already acting to bring about reductions in the rate of withdrawal.

In summary, patterns of ground-water development in the Nation have varied between two general conditions. In water deficient areas, such as southern Arizona and the southern High Plains, long-term withdrawal of ground water from storage (ground-water mining) has supplied agricultural and municipal needs for many decades. These withdrawals cannot be sustained indefinitely. Decreases in pumpage are already taking place as falling water levels cause well yields to decrease and pumping costs to rise. On the other hand, in humid areas such as Florida and the Atlantic Coastal Plain, ground-water development has redistributed the natural flow pattern, so that water which originally discharged to streams, to the sea, or by evapotranspiration is now diverted to well fields. In these areas, the ground-water system conveys water from source areas to points of use, and provides short-term storage during drought; however, the net depletion of ground water in storage has been small, from predevelopment to the present. In the Central Valley of California, ground-water development has followed a course somewhere between these two conditions. Substantial withdrawals of ground water from storage have occurred in the past in the Central Valley, but the system appears to be near equilibrium at present. Conjunctive use of surface and ground water, in which short-term withdrawals from ground-water storage are used to make up deficiencies during dry periods, should be possible on a sustained basis in the future.

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WATER-QUALITY ISSUES

Water quality is intimately associated with water availability because quality ultimately determines the usability of the water for a specific purpose. The quality of surface and ground water also is closely linked because a large part of the Nation's streamflow is supplied by ground water that discharges directly into streams (McGuinness, 1952). Thus, the quality of ground water has an especially pronounced effect on surface-water quality during periods of low flow. Conversely, the quality of surface water affects ground water in areas where streams recharge aquifers.

Natural water, as it moves through the hydrologic cycle, carries with it dissolved materials, such as salts,

metals, organic substances, naturally occurring radioactive substances, and suspended materials, such as bacteria, viruses, and sediment, that may render the water unsuitable for many purposes. Man's activities also may degrade the quality of water when dissolved and suspended substances are added and natural properties such as temperature are altered.

Many water-quality issues identified in the State water-issue summaries relate to whether the Nation's surface and ground waters are safe to drink. In many parts of the country, some drinking-water sources have been seriously degraded by manmade pollutants. For this reason, the sources of pollution of the Nation's ground and surface water, and some of the factors that can affect water quality, such as eutrophication, contamination of bottom sediments, saline-water intrusion, hazardous and radioactive wastes, and acidic precipitation, are described in this section. These discussions are preceded by a brief examination of trends in surface-water quality.

A commonly recurring question is whether the quality of the Nation's water is improving or deteriorating. To help answer this question, the National Stream-Quality Accounting Network (NASQAN) was established by the U.S. Geological Survey in 1972 to (1) account for the quantity and quality of streamflow within the United States, (2) develop a large-scale indication of how stream

quality varies from place to place, and (3) detect changes in stream quality with time. The NASQAN network presently consists of 504 stations at which the quality of outflow from the Nation's major river basins is measured. Data collected include the quantity of streamflow, concentration of major inorganic and trace constituents (including trace metals), two bacterial indicators of pollution, and concentrations of selected pesticides and radiochemicals. Presently, there are insufficient measurements of the concentrations of synthetic organic substances from the NASOAN network to develop a clear picture of their occurrence, distribution, and effects on the aquatic environment. The data from the NASQAN stations do not necessarily characterize water-quality conditions either upstream or downstream because many of the reported constituents undergo changes in concentration as the water moves downstream.

Recently, data were analyzed for the 8-year period 1974 through 1981 to detect trends in selected water-quality constituents and properties in the major rivers in the United States (Smith and Alexander, 1983). Some preliminary results for selected constituents are shown in table 4. Reasons for the trends are presently under investigation by U.S. Geological Survey scientists and will be presented in a separate report. The data in table 4 were adjusted for the effects of streamflow on constituent con-

Table 4.—Summary of trends in selected water-quality constituents and properties at NASQAN stations, 1974-81 [Data from Smith and Alexander, 1983]

Constituents	Number of stations with—			m . 1
Constituents and properties	Increasing trends	No change	Decreasing trends	Total stations
Temperature	39	218	46	303
pH	74	174	56	304
Alkalinity	18	207	79	304
Sulfate	82	182	40	304
Nitrate-nitrite	76	203	25	304
Ammonia	31	221	30	282
Total organic carbon	36	230	13	279
Phosphorus	39	232	30	301
Calcium	23	198	83	304
Magnesium	50	208	46	304
Sodium	103	173	28	304
Potassium	69	193	42	304
Chloride	104	164	36	304
Silica	48	213	41	302
Dissolved solids	68	183	51	302
Suspended sediment	44	204	41	289
Conductivity	69	193	43	305
Turbidity	42	199	18	259
Fecal coliform bacteria	19	216	34	269
Fecal streptococcus bacteria	2	190	78	270
Phytoplankton	$2\overline{2}$	234	44	300
Dissolved trace metals:				500
Arsenic	68	228	11	307
Barium	4	81	1	86
Boron	2	15	3	20
Cadmium	$3\overline{2}$	264	7	303
Chromium	12	152	2	166
Copper	6	83	6	95
Iron	28	258	21	307
Lead	5	232	76	313
Manganese	30	250	19	299
Mercury	8	194	9	204
Selenium	9	201	21	224
Silver	1	32	0	
Zinc	19	3∠ 251	$\frac{0}{32}$	33 302
ZIIIC	19	231	34	302

centrations, and all data were screened for possible trends brought about by changes in field sampling techniques or laboratory procedures. Only those stations for which sufficient data were available to draw statistically defensible trends are included in the table.

A graphical presentation of 13 water-quality constituents for 21 water-resources regions is shown in figure 22. These consitutents were selected for graphical portrayal because they are important in defining a particular waterquality problem. Although these trends are statistically significant, it is possible only to speculate at present on the causes.

In order to place the significance and extent of waterquality issues in the proper perspective, their discussion will be preceded by pertinent information on the sources, quality standards, and treatment of drinking water.

Each individual in the United States consumes about 2 quarts per day of water or water-based fluids (National Research Council, Safe Drinking Water Committee, 1977). Ideally, this water "should be clear, colorless, tasteless, and odorless. It should contain no pathogenic organisms * * *" and "should not contain concentra-tions of chemicals that may be physiologically harmful, esthetically objectionable, or economically damaging' (Francis and others, 1983, p. V-3).

Drinking water obtained from surface- or groundwater sources may contain chemical and biological impurities that must be removed before the water can meet the ideal standards stated above. Undesirable constituents can be natural or synthetic; they enter water by natural processes such as the movement of water over and through rocks and soil, and by activities of man such as disposal of waste or application of agricultural chemicals. Depending on their chemical or biological nature, contaminants can affect the quality of drinking water in different ways. If contaminants impart a disagreeable taste or odor, the problem is quickly perceived and action can be taken to identify the offending contaminant and remove it from the water. A more serious situation may develop when the contaminant cannot be detected by human senses. For example, the effects on human health of a carcinogen present in drinking water may go undetected, particularly if it produces only a small increase in the incidence of a commonly occurring cancer.

The kind and degree of treatment necessary to produce safe and esthetically acceptable drinking water depends on the kinds of substances that must be removed and their concentration in the source water. Most larger community water systems use surface water and subject it to full treatment before distribution. Typically, this treatment consists of the addition of chemicals to precipitate dissolved and suspended substances. Before distribution, the water is disinfected (usually with chlorine compounds) to destroy microorganisms. In contrast, ground water gen-



Hydrologists collecting water samples for chemical analysis at the NASQAN station on the Iowa River at Wapello, Iowa. (Photograph by Robert Schoen, U.S. Geological Survey.)

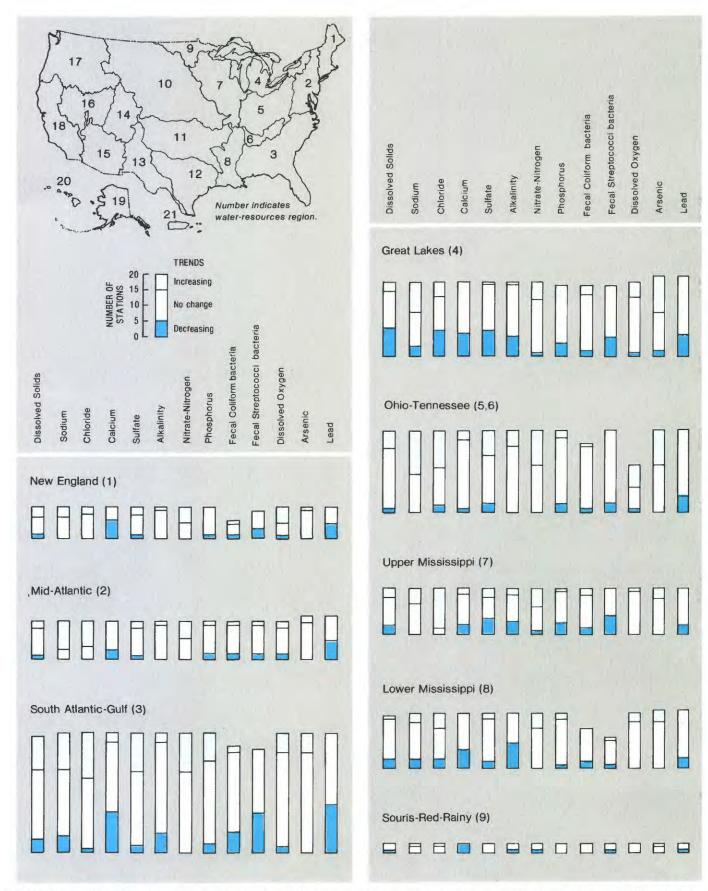
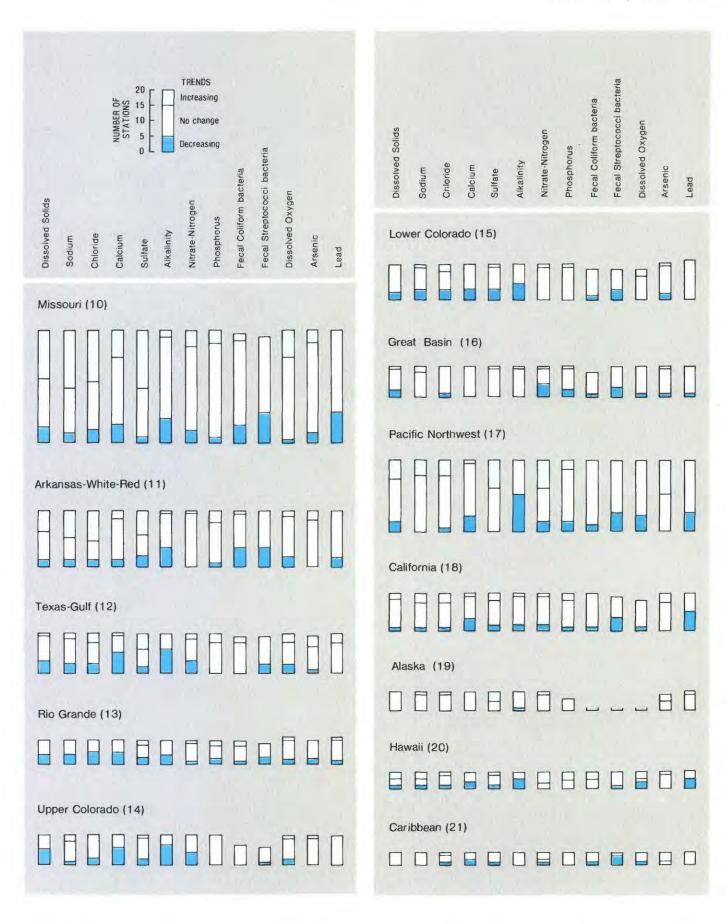


FIGURE 22. Summary of trends in concentrations of selected water-quality constituents at NASQAN stations, 1974-81, by water-resources region.





F. E. Weymouth Memorial Softening and Filtration Plant, Southern California Project. (Photograph by U.S. Bureau of Reclamation.)

erally has been considered to be a relatively pristine resource and is used for drinking without any treatment in the case of privately owned wells, or with no major treatment other than disinfection in most public-supply systems. It is now widely recognized that ground water, especially shallow ground water, also is susceptible to contamination.

Traditional drinking-water treatment removes most common biological contaminants and produces water that is esthetically acceptable and safe when measured by the standard of a low incidence of waterborne disease in this country. In recent years, the use of extremely sensitive analytical methods has expanded the knowledge of the occurrence and diversity of impurities in water. In particular, improvements in analytical methods have allowed the detection and identification of a number of synthetic organic chemicals that may be present in water at extremely low concentrations. In laboratory experiments, many of these organic compounds have been shown to be toxic, mutagenic, or carcinogenic. Traditional methods of water treatment generally do not remove these organic chemicals; many have been detected in finished drinking water. In addition, potentially dangerous organic chemicals such as trihalomethanes are produced by the addition of disinfecting chemicals to drinking water.

The Safe Drinking Water Act of 1974 provides the primary legal framework for assuring both the safety and

esthetic acceptability of the Nation's drinking water. The major provisions of the Act are that national primary regulations for drinking water must be established and enforced in order to protect public health; consumers must be notified when primary regulations are not met; secondary regulations regarding taste, odor, and appearance of drinking water must be established; and the States may assume primacy in enforcing drinking-water regulations.

The National Interim Primary Drinking-Water Regulations are summarized in table 5 and the National Secondary Drinking-Water Regulations in table 6. The primary regulations, which specify the maximum permissible level of a contaminant in water at the tap, are health related and are legally enforceable. If these concentrations are exceeded, or if required monitoring is not performed, the public must be notified. The secondary drinkingwater regulations control contaminants in drinking water that affect the esthetic qualities related to public acceptance of drinking water. These secondary regulations are intended as guidelines for the States and are not federally enforceable.

As provided by the Safe Drinking Water Act, the U.S. Environmental Protection Agency (USEPA) has the primary responsibility for establishing and enforcing regulations. However, States may assume primacy if they adopt regulations that are at least as stringent as the

TABLE 5.—National Interim Primary Drinking-Water Regulations

[Data in milligrams per liter unless otherwise specified. tu = turbidity; pCi/L = picocurie per liter; mrem = millirem (one thousandths of a rem). Data from U.S. Environmental Protection Agency, 1982a]

Constituent	Maximum concentration
Arsenic	0.05
Barium	1
Cadmium	0.010
Chromium	0.05
Lead	0.05
Mercury	0.002
Nitrate (as N)	10
Selenium	().()1
Silver	0.05
Fluoride	1.4-2.4
Turbidity	1-5 tu
Coliform bacteria	1/100 mL (mean)
Endrin	0.0002
Lindane	0.004
Methoxychlor	01
Toxaphene	0.005
2,4-D	0.1
2,4,5-TP Silvex	0.01
Total trihalomethanes [the sur	m of the concentrations
	e, dibromochloromethane,
tribromomethane (bromo	
ane (chloroform)]	0.10
Radionuclides:	
Radium 226 and 228 (con	nbined) 5 pCi/L
Gross alpha particle activ	ity 15 pCi/L
Gross beta particle activit	y' 4 mrem/year

TABLE 6.—National Secondary Drinking-Water Regulations

[Data from U.S. Environmental Protection Agency, 1982b]

Constituent	Maximum level		
Chloride	250	mg/L	
Color	15	color units	
Copper	1	mg/L	
Corrosivity	noncor	rrosive	
Dissolved solids	500	mg/L	
Foaming agents	0.5	mg/L	
Iron	0.3	mg/L	
Manganese	0.05	mg/L	
Odor	3	(threshold odor number)	
pH	6.5 - 8.5	units	
Sulfate	250	mg/L	
Zinc		mg/L	

Federal regulations in levels specified for protection of public health and in provision of surveillance and enforcement. The States may adopt more stringent regulations, and may establish regulations for other constituents. As of 1983, all States and territories have assumed primacy except Indiana, Oregon, Pennsylvania, South Dakota, Wyoming, and the District of Columbia.

Although the Safe Drinking Water Act and the attendant Federal and State regulations provide a strong legal basis for protecting public health, several significant drinking-water issues remain. First, most manmade contaminants, including volatile organic chemicals, generally are unregulated. Second, infrequent outbreaks of waterborne disease do occur in this country; the majority of these outbreaks are caused by pathogenic microorganisms. Finally some drinking-water supplies are excluded from the provisions of the Safe Drinking Water Act. Only

those water-supply systems that have at least 15 service connections and regularly serve at least 25 individuals are regulated. Until recently, little information about drinking-water quality in rural areas, where many people rely on individual water-supply systems, has been available. Within the past year, however, results of analyses of 43 constituents in water samples from 2,654 rural households were compiled in the National Assessment of Rural Water Conditions, under sponsorship of the U.S. Environmental Protection Agency (Francis and others, 1983). Each of four constituents (total coliform bacteria, lead, cadmium, and mercury) were found to exceed the Interim Primary Drinking-Water Regulations (U.S. Environmental Protection Agency, 1982a) in at least 15 percent of the sampled households.

The water-quality issues listed in the State water-issue summaries were reported and grouped in various ways: The category of point and nonpoint sources of pollution refers to the manner in which contaminants are introduced. The category of hazardous waste refers to the nature and origin of the contaminant, as does the category of radioactive waste, and the categories of bottomsediment contamination and eutrophication refer to the effects of the contaminant in the hydrologic system. Because of this, there is a certain amount of overlap in the way that individual issues are classified in the summaries; for example, what is classified under point or nonpoint sources of pollution in one State summary may be classified as hazardous waste in another, and conversely. To reduce repetition in the following discussions of hydrologic perspectives on these issues, the discussion of point and nonpoint sources of pollution emphasizes surfacewater aspects, whereas the discussion of hazardous waste focuses primarily on ground-water contamination.

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POINT AND NONPOINT SOURCES OF POLLUTION

Polluting substances may enter surface and ground water either at readily identifiable discrete points, or over

large areas. Legislation pertaining to water-polluting substances and their control refer to these two categories of pollution as point and nonpoint sources, respectively.

Point sources of pollution are those that can be associated with a particular and highly localized activity or process. In surface-water systems, the majority of point sources are discharges of liquid industrial or municipal wastes, such as effluent from sewage-treatment plants; point sources of ground-water pollution are discussed in the section "Hazardous Wastes".

The most severe impacts on surface-water quality from point sources occur where the largest waste loads are generated, in the heavily populated and industrialized parts of the Nation. Although less densely populated areas of the country do not escape point-source-pollution problems, rivers in the Northeast and Mid-Atlantic areas, where over one-half the national population lives and works, have been most adversely affected (U.S. Council on Environmental Quality, 1981). These two regions also contain 6 of the 10 leading chemical-producing States and account for 41 percent of the Nation's chemical production (Chemical and Engineering News, 1983). As population and industrial activity shift regionally with time, pollution loads may be expected to be redistributed accordingly. California, for instance, now has the fastest growing chemical industry in the country, presenting the State with expanding problems of waste management and water-quality protection.

The most common pollutants in municipal wastewater include disease-causing organisms, oxygen-demanding materials, and the plant nutrients nitrogen and phosphorus. Municipal wastewater also contains heavy metals and numerous organic substances, which are contributed largely by industrial discharges to municipal treatment systems. One consequence of the presence of these substances is that the sludge generated in the treatment process often contains these materials in high concentrations and is, therefore, difficult to dispose of safely. In addition, disinfection of wastewater by chlorination prior to discharge generates chlorinated organic compounds reported to be carcinogenic or mutagenic (Hileman, 1982). Wastewaters from certain industries contain concentrations of heavy metals and organic substances higher than those found in municipal wastewaters.

Federal legislation directed at point-source pollution of surface waters was initiated as part of the Federal Water Pollution Control Act Amendments of 1972 (Public Law 92–500). This legislation has been modified several times in recent years, including a change of name in 1977 to the Clean Water Act (Public Law 95–217). The Act of 1972 specifies that, as an interim national goal "wherever attainable," the Nation's surface waters be of adequate



Water being discharged into stream through a pipe—an example of point-source pollution. (Photograph by Douglas Glysson, U.S. Geological Survey.)

quality for water recreation and fish propagation by July 1, 1983. The Act also establishes a goal of zero discharge of pollution into "navigable waters" by 1985 (U.S. Congress, 1980). Control of industrial effluents was to be achieved by implementation of the best practicable wastemanagement technology by 1977 and the best available technology by July 1, 1983. Federal financial and technical assistance in upgrading and constructing sewage-treatment plants has been the principal stimulus for controlling municipal waste discharges to streams and water bodies.

The quality of the Nation's surface waters has improved substantially in several respects compared to the quality measured 10 to 20 years ago, even though both industrial activity and the population have increased during that period, with attendant increases in use of water and disposal of wastes. Low dissolved-oxygen levels caused by the inflow of high concentrations of oxygen-demanding material to streams are rarely encountered today, but they were a major problem 20 years ago. According to the U.S. Council on Environmental Quality (1981), this can be attributed to measures for the control of point-source discharges and particularly to the construction of improved waste-treatment facilities. Nevertheless, the U.S. Environmental Protection Agency reports that substantial improvements remain to be made (U.S. Environmental Protection Agency, 1983).

Nonpoint sources of pollution are activities or processes that introduce contaminants to ground water or surface water over a broad area, rather than in a specific locality. Examples include drainage of contaminated runoff from agricultural land or from urban areas into streams, leakage from urban sewer pipes or septic systems into shallow aquifers, and downward transport of agricultural pesticides to the water table.

Drainage from forest and agricultural land (including fertilized cropland, pastureland, and animal feedlots) commonly contains high concentrations of nitrogen and phosphorus, and may contain high concentrations of herbicides and insecticides. Drainage from urban areas commonly contains, in addition to the above, heavy metals. petroleum products, and oxygen-demanding materials. Pollution of a receiving water by runoff from an urban area commonly equals or exceeds that from the point sources of wastewater in the same area. Precipitation, too, may be viewed as an extensive nonpoint source where it deposits nitrate and sulfate ions, a phenomenon known as "acid rain" and discussed further in the section on acidic precipitation.

When the Water Pollution Control Act Amendments of 1972 were adopted, there was general awareness that pollution of water by nonpoint sources might be a significant problem. However, knowledge about nonpointpollution processes was deficient, and no specific regulations governing nonpoint pollution were included in the legislation. Rather, State water-quality-management agencies were directed to deal with the issue in their areawide planning process, supported by Federal grants under Section 208 of the Act. Studies conducted with grant support, together with investigations by the U.S. Environmental Protection Agency, other Federal agencies, and the academic community have improved understanding of the extent of nonpoint pollution and the processes involved in conveying pollutants to receiving waters. Nevertheless, levels of understanding remain inadequate and much investigative work remains to be done.

The effects of nonpoint sources of pollution are often expressed in terms of loading rates-that is, the amount of contaminant supplied per unit time from a unit area of contributing land surface. For example, table 7 gives estimated ranges in loading rates (expressed in pounds per acre per year) for phosphorous and nitrogen, from a variety of nonpoint sources. Loading rates for both nitrogen and phosphorus from animal feedlot runoff are as much as 100 times greater than those from any other source. During the 1970's, the U.S. Environmental Protection Agency placed strict controls on feedlot runoff.

Urban runoff is a major source of heavy metals entering surface waters. Concentrations of some heavy metals can be higher in street sweepings than in naturally occurring soils, rocks, and sediments. As shown in table 8, higher average concentrations of cadmium, chromium, copper, lead, and zinc can occur in street sweepings than in shale (a sedimentary rock used here to represent the composition of sediments deposited in the absence of man's influences). All of the listed metals are used in common industrial processes or in domestic materials.

Average concentrations of cadmium and lead in urban runoff exceed criteria for public water supplies, as shown in table 9. Concentrations of all heavy metals listed far exceed criteria for protection of marine and freshwater

TABLE 7.—Approximate ranges of contribution of total nitrogen (N) and phosphorous (P) from variable nonpoint sources, by land use [Data in pounds per acre per feet. Data from Loehr, 1974]

Source	Areal loading rates			
boulee	Nitrogen	Phosphorous		
Precipitation	5.0 - 9.8	0.04 - 0.05		
Forest land	2.7 - 12	.038		
Range land	-	.0708		
Crop land	.10 - 12	.05 - 2.7		
Land receiving				
manure	3.6 - 12	0.7 - 2.7		
Irrigation return flows:				
Surface	3.0 - 27	1.0 - 4.1		
Subsurface	4.0 - 18	2.9 - 10		
Urban land drainage	6.4 - 8.9	1.1 - 5.4		
Animal feedlot runoff	90 - 1,400	8.9 - 630		

TABLE 8.—Average concentrations of heavy motals in street sweepings compared to shale

[Data in milligrams per kilogram]

Heavy metal	Street sweepings ¹	Average composition of shale ²	
Cadmium (Cd)	3.4	0.3	
Chromium (Cr)	211	100	
Copper (Cu)	104	57	
Iron (Fe)	22,000	47,000	
Lead (Pb)	1,810	20	
Manganese (Mn)	418	850	
Nickel (Ni)	35	95	
Zinc (Zn)	370	80	

¹From Bradford, 1977. ²From Krauskopf, 1967.

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aquatic life (U.S. Environmental Protection Agency, 1976).

Table 9.—Average concentrations of heavy metals in urban runoff compared to water-quality criteria for public water supplies

[Data in micrograms per liter]

Heavy metal	Urban runoff ¹	Criteria for public water supplies
Cadmium (Cd)	18	² 10
Chromium (Cr)	33	² 50
Copper (Cu)	45	³ 1,000
Lead (Pb)	235	250
Nickel (Ni)	24	
Zinc (Zn)	236	³5,000

¹U.S. Environmental Protection Agency, 1982a.

Pesticides, which include insecticides and herbicides, are applied extensively to crop, pasture, and forest land throughout the Nation. In urban areas, they are used on lawns, gardens, and for extermination of pests in buildings and homes. Pesticides in runoff from crop land have been investigated, but little work has been done on pesticide residues and other organic substances in urban runoff, although significant concentrations of many of these substances have been measured in urban runoff.

Because of the wide variety of pesticides in use, the diversity of application from place to place, and the complexity of the processes which control the amounts of these substances washing from agricultural land, studies attempting to quantify areal loading rates of pesticides have proven fruitless. However, some broad patterns have been recognized in the relationships between application, chemical properties, and losses from the soil of certain pesticides in common use (Wauchope, 1978).

Organochlorine insecticides, such as DDT, chlordane, and dieldrin, strongly sorb to soil and enter surface waters as a result of soil erosion. The use of these compounds in agriculture has been largely banned as of 1975 but, because of their resistance to decay, they continue to be found in sediments. Water-soluble pesticides, represented largely by carbamates, are able to dissolve readily and move off the land surface or downward into the soil; high concentrations of these pesticides are possible in runoff that occurs shortly after application.

Although nonpoint-source pollution continues to receive much attention, improved understanding of the magnitude of the problem and of the processes involved is developing only gradually. It is clear that this understanding must be advanced, and that much effort must be devoted to education of the many contributors to nonpoint source pollution, before signifant progress in dealing with the problem will be possible.

Salinity of surface waters, originating from point and nonpoint sources, is an issue of concern for many rivers, particularly those where there is extensive irrigation or where naturally occurring saltwater sources exist. Both of these circumstances occur in the Colorado River basin, and they create an issue of significant economic proportions. Average dissolved-solids concentrations range from

about 50 mg/L in the headwater areas of the Colorado Rockies to about 800 mg/L at Imperial Dam near the Mexican border. The contributions of salinity to the river are estimated as 47 percent due to natural sources, 37 percent due to irrigation, and 16 percent due to loss of lowsalinity water by reservoir evaporation, exports, and municipal and industrial consumption. Economic losses due to salinity were about \$113 million in 1982. These include increased treatment cost for industrial use, and crop losses. The Colorado River Basin Salinity Control Act of 1974 (Public Law 93-320) provides for the construction, operation, and maintenance of certain works in the basin to control the salinity of water delivered to users in the United States and Mexico. Six projects have been planned to control natural sources and manmade sources, including irrigation return flow. The goal of these projects is to reduce salinity at Imperial Dam by 120 mg/L; total construction costs are estimated at about \$700 million (U.S. Bureau of Reclamation, 1983).

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TUTROPHICATION

Eutrophication is the process by which surface waters become enriched with plant nutrients, especially phosphorus and nitrogen. These nutrients may be derived from natural or manmade sources, such as animal waste. industrial waste, sewage, and fertilizers. Their presence can adversely affect lakes, reservoirs, streams, and estuaries.

Nutrient enrichment increases the abundance of aquatic plants, especially phytoplankton (microscopic plants suspended in water). Increased phytoplankton production often results in increases in the populations of fish and other aquatic organisms, creating increased demand on the available oxygen supply. When the phytoplankton die, they are decomposed by bacteria; this process tends to reduce oxygen in the water. A reduction in oxygen below a critical level can cause the death of all fish, shellfish, and other higher aquatic organisms. Eutrophic waters usually have a pea-green color, have an undesirable odor, and are unusable for public water supplies or recreation.

As of 1981, nearly 10,000 publicly owned lakes in the United States required treatment for the eutrophication effects of nutrient enrichment. At that time, programs to reduce these effects in approximately 100 of the lakes, located in 29 States, were in effect or scheduled (U.S. Environmental Protection Agency, 1981).

Eutrophication also occurs in some estuaries receiving drainage from large metropolitan areas. Examples are the Potomac River estuary (Rasin and Brooks, 1982) and the Hudson River estuary (Simpson and others, 1972), and Chesapeake Bay (Heinle and others, 1980). Estuaries differ from lakes and reservoirs because of the interaction of tidal currents and streamflow that control the distribution of salinity and movement of sediments and bottom material (Milliman and Meade, 1983; Schoen, 1983). In addition, the configuration of the mouth of the estuary controls flushing to the sea and hence the residence time of nutrients in the system. The effects of nutrient enrichment can be modified greatly by the residence time (Pomeroy and others, 1972). Eutrophication of estuaries

in the United States presently is confined to those having large human populations on their borders. However, even estuaries receiving drainage from large metropolitan areas such as the Delaware River (Sharp and others, 1982) and the San Francisco Bay estuaries (Luoma and Cloern, 1982) do not always show the effects of eutrophication due to nutrient enrichment.

An example of an enriched estuary is Chesapeake Bay (Heinle and others, 1980; Walton, 1982). These authors reported that increased nutrients, especially phosphorus, have resulted in eutrophication of Chesapeake Bay. Algae biomass has increased recently in the upper and middle bay and in several tributaries. In the Patuxent River, increased algae production has led to reduced concentrations of dissolved oxygen. As a result, the effects of eutrophication on the biota in Chesapeake Bay presently is of concern (Heinle and others, 1980).

The amount of aquatic plants in surface water in most parts of the United States is directly related to the amount of phosphorus in the water (Nicholls and Dillon, 1978). Thus, many communities throughout the Nation are attempting to control the input of phosphorus by restricting the use or disposal of phosphate fertilizers, detergents, and other sources of phosphorus. Phosphorus loading from wastes generated by the dense population along the shores of Lake Erie was the chief cause of serious eutrophic conditions in the lake a decade ago (Flynn, 1982). Control of the amount of phosphorus entering the lake has resulted in a lessening of these conditions.

Eutrophication of lakes and estuaries is mentioned in 18 State water-issue summaries.

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BOTTOM-SEDIMENT CONTAMINATION

Contamination of bottom sediments in lakes, streams, estuaries, and bays by inorganic and organic trace substances may adversely affect human health and ecological systems. Outbreaks in Japan of Minamata disease (mercury poisoning) and itai-itai (cadmium poisoning) have been conclusively linked to chemical pollution of water and bottom sediments that introduced heavy metals into the aquatic food chain. Because most potentially toxic trace materials adhere strongly to sedi-

ment particles, concentrations of contaminants and trace materials in bottom sediments may range from 10 to more than 1,000 times higher than concentrations of the same substances in the overlying water.

Most instances of bottom-sediment contamination tend to be localized around point sources of the contaminant. However, major contamination events, such as those caused by discharge of polychlorinated biphenyls (PCB's) in the Hudson River, N.Y. (Schroeder and Barnes, 1983), Kepone in the James River, Va. (Lunsford and others, 1982), and DDT in the Southern California Bight, have contaminated sediments in detectable quantities for distances measured in tens to hundreds of miles downcurrent from the point of discharge.

Contamination of bottom sediment can cause death or disruption of reproductive cycles in aquatic life. This can occur, for example, where contaminated sediment and benthic plants are ingested by fish and shellfish, or where mixing and turbulence create high concentrations of contaminants in the water immediately above affected sediments. In some parts of the Nation, it has been necessary to place restrictions on the harvesting of contaminated fish and shellfish.

Contaminants may remain in bottom sediments long after discharge of the source materials ceases. Although certain contaminants (such as cadmium) have been known to disperse in a short period of time, others, such as mercury, may remain available for organism uptake for years. Ultimately, contaminated sediments are presumably cleansed or carried out to sea, but such processes may take hundreds or thousands of years.

Attempts to mitigate bottom-sediment contamination by covering the sediments with uncontaminated materials or by dredging have met with only limited success. Most measures are either prohibitively expensive or fail to adequately take into account the biological, chemical, and physical complexities of aquatic environments. Once sediments are contaminated, there are few quick solutions. Contaminated sediments interfere with normal activities such as maintenance dredging because of the possibility of spreading the contaminants.

Bottom-sediment contamination is mentioned in six State water-issue summaries.

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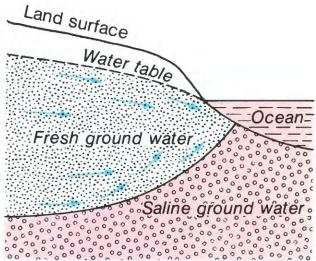
SALINE-WATER INTRUSION

Saline-water intrusion usually refers to the movement of salty ground water into aquifers or to the encroachment of saline water into freshwater reaches of estuaries.

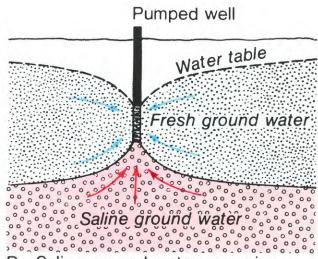
Hubbert (1940) discusses the relationship between fresh and saline ground waters. Under natural conditions an "interface"—that is, a narrow transition zonecommonly separates circulating freshwater from seawater in coastal aquifers (see fig. 23A). Any pumpage from a coastal aquifer reduces the seaward discharge of fresh ground water and decreases fluid pressure along the interface, causing it to shift landward and upward. However, if a net flow of fresh ground water toward the sea is maintained, the movement of the interface represents only an adjustment toward a new equilibrium, in which the saline water again becomes stationary, and a part of the original freshwater flow is diverted to well fields. In this process of adjustment toward a new equilibrium position, individual wells which are either too deep or too close to the shoreline may begin to draw saline water; regionally, however, the situation is one in which most of the wells in the area are simply intercepting freshwater that formerly discharged to the sea.

On the other hand, if pumpage exceeds the regional flow to the sea which existed naturally, the saline water cannot become stationary in a new equilibrium position. Rather, saltwater will continue to move inland until it reaches the major pumping centers; in this case a general seawater-intrusion problem exists. In such situations, various strategies (such as the injection of treated wastewater near the coastline) may be employed to retard saltwater movement while freshwater is taken from storage in the aquifer. Ultimately, however, pumpage must be reduced to match the seaward flow of freshwater, which can be intercepted by well fields.

Saline ground water occurs naturally in inland aquifers as well as in coastal areas, and has similar implications for ground-water use. As in coastal situations, it is possible to develop ground water in such a way that the saline interface, though displaced from its initial position, has ceased to move. However, such a stable interface configuration can be achieved only under equilibrium conditions—that is, only when the pumpage is balanced by reductions in natural discharge and increases in recharge. If freshwater is being taken from storage, pressures along the interface



 A. Idealized diagram showing relation of fresh ground water to saline ground water in a coastal area



 B. Saline ground water upconing caused by a pumping well

FIGURE 23. Relation of fresh and saline ground water in coastal and inland areas.

will continue to change, and the saline water will continue to move toward the discharging wells.

In either coastal or inland environments, saline water commonly enters individual wells through the process of vertical "upconing" of the interface (fig. 23B). This can occur whether or not an equilibrium in the regional flow regime has been achieved; however, if a regional equilibrium exists, the local upconing problem can often be controlled by limiting the discharge of the affected well.

Saline-water intrusion in estuaries occurs where the freshwater flow into an estuary is reduced either by upstream diversions of water, or by drought conditions in the areas drained by inflowing streams. Intrusion may also be caused by engineering activities in the estuary itself, such as channel dredging. Saline-water intrusion into the freshwater reaches of estuaries can be controlled by dams that prevent the inland (upstream) movement of saline water.

Salinity of water also may be of concern to water users as a result of point and nonpoint sources of dissolved solids where there is extensive irrigation or where natural sources of saline water exist. This is discussed in the section "Point and Nonpoint Sources of Pollution."

Saline-water intrusion issues are mentioned in 34 State water-issue summaries.

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HAZARDOUS WASTES

Any substance that is toxic or otherwise a threat to life is considered hazardous waste when discharged through human activity to the land, water, or atmosphere. The category of hazardous waste, as used in this report, is intended to focus primarily on nonradioactive contamination by toxic metals and toxic manmade organic chemicals, particularly where these are introduced through waste-disposal operations or leakage from subsurface storage and transmission systems. As noted previously, there is some overlap between this category and that of point and nonpoint sources of pollution in the accompanying summaries of State water issues—that is, an activity considered under hazardous waste in one summary may be considered under the category of point and nonpoint sources of pollution in another. The discussion

presented here focuses primarily on the effects of hazardous waste on ground-water systems. Radioactive wastes are treated as a separate category in this report.

A large part of the hazardous-waste issue is associated with some of the new organic chemicals and attendant wastes produced by industry in the past 50 years, and with metals such as chromium, lead, and mercury. These constituents can be harmful even in low concentrations.

Contaminants may be added to ground water from wastes in solid or liquid form. Solid wastes emplaced in the unsaturated zone or on the land surface in landfills and dumps that are not properly designed are leached by water from precipitation or by other liquids that percolate through the landfill or dump. The resulting leachate then moves downward to the water table and disperses into slowly moving ground water. Some landfills extend below the water table, allowing ground water to interact directly with the waste materials. In either case, a plume of contaminated ground water develops as a result of the transport of dissolved constituents away from the site. Constituents of liquid wastes can enter ground water by direct injection through waste-disposal wells, as well as by percolation through the unsaturated zone.

Once in ground water, the contaminants move slowly in the direction of flow toward areas of discharge into streams, lakes, wetlands, springs, or pumped wells. Various attenuation processes, including dilution, dispersion, sorption, ion exchange, and chemical precipitation, may decrease contaminant concentrations as the water moves through the earth. Thus, ground-water contamination from hazardous-waste disposal sites tends to be localized. Generally, serious contamination is limited to distances of less than a few miles from the disposal site; however, many sites are in densely populated areas where ground water is used for drinking water, and the disposal sites tend to be closely spaced. In these densely populated areas, supply wells may be threatened even though the contaminated area is small.

Some common mechanisms by which hazardous contaminants have been introduced into ground water include: (1) disposal of municipal and industrial wastewater into percolation ponds or wells and, to a lesser extent, by spray irrigation; (2) disposal of domestic wastewater into cesspools or drainfields; (3) spreading on land of sludge from municipal and industrial wastewater-treatment systems; (4) disposal of toxic chemicals and substances in municipal and industrial dumps and landfills; (5) disposal of solid and liquid wastes from mining operations in tailings piles, settling-pond lagoons, or streams; (6) seepage of liquid wastes from holding ponds and tanks; (7) leakage of fuels, chemicals, and solvents from storage tanks and transmission lines; and (8) leakage from sewer pipes.

The Comprehensive Environmental Response, Compensation, and Liability Act of 1980, also referred to as the "Superfund" legislation, established procedures for the U.S. Environmental Protection Agency (USEPA) to identify abandoned hazardous-waste sites in need of remedial cleanup action. In 1982, USEPA selected more than 400 sites for action and initiated cleanup measures (U.S. Environmental Protection Agency, 1982). This list of priority sites is updated regularly with sites added or deleted as appropriate. The Resource Conservation and



Aerial photo of Bruin Lagoon, Bruin Borough, Pennsylvania, an abandoned hazardous waste site listed in the U.S. Environmental Protection Agency's National Priorities List of 400+ "Superfund" sites. The wastes on site are primarily from the white-oil manufacturing industry. Contamination of ground water, surface water, and air has been documented. (Photograph by Stephen C. Delaney, U.S. Environmental Protection Agency.)

Recovery Act of 1976 gives USEPA authority to regulate the disposal of newly generated hazardous materials. As part of this process, USEPA has identified 14,000 hazardous-waste disposal sites in the United States.

Various remedial measures can be used in areas where ground water has been contaminated by substances migrating from hazardous-waste disposal sites. Interceptor wells can be installed to withdraw the contaminated ground water, which can then be treated at the surface before being discharged back to the ground or to a stream. Barriers to ground-water flow, intended to retard or redirect the movement of contaminated water, can be emplaced by driving sheet piling, by constructing slurry walls, or by injecting grout curtains. For some contaminants, injection of nutrients to stimulate bacterial growth in the contaminated part of the aquifer theoreti-

cally can provide in situ treatment by digestion of the wastes. Lastly, public-supply wells can be relocated or pumpage regulated to avoid drawing contaminated ground water toward the wells. These remedial actions tend to be expensive and have met with only limited SUCCESS

Hazardous waste in ground water is mentioned in 39 State water-issue summaries; hazardous waste in surface water is mentioned in 16 State water-issue summaries.

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RADIOACTIVE WASTES

Radiation somewhat above natural average background levels generally is considered a threat to health. Consequently, the disposal of low- and high-level radioactive wastes poses a threat to the quality of ground and surface water, because of the possibility of migration of radionuclides from disposal sites into active parts of the hydrologic cycle.

Low-level radioactive waste is generated, for the most part, at hospital and research facilities and by nuclear power production in other than the fuel-related processes. It consists of a wide variety of materials including contaminated clothing, tools, valves and pipes, animal carcasses, liquids, and sludges. The annual volume in this country is approximately 210,000 cubic yards. Low-level radioactive waste does not generate large amounts of heat in its decay.

High-level radioactive waste includes spent nuclearreactor fuel and waste derived from the reprocessing of nuclear fuel and the production of nuclear weapons. The waste is characterized by high radioactivity, nuclides with relatively long half-lives, and a considerable amount of

heat generated during its decay.

Low-level radioactive waste is disposed of by means of shallow land-burial techniques at commercial and Federal sites (fig. 24). Of the six commercial sites, three have been closed (Maxey Flats, Sheffield, and West Valley) and a potential fourth closure is under consideration in the courts. Several of the problems that have resulted in site closure have been geohydrologic in nature. At West Valley, N.Y., the very low permeability of glacial tills in which the site is located resulted in the filling of some disposal trenches with water and overflow of contaminated water onto the land surface. The host rock for the Maxey Flats, Ky., disposal site is fractured shale; the complexities of detecting and predicting radionuclide transport by ground water in fractured rock combined with water accumulation problems in the waste-filled trenches led to closure of this site. Other geohydrologic processes and conditions such as erosion, flooding, and depth to the water table can affect the suitability of disposal sites for storing radionuclides.

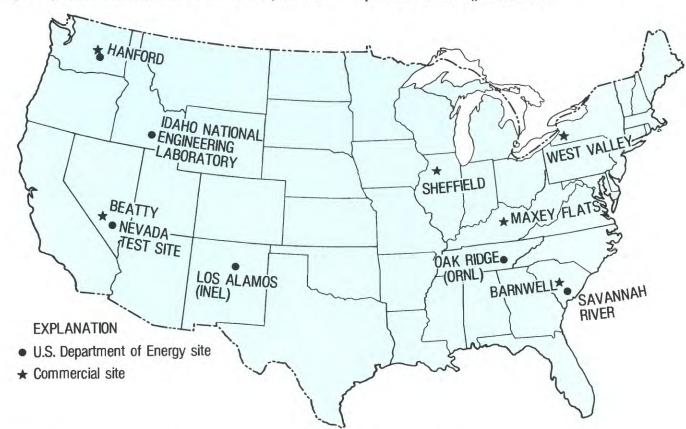


FIGURE 24. Location of low-level radioactive waste repositories in the United States, 1983.

Provisions of the Low-Level Radioactive Waste Policy Act (Public Law 96-573) of 1980 may result in the establishment of as many as eight new commercial disposal sites by 1990. Geologic and hydrologic investigations and research at current sites by the U.S. Geological Survey and others have provided information for the establishment of effective Federal regulations that will help to ensure that future low-level radioactive waste will be disposed of in such a way as to minimize contamination of the Nation's freshwater resources.

After more than 30 years of nuclear power development, a suitable permanent repository has yet to be developed for high-level radioactive waste. A disposal concept under consideration consists of emplacing the waste in a deep mined repository in which the geohydrologic environment effectively isolates the waste from the biosphere for tens of thousands of years. Nearly all highlevel wastes are currently stored in facilities near their places of origin (reactors or processing plants).

The comprehensive Nuclear Waste Policy Act of 1982 defines the timetable and responsibility of the U.S. Department of Energy in selecting the first and second repositories. The first repository site is to be selected in 1987 and emplacement of wastes is to begin by 1998. The current earth-science approach stresses the concept of isolating nuclear wastes by means of relatively independent multiple natural barriers to radionuclide migration (U.S. Department of Energy, 1979; Winograd, 1981). A major requirement is to identify environments where such multiple natural barriers are believed to exist. A second major requirement is to identify and understand the critical hydrogeologic properties and processes that are involved in radionuclide migration from a repository to the biosphere. Nine locations presently are being considered by the U.S. Department of Energy as potential sites for the first repository.

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ACIDIC PRECIPITATION

The foremost issue concerning the quality of precipitation is its acidity and the effect which that acidity may have on aquatic animals, plants, and manmade structures, and indirectly on human health. Acidic gases in the atmosphere are derived from natural sources such as volcanoes and forest fires, but especially from man's activities such as the burning of fossil fuels in powerplants and motor vehicles. These gases, through interaction with sunlight, water, and dust particles, can be changed chemically into strong acids, including sulfuric and nitric acids. If a sufficient quantity of alkaline material, such as soil or dust, is present in the atmosphere, the acids and alkaline materials may react to neutralize one another. However, an excess of acids relative to alkaline materials yields acidic precipitation. Measurements of acidic precipitation in areas relatively unaffected by industrial emissions indicate that natural precipitation generally has a minimum (most acidic) pH of about 5.0. The pH of precipitation in much of the Eastern United States, especially in the Northeast, averages less than 5.0, and some areas receive precipitation with an average pH of 4.2, which is nearly 10 times more acidic than most natural precipitation. (A decrease of one pH unit is equivalent to a tenfold increase in acidity.) Acidic precipitation also occurs in the Western United States, as shown in figure 25, but problem areas are more isolated and less well-defined than in the Northeast (Interagency Task Force on Acid Precipitation, 1983).

The U.S. Geological Survey maintains a network of hydrologic bench-mark stations on 52 streams that are virtually unaffected by the activities of man. Data from these stations are useful in determining changes in waterquality constituents brought about by changes in the composition of precipitation. At the hydrologic bench-mark stations, sulfate levels have tended to increase during the past 10 years over a broad area of the conterminous United States extending from the Southeast to the mountain States and into the Pacific Northwest. In contrast, stations in the northeastern quarter of the Nation have tended to show either no trend or declines in sulfate con-



FIGURE 25. Average pH of precipitation in the United States and Canada, 1981. (From Interagency Task Force on Acid Precipitation, 1983.)

centrations. These changes in sulfate levels tend to coincide with the historical pattern of trends in atmospheric sulfur dioxide emissions in the United States from 1965 through 1980 and lend support to the hypothesis that stream sulfate concentrations in surface water tend to follow regional trends in deposition rates of acidic precipitation (Smith and Alexander, 1983).

When acidic precipitation falls on the land surface in areas of alkaline terrane, the acidity generally is neutralized by reaction with alkaline constituents of the soil, rock, and vegetation; thus, in areas of alkaline terrane, the acidity of the precipitation has little effect on surface or ground water. In areas of less alkaline terrane, the water remains acidic as it moves through the hydrologic system by overland runoff and ground-water flow. Acidic water can dissolve naturally occurring elements in the rocks and soils, such as aluminum, which can attain concentrations that are toxic to aquatic life or vegetation.

Acidic precipitation can corrode and weaken the surface of metal and stone structures and monuments, and can have an adverse effect on vegetation. Acidic water can dissolve copper and lead pipes and, if used for public water supplies, requires special treatment to protect the public from the toxic effects of these metals. There is some uncertainty at present as to the direct effects of acidic dust or fog on human health.

Acidity in lakes can be reduced by the addition of alkaline materials (U.S. Fish and Wildlife Service, 1982), although this requires a long-term and costly commitment and may be effective only in certain types of lakes.

The Acid Precipitation Act of 1980, Title VII of Public Law 96-264 (the Energy Security Act of 1980), established an Interagency Task Force on Acid Precipitation to examine scientific and policy issues associated with acidic precipitation. Most present management options center around the reduction of sulfur dioxide and nitrogen oxide

emissions from specific utility and industrial sources thought to be contributing to acidic emissions.

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HYDROLOGIC HAZARDS AND LAND-USE ISSUES

Land-use and water-use decisions are closely interdependent. The availability of water attracts development, but the type of development and use of the land may significantly alter water quantity and quality by imposing new patterns of water withdrawals and wastewater discharges on the region. Development also may create hazards to safety and property. Flooding, land subsidence, sinkholes, erosion and sedimentation, volcanic eruptions, wetlands, and resources development are hydrologic-hazard or land-use issues of concern in various States. They are discussed below.

FLODDING

Floods are natural and recurring hydrologic events. They become a hazard when man makes use of flood plains. The natural function of a flood plain is to convey excess water during floods. Man's encroachment onto flood plains has led to an increase in flood damage. Floodplain occupancy and use is based on the economic advantages of level ground, fertile soils, ease of access, and availability of water supplies—in some cases without full consideration of flood risk. Floods are one of the most destructive natural hazards in the United States. They cause 10 times as many deaths annually as any other geologic hazard (Robinson and Spieker, 1978).

About 6 percent of the land area of the conterminous United States is prone to flooding by streams. Low-lying areas along the Nation's coastline also are subject to flooding by high tides associated with coastal storms and hurricanes. More than 20,800 communities have flood problems, and about 6,100 of these communities have populations greater than 2,500 (U.S. Water Resources Council, 1977). Since 1936, the Federal Government has spent more than \$13 billion on flood-protection works (U.S. Water Resources Council, 1978). Average annual flood damages have been increasing during this century at an annual rate of about 4 percent in real dollars, and there is some indication that this rate has increased during the last decade to about 6-7 percent (National Science Foundation, 1980). In 1979, average annual flood damages were estimated to be approaching \$3 billion (U.S. Water Resources Council, 1979).

Many approaches are used to reduce losses from flooding (White, 1964). Some of these are used to protect the occupants of flood-prone areas-others are intended to keep development off the flood plains. There are tradeoffs between upstream and downstream interests involved in virtually all flood-control activities. For example, levees may be built along river banks to keep floodwaters in the channels, but this will limit flood-plain storage of water and thus may exacerbate flooding downstream.

Many reservoirs are built for the single purpose of controlling floods. Water levels in these reservoirs usually are kept low. Their effectiveness for flood control is largely a function of their capacity and the water-release policy.

Releases from these reservoirs may be regulated by an operator, or they may be controlled by the outlet structure. On the other hand, many multipurpose storage reservoirs impound water for water supply, recreation, and hydropower, as well as for flood control. The management of these reservoirs for flood control is very complicated. If little storage capacity is available during a flood, the reservoirs will be ineffective in reducing the size of the flood wave. In addition, the dam could be overtopped and breached if the capacity of its spillway is exceeded. On the other hand, if storage in the reservoir is kept low and a flood does not occur, valuable water for other uses may be lost.

Complete protection from flooding is never achieved. Flood-control reservoirs and levees may create a sense of security, encouraging development in partially protected areas. Flood protection in these areas may be achieved for most floods, but there is the potential for even greater losses during a very large flood when levees are overtopped or reservoir flood storage is exhausted. This may provide a partial explanation of the observed long-term rise in flood damages.

Historically, much controversy has surrounded the question of whether to build many small upstream dams as opposed to a few (or one) large downstream dams. Leopold and Maddock (1954) demonstrated that small upstream reservoirs and large downstream impoundments cannot be substituted for one another in a basin-wide flood control scheme. To be effective, a reservoir typically should be a fairly short distance upstream from the protected site.

In addition to levees and reservoirs, other flood-damage mitigation strategies include "flood proofing" of buildings in flood-prone areas, zoning to keep people and property out of the most hazardous areas, and development of flood-warning systems. Timely forecasts and warnings can aid disaster preparedness, and thus save lives and reduce property damage. The National Weather Service maintains regional River Forecast Centers that use rapidly collected hydrologic and weather data in hydrologic models to predict the timing and magnitude of floods.

The U.S. Flood Insurance Administration of the Federal Emergency Management Agency directs a program to make flood insurance available to property owners on a nationwide basis through cooperative efforts of the Federal Government and the private sector. This program also encourages State and local governments to adopt programs of flood-plain management. Floodinsurance studies, for use by the Flood Insurance Administration in determining insurance rates, have been prepared for more than 10,000 of the 20,800 communities with known flood problems.

In 1982, Congress passed the Coastal Barrier Resources Act (Public Law 97-348), which established a Coastal Barrier Resources System for 186 undeveloped units of land along the Atlantic Ocean and the Gulf of Mexico. These areas are ineligible for Federal flood insurance and for most kinds of Federal assistance that would encourage development of coastal areas prone to flooding.

Changes in land use generally affect the magnitude of floods occurring downstream. Changes due to urbanization are the best documented of these. Urbanization results in the covering of parts of a drainage basin with impervious surfaces such as roads, parking lots, and roofs. This typically results in a greater volume of runoff from a given rainstorm than would have occurred prior to development. In addition, gutters and storm sewers are used in urbanized areas to convey runoff rapidly into streams. Natural channels commonly are straightened, deepened, or lined with concrete to make them carry water away more efficiently. Storm waters can, therefore, accumulate downstream more quickly than in natural drainage systems. Increased volume and rate of runoff commonly result in increased flood discharges, flood levels, and flood damages downstream.

For many years, the general practice in designing urban-drainage systems was to remove the water from the area as quickly as possible. This practice has been replaced in recent years by more comprehensive stormwater management, which utilizes innovative approaches such as detention ponds, restricted outlets from rooftops and parking lots, porous pavement, and diversion of drainage from impervious areas to pervious areas.

Many other land-use changes related to agriculture, forestry, and mining have some effect on flooding. However, in many cases, the effects are subtle and difficult to quantify, and it is not clear whether flood magnitudes will be increased or decreased by a given land-use change. For example, surface mining may increase infiltration rates of soils in some areas of disturbed land and decrease the infiltration rates elsewhere due to compaction of soils by heavy equipment.

Virtually all of the State water-issue summaries cite flooding as a significant water issue. In addition to flooding of rivers, the summaries report concern about rising lake levels, increased urban runoff associated with upstream development, coastal flooding, especially flooding of barrier islands, and flash flooding in small streams.

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LAND SUBSIDENCE

In some areas, the development of ground-water supplies is accompanied by land subsidence (Poland and Davis, 1969). Subsidence generally is associated with pumpage from confined or semiconfined aquifers containing fine-grained sediments susceptible to compaction. As noted in the section on ground-water development, the process of storage release through compaction is irreversible; the structure of the sediments is altered permanently during the compaction, and the water released cannot be returned to storage. The volumes of water released from compacting sediments are much greater than those available from artesian storage, but because of this characteristic of irreversibility, they are available only the first time water levels are lowered to a given depth. For example, the first time water levels in a compacting interval are

lowered to a depth of 100 feet below land surface, a large volume of ground water will be released from storage, with associated compaction of the sediments and subsidence of the land surface. If pumpage ceases, water levels will recover quickly; however, the system will function essentially as a normal (noncompacting) artesian aquifer during any future withdrawal, as long as the water level does not again fall below the 100-foot depth. This means that when pumping is resumed, water will be provided from the mechanisms of artesian storage, not from the compaction of sediments. Thus, much smaller volumes of water will be available from storage, but on the other hand, no new subsidence will occur.

The implications of these principles for ground-water use in subsidence-prone areas are that short-term withdrawals are indeed possible without generating appreciable new land subsidence, provided the drawdown is not allowed to exceed the previously recorded maximum drawdown in the area. In general, this means that the use will be restricted to some sort of cyclic pumpage-for example, conjunctive use of surface and ground water in



An earth fissure about 9 miles east of Mesa, Arizona. This, and other similar cracks, are believed to be caused by a subsidence of the Earth's surface due to removal of large quantities of underground water. This view shows the southeasternmost portion of the earth fissure. Perpendicular gullies occur by piping and erosion. (Photograph by U.S. Bureau of Reclamation.)

which pumpage is limited to periods of low surface supply.

Some of the damaging effects of land subsidence include: (1) damage to well casings; (2) structural damage to buildings, levees, roads, and bridges; (3) damage to buried cables, pipes, and drains; (4) an increase in the acreage of coastal areas that have sunk below sea level, and are submerged or exposed to increased flooding threat; (5) changes in grade of canal systems and loss of conveyance capacity; and (6) changes in grade and drainage efficiency of irrigated land.

Areas in the conterminous United States where land subsidence has occurred because of ground-water withdrawals are shown in figure 26. Problems caused by subsidence are of major concern in the Santa Clara Valley of California because of the permanent lowering of land surface below sea level during past episodes of subsidence. Costs attributed to subsidence in the Santa Clara Valley are estimated at \$30 million. In the Brownwood subdivision in Baytown, Tex. (part of the Houston-Galveston area), a waterfront community has subsided more than 8 feet since 1915. Most of the 450 homes in the subdivision have become permanently inundated by water (Neighbors, 1981).

The Central Valley of California (discussed under water-availability issue, "Ground-Water Development") provides perhaps the best-known historical example of land subsidence. Subsidence began in the mid-1920's as ground water was developed for irrigation. By 1964, ground-water withdrawals had increased to over 10

million acre-feet per year, and subsidence was widespread in the valley. About 5,200 square miles of land had been affected. By 1970, the maximum subsidence exceeded 28 feet at one point in the valley. Increasing use of surface water for irrigation since 1950 has reduced pumping requirements and increased recharge; thus, the withdrawal of ground water from storage in compacting sediments has been reduced and this has brought about a leveling of subsidence trends (Poland and others, 1975).

Generally, the use of ground water in subsidence-prone areas requires some sort of regulatory program to control the amounts of pumpage, and alternative sources of water usually must be available. For example, in 1979, the Texas Legislature established the Harris-Galveston Coastal Subsidence District to regulate the amount of ground water withdrawn through the use of well permits. This legislation and the increased use of surface-water resources has sharply reduced subsidence in that area.

Land subsidence is mentioned in four State water-issue summaries.

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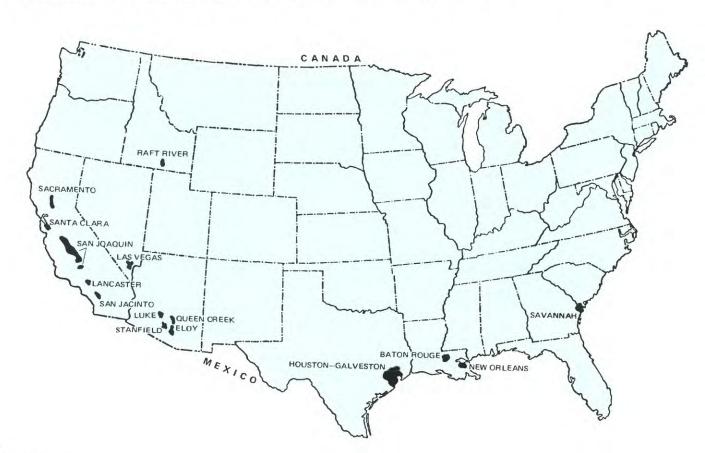


FIGURE 26. Areas of land subsidence caused by withdrawal of ground water. (From Poland, 1981.)

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SINKHOLES

Sinkholes are depressions in the land surface in carbonate-rock terrane, usually created by sudden collapse after the underlying rock has been dissolved and weakened by circulating ground water. Sinkhole development is a natural process and occurs whether or not human activities are present. However, there is substan-

tial evidence that human activities, particularly groundwater pumpage, can accelerate sinkhole development in those areas where the natural processes are active. The mechanisms involved are not fully understood; a prevalent opinion in the past was that the lowering of pressure during pumpage caused a loss of hydrostatic support to overlying rock units. More recently, attention has focused on geochemical reactions that occur at the water table in carbonate aguifers, and result in weakening of the rock at that level (White, 1977); fluctuation of the water table due to pumping presumably allows these reactions to attack a much greater thickness of the subsurface, resulting in more extensive weakening and more rapid collapse. In any case, it is probable that more than one mechanism is involved, and that the relative importance of different mechanisms varies from one locality to another.

In the Central and Eastern United States, where rainfall provides an abundance of water for subsurface solution and erosion, carbonate terranes are especially prone



Sinkhole resulting from collapse at Winter Park, Florida, 1981. (Photograph by J. L. Smoot, U.S. Geological Survey.)

to development of sinkholes. Many sinkholes have appeared in these regions during the past several decades and, in some cases, human activities may have contributed to their development. Injuries, fatalities, and costly property damage have resulted from sudden development of sinkholes beneath highways, railroad tracks, buildings, pipelines and sewers, and reservoirs and dams.

Sinkholes that may be due at least in part to human activity are found in Alabama, Florida, Georgia, and Tennessee in the Southeast, in Pennsylvania in the Northeast, and in Missouri in the Midwest. The high incidence of sinkholes in areas of extensive pumpage in Florida appears to be related to fluctuations in ground-water level, but again the relationship is not yet fully explained.

Sinkholes are mentioned in eight State water-issue summaries; five States report fatalities or injuries due to sinkholes.

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EROSION AND SEDIMENTATION

Erosion is the wearing away of earth materials and sedimentation is the deposition of these materials. Both these processes are natural and both may be accelerated by the activities of man. Although wind and ice may erode and move materials, water is the primary transporting mechanism and it moves much of the sand, silt, and clay and their associated chemical and biological materials.

Erosion and sedimentation can be increased by man's activities such as surface mining, timber harvest, farming, including livestock grazing, and construction. Vegetation holds soil in place and also is important in

controlling water velocity and promoting infiltration. When vegetation is removed, soil is easily transported by water. Structural changes in streambeds or shoreline features also may increase erosion and sedimentation by altering water velocities and the availability of sediment.

Increased rates of erosion and sedimentation are significant to man's economy and health. Removal of soil from agricultural lands decreases their productive capacity. Sedimentation in rivers and harbors can restrict shipping and require costly dredging. Sediment deposited in stream channels and culverts reduces their water-carrying capacity and raises the potential for flooding. Similarly, reservoir capacities are reduced by the deposition of sediment so that periodic dredging is required to maintain their usefulness. Sediments act as sites of attachment for substances in water and, therefore, are an important transport mechanism for organic compounds, metals, radionuclides, bacteria, and viruses. These substances may attach to sediments in concentrations of 10-1,000 times (or greater) than those found in the surrounding water (a more detailed discussion of this phenomenon is presented under the water-quality issue "Bottom-Sediment Contamination").

The rate of sediment transport downstream is highly variable in time. It is not uncommon for 50 percent of the annual sediment load to be transported in 3 or 4 days and for 90 percent to be transported in about a month. This implies that any given sediment particle (and the contaminants adsorbed onto it) is likely to spend very little time in actual transport and a great deal of time in storage somewhere in the stream system. The greatest annual sediment load for a river may be 15 times larger than the smallest annual load. The reason for these year-to-year differences is related to the occurrence of large floods that carry very large sediment loads. As a consequence of this great variability, it may take many years to identify maninduced changes in sediment loads.

The most easily discernible effect of man's activities on the sediment load of streams has been that caused by the construction of dams and reservoirs. The most spectacular example in the United States is provided by the Colorado River, which discharged about 135 million tons of sediment a year to the sea. Since the construction of Hoover, Glen Canyon, and other dams, the river now discharges only 100,000 tons per year. Similarly, the Mississippi, which discharged about 400–500 million tons per year to the Gulf of Mexico, now averages about 210 million tons per year because of many dams on the Missouri and other tributaries of the Mississippi (Milliman and Meade, 1983).

Many well-documented case studies have shown that sediment in streams is increased by surface mining, by conversion of forests to crop lands, by conversion of rural areas to suburbs, and by other human activities. Recognition of these increases led to the passage of laws and regulations to control the entry of sediment into rivers, and led to the establishment of agencies (most notably, the U.S. Soil Conservation Service 50 years ago) to deal with erosion and sedimentation.

However, the reversal of this increase—that is, the reduction of the sediment loads of streams when sediment-producing human activities have decreased or

even stopped-has been much more difficult to document. Although widespread conservation measures (such as crop rotation and contour plowing) have been taken, and land uses with high erosion rates have ceased in many areas, sediment discharges in many United States streams remain high.

For example, in the Atlantic Coastal States, upland soil erosion has decreased in recent decades, but a large quantity of previously eroded soil is stored on hillslopes and in stream valleys where it continues to augment the sediment loads of rivers. Trimble (1975) has estimated that more than 90 percent of the 6 cubic miles of soil that were eroded since 1700 from the uplands of the southern Piedmont of Alabama, Georgia, the Carolinas, and Virginia is still stored on the hillslopes and in the valleys of the Piedmont.

Looking at the same question on a national scale, the sediment loads of streams are much less than one might expect from knowledge of the rates of soil erosion. The gross soil erosion in the conterminous United States, according to the Soil Conservation Service, is more than 5 billion tons per year (U.S. Department of Agriculture, 1981). However, the discharge of sediment to the oceans from the same area is only one-tenth that amount (Curtis and others, 1973). This indicates that some 90 percent of the soil eroded in the country is being stored somewhere between erosion sites and the sea-much of it in stream valleys. Thus, there is a time lag of decades or centuries between reductions in soil erosion and reductions in sedimentation downstream. The implications of this time lag on the fate of pollutants in streams are highly significant. Once a pollutant or contaminant enters a stream and attaches itself to sediment particles, it can be expected to remain in the stream system for decades or centuries.

Erosion and sedimentation is mentioned in 17 State water-issue summaries.

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VOLCANOES

Recent eruptions in Hawaii and Alaska have been relatively nonviolent and have affected comparatively few citizens. However, the eruption of Mount St. Helens in southwestern Washington on May 18, 1980, caused many land and atmospheric effects, including massive mudflows, floods, debris blockage and filling of stream channels, and changes in water quality (Foxworthy and Hill, 1982). These events clearly showed that volcanic eruptions may affect water resources within tens to hundreds of miles of the volcano. Other volcanoes in the Cascade Range of Washington, Oregon, and California, have been active in recent centuries, indicating that eruptions and damages could occur throughout the Range.

Although nothing can be done to prevent volcanic eruptions, the potential for hydrologic hazards associated with eruptions can be evaluated in advance, permitting public officials to develop adequate emergency-response plans.

Volcanoes are mentioned in three State water-issue summaries.

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WETLANDS

Wetlands are important environments in the United States because they are areas of transition from terrestrial to aquatic habitats and serve as nurseries for many valuable species of fish and wildlife. Broadly defined, a wetland is an area where saturation with water (either permanent or intermittent) is the dominant factor determining the nature of soil development and the types of plant and animal communities living in the soil, on its surface, and in the overlying water.



Merchants Millpond, North Carolina. Forested wetland dominated by cypress (*Taxodinum distichum*) and aquatic bed dominated by water lily (*Nympaca odorata*) and submerged aquatic plants. (Photograph by Virginia Carter, U.S. Geological Survey.)

In the mid-1970's, there were an estimated 99 million acres of tidal and inland wetlands in the conterminous United States—a reduction of over 9 million acres from the 1950's (Frayer and others, 1983). There are wetlands in every State; they compose less than 4 percent of the total area of the Nation. The most extensive wetland areas are located in Alaska, Florida, the lower Mississippi River bottom lands, the lowlands of the Atlantic and Gulf coasts, and the forested areas of Minnesota, Wisconsin, and Michigan. Most of the wetlands in California and Missouri, half of the wetlands in Arkansas, and more than one-fourth of the wetlands in Florida have been eliminated through conversion to agricultural or urban uses, mining, or natural causes (U.S. Council on Environmental Quality, 1981). In addition to a decrease in wetland area, there has, in recent decades, been a deterioration of water quality in many wetlands. Canals and inlets are avenues for saline-water encroachment, and urban growth increases sedimentation.

During the past decade, a number of studies have been conducted on the plants and animals, water chemistry, types of soils, and use of wetlands as a habitat for fish and wildlife. Research suggests that wetlands regulate streamflows by reducing flood peaks and improve water quality by removing nutrients and sediments from surface waters flowing through them. Because wetlands act as

biological filters and remove some pollutants from water, they are sometimes used in conjunction with municipal sewage-treatment systems.

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RESOURCE DEVELOPMENT

The United States is the world's largest producer and consumer of metallic and nonmetallic minerals and mineral fuels. Mineral development occurs in every State. The major metallic minerals produced include iron, lead, zinc, manganese, gold, silver, copper, and molybdenum. The major nonmetallic minerals include lime, clay, barite, phosphate, potash, sulfur, pumice, sand, gravel, and stone. The major fuel minerals include peat, lignite, coal, oil shale, petroleum, natural gas, and uranium.

Water is required to mine and process minerals. The quantity of water needed for this use is not large when

compared to most other industrial uses or to water use for agriculture, but it is significant and competes with other uses where water is limited. In addition, disruptive effects to the environment may result from mineral development and related waste management. Liquid and solid wastes resulting from mineral processing can contaminate surface- and ground-water resources, and mining operations can disrupt aguifers. Examples of hazards associated with mineral extraction include erosion and sedimentation, mine dewatering, acid mine drainage, landslides and tailings-pile collapse, land subsidence, and development of sinkholes.

The hydrologic and environmental hazards that accompany mineral-resource development are widely recognized and have been addressed by State and Federal legislation. Principal among these is the Federal Surface Mining Control and Reclamation Act (U.S. Congress, 1977), which prescribes management and reclamation practices designed to make surface mining less disruptive to the environment.

In addition to mineral resources, the resourcedevelopment category has been defined to include the development of hydroelectric power. The construction or rehabilitation of small hydroelectric units on minor streams has been increasing in recent years. This type of development influences both streamflow and sediment transport.

Resource development is mentioned in 31 State waterissue summaries.

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INSTITUTIONAL AND MANAGEMENT ISSUES

A continuing issue in water management is: Who gets to use how much water for what purposes and at what cost to whom? Rivalry over water is an enduring problem. The word rival stems from the Latin word rivalis, meaning "one using the same brook as another." Watermanagement problems differ from many other resourcemanagement problems because we all "share the same brook" in that we all are linked by and are part of the hydrologic cycle.

Water moves through the hydrologic cycle without regard to individual property lines and political boundaries. Thus, the quantity and quality of water available for use at one location may be affected by water use, waste disposal, or weather-modification practices at another location. Similarly, the cost of increasing the available water supply in one area may be affected by waterresources development somewhere else. It is this interdependence of water users that gives rise to many water issues and complicates the "rules of the game" by which water is managed.

Water-management rules, laws, and conventions in the United States have evolved in response to watermanagement problems. There has been a continual evolution of institutions designed to allocate water among competing users, resolve disputes, and promote public health, safety, and the general welfare. Because these institutions have evolved in different historical settings and because they reflect the customs, ethics, and physical environment of the people involved, they form a complex mosaic. There is, however, a hierarchy of these institutions. All are subject to the provisions of the Constitution of the United States.

The constitutionally based responsibilities of the Federal Government encompass treaties with foreign nations, interstate commerce and navigation, interstate compacts and litigation, and the management of public lands. The Federal Government's early activities in water management were primarily concerned with navigation; in more recent years, especially since about 1960, the Government has taken a much more active role (Holmes 1972, 1979).

The Federal Government has entered into treaties concerning water management with Canada and Mexico. Congress has consented to many interstate water compacts and the Supreme Court has adjudicated numerous cases involving interstate disputes over water. Witmer (1968) provided a compendium of water treaties, compacts, and adjudications. A more recent bibliography of interstate water compacts was provided by Maloney (1975).

The Federal Government holds "reserved water rights" to water for use in conjunction with certain public lands, such as national parks and forests. In addition, the Federal Government has water-related fiduciary duties and responsibilities under treaties and other agreements with Native Americans.

Those powers not delegated to the Federal Government by the Constitution, nor prohibited by it to the States, are reserved to the States and the people. Thus, the States have primacy over many aspects of water management within their respective boundaries.

Each State has a unique set of institutions for the management of water allocation and water quality, in addition to environmental and other natural-resourcemanagement institutions, that also influence water management. However, the principal body of water laws are those that relate to water rights governing the allocation of water among competing users. The subject of water rights is complex, and there are considerable and substantive differences in these rights among the States (Meyers and Tarlock, 1971; Trelease, 1974; Weatherford and others, 1982; Cox, 1982).

Farther down the hierarchy of water-management institutions are the rules and regulations promulgated by local administrative agencies, municipalities, irrigation districts, and so forth. These operating rules regulate such things as waste-disposal practices, ground-water pumping, and allocation and exchange of irrigation-district waters. These rules and regulations are subject to the constitutions of the respective States and to that of the United States, and cannot be changed without consideration of the provisions of these superior institutions.

Water-management institutions do change, however. The U.S. Constitution is open to different interpretations, and can support different ideologies as to the respective roles of the States and the Federal Government in water-resources management.

Water-management institutions and systems change as the knowledge of water resources changes. Increased understanding of ground-water movement and of the interrelationship of ground and surface waters has made



Between rows of pecan trees, a field of lettuce is being irrigated, Rio Grande Project near San Miguel, New Mexico. (Photograph by U.S. Bureau of Reclamation.)

possible some recent innovations in Western water law (Schaab, 1983). As it becomes possible to predict the effects of one water user's actions on another, laws and regulations may change in order to manage these effects. Similarly, recognition of the benefits of adopting new, more integrated water-management approaches may lead to the changes in laws, treaties, compacts, or agreements necessary to achieve these benefits.

Institutions also change as the problems they are designed to deal with change. State water-right systems, for example, were originally designed primarily to protect a static pattern of water use once the original pattern was achieved (Brown and others, 1980). Increasingly, these same institutions are faced with the problem of facilitating transfers of water rights from existing uses to new ones while simultaneously protecting other water-right holders. The problem of reallocating scarce waters differs from the problem of providing and supporting new allocations from a relatively abundant supply. Brown and others (1980) conclude, however, that more proficient water-right markets are evolving in those areas where the increasing demand for water is greater relative to the available supply.

The costs of construction, repair, and rehabilitation of the physical facilities used for water supply and treatment have been a topic of much recent concern (Viessman and DeMoncada, 1980; Business Week, 1981; Choate and Walter, 1981; Newsweek, 1982; U.S. News and World Report, 1982, General Accounting Office, 1982; Kovalic, 1982). For example, the Congressional Budget Office (1983) estimated that the capital costs for needed new construction, repair, rehabilitiation, and replacement of the Nation's water infrastructure would average \$18.4 billion annually over the period 1983-1990. More than 75 percent of these costs are for wastewater treatment and municipal water supply. The Federal Government has shared in the cost of some of these facilities in the past-particuarly waste-treatment plants. In recent years, the apportionment of these costs has become an issue, as have cost-sharing arrangements for irrigation and other water-resource-development projects. The institutional arrangements for cost sharing have equity implications and affect the magnitude and economic efficiency of water-resource investments.

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STATE WATER ISSUES

The final part of the National Water Summary contains descriptions of water issues for each State, the District of Columbia (combined with Maryland), Puerto Rico and the U.S. Virgin Islands (combined), and the western Pacific Islands under the jurisdiction of the United States (combined with Hawaii). These reports are collectively referred to in the text as the State water-issue summaries.

These State water-issue summaries, which were prepared by U.S. Geological Survey personnel in consultation with State and local officials, also draw upon reviews of recent published information and knowledge of water conditions acquired in the course of U.S. Geological Survey studies. They represent the collective judgment and perceptions of U.S. Geological Survey personnel and officials of more than 130 State and local organizations.

The State water-issue summaries do not inventory all of the water issues and concerns present in a given State. Some important water issues may not be mentioned. Nevertheless, the State water-issue summaries, taken as a whole, provide insight into the variety of water issues of concern to water-resources managers in various parts of the country.

Each State summary consists of five components: (1) introductory remarks highlighting general water conditions in the State; (2) brief descriptions of major water issues in the State; (3) a list of references pertaining to State water issues; (4) a map showing the location of selected issues; and (5) a table showing the amount of water used in the State during 1980.

The State maps show the location of specific features such as hazardous-waste sites or the polluted segments of streams. Where a large area is affected by a condition, such as declining ground-water levels, or where there are too many points to show on the map, part of the map has been shaded by a colored pattern. Because the maps are generalized, the shading does not necessarily imply that a particular condition is present at every point within the shaded area. Similarly, the boundaries of shaded areas are imprecise. Issues that occur at many locations throughout the State are identified with an asterisk in the text and are not shown on the maps.

Water issues are grouped in four main categories and are coded on the map by letter and color: Water-Availability Issues (A); Water-Quality Issues (B); Hydrologic Hazards and Land-Use Issues (C); and Institutional and Management Issues (D). Each major category is further subdivided for the discussion of specific issues.

OVERVIEW OF ISSUES

The following discussion of the State water-issue summaries is arranged according to the water-issue categories.

WATER-AVAILABILITY ISSUES

The discussions of water conditions for most States generally include a statement to the effect that water is abundant in most areas or that the available water supplies

generally are adequate to meet foreseeable needs. Yet, water-availability issues are ubiquitous (occurring in arid and humid States alike). In virtually all of the State water-issue summaries, the availability of water is seen as a major issue, primarily because water resources may not be readily available when and where they are needed, or may not be of adequate quality for the intended use. Many State summaries also mention institutional and management issues which are related to water availability.

Surface-water-availability issues are characterized by short-term inadequacies of supply during drought (mentioned in 29 State water-issue summaries), and may be a consequence of long-term increases in the competition for the developed supplies (mentioned in 17 State water-issue summaries). There is widespread concern that, if developed supplies are not supplemented through investment in new reservoirs or conveyance structures, reliable supplies for existing uses will be hampered. Instream uses, such as waste-load assimilation, fish and wildlife habitat, and navigation, are perceived as being vulnerable to reductions in flow due to increased withdrawals.

About one-third of the State water-issue summaries mention the desirability of constructing additional surface-water storage and improving water distribution systems. Several of those mention constraints on the development of additional storage because few good reservoir sites remain unused and the unit costs of increasing storage are high. A key question here is how will these improvements be financed—through user charges or through Federal, State, or local taxes.

Ground-water-availability issues are cited in 47 State water-issue summaries. Many States are looking to ground water to meet most of their future growth in water use. Ground-water-availability issues are described most frequently in terms of water-level decline in response to intensive pumping (35 States), or in terms of increasing competition for available ground-water supplies (26 States). Both of these perceptions reflect the general increase in ground-water pumping that has occurred nationwide over the last several decades. Drawdown of ground-water levels in the vicinity of a well that is being pumped is an inevitable result of pumping and does not necessarily mean that significant depletion of groundwater supplies is occurring. The issues of water-level decline that are cited in the State water-issue summaries are only those declines that are of major concern because (1) they are progressive or areally extensive, (2) they cause significant decreases in streamflow, or (3) they are in conflict with State regulations. Some of the water-level declines have interstate ramifications because pumpage in one State may cause water-level declines in an adjacent State.

A number of State water-issue summaries mention intensive pumping for irrigation as a cause of declining ground-water levels. Many new irrigation systems have been installed in response to drought conditions in recent years. Once installed, they continue to be used to produce higher yields of traditional crops and to grow higher-profit crops that cannot be produced on naturally moisture alone. Use of ground water for irrigation has been increasing dramatically in some Eastern and Southeastern States during the past several years. Such use has

decreased ground-water levels and increased competition for available supplies, and is mentioned repeatedly as an issue of concern. Total withdrawals of water for irrigation in the Eastern States increased 54 percent between 1975 and 1980; much of that increase was supplied by ground water. In southwestern Georgia, for example, groundwater pumpage for irrigation reportedly increased about 127 percent from 1977 to 1981. The increased withdrawal of ground water for irrigation in Eastern States has not been large enough to change the nationwide pattern of irrigation withdrawal significantly (about 90 percent of ground water is still withdrawn in 19 Western States). Nevertheless, the increase in pumping for irrigation in the East has a significant impact on water resources, because much of the water withdrawn for that purpose is evaporated or transpired rather than returned to the ground or to streams.

In contrast to the numerous reports of ground-water decline, a few State water-issue summaries cite rising ground-water levels that have caused water-logging or flooding of basements, tunnels, and other subsurface installations. In some cases, new or increased application of irrigation water has resulted in rapid buildup of groundwater levels-to the land surface in some places. Flooding of subsurface installations has occurred mainly where ground-water levels were depressed by pumping during the years in which the installations were constructed. When ground-water pumping was later decreased for some reason, the installations were flooded as water levels

One way of increasing the reliable supply of water is through the conjunctive use of surface water and ground water. Several State water-issue summaries mention the desirability of revising water laws to better accommodate conjunctive use.

WATER-QUALITY ISSUES

The State water-issue summaries reflect great concern about water quality. Although a high percentage of the water-quality discussions relate to water pollution, the vast majority of public water supplies apparently meet Federal and State standards for drinking water. Only a few State water-issue summaries mention substandard public supplies, although the number of ground-water supplies that have been abandoned because of pollution is increasing.

Issues of surface-water quality are mentioned in all but six of the State water-issue summaries. Point sources of greatest concern are sewage-treatment plants and industrial waste discharges. Other point sources mentioned include coal mines, spoil piles, and feedlots. Nonpoint sources of pollution most frequently cited are urban runoff and agricultural runoff (including pesticide residue and sediment). The most commonly mentioned pollutants in hazardous wastes are synthetic organic compounds and toxic metal compounds. Other frequently mentioned surface-water-quality issues include excessive dissolved solids and troublesome amounts of naturally occurring dissolved metals, fluoride, and radioactivity.

The State water-issue summaries indicate that considerable progress has been made in the control of point sources of surface-water pollution- especially industrial

point sources. The serious surface-water-quality problems of the past—depressed levels of dissolved oxygen and high bacterial counts—appear to be much less extensive today. Further improvements in surface-water quality probably will require increasing attention to nonpoint sources.

In the area of ground-water quality, hazardous-waste sites are described in 39 State summaries, other point sources of pollution in 34, and nonpoint sources in 29. The types of point sources most commonly mentioned are landfills and wastewater disposal sites, including settling ponds. Leakage of refined petroleum products is mentioned in several summaries, mostly in the Eastern States. The most commonly mentioned nonpoint sources of ground-water pollution include runoff and irrigation return flows carrying pesticide residue from agricultural land, seepage from household septic systems, and storm runoff from urban areas. The types of hazardous waste most frequently listed are synthetic organic compounds, metallic compounds, and radioactive wastes. Because many States are looking to ground water as an alternative to surface-water supplies during drought and as the source of water with which to meet future growth in water use, the protection of ground water from pollution is of great importance.

These concerns regarding ground-water pollution and hazardous wastes apparently result from several recent, interrelated developments: (1) increased Federal and State efforts to identify and cope with hazardous wastes; (2) discoveries of pollution that have been widely reported by the media; (3) advances in chemical-detection equipment and techniques; and (4) growing lists of substances judged to be carcinogenic and mutagenic. As the State water-issue summaries indicate, neither the full extent nor the full impact of ground-water pollution by hazardous waste has been determined. Efforts to delineate and monitor the reported occurrences of ground-water pollution, and studies of known disposal sites to detect pollution, are increasing and now involve every State. These efforts are greatly hampered, however, by lack of knowledge about local ground-water flow near waste sites, by lack of funding required for comprehensive water analyses, and by a shortage of qualified investigators.

Eutrophication of lakes, reservoirs, estuaries, and bays is mentioned as an issue in 18 State water-issue summaries. Bottom-sediment contamination—especially pollution by toxic chemicals and metallic compounds—is mentioned in six State water-issue summaries.

Saline-water intrusion into freshwater aguifers is identified in 22 of the State water-issue summaries. Fifteen of these are in coastal areas where the landward migration of saline water occurs in response to groundwater pumping.

Acidic precipitation is listed as an important issue in 25 State water-issue summaries. Several States have begun intensive studies of the quality (acidity) of their precipitation and of the ability of their surface water and soils to buffer atmospheric acid.

HYDROLOGIC HAZARDS AND LAND-USE ISSUES

The category "Hydrologic Hazards and Land-Use Issues" includes a variety of water-related hazards and hydrologic effects related to certain land uses. The specific issues discussed in the State water-issue summaries include flooding; land subsidence caused by withdrawal of ground water; the development of sinkholes; erosion and sedimentation; mudflows and floods associated with volcanic activity; wet soils, land drainage, and wetlands; and hydrologic consequences of the development of natural resources.

Nearly all of the State water-issue summaries (41) described flooding as a cause of major property and crop damage. Although flooding on rivers is experienced in all parts of the country, catastrophic flash flooding due to intense thunderstorms is of particular concern to Western States. Residential and industrial development near the mouths of canyons is particularly vulnerable to flash floods. Similar concerns exist in mountainous Eastern States where the only flat land available for development tends to be in flood plains. Another concern mentioned in the summaries is the effects of urbanization on floods downstream. Other reports described changes from rising lake levels, coastal flooding, and concerns about dam safety.

Land subsidence is reported as an issue of concern in Arizona, California, Nevada, and Texas, where longterm pumping of ground water has resulted in the compression of thick sequences of interbedded sand and clay.

Sinkhole formation, like subsidence, is a phenomenon that requires special geologic conditions—namely, soluble rock such as limestone in the subsurface. Sinkhole formation is a natural process that can, however, be accelerated by the effects of pumping on water levels. Sinkholes are reported as an important issue mainly in Southeastern States underlain by extensive limestone formations, and in Puerto Rico.

Erosion and sedimentation is mentioned in 17 State water-issue summaries. This issue includes coastal erosion, stream erosion, erosion from cropland, sediment in runoff from irrigated and logged areas, and sediment deposition in lakes, reservoirs, and stream channels.

Volcano-related flood hazards are mentioned in waterissue summaries of three States that have active volcanoes—Alaska, Oregon, and Washington.

Concerns about wet soils, drainage, and wetlands relate mainly to increased waterlogging, usually associated with increased irrigation, and threats to natural wetland habitats. These concerns are mentioned in 15 State water-issue summaries.



Sediment deposition from a roadcut after a moderate rain storm in recently urbanized area, Santa Cruz County, California. (Photograph by Douglas Glysson, U.S. Geological Survey.)

The category of resource development (mentioned in 31 State summaries) includes hydrologic concerns related to mining activities, but has been defined broadly to include also hydropower and other structural developments affecting the hydrologic environment. The mining-related concerns described in the State water-issue summaries represent a complex set of hydrologic problems affecting surface- and ground-water regimes as well as water quality. The problems include, for example, acid drainage and heavy-metal contamination from abandoned mines, brine disposal from oil and gas production, increased sediment and dissolved-solid levels in streams from placer mining, and aquifer contamination from lead-zinc mines. A related issue is the supply of water for development of energy resources.

An emerging issue is the use of water for small-scale hydropower development. The enactment of recent Federal legislation providing tax credits and other incentives to independent developers of hydroelectric power has resulted in proposals for hundreds of dams or diversions on small streams. Some of the proposed facilities may compete with fisheries and other instream uses, as well as with stream diversions.

INSTITUTIONAL AND MANAGEMENT ISSUES

Some aspects of institutional and water-management issues are discussed in all but six of the State water-issue summaries. Although it is not the purpose of this report to examine these issues in detail, they are reviewed briefly here.

Increasing competition for water has drawn attention to the means by which water resources are allocated among competing uses. Concerns about allocation methods are cited in 22 State water-issue summaries. In the West, where there has been a long history of allocating water based on the appropriation doctrine of water rights, new mechanisms appear to be developing to handle the reallocation of water rights to new users without adversely affecting existing water rights.

Eastern States have had little need to allocate water because in most areas the size of the water resource vastly exceeded water use. In recent years, competition for available supplies has intensified in some areas. A number of eastern States are considering a permit system for surface-water and ground-water withdrawals. Commissions and State legislatures are currently considering revisions of State water codes in several States to strengthen water-allocation procedures.

Interbasin transfers are of concern in six States because of the effects of the proposed diversions on downstream users in the exporting basin. As local supplies are fully allocated, increasing attention will be given to interbasin transfers as a way of increasing water supplies in many States.

Fourteen State water-issue summaries describe treaties and compacts which allocate water in various river basins. A number of States are having difficulty meeting the terms of the compacts. In the past, interstate compacts and court decisions regarding water allocation have focused primarily on surface water. The State water-issue summaries indicate that there are a number of potential conflicts concerning the effects of ground-water withdrawal in one State on the water supplies of an adjacent State.

Improved water management is a topic mentioned in about half of the State water-issue summaries. The management concepts mentioned include artificial ground-water recharge, flood-plain management, conjunctive use of surface and ground water, and integrated management of multiple water sources for multiple uses. In order for the benefits of improved management to be realized, however, some centralization of authority over the water resources of a basin or area may be needed. This may require the modification of laws and regulations and the development of agreements among many government and private entities.

Finally, the State water-issue summaries for five States mention the issue of financing the refurbishment and expansion of water-supply systems. Several States have recently passed bond issues to assist in the funding of local programs for this purpose.

The diversity and number of topics covered under Institutional and Management Issues in the State water-issue summaries suggests that State and local agencies are taking many actions to meet the challenges imposed by the increasing competition for water.



Photograph by Dawn Reed, U.S. Geological Survey.

STATE WATER-ISSUE SUMMARIES

ALABAMA WATER ISSUES

As identified by the Alabama District Office of the U.S. Geological Survey in consultation with State officials

Alabama is a State with plentiful water; precipitation averages about 55 inches per year. Large quantities of water are contained in sand and gravel aquifers in the southern and western parts of the State; these aquifers are a major source of supply. Elsewhere, limestone and other carbonate rocks, which have extensive cavernous systems, store large quantities of water. Large springs, principally in Madison, Morgan, and Colbert Counties, issue from these carbonate rocks.

Major water issues are summarized by category below. The letters and numerical subscripts identify issues shown on the map.

WATER-AVAILABILITY ISSUES

Ground water-A1

Southeastern Alabama relies almost entirely on ground water for its supply. Water levels in parts of this area have declined as much as 100 feet during the past 10 years. Two factors have contributed to the magnitude of the decline: The increasing competition between municipal, industrial, and irrigation use and the small areal extent of the aquifer system.

WATER-QUALITY ISSUES

Surface water—Point and nonpoint sources of pollution—B1

The development of the Tennessee-Tombigbee Waterway may affect the water quality of the Mobile River, its tributaries, and Mobile Bay. Concerns have been expressed that increased sedimentation resulting from the development activities may adversely affect fish and game habitats and transportation industries. State agencies, such as the Game and Fish Division of Alabama's Department of Conservation and Natural Resources, have addressed these concerns as authorized under provisions of the Fish and Wildlife Coordination Act, as amended (PL 85–624; 16 U.S.C. 661 et seq.).

Surface water-Hazardous-waste site-B2

The sediment, water, and fish in Indian Creek have been polluted by DDT residues. Indian Creek was the water supply for some people near the town of Triana, and studies conducted by the Center for Disease Control, U.S. Department of Health and Human Services, have shown that the people who ate the fish from Indian Creek have large concentrations of DDT in their bodies. The DDT originated from a leased production facility located on the Redstone Arsenal property. The Triana (Redstone Arsenal) site has been included in the U.S. Environmental Protection Agency's National Priorities List (1982) of hazardous-waste sites.

Ground water-Saline-water intrusion-B₃

The coastal zones of Baldwin and Mobile Counties include major population centers that rely almost exclusively on ground water for supply. Water from wells in the Dauphin Island and Mobile Bay regions of Mobile County and the Gulf Shores region in Baldwin County has increased in salinity due to saline water intrusion resulting from large withdrawals of ground water. There is concern that salinity will increase with the continued and increased use of ground water.

Ground water-Hazardous wastes-B.

A relatively impermeable chalk formation in west-central Alabama is being used as a repository for hazardous wastes and is being considered for additional waste storage. In places where the chalk is fractured, the water resources of the area may become polluted and be a threat to public health.

Small concentrations of benzene, phenols, and other organic compounds have been detected in several major ground-water supplies in Alabama. The causes of the pollution are under investigation. The community of Perdido in Baldwin County has been included in the U.S. Environmental Protection Agency's National Priorities List (1982) because benzene was detected in its ground-water supply.

HYDROLOGIC HAZARDS AND LAND-USE ISSUES

Sinkholes-C1

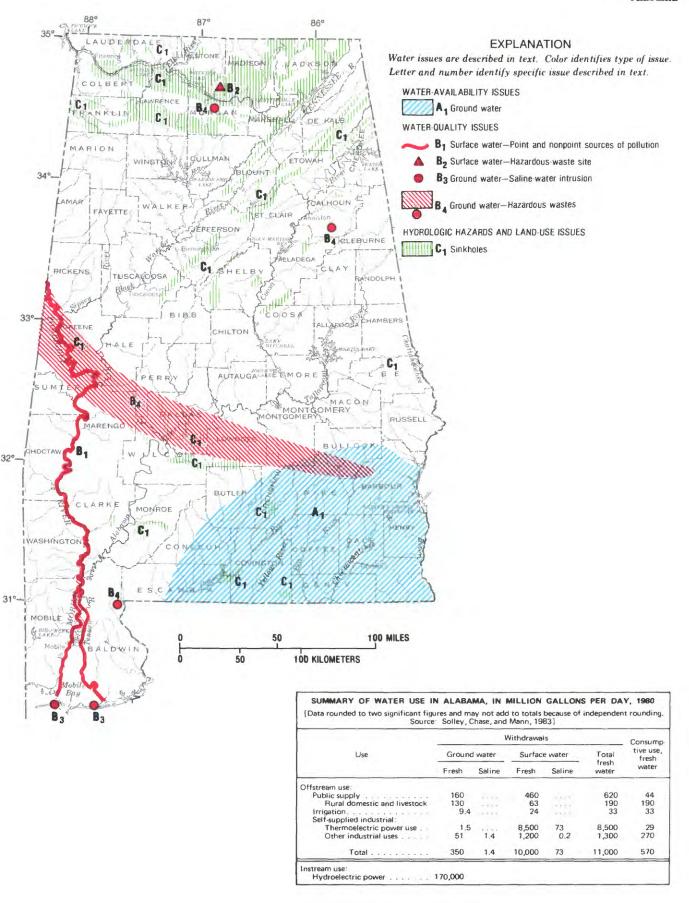
Sinkholes have developed and are developing at numerous sites underlain by carbonate rocks. It is estimated that more than 4,000 sinkholes, sites of subsidence, or related features have formed since 1900, with most occurring since 1950 (Newton, 1976). Some sinkholes are the result of natural causes, whereas others have resulted from the dewatering of limestone, dolomite, and marble mines; ground-water withdrawals; or impoundment of surface water. In addition to possible loss of life and property caused by sudden collapse, sinkholes have been and are potential conduits for pollutants to move from the land surface to ground and surface waters.

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ALASKA WATER ISSUES

As identified by the Alaska District Office of the U.S. Geological Survey in consultation with State officials

Alaska has abundant water resources, most of which are undeveloped. Certain natural phenomena hinder development: Glacial silt and seasonal freezing affect the availability of surface water, and permafrost affects the availability of ground water. Climatic zones range from arctic through continental to maritime. Precipitation ranges from about 10 inches on the Arctic Slope to about 300 inches in parts of southeastern Alaska. Glaciers and perennial snowfields cover about 30,000 square miles, or about 5 percent of the State. Alaska's population has nearly doubled during the last decade and is expected to continue to increase rapidly. The concentration of this population in the Anchorage-Kenai Peninsula, Fairbanks, and Juneau areas has resulted in increased demands on their watersupply facilities. Continued development of Alaska's abundant metallic and nonmetallic mineral resources and energy resources (oil, gas, geothermal, and coal) will affect water resources. The preservation and protection of fish habitat is essential for the State's anadromous fish industry.

Major water issues are summarized by category below. The letters and numerical subscripts identify issues shown on the map; an asterisk instead of a numerical subscript indicates that the issue is not shown on the map.

WATER-AVAILABILITY ISSUES

Surface water-A.

Existing water-supply facilities for Anchorage and Juneau do not have sufficient capacity to meet projected demand for water in the next few years. Anchorage is currently meeting demands with surface water from Ship Creek and with ground water. Anchorage proposes to construct a pipeline from Lake Eklutna to increase supply. Juneau is meeting demands with surface water but is investigating the possibility of using ground water from the Mendenhall Valley.

In most of the State, streamflow is decreased significantly by freezing during the winter months (October through April), and most of the flow occurs during the relatively short summer. Many small streams freeze completely. Lakes are used for water supply by several Arctic Slope communities. Water volume decreases and water quality concurrently deteriorates as ice cover thickens through the winter. Expansion of seafood-processing operations has placed increased demands on the local water-supply systems. At Kodiak, current storage is inadequate to guarantee supplies during low streamflow (Alaska Water Study Committee, 1981).

Ground water-A.

In most of the State, permafrost decreases the quantity of ground water that would otherwise be available. Ground water below the permafrost usually is saline (Cederstrom and others, 1953; Hopkins and others, 1955; Williams, 1970). In the Copper River basin, a number of the small unincorporated communities along the State highway have potential water-supply shortages because of frozen ground, shallow or small aquifers, saline ground water, or malfunctioning distribution systems (Alaska Water Study Committee, 1981). Many small coastal communities are located on bars, spits, small benches, or alluvial fans. Only small quantities of ground water are available, and surface water is not a dependable source. In addition, underdeveloped or poorly developed supply systems make it difficult to meet current demands. In some coastal communities where pipes are insufficiently insulated to prevent freezing, faucets are left running to keep pipes open, which results in excessive water use during the winter months.

WATER-QUALITY ISSUES

Surface water-Point and nonpoint sources of pollution-B₁

Streams draining commercial and densely populated residential areas in the Anchorage area contain slightly greater

concentrations of dissolved solids and suspended sediments than do streams draining only undeveloped lands. Similar water-quality effects might be expected, but so far have not been documented, in parts of Fairbanks and Juneau. There is concern that effluent from sewage treatment plants and possibly leachate from waste-disposal sites in areas around Anchorage, Fairbanks, and Juneau may adversely affect the quality of local water resources.

Ground water—Landfills and septic systems—B2

Leachate from some landfills and effluent from septic systems may pose a threat to the quality of local ground water because of the combination of permafrost, intense springtime recharge, proximity of surface-water bodies, and permeable surficial material. Leachates from landfills are of particular concern in the Anchorage and Fairbanks areas. In the Big Lake and Wasilla areas, a shallow aquifer underlain by relatively impermeable material also makes ground-water pollution from septic systems a concern (Alaska Water Study Committee, 1981).

Ground water-Chemical constituents-B₃

Many residential ground-water supply wells in the bedrock hills near Fairbanks produce water containing large concentrations of iron, arsenic, and (or) nitrate (Cederstrom, 1963). Iron and arsenic in the well water at Fairbanks may be of natural origins, although the exact sources are unknown. Some of the nitrate in the well water may be from septic-system effluent. Large iron concentrations are a common problem in ground water throughout Alaska.

Eutrophication-B4

Eutrophication of lakes in the Palmer-Wasilla area is the result of recreational use and the concentration of nutrients in runoff from adjacent developing areas.

Acidic precipitation-B5

Acid precipitation may be a problem on the Arctic Slope. A recent survey found that water from snow samples at 15 sites on the Arctic Slope had pH values of less than 4.9. Many arctic lakes are susceptible to acidification because the waters have little capacity to neutralize acid.

HYDROLOGIC HAZARDS AND LAND-USE ISSUES

Volcanoes-C1

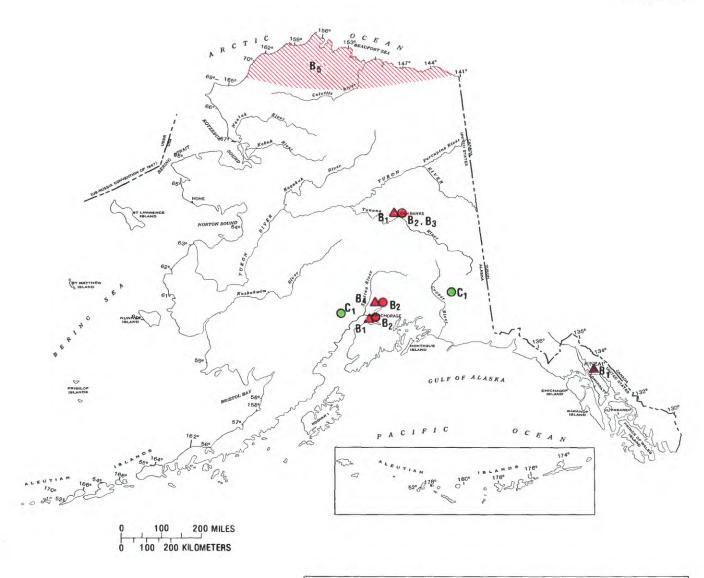
Flooding, mudflows, and ash falls could result from volcanic activity at any of Alaska's 40 active volcanoes. Mount Spurr, 70 miles west of Anchorage, poses a threat to water-supply sources, power-transmission lines, an electric-generating plant, and oil-production facilities. Flooding and mudflows could result from thermal activity at Mount Wrangell in the Copper River basin.

Ice-jam flooding-C.

Streams in interior Alaska, particularly the Yukon and Kuskokwim Rivers and their tributaries, are subject to ice-jam floods during the spring. Many villages in Alaska have been damaged extensively by such floods. Peak flood stage may persist for several days or more until the ice jam dissipates.

Glacial-outburst flooding-C.

There are nearly 750 glacier-dammed lakes existing in Alaska. Although many of these lakes are in remote areas, continued development of roads, mines, and power grids will increase the chances for loss of life and property damage from glacial-outburst flooding. Development is occurring on the flood plain of the Knik River. This area has been periodically inundated by floods when the glacier damming Lake George melts during the spring. This has occurred annually prior to 1966 but has not occurred since then.



EXPLANATION

Water issues are described in text. Color identifies type of issue. Letter and number identify specific issue described in text.

WATER-QUALITY ISSUES

▲ B₁ Surface Water—Point and nonpoint sources of pollution

B₂ Ground water—Landfills and septic systems

B₃ Ground water—Chemical constituents

▲ B₄ Eutrophication

B₅ Acidic precipitation

HYDROLDGIC HAZARDS LAND-USE ISSUES

O C₁ Volcanoes

SUMMARY OF WATER USE IN ALASKA, IN MILLION GALLONS PER DAY, 1980

[Data rounded to two significant figures and may not add to totals because of independent rounding. Source: Solley, Chase, and Mann, 1983]

Use		Consump-				
	Ground water		Surface water		Total	tive use, fresh
	Fresh	Saline	Fresh	Saline	fresh water	water
Offstream use:						
Public supply	23		30		53	33
Rural domestic and livestock	11		0.3		11	0.3
Irrigation	0		0		0	0
Thermoelectric power use , .	8.4		22	0	30	.3
Other industrial uses	6.1	0	120	0	130	1.2
Total	49	0	170	0	220	35

Erosion and sedimentation-C.

Stream-bank erosion is prevalent in Alaska and causes property damage to Native villages. Accelerated erosion in the Kenai River may be partly caused by man's activities. Erosion adjacent to roads, culverts, and bridges is prevalent along the pipeline haul road.

Resource development-Hydroelectric power-C.

The effects of hydroelectric-power development are of concern to the State. Major hydroelectric-power development along the Susitna River is of immediate concern because of potential effects on stream hydraulics and sedimentation, which may then adversely affect fisheries.

Resource development-Mineral extraction-C.

Improper disposal of wastes and waste water associated with development of the State's mineral resources can adversely affect water quality. In northern Alaska, permafrost retards the movement of pollutants through the ground; thus, waste water at or near the land surface has the potential to enter nearby lakes and streams. Placer mining, in particular, causes large increases in sediment and dissolved-solids concentrations in streams. Changes in the sediment regime of streams may adversely affect the migration and spawning of anadromous fish.

INSTITUTIONAL AND MANAGEMENT ISSUES

Water laws-D.

A concern to the State is the claim by some Native groups that the State has no claim to ground water under Native lands.

Water allocation-D.

At present, one of the more important issues in Alaska is the implementation of the Alaska National Interest Lands Conservation Act of 1980 (Public Law 96-487). Clarification of land ownership will result in new resource dévelopment and associated water-allocation issues. Also of importance are waterallocation issues concerning instream use, such as navigability.

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As identified by the Arizona District Office of the U.S. Geological Survey in consultation with State officials

Arizona is one of the major agricultural areas of the United States because of extensive irrigation. Average annual runoff is 0.4 inch, the least in the Nation (Ligner and others, 1969).

In the Basin and Range lowlands, where the largest cities and agricultural lands are located, annual precipitation generally ranges from about 4 to 12 inches, but may exceed 25 inches at higher altitudes. Little surface water originates there because of the low precipitation and high evaporation and transpiration. Ground water occurs in very thick alluvial deposits in the basins. Water levels range from above land surface to more than 800 feet below land surface. Wells that penetrate a significant thickness of aquifer within a basin have yields from a few hundred to several thousand gallons per minute.

In the Central highlands, annual precipitation ranges from about 15 to 30 inches, and most perennial streams in the State originate there. Ground water occurs in consolidated rocks of limited areal extent and in unconsolidated sedimentary deposits beneath the flood plains of major streams. Water levels range from at land surface to more than 500 feet below land surface. Well yields range from about 10 to 1,000 gallons per minute.

In the northern Plateau uplands, annual precipitation ranges from about 10 to 25 inches, and only a few streams are perennial. Ground water occurs in the eastern two-thirds of the uplands in consolidated sedimentary rocks. Elsewhere, supplies are few. A few wells flow at the land surface; in other places, water levels are more than 1,000 feet below the land surface. Well yields range from about 10 to several hundred gallons per minute.

The major stream in Arizona is the Colorado River. The Colorado and Gila Rivers originate outside the State, but important tributaries to the Gila—the Salt and Aqua Fria Rivers—and the Verde River originate in the Central highlands.

Major water issues are summarized by category below. The letters and numerical subscripts identify issues shown on the map; an asterisk instead of a numerical subscript indicates that the issue is not shown on the map.

WATER-AVAILABILITY ISSUES

Ground water-A1

More than 400 feet of water-level decline has occurred southeast of Phoenix and west of Casa Grande as a result of ground-water withdrawals during the last 50 years. Waterlevel declines of more than 100 feet have occurred in extensive areas during the same time. During 1980-81, the average water-level decline in 14 irrigation wells scattered throughout the developed part of the Harquahala Plains was about 8 feet (U.S. Geological Survey, 1982b). Declining water levels cause decreasing well yields and increasing pumping costs. Increased withdrawals of ground water from the Coconino aquifer near Holbrook in southern Navajo County and at St. Johns and Springerville in southern Apache County resulted in a lawsuit that seeks major damages because of the decrease in water levels associated with pumping for the powerplant near St. Johns. Withdrawals associated with coal mining on Black Mesa in the Navajo and Hopi Indian Reservations in northern Navajo County have resulted in more than 100 feet of waterlevel decline (G. W. Hill, U.S. Geological Survey, written commun., 1983). Local Indian community supplies may be adversely affected if water levels in the confined aquifer continue to decline. Potential increases in ground-water withdrawals near Sierra Vista (Cochise County) for municipal uses could result in a large expansion of the area of water-level declines and could decrease surface-water flow in the San Pedro River.

Surface water-A.

Most of Arizona's streams flow only in response to rainfall; therefore, surface-water supplies are small. Perennial streams that drain the Central highlands are regulated by reservoirs designed primarily to store water for irrigation. The Salt-Verde system can store 2.06 million acre-feet and, in 1983, is near capacity. Storage for flood control currently is not available on the Salt-Verde system. Flood-control structures have been built on local streams near major agricultural areas for protection from overland runoff.

WATER-QUALITY ISSUES

Surface water—Colorado River salinity—B1

The water to be imported from the Colorado River as part of the Central Arizona Project for the Phoenix and Tucson areas is more mineralized than that from most surface- and ground-water sources in the State. For example, at Parker Dam on the Colorado River, surface water contains 700 to 800 milligrams per liter of dissolved solids, whereas surface water from the Salt-Verde system contains 250 to 350 milligrams per liter of dissolved solids (U.S. Geological Survey, 1982a). The effects of the addition of thousands of tons of salt annually on the local water quality is a major concern to the State. Local municipalities are concerned that some water-treatment plants are not designed to treat the more saline water and that costly modification may be required.

Surface and ground water—Bacteria—B2

There is concern that recreation and recreation-based development periodically results in local bacterial pollution of surface and ground water in places throughout the Central highlands. For example, at a popular swimming and watersports area along Oak Creek south of Flagstaff near Sedona, numbers of fecal coliform bacteria are encountered that commonly exceed State standards for such activities during the summer. Since 1971, fecal coliform bacteria have been detected in water from public-supply and private wells near Pinetop and Lakeside in southern Navajo County during the summer (Mann, 1976).

Ground water-Nonpoint sources of pollution-B₃

The pesticide dibromochloropropane was detected in water from wells in the Phoenix and Yuma areas in 1980. This pesticide was commonly used to control nematodes in citrus-growing areas. Because this pesticide is a suspected carcinogen, its use was banned in 1979.

Ground water-Hazardous-waste sites and landfills-B4

Four sites-two hazardous-waste in the Phoenix metropolitan area and one in the Tucson metropolitan area-and one landfill in the Phoenix area have been included in the U.S. Environmental Protection Agency's National Priorities List (1982). The occurrence of organic pollutants in ground water near industrial waste sites is a major concern. For instance, trichloroethylene, an industrial degreaser, has been detected in ground water at sites in Tucson, Phoenix, Scottsdale, and Goodyear. A sample from a well in Tucson contained 4,600 micrograms per liter of trichloroethylene (Arizona Department of Health Services, 1983), and a sample from a well east of Phoenix contained 992 micrograms per liter (Smith and others, 1982). Landfills, which have been used for the disposal of solid waste for several decades under minimal restriction, also are of concern because landfills generally are located near nonperennial streams at sites initially used for mining sand and gravel. Infiltrating surface water and fluctuating ground-water levels present a potential for pollution of local ground water by leachate from the landfills. A study of potential pollution sources along the Santa Cruz River northwest of Tucson found lead and other organic compounds such as trichlorofluoromethane and toluene, were in the ground water (Wilson and

others, 1983). In the future, hazardous wastes will be disposed of in a special facility that is being planned in Rainbow Valley about 30 miles southwest of Phoenix.

Ground water—Natural constituents—B.

Ground water obtained from volcanic rocks generally contains natural fluoride concentrations in excess of drinkingwater standards established by the State (Arizona Bureau of Water Quality Control, 1978). Such concentrations of fluoride are found in an area north of the Little Colorado River (Kister, 1973), in the Willcox basin in Cochise County (Kister and others, 1966), and in the lower Santa Cruz basin in western Pinal County (Kister and Hardt, 1966). In several areas, ground water also contains naturally occurring arsenic in excess of 50 micrograms per liter, which exceeds quality of water standards for arsenic in public-water supplies (Arizona Bureau of Water Quality Control, 1978). In the upper Verde River area in eastern Yavapai County, water from the Verde aquifer contains arsenic concentrations ranging from 1 to 240 micrograms per liter (Owen-Joyce and Bell, 1983). Arsenic concentrations range from a trace to almost 100 micrograms per liter in ground water in parts of Papago Indian Reservation in south-central Pima County (Hollett and Garrett, 1983). Concentrations of other naturally occurring constituents in ground water such as nitrate, chromium, and mercury exceed State drinking-water standards in three areas in Maricopa County and in the Kingman area in Mohave County.

HYDROLOGIC HAZARDS AND LAND-USE ISSUES

Subsidence-C1

Ground-water withdrawal has resulted in the dewatering and compaction of aquifer materials in several intensively developed areas. Near Eloy in south-central Pinal County, land subsidence of about 12 feet has been measured, and many earth fissures attendant have been mapped (Laney and others, 1978). Natural drainage and engineering structures may be severely affected by subsidence. In northeastern Phoenix, subsidence of about 3 feet resulted in decreased velocity of flow in sewer lines, which decreased the capacity of the sewers. Maintenance problems now occur because the sewer lines no longer are self cleaning, and excessive sewage gases have been detected (Harmon, 1982).

Storm-water management—C2

Urbanization results in increased runoff because extensively paved or roofed areas prevent infiltration of rainfall into the ground. In Arizona, local ordinances require developers to control the runoff, and temporary onsite storage is one alternative. Another alternative is to dispose of runoff in dry wells. Ground-water pollution may result from this practice.

Resource development—Metal mining—C₃

Metal-laden tailings resulting from historic mining activities in many areas are potential sources of pollution because of the release of acid and heavy metals to a number of small streams. Some adverse effects on surface-water quality caused by mining wastes have occurred in the upper San Pedro River, Boulder Creek near Bagdad, Verde River near Clarkdale, and Pinal Creek near Miami. Pollution of local ground water also has occurred in the Pinal Creek basin near Miami (Arizona Department of Health Services, 1983).

Safety of dams-C4

Recent changes in hydrologic analyses and assessment of adequacy of spillway capacity resulted in several dams being classified as unsafe. The largest dams are federally owned and locally operated. The extent to which the local operators will be required to share repair costs is a key issue as is the funding for the Federal share of the repairs. The national program of dam inspection identified several problems that require additional studies at non-Federal dams. Some of these studies have been made. Funding for repair of non-Federal dams that are found to be unsafe also is an important issue.

Flooding-C.

Unusually excessive runoff from the Upper Colorado River Basin in spring 1983 necessitated record releases from Lakes Powell and Mead. Along the downstream reach of the Colorado River from Bullhead City to Yuma, flood damage occurred to residences and businesses. LaPaz, Mohave, and Yuma Counties in Arizona were designated as Federal disaster areas.

INSTITUTIONAL AND MANAGEMENT ISSUES

Water allocation-D1

The legal right to the control and use of sewage effluent has been an issue in recent years. Rights to effluent was an issue in allocations of water from the Central Arizona Project because the effluent is considered part of a city's dependable supply. The Arizona Department of Health Services is developing regulations to control the reuse of sewage effluent. In the Phoenix area, the Palo Verde Nuclear Generating Station has contracted with the Municipal Water Users' Association for the purchase of about 140,000 acre-feet of effluent per year for use as cooling water. That action is the subject of lawsuits filed by the Salt River-Pima-Maricopa Indian communities and by several other entities.

Water-resources management—Surface and ground water— \mathbf{D}_2

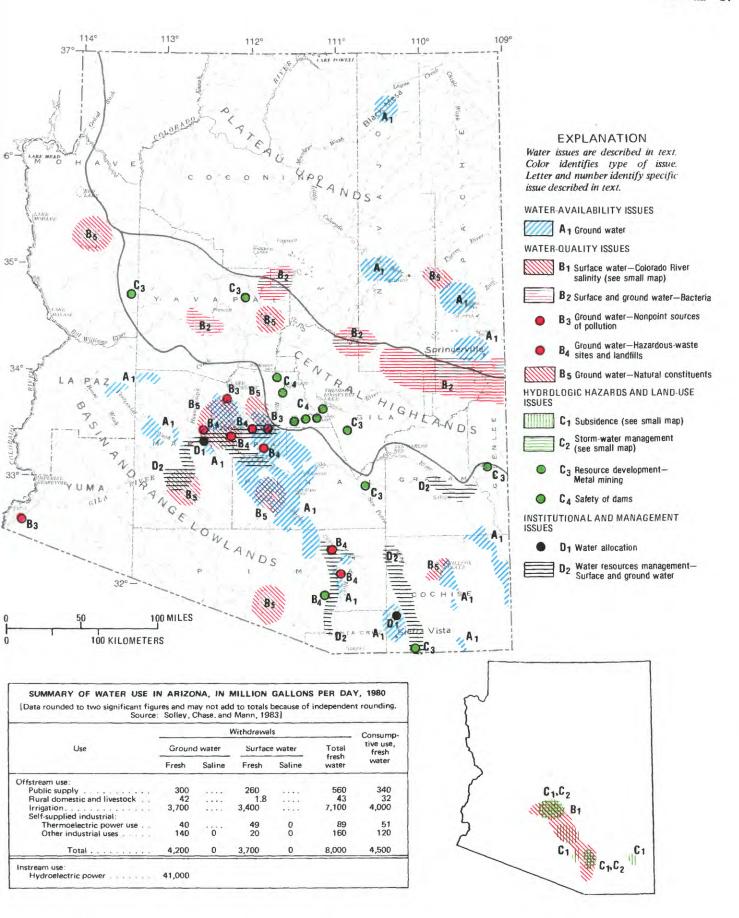
A significant potential for recharge of ground water by surplus surface water exists in the coarse alluvium that underlies most streams, particularly in the Phoenix, Safford, and Tucson areas, but the opportunity for recharge is limited by the quantity of surface water available. An example of this type of recharge occurred from 1978 to 1980 when greater-than-normal precipitation in the Salt and Verde River basins necessitated the release of surplus surface water to the normally dry bed of the Salt River, which flows through the Phoenix metropolitan area. Infiltration of nearly 500,000 acre-feet of flood water caused ground-water levels in 169 wells that tap the alluvial deposits in the Salt River Valley to rise an average of about 35 feet from February 1978 to May 1980 (Mann and Rohne, 1983).

Water laws-D.

In 1980, the Arizona Legislature passed the Groundwater Management Act, which created four Active Management Areas and two Irrigation Non-Expansion Areas. Subsequently, another Irrigation Non-Expansion Area has been designated in the Harquahala Plains area. In these areas, the use of ground water will be controlled. Management goals have been established on the basis of the safe-yield concept. Safe yield is defined as a long-term balance between the annual quantity of ground water withdrawn and the annual quantity of natural and artificial ground-water recharge. The law establishes plans for a series of management periods, which culminate in the year 2025 when safe yield is to be achieved. This goal will be reached through mandated conservation plans for all water users and eventually by purchase and retirement of farmlands. The costs of this water-management program will be recovered, in part, from ground-water withdrawal fees.

Treaties and compacts-D.

Arizona's use of Colorado River water is governed by the Rio Grande, Colorado, and Tijuana Treaty of 1944 with Mexico, the Colorado River Compact of 1922 (Arizona, California, Colorado, Nevada, New Mexico, Utah, and Wyoming), and the Upper Colorado River Basin Compact of 1948 (Arizona, Colorado, New Mexico, Utah, and Wyoming). Arizona's efforts to obtain water allocated, but not used, from the Colorado River for the Central Arizona Project was challenged by California, which was using the water. In a U.S. Supreme Court decree (Arizona v. California, March 9, 1964), Arizona obtained the right to 2.8 million acre-feet of water per year from the Colorado River. Much of the water will be used in



place of ground water in the central part of the State. The Central Arizona Project diversion system is being constructed and is expected to deliver water to the Phoenix area by 1985 and to the Tucson area by 1990.

Indian water rights-D.

Arizona has 22 Indian reservations that occupy more than 25 percent of the State's area. The water rights of each reservation have not been determined. Several lawsuits are pending as a result of non-Indian diversions of surface water and pumping of ground water. The outcome of these court cases, which could significantly affect the future types of water-resources development within the State, is of vital concern to all residents.

Water-rights adjudication-D.

There has been no statewide adjudication of water rights. In 1980, Arizona began efforts toward comprehensive basinwide water-rights adjudication in the Gila River basin. These adjudications were to include all water-rights claimants, which include Federal agencies and Indian tribes. In February 1982, a ruling by the 9th U.S. Circuit Court of Appeals negated the right of Arizona to adjudicate Indian water rights.

Water-quality regulation-D.

Standards and regulations for surface-water quality were adopted in the 1970's. A fixed-station network was established at that time to monitor long-term quality trends and to detect serious degradations in surface-water quality. Standards and regulations for ground-water quality are being developed.

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ARKANSAS WATER ISSUES

As identified by the Arkansas District Office of the U.S. Geological Survey in consultation with State officials

Arkansas is a water-rich State; its average annual precipitation ranges from about 42 to 55 inches. Physiographically, the State has been divided into two provinces; the northwestern one-half is part of the Interior Highlands, and the southeastern one-half is part of the Gulf Coastal Plain (Baker, 1955). The Highlands area generally is not suited for large-scale growing of crops because of topography; however, large numbers of poultry and some cattle are raised, and there is some small-scale crop farming. In the Highlands, domestic water supplies generally are obtained from shallow wells, and some smaller cities obtain water from deeply buried sandstone aquifers. The larger cities in the Highlands obtain water from surface-water reservoirs. The Gulf Coastal Plain is an area of intensive agriculture using large quantities of ground water; ground water also is used extensively for municipal and domestic supplies.

Major water issues are summarized by category below. The letters and numerical subscripts identify issues shown on the map; an asterisk instead of a numerical subscript indicates that the issue is not shown on the map.

WATER-AVAILABILITY ISSUES

Surface water—A

Although some surface water is now used for irrigation in eastern Arkansas, withdrawals of additional large quantities of water from the Arkansas, White, and Little Red Rivers for irrigation have been proposed as an alternative to the predominant use of ground water because of decreasing ground-water supplies. Additional withdrawals of surface water may generate concerns about maintaining adequate streamflow for navigation, power production, waste dilution and assimilation, and preservation of wildlife.

Ground water—A2

Irrigation pumpage since the early 1930's has caused water-level declines of more than 60 feet in the Mississippi River alluvial aquifer in the Grand Prairie area of eastern Arkansas. Water levels in the alluvial aquifer are declining by as much as 1 foot per year. In southern Arkansas, declines of 225 feet in the Magnolia area (Columbia County) and of 300 feet in the El Dorado area (Union County) of the Sparta aquifer have resulted from municipal and industrial pumpage.

WATER-QUALITY ISSUES

Surface water—Point and nonpoint sources of pollution—B1

Several streams and surface-water bodies receive municipal and industrial waste-water discharges that adversely affect the suitability of the water for drinking, recreation, and aquatic life. Depletion of dissolved oxygen in the White River and eutrophication of Beaver Reservoir in northwest Arkansas caused by nutrient enrichment are two widely publicized examples. Also contributing to concerns about the White River are nonpoint discharges of nutrients and sediments from agricultural and municipal sources (Terry and others, 1983). The Arkansas River is being considered as a source of water for public supply and irrigation. Seepage from naturally occurring salt deposits in Kansas and Oklahoma, which increases the salinity of the river, may make the river unsuitable for most uses during low flows. Municipal and industrial discharges to the Arkansas River may contribute wastes and chemicals that affect its potability although storage effects of the Arkansas River Navigation System and tributary dams may have moderated the effects of any inflowing pollutants.

Surface water—Pesticides—B2

Potential pollution of water and accumulation of pesticides in bottom sediments of streams, lakes, and ponds is a concern in agricultural areas of the State. Although there are many potentially adverse effects on fish, wildlife, and human health, the extent of these effects in Arkansas has not been quantified. In order to decrease the erosion of soil particles to which pesticides adhere, land-treatment practices, including planting of cover crops, no-till farming, and crop rotation, are being implemented. These practices may decrease the quantity of sediment and attached pesticides deposited in streams, ponds, and lakes.

Ground water—Saline-water intrusion—B3

Saline water from underlying rocks is intruding into the freshwater aquifers in several areas due to ground-water withdrawals. Areas of concern are the alluvial aquifer in eastern Arkansas and the Sparta aquifer in southern Arkansas.

Ground water-Hazardous-waste sites and landfills-B,

Of the 247 hazardous-waste sites in Arkansas, 7 have been included in the U.S. Environmental Protection Agency's National Priorities List (1982). Wastes at these sites include pesticides, dioxin, pentachlorophenol, creosote, arsenic, chromium, copper, lead, and oil. Because of their geohydrologic settings, all hazardous-waste sites are considered potential sources of ground-water pollution. There also are several hundred solid-waste landfills and active open-dump sites that have not been assessed adequately as to their contents, and potential for pollution of local ground water.

HYDROLOGIC HAZARDS AND LAND-USE ISSUES

Resource development—Coal mining—C1

Semianthracite and bituminous coals have been mined in the Arkansas Valley Coal Region of west-central Arkansas since 1870 (Bush and Gilbreath, 1978). Large deposits of lignite in south-central Arkansas are scheduled to be strip mined beginning about 1990. A study describing premining hydrologic conditions has been completed for the lignite area (Terry and others, 1979). However, little work has been done to determine environmental effects of coal mining in Arkansas.

Flooding-C.

Twenty-four-hour rains of 5 to 10 inches are frequent in the State, and, occasionally, rains greater than 10 inches occur (National Oceanic and Atmospheric Administration, 1976). As a result, localized flooding is common throughout the State. Widespread flooding in low-lying areas of the Gulf Coastal Plain is a continuing concern.

Wetlands-C.

Decrease of wetlands by drainage, stream channelization, or clearing is a concern in the State. The percentage of the Mississippi River alluvial plain in Arkansas that contains hardwood bottomland decreased from 41 percent in 1937 to 13 percent in 1977 (MacDonald and others, 1979). The alluvial plain contained approximately 1.0 million acres of bottomland forests in 1978; projections estimate additional decreases to 0.88 million acres by 1985 and to 0.80 million acres by 1990 (MacDonald and others, 1979).

INSTITUTIONAL AND MANAGEMENT ISSUES

Water laws-D.

Proposals to adopt a State water code were introduced during the 1983 legislative session.

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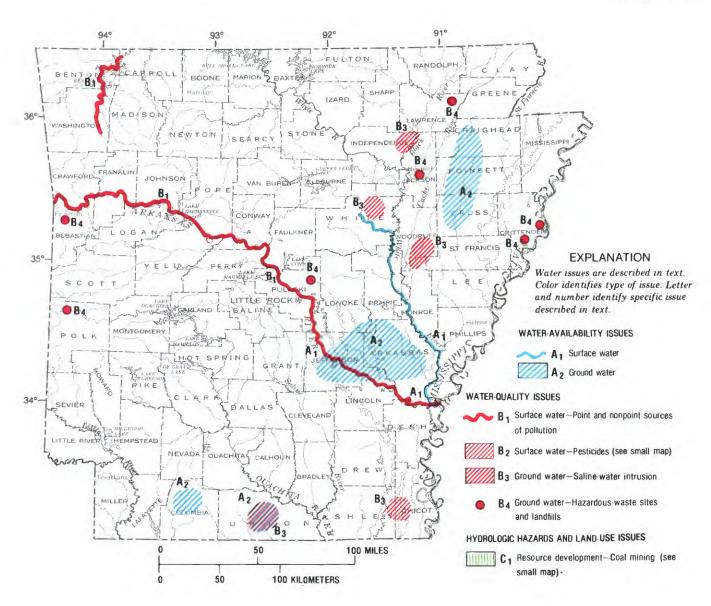
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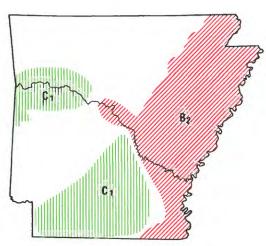
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SUMMARY OF WATER USE IN ARKANSAS,	IN MILLION GALLONS PER DAY, 1980
[Data rounded to two significant figures and may not Source: Solley, Chase,	

Use		Consump				
	Ground water		Surface water		Total	tive use, fresh
	Fresh	Saline	Fresh	Saline	fresh water	water
Offstream use:						
Public supply	110		150	2000	260	64
Rural domestic and livestock	78		39		120	110
Irrigation	3,500		1600	1117	14,100	3,100
Thermoelectric power use	3.1	1111	9,700	0	9,700	100
Other industrial uses	1 380	0	1410	Ō	1790	200
Total	14,100	0	11,000	0	1 15,000	3,600
Instream use: Hydroelectric power	26,000					

¹ Revised. See Holland and Ludwig, 1982.



CALIFORNIA WATER ISSUES

As identified by the California District Office of the U.S. Geological Survey in consultation with State officials

Average annual precipitation in California ranges from about 4 inches in the Mojave-Colorado desert to 60 inches in the north and along the higher elevations of the Sierra Nevada. Before intensive development of the State's water resources, most of the southern part of the State depended on ground water for its principal supply. As a result, ground water is more extensively developed in the coastal valleys, desert areas, and the Central Valley. Plateau areas depend mainly on surface-water supplies. Prolonged use of ground water has caused large water-level declines in the Los Angeles basin, southern Central Valley, and some coastal valleys, with attendant land subsidence, increased cost of pumping, degradation of water quality, and saline-water intrusion along the coast. Since about 1950, the major water projects of the California Department of Water Resources and the U.S. Bureau of Reclamation have diverted surface water from northern California through large aqueducts to the southern Central Valley and southern coastal areas. Although this practice has decreased pumping in both areas and has halted subsidence, it has increased many environmental concerns in the San Francisco Bay and the delta of the San Joaquin and Sacramento Rivers area. A court-decreed transfer of 2.8 million acre-feet of Colorado River water from southern California to Arizona beginning in 1985 may result in more interbasin transfer of water from northern to southern California, further decreasing outflow to the San Francisco Bay-San Joaquin-Sacramento delta areas. The quality of water in California generally meets water-quality standards for most uses; however, some local pollution of ground and surface water has occurred in or near major metropolitan areas. The potential for pollution from pesticides and saline agricultural waste water exists in many areas of the State, but especially in the southern one-third of the Central Valley where there are no agricultural drainage systems that can remove irrigation return water.

Major water issues are summarized by category below. The letters and numerical subscripts identify issues shown on the map; an asterisk instead of a numerical subscript indicates that the issue is not shown on the map.

WATER-AVAILABILITY ISSUES

Surface water—A1

Since 1941, water levels in Mono Lake (Inyo County) have declined about 45 feet because of increased evapotranspiration and increased diversion of water from perennial streams flowing into the lake. In the Mono Lake basin, Los Angeles has diversion rights of 147,000 acre-feet of water per year, which is one-sixth of the city's annual supply. Some environmental concerns of lowered lake levels are the effects on gull nesting and on native vegetation, and increased lake salinity. Since 1930, the dissolved-solids concentration in the lake has increased from about 45,000 to 100,000 milligrams per liter. As water levels in the lake decline, recharge from the lake to the ground-water system decreases, causing ground-water levels to decline.

Ground water-A2

California, the Nation's largest user of ground water, pumps about 19 million acre-feet during an average year, or 28 percent of the total ground water pumped in the United States. About 48 percent of the State's water supply during an average year comes from ground water. As population and agriculture increase, continual water-level declines are occurring in a number of areas. The California Department of Water Resources (1980a) determined that large ground-water declines are occurring in 11 basins, of which 8 are in the San Joaquin Valley where agricultural development is extensive. The annual maximum water-level declines in these basins are as much as 6 feet and average about 2.5 feet per year (California

Department of Water Resources, 1982). Three other basins where ground-water declines are occurring, are the coastal basins of Santa Cruz-Pajaro, Cuyama Valley, and Ventura County; water levels have declined as much as 200 feet since 1950 and saline-water intrusion is occurring. In parts of Imperial, Los Angeles, Riverside, and San Bernardino Counties, annual pumpage is more than twice the recharge to the ground-water system.

WATER-QUALITY ISSUES

Surface and ground water-Irrigation return water-B₁

Surface water imported for irrigation of 5.4 million acres in the San Joaquin Valley part of the Central Valley adds nearly 2 million tons of salt to the soil and water in this area each year. Losses of tillable land from increasing soil and water salinity are expected to increase from about 400,000 acres to about 700,000 acres by the year 2020. This represents crop losses ranging from \$32 million to about \$320 million annually (U.S. Bureau of Reclamation and others, 1979). There is no valleywide drainage system in the Central Valley to remove saline irrigation return water. Although several individual drainage systems are operated, they drain only small areas and locally remove irrigation return water from the valley. Therefore, pollution of ground water by agricultural return water continues. Although the San Joaquin Valley represents a major area where irrigation return water is an issue, it also is an issue in many of the southern coastal basins. Examples are the Ventura basin, where shallow or perched ground water, mainly recharge of irrigation return water, contains as much as 2,500 milligrams per liter of dissolved solids, and the Salinas basin, where dissolved-solids concentrations in irrigation return water ranges from 400 to 1,000 milligrams per liter.

Ground water-Saline-water intrusion-B2

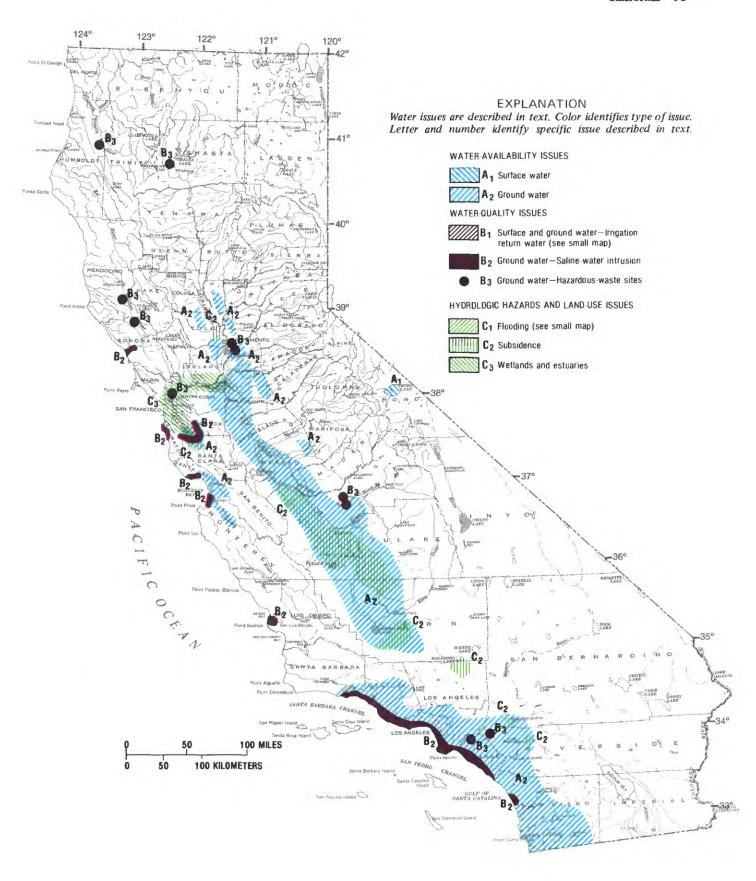
The intrusion of saline water occurs to some extent along most of the central and southern coastal areas. The most serious intrusion occurs in the Los Angeles, Orange, and Ventura Counties coastal plain where ground-water withdrawals generally are twice the recharge. Los Angeles and Orange Counties operate artificial-recharge programs to control salinewater intrusion. Ventura County, where about 22 square miles of the Oxnard aquifer have been affected by saline-water intrusion, is implementing plans to import water for artificial recharge. Saline-water intrusion also occurs in the Santa Cruz-Salinas and Niles Cone (south San Francisco Bay) areas. In the Central Valley, an extensive body of saline water containing as much as 60,000 milligrams per liter of dissolved solids lies below the fresh-water aquifers. The possible upward movement of this saline water into the fresh-water aquifers is a concern.

Ground water-Hazardous-waste sites-B3

The U.S. Environmental Protection Agency has identified and included in the National Priorities List (1982) 11 hazardous-waste sites in California. With the exception of the Iron Mountain Mine Complex in northern California, all of these sites are in urban areas where pollutants may affect municipal ground-water supplies. Pollutants at these sites include heavy metals, such as chromium, copper, lead, and zinc; arsenic; polychlorinated biphenyls; trichloroethylene; petroleum sludge; and pentachlorophenols.

Ground water-Pesticides-B.

Pollution of ground water by pesticides from nonpoint sources is widespread in California (California State Water Resources Control Board, 1979). Dibromochloropropane, a pesticide used to control nematodes and a suspected carcinogen, is found in ground water in every county in the San Joaquin Valley and in the municipal and industrial water supplies of the city of Fresno (metropolitan population about 350,000). Agricultural use of pesticides (more than 120 million pounds of active ingredients during 1980) increases the potential for pollution of aquifers and streams. The California Water



Resources Control Board is implementing basin-monitoring programs designed to fully assess the issue.

HYDROLOGIC HAZARDS AND LAND-USE ISSUES

Flooding-C1

During 1982 and the first 6 months of 1983, flooding probably was the single most costly water-related hazard in California. A 50-year flood at Clear Lake caused the lake to rise 17 feet to its highest recorded level and to inundate the town of Lakeport (California Department of Water Resources, 1983). Combined record runoff and high tides caused breaks in levees surrounding several delta islands in the San Francisco Bay area. About 30,000 acres of delta-island farmland was flooded during the first 6 months of 1983. In Tulare Lake, normally a dry lake bed in the south San Joaquin Valley, 85,000 acres of farmland were inundated.

Subsidence-C2

The largest volume of land subsidence in the world (15.6 million acre-feet in about 5,000 square miles) due to the withdrawal of ground water has occurred in the San Joaquin Valley of California (Poland and others, 1975). In the Santa Clara Valley, the volume of land subsidence as of 1971 was about 0.5 million acre-feet. Land subsidence ranging from 1 to 4 feet in an area of undetermined extent has been reported in the Sacramento Valley about 20 miles north of Sacramento. Since 1971, the rate of subsidence in the San Joaquin and Santa Clara Valleys has slowed significantly as a result of decreased ground-water withdrawals (Poland and others, 1975). Subsidence may recur if ground-water pumping causes water levels to decline below their previous lows. Such declines did occur during the 1976-77 drought when ground-water pumpage increased and measured subsidence was as much as 0.5 foot in the San Joaquin Valley (Ireland and others, 1982). Although there was no significant subsidence during 1982 and 1983, it still remains a major issue in California.

Wetlands and estuaries-C3

San Francisco Bay and the Sacramento-San Joaquin River delta area of central California have been affected by water-development projects (State Water Plan and U.S. Bureau of Reclamation's Central Valley Project) that have decreased streamflow from 30 million to about 15 million acre-feet per year. During dry years, streamflow through the delta to the bay may be as low as 8 million acre-feet. This decrease in streamflow is a potential threat to one of the Nation's largest wetlands and wildlife areas by decreasing the opportunity for the system to flush toxic materials and by decreasing the food sources for both fish and waterfowl. Most of the delta is at or near sea level, and diversion of water increases tidal intrusion of saline water during dry years. In San Francisco Bay, pollution by local waste discharge has decreased greatly during the last 10 to 15 years; however, heavy metals continue to be a localized concern, especially in the southern part of the bay.

INSTITUTIONAL AND MANAGEMENT ISSUES

Water laws-D.

In all but a few southern California basins, landowners may pump as much water as they wish. The State Legislature is considering legislation to designate ground-watermanagement areas and to implement management plans (California Department of Water Resources, 1980b).

Interbasin transfers-D.

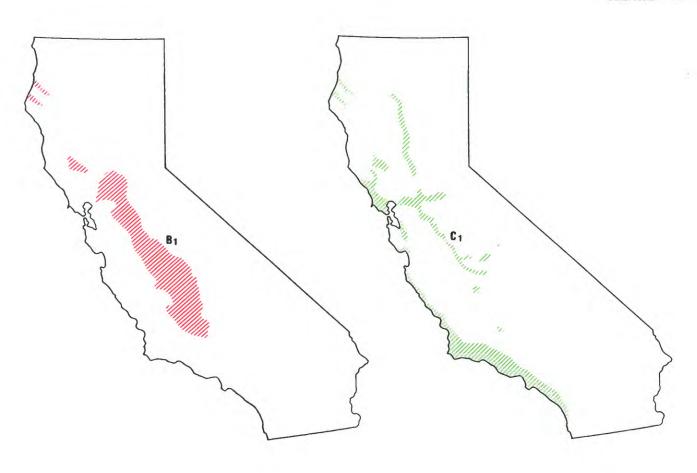
The Colorado River provides a significant proportion of the water used in southern California. When the Central Arizona Project begins diverting water in 1985, California's share of the Colorado River will decrease. This decrease has led the State to plan increased interbasin transfers from northern California. A critical link in water transfers from northern California basins is the San Francisco Bay-Sacramento River delta area. There are many concerns about the potential effects of increased interbasin diversions from northern California on the bay and delta areas.

Treaties and compacts-D.

California's use of Colorado River water is governed by the Rio Grande, Colorado, and Tijuana Treaty of 1944 with Mexico; the Colorado River Compact of 1922 (Arizona, California, Colorado, New Mexico, Nevada, Utah, and Wyoming); and the Upper Colorado River Basin Compact of 1948 (Arizona, Colorado, New Mexico, Utah, and Wyoming). In 1964, the U.S. Supreme Court decreed that Arizona should receive 2.8 million acre-feet of water from California's present use of Colorado River water. Delivery of that water to Arizona is scheduled to begin in 1985 and will affect water use in southern California.

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SUMMARY OF WATER USE IN CALIFORNIA, IN MILLION GALLONS PER DAY, 1980

[Data rounded to two significant figures and may not add to totals because of independent rounding. Source: Solley, Chase, and Mann, 1983]

Use		Consump				
	Ground water		Surface water		Total fresh	tive use, fresh
	Fresh	Saline	Fresh	Saline	water	water
Offstream use:						
Public supply	1,900		2,200		4,100	1,700
Rural domestic and livestock	160	*1**	60		220	130
Irrigation,	18,000		19,000		37,000	23,000
Self-supplied industrial:						
Thermoelectric power use	890		1,100	9,200	2,000	41
Other industrial uses	420	250	45	560	470	190
Total	21,000	250	23,000	9,800	44,000	25,000

EXPLANATION

Water issues are described in text. Color identifies type of issue. Letter and number identify specific issue described in text.

WATER-QUALITY ISSUES

B₁ Surface and ground water—Irrigation return water

HYDROLOGIC HAZARDS AND LAND-USE ISSUES



C₁ Flooding

COLORADO WATER ISSUES

As identified by the Colorado District Office of the U.S. Geological Survey in consultation with State officials

Variations in air-mass movement over Colorado, coupled with orographic effects of the mountains, produce a climate in which precipitation ranges from about 8 to 50 inches per year. Much of the streamflow in the western and central United States results from snowfall accumulation in Colorado's mountains. Snowmelt supplies streams in the Platte River, Arkansas River, Colorado River, and Rio Grande basins. From water years 1972 to 1981, annual runoff has been about 120 percent of the long-term average, except in the eastern Arkansas River basin where streamflow has been about 75 percent of the longterm average. Reservoirs are used throughout the State to attenuate runoff and to store water to meet agricultural and municipal demands. In general, water demands west of the Continental Divide are met by appropriation of surface water, and water demands east of the Continental Divide are met by conjunctive use of ground water and surface water, augmented by transmountain diversions. Ground water provides nearly 33 percent of the irrigation water in eastern Colorado and about 1 percent in western Colorado. The primary sources of ground water in eastern Colorado are alluvial aquifers along the South Platte and Arkansas Rivers and in the San Luis Valley, as well as sand and gravel of the High Plains (Ogallala) aquifer. All waters within Colorado are controlled by State water laws administered by the State Engineer, and are based on the doctrine of prior appropriation. In addition to State water laws, several rivers in Colorado also are subject to interstate

Major water issues are summarized by category below. The letters and numerical subscripts identify issues shown on the map; an asterisk instead of a numerical subscript indicates that the issue is not shown on the map.

WATER-AVAILABILITY ISSUES

Ground water-A1

Annual variations in ground-water levels occur statewide; however, the only widespread, downward trends are in the High Plains (Ogallala) aquifer in eastern Colorado. Agricultural demands in the area are met primarily with ground water. Recharge to the Ogallala aquifer is small, and, since 1965, water-level declines have affected well production and increased irrigation costs. The saturated thickness of the Ogallala has decreased as much as 25 percent in some areas as the result of water-level declines of 40 to 50 feet (Borman and others, 1983). In approximately 110 square miles of northeastern Rio Grande County, water levels have declined 5 feet or more, and, in 50 square miles of this area, declines of 20 feet resulting from ground-water withdrawals have been measured. Small areas of decline have been mapped in alluvial aquifers tributary to the South Platte River. In southwestern Morgan County, water levels have declined as much as 30 to 40 feet since the late 1940's (Hurr and others, 1975).

WATER-QUALITY ISSUES

Surface water—Colorado River salinity—B1

The Colorado River Basin Salinity Control Act of 1974 (Public Law 93-320) established a maximum allowable concentration of dissolved solids in the Colorado River as it enters Mexico. Control of salinity in the river is a basinwide concern. Irrigation return flows commonly are responsible for large dissolved-solids concentrations, but, in Colorado, natural discharges of saline water also are partly responsible. Saline ground water discharging to streams, such as Salt Creek and Dolores River, causes increases in stream salinity. Additionally, dewatering of coal mines and leachate from coal spoil piles can contribute to stream salinity. Reservoir storage in Colorado contributes to increased dissolved-solids concentrations by leaching of soluble minerals from the reservoir banks and by

evaporative concentration of dissolved solids in the stored water. The U.S. Bureau of Reclamation has primary responsibility for resolving the basin salinity issue (U.S. Bureau of Reclamation, 1983).

Surface and ground water—Hazardous-waste sites—B2

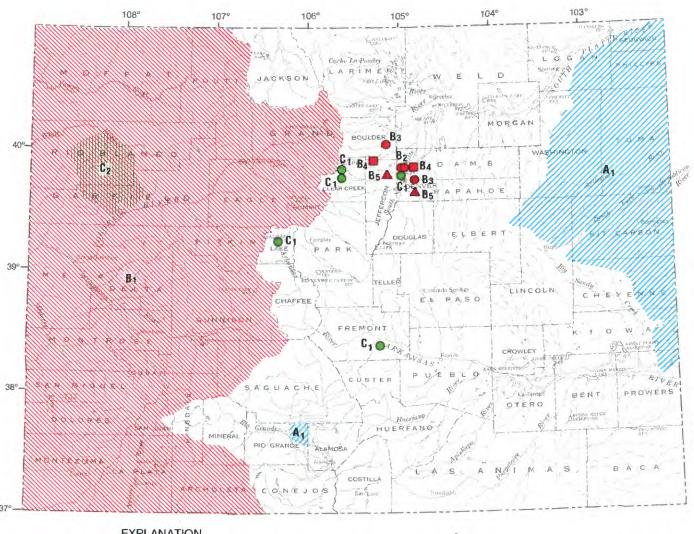
Commerce City, a suburb of Denver, in Adams County, has two hazardous-waste sites included in the U.S. Environmental Protection Agency's National Priorities List (1982). At one site, pesticides were produced at a chemical plant until it was destroyed by fire in 1965. After the fire, such organic pesticide compounds such as aldrin, endrin, heptachlor, and toxaphene were disposed in an adjacent vacant lot. Potential groundwater pollution is of particular concern because supply wells of the city of Thornton are within about 3 miles of the Commerce City site. The U.S. Environmental Protection Agency and Colorado Department of Health are conducting a study of the site. The second site, Sand Creek, an industrial site of about 300 acres, has been used for petroleum- and chemical-product production. Pollutants that are of concern at the site include methane, sulfuric acid, petroleum derivatives, and pesticides. Reconnaissance surveys by the Colorado Department of Health and the Tri-County District Health Department indicate that pollution of soil, surface water, and ground water has occurred. The U.S. Environmental Protection Agency also is studying the site.

Ground water-Landfills-B3

The Lowry and Marshall landfills in the Denver metropolitan area are of particular environmental concern. Between 1967 and 1980, the Lowry landfill in Arapahoe County received between 10 million and 15 million gallons of liquid industrial wastes. These wastes, together with solid wastes, were placed in unlined trenches. Organic compounds have been detected in the alluvial aquifer under and adjacent to the landfill. The primary concern involves the potential for pollution of the Dawson aquifer that provides most of the water for domestic and agricultural uses within a 3-mile radius of the landfill (U.S. Environmental Protection Agency, written commun., 1983). The Marshall landfill, which occupies about 160 acres in Boulder County, has been used as a municipal waste and sewage-sludge landfill since 1965. The inactive northern part of the landfill (80 acres), which was closed in 1973, also accepted liquid wastes of unknown composition. Samples collected from wells and seeps at the site as part of a water-quality reconnaissance indicate that ground water beneath the landfill and seepage from the base of the landfill contain phenols, methylene chloride, trichloroethylene, and diethylphthalate. The U.S. Environmental Protection Agency, which has included this site in its National Priorities List (1982), is studying the extent of ground-water pollution as well as surface-water pollution in Community Ditch and Louisville Lateral, which provide municipal and agricultural supplies.

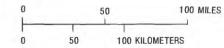
Ground water-National defense facilities-B.

The Rocky Mountain Arsenal and Rocky Flats Nuclear Processing Plant are federally supported facilities that have created a potential for environmental pollution. Chemical and incendiary munitions were produced at the arsenal during World War II. Subsequent activities have included the development and production of defoliants and the removal of chemicals from munitions. These activities have resulted in the pollution of ground water in the vicinity of the arsenal. Rocky Flats is a plutonium recovery plant operated for the U.S. Department of Energy. The facility also has been used as a temporary storage site for low-level radioactive waste. Environmental and hydrologic concerns pertain to the potential for accidental spills or releases of radiochemical compounds. A study by Hurr (1976) indicates that pollutants resulting from an accidental surface spill could move into the alluvial groundwater system within 2 to 12 hours during wet periods. Maximum time to reach a point of discharge in a stream would be about 3 years.



EXPLANATION

Water issues are described in text. Color identifies type of issue. Letter and number identify specific issue described in text.



WATER-AVAILABILITY ISSUES

A₁ Ground water

WATER-QUALITY ISSUES

B₁ Surface water—Colorado River salinity

B₂ Surface and ground water-Hazardous-waste sites

B₃ Ground water-Landfills

B₄ Ground water—National defense facilities

B₅ Eutrophication

HYDROLOGIC HAZARDS AND LAND-USE ISSUES

 \boldsymbol{C} , Resource development—Mineral extraction and processing

C₂ Resource development—0il shale

SUMMARY OF WATER USE IN COLORADO, IN MILLION GALLONS PER DAY, 1980

[Data rounded to two significant figures and may not add to totals because of independent rounding. Source: Solley, Chase, and Mann, 1983]

Use		Consump-				
	Ground water		Surface water		Total fresh	tive use, fresh
	Fresh	Saline	Fresh	Saline	water	water
Offstream use:						
Public supply	48		540		590	160
Rural domestic and livestock	54		150		200	59
Irrigation	2,700		11,000		14,000	3,600
Thermoelectric power use	9.4		160	0	170	97
Other industrial uses	7.1	0	730	0	730	73
Total	2,800	0	13,000	0	16,000	4,000

Eutrophication—B₅

Rapid urbanization in the Denver metropolitan area has contributed to eutrophication of urban lakes and reservoirs and has increased concentrations of chemical constituents in the South Platte River. Nutrients in runoff from urban areas entering urban lakes and reservoirs have contributed to increased algal production and accelerated eutrophication (Denver Regional Council of Governments, 1982).

HYDROLOGIC HAZARDS AND LAND-USE ISSUES

Resource development-Mineral extraction and processing-C₁

Metal mining and processing of gold, silver, lead, copper, zinc, and uranium have increased potential for surface- and ground-water pollution near cities such as Leadville, Central City, Idaho Springs, Denver, and Canon City. California Gulch, located in the Leadville Mining District, contains numerous abandoned mines and tailing piles. Drainage from the mines has a pH of 3.2 to 5.4 and contains large concentrations of iron, lead, zinc, manganese, and cadmium (Moran and Wentz, 1974). A second area where mine drainage has caused surface- and ground-water pollution is the Central City-Idaho Springs-Clear Creek Mining District. About seven mines in Central City and the Argo Tunnel in Idaho Springs discharge acidic water containing large concentrations of copper and cadmium into Clear Creek. The primary concern of State health agencies and local water users is pollution of local surface- and ground-water domestic supplies of small communities along Clear Creek west of Denver. Radium was processed, refined, or fabricated at 35 sites in Colorado during the early 1900's, of which 31 are in the Denver metropolitan area. The effects on water resources of the radioactive wastes at these sites are unknown.

In the Canon City area, possible sources of pollution include tailings from an active uranium mill; tailings from old lead-, zinc-, and other metal-ore-processing facilities; drainage from abandoned coal mines underlying the area; and brines from oil wells. Water from the tailings and abandoned coal mines seeps into the terrace deposits and alluvium along the Arkansas River where numerous wells produce water for livestock, domestic supply, and irrigation. Water from these wells contains large concentrations of uranium, molybdenum, selenium, alpha-emitting substances, sulfate, and dissolved solids (Hershey-Wooderson Associates, 1977). Some of the uranium-mill tailings have been reprocessed, and the remainder have been placed in lined tailings ponds. Tailings from the lead- and zinc-ore-processing remain largely undisturbed. The Leadville, Central City-Idaho Springs, and Denver sites have been included in the U.S. Environmental Protection Agency's National Priorities List (1982) of hazardous-waste sites.

Resource development—Oil shale—C2

The Piceance structural basin in western Colorado contains some of the largest undeveloped oil shale reserves in the world. Known oil shale deposits with a minimum grade of 15 gallons per ton of rock are estimated to contain 1.2 trillion barrels of recoverable oil (Federal Energy Administration, 1974). Although commercial development of this resource has been suspended because of current economic conditions, prototype development is continuing. Large-scale commercial development of the resource will result in various hydrologic, environmental, and institutional issues. Hydrologic concerns include effects of mine dewatering on tributary aquifers, pollution of aquifers, transport of pollutants in the ground-water system from mined areas, and increased sediment and water-quality changes in streams. In addition to the hydrologic concerns, air quality will be a major issue. There is concern that additional dust and stack emissions could contribute to air pollution and increase acidic precipitation in wilderness areas and park lands east of the Piceance basin. Also of concern is the question of water rights, both intrastate and interstate, and the oil-shale industry's impact on quantity and quality requirements that are set by international treaties, river compacts, and State water law.

Flooding—C.

Many communities in Colorado are located near foothills at the base of mountain ranges. Streams originating in the mountains flow through scenic canyons, and, because of the esthetic setting, urban development is progressing rapidly in and immediately downstream from these canyons. Unfortunately, foothill streams are subject to catastrophic flash floods that often cause tragic deaths and costly property damage, as in the flood along the Big Thompson River in 1976.

INSTITUTIONAL AND MANAGEMENT ISSUES

Water allocation-D.

As urbanization and industrialization increase along the eastern slopes of the Continential Divide, institutional constraints involving water rights as regulated by State water law will become increasingly important in water-allocation issues relating to water demands of eastern Colorado. Currently, alternative approaches including transmountain water diversions and conjunctive surface- and ground-water development, such as occur in the South Platte and Arkansas River basins, create special concerns among various water users. These are being considered in an areawide study of water requirements in metropolitan Denver being conducted by the U.S. Army Corps of Engineers. Critical factors to be considered include Federal water rights, instream-flow requirements, traditional offstream appropriated rights, and treaty and compact requirements.

Treaties and compacts-D.

Treaties and compacts affect the quantity of water that can be appropriated by Colorado from several rivers flowing into other States and Mexico. Use of water in the Rio Grande and Colorado River is affected by provisions of the Rio Grande Convention of 1906, the Rio Grande Rectification Convention of 1933, and the Rio Grande, Colorado, and Tijuana Treaty of 1944 with Mexico. Colorado currently underutilizes its rights granted in the South Platte Compact of 1926 (Colorado and Nebraska), in the Colorado River Compact of 1922 (Arizona, California, Colorado, Nevada, New Mexico Utah, and Wyoming), and in the Upper Colorado River Basin Compact of 1948 (Arizona, Colorado, New Mexico, Utah, and Wyoming), thereby allowing more water to flow to adjacent States than is legally permitted. The Rio Grande Compact of 1938 (Colorado, New Mexico, and Texas) was based on streamflow records that were intended to represent average conditions but subsequently were alleged to represent a period of greater than normal precipitation. Based on that compact, Colorado is now in arrears with respect to New Mexico; studies are being made to determine how deficits can be ameliorated—for example, by developing additional supplies through salvage of water currently lost to evapotranspiration. In the Arkansas River basin, there is concern in Kansas as to whether the quantity of water it is authorized to receive under the Arkansas River Compact of 1948 (Colorado and Kansas) is being met.

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CONNECTICUT WATER ISSUES

As identified by the Connecticut Office, New England District, of the U.S. Geological Survey in consultation with State officials

The average annual precipitation in Connecticut ranges from about 42 to 53 inches. Although the current supplies of water are adequate to meet demands under normal conditions, deficiencies occur during droughts. The quality of water throughout the State generally meets established State standards, but locally may not be suitable for some uses. Most present demand is met by surface-water sources. The uneven distribution of water resources and the concentration of population and industry are causes of supply deficiencies and conflicts between competing uses during droughts. Water quality has improved since 1967 as a result of water pollution control programs. The State's policy for surface and ground water, adopted in 1980 (Connecticut Department of Environmental Protection, 1980), and basin-strategy reports scheduled for completion in 1983 will guide future water-quality management.

Major water issues are summarized by category below. The letters and numerical subscripts identify issues shown on the map; an asterisk instead of a numerical subscript indicates that the issue is not shown on the map.

WATER-AVAILABILITY ISSUES

Surface and ground water-A₁

In the southwestern part of the State, four water companies serving all or part of five towns will not be able to meet demands by the year 2000 without new sources of supply (New England River Basins Commission, 1981). Several other areas within Connecticut will need additional sources of drinking water during the next 20 years to meet increased demands or to replace surface-water sources that cannot meet the requirements of the Safe Drinking Water Act of 1974 (Public Law 93–523). Areas where supply problems will be most critical include Fairfield County, the Quinnipiac Valley in New Haven County, and parts of New London County. State policy is to meet most future needs by developing groundwater sources.

WATER-QUALITY ISSUES

Surface water—Point and nonpoint sources of pollution—B1

Despite significant progress toward meeting the State's goal of water quality that is suitable for fishing and swimming, about 30 percent (288 miles) of the major streams and major harbors, including New Haven, Bridgeport, Norwalk, and New London, do not meet established water-quality standards (Connecticut Department of Environmental Protection, 1982b). Major factors preventing attainment of surface-water quality goals include overflows of combined storm and sanitary sewers, waste discharges from municipal and industrial sources, and nonpoint sources of pollution such as runoff from urban areas. In the upper Housatonic River in Litchfield, New Haven, and Fairfield Counties surface water-quality goals are not being met because sediments are polluted by polychlorinated biphenyls (Frink and others, 1982).

Surface and ground water—Public and domestic supplies—B.

Of about 600 public-water supplies, 28 do not meet the State's drinking-water standards, and water from domestic wells in many communities also has failed to meet these standards (Connecticut General Assembly 1975). Supplies that do not meet drinking-water standards are located throughout the State. Principal sources of the pollution are waste-disposal and waste-storage sites; unregulated discharges or spills of various chemicals, including gasoline, oil, and volatile organic solvents; salt storage and highway application; fertilizers; and septic systems. In addition, drinking water at several well sites has been adversely affected by induced recharge of degraded

surface water and by saline-water intrusion (Handman and others, 1979). To preserve and protect present and future potable water supplies, the State considers the quality of drinking water to be the highest water-quality management priority (Connecticut Department of Environmental Protection, 1982a).

Ground water-Land disposal of wastes-B.

Municipal and industrial waste disposal into landfills and lagoons has resulted in widespread ground-water pollution. In 1982, the Connecticut Department of Environmental Protection estimated that 227 active and inactive landfills had polluted 87 private and 3 public-supply wells, and 35 landfills are threatening supply wells (Paul Marin, oral commun., 1982). Pollution occurs at landfills in Beacon Falls (New Haven County), Canterbury (Windham County), and Naugatuck (New Haven County), which are included in the U.S. Environmental Protection Agency's National Priorities List (1982). Many existing hazardous-waste sites are being closed because they have reached capacity or cannot comply with regulatory requirements. The State is encouraging resource conservation and recovery of municipal and industrial wastes, while recognizing the continued need for land disposal of residual material. Also under consideration are provisions for future disposal of low-level radioactive wastes, dredged material from harbors and rivers, and fly ash from powerplants being converted to coal. Land-disposal facilities that will not have an adverse effect on water quality are important to the State, local municipalities, and industry, but suitable disposal sites are few.

Eutrophication-B.

Eutrophication resulting from phosphorus enrichment is occurring in some lakes in the State (Connecticut Department of Environmental Protection, 1982b). A recent survey of 70 lakes found 12 to be eutrophic and 7 to be highly eutrophic (Connecticut Department of Environmental Protection, 1982c). Sources of phosphorus include fertilizers in runoff from agricultural lands and detergents from septic systems of lakeside homeowners.

Acidic precipitation—B.

Precipitation in Connecticut, as in much of the Northeast, is more acidic than in other areas of the United States. There is public concern about the effects of acidic precipitation on soil, water, fish, vegetation, structures, and human health. A recent report commissioned by the Connecticut General Assembly recommended further studies, including expanded water-quality monitoring (Connecticut Agricultural Experiment Station, 1983, p. 13).

HYDROLOGIC HAZARDS AND LAND-USE ISSUES

Flooding-C.

Riverine and coastal flooding is a major hydrologic hazard in Connecticut and occurs statewide. Record flooding in southern Connecticut (New Haven, Middlesex, and New London Counties) in June 1982 caused 12 deaths and an estimated \$277 million in damage (National Weather Service, 1983). As a consequence, the State is focusing attention on development of improved flood-warning systems and other measures to mitigate damage and loss of life.

INSTITUTIONAL AND MANAGEMENT ISSUES

Interbasin transfers-D.

The Connecticut Department of Environmental Protection estimates that there are several thousand surface-water diversions of varying size, and the impacts of which on water supplies and other uses of water are largely unknown. Major decreases in streamflow or changes in the time-distribution of streamflow are of concern, particularly where water is needed downstream for fish and wildlife, recreation, water supply, and waste assimilation. Large diversions from the Connecticut

SUMMARY OF WATER USE IN CONNECTICUT, IN MILLION GALLONS PER DAY, 1980 [Data rounded to two significant figures and may not add to totals because of independent rounding. Source: Solley, Chase, and Mann, 1983]

30 KILOMETERS

10

20

		Consump-				
Use	Ground water		Surface water		Total	tive use, fresh
	Fresh	Saline	Fresh	Saline	fresh water	water
Offstream use:						
Public supply	55		300		360	89
Rural domestic and livestock	54		1.8		56	34
Irrigation	1.6		19		21	21
Thermoelectric power use	.2		610	2.400	610	1.9
Other industrial uses	26	1.0	250	1.0	270	19
Total	140	1.0	1,200	2,400	1,300	160



A 1 Surface and ground water

WATER-QUALITY ISSUES

- E

B₁ Surface water—Point and nonpoint sources of pollution

102

River to meet water demands in eastern Massachusetts, and from the Farmington River in Hartford County to meet water demands in the Hartford metropolitan area recently have been proposed. In 1982, the State enacted the Connecticut Water Diversion Policy Act to ensure that the impacts of diversions and competing demands for surface and ground water are considered in the future.

Improved coordination in water-resources planning and management-D.

Responsibilities for various aspects of water-resources planning and management are distributed among a number of State agencies. Efforts are being made to integrate watersupply and water-quality planning and management at the State level (State of Connecticut, 1982).

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Flooding associated with extremely heavy rain in June 1982 resulted in flood peaks with 200- to 1,000-year recurrence intervals on many streams in Connecticut. This flood marker is on Salmon River at Leesville (East Haddam, Conn.) where recurrence interval was computed at 200 years.

Measuring the flow of the Connecticut River at Hartford, Conn. Large diversions from the Connecticut River to meet water demands in eastern Massachusetts recently have been proposed.



Photographs by David McCartney, U.S. Geological Survey.



■ One of three recently installed precipitation samplers to collect information on acidity and quality of precipitation in Connecticut as part of U.S. Geological Survey and Connecticut Department of Environmental Protection Cooperative Program.

DELAWARE WATER ISSUES

As identified by the Delaware Office, Mid-Atlantic District, of the U.S. Geological Survey in consultation with State officials.

Average annual precipitation in Delaware is 43 inches. Most of Delaware is located in the flat Coastal Plain, which is underlain by unconsolidated sediments; only 6 percent of northernmost Delaware lies within the Piedmont physiographic province, which is composed of crystalline rocks of the Appalachian Mountain system. Yields from wells completed in the crystalline rocks and in the thin layer of overlying unconsolidated sediments in northern Delaware generally are small (less than 10 gallons per minute) to moderate (10 to 50 gallons per minute). Most of the State's population lives in New Castle County in northern Delaware. Some municipal and industrial water supplies in New Castle County are only marginally adequate to meet demand. Rural Sussex County in southern Delaware, however, is underlain by thick deposits of permeable unconsolidated sediments that generally contain more than adequate water to meet all demands.

Major water issues are summarized by category below. The letters and numerical subscripts identify issues shown on the map; an asterisk instead of a numerical subscript indicates that the issue is not shown on the map.

WATER-AVAILABILITY ISSUES

Ground water-A

Ground-water levels in the Potomac aquifer have declined by as much as 150 feet below sea level in eastern New Castle County as a result of municipal and industrial pumpage (Martin and Denver, 1982). A decline in ground-water levels also has occurred in central Kent County where levels dropped by as much as 110 feet in the Piney Point aquifer between 1952 and 1977 (Leahy, 1982). The Piney Point is one of the main sources of water for the city of Dover.

WATER-QUALITY ISSUES

Ground water-Hazardous-waste sites and landfills-B1

Delaware has eight hazardous-waste sites included in the U.S. Environmental Protection Agency's National Priorities List (1982). Ground-water pollution from chemicals, including industrial solvents, has been detected or is suspected at all of the sites. Seven of the eight sites are located above the Potomac aquifer, which is the major source of water for New Castle County. In addition, there are approximately 30 operating or abandoned landfills in the State that have the potential to pollute local ground water. There is concern that Kent and Sussex Counties are particularly vulnerable to ground-water pollution from existing landfills because of very permeable surficial materials and high water levels.

Ground water-Saline-water intrusion-B2

Pumpage from the Potomac aquifer averaged approximately 20 million gallons per day during 1979, almost 70 percent of which came from wells within 10,000 feet of the Delaware River Estuary (Martin and Denver, 1982). This pumpage has resulted in water levels declining to substantially below sea level in the aquifer adjacent to the estuary. Chloride concentrations in water from four large-capacity wells adjacent to the river have exceeded 250 milligrams per liter, the recommended limit for drinking water (U.S. Environmental Protection Agency, 1979). Intrusion of saline water from the Delaware River and its bordering tidal marshes is the suspected source for much of the high chloride concentrations. Mean annual chloride concentrations in the Delaware River at the Delaware Memorial Bridge sampling station have ranged from 230 to 1,230 milligrams per liter. At the present time (1983), there appears to be little need for concern about the quality of recharge to the aquifer under wet-year conditions, but there is cause for concern under normal-year and drought-year conditions. Additional saline-water intrusion into parts of the Potomac

aquifer could result from the upward movement of saline water from the deeper aquifers.

Ground water-Nitrate-B.

There is concern about the large concentrations of nitrate in ground water in the unconfined aquifers. In some parts of Kent and Sussex Counties. Water analyses from coastal Sussex County showed that 32 percent of wells sampled contained more than 10 milligrams per liter of nitrate as nitrogen, which is the primary standard for drinking water (U.S. Environmental Protection Agency, 1976). Twenty-one percent of the samples from noncoastal Sussex County and 8 percent of the samples from Kent County contained more than 10 milligrams per liter of nitrate as nitrogen. Nitrogen-isotope analyses indicated fertilizers, poultry manure, and septic-system effluent as sources of this nitrate (Ritter and Chirnside, 1982).

Eutrophication-B.

Nitrate concentrations in storm runoff from fertilized agricultural areas (Cushing and others, 1973), in conjunction with nitrate and other nutrients from septic tanks (Miller, 1972), is contributing to eutrophication of 52 manmade lakes throughout Delaware.

HYDROLOGIC HAZARDS AND LAND-USE ISSUES

Flooding-C1

Urban areas of New Castle County are flooded during many storms because of a combination of high tides and increased runoff resulting from urbanization. Resort communities along the Atlantic coast of Delaware and the primary coastal highway (Delaware Route 1) continue to sustain damage from flooding and wave action during major coastal storms.

INSTITUTIONAL AND MANAGEMENT ISSUES

Water laws-D.

The Delaware Department of Natural Resources and Environmental Control established a Comprehensive Water Resources Management Committee in February 1981. This Committee was directed to prepare findings and recommendations for a Comprehensive Water Resources Management Program for the State. The report of the Committee was presented at a public hearing in March 1983. Topics addressed in the report included recommendations for improving water allocation, water conservation, ground-water-quality management, and water-data management.

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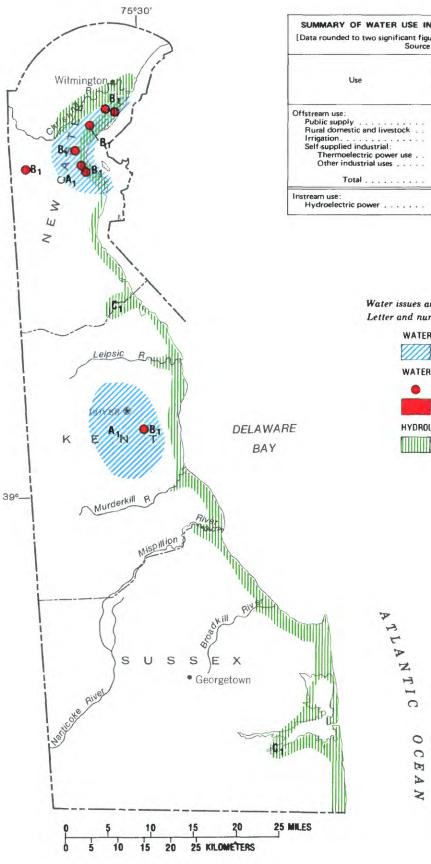
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SUMMARY OF WATER USE IN DELAWARE, IN MILLION GALLONS PER DAY, 1980 [Data rounded to two significant figures and may not add to totals because of independent rounding. Source: Solley, Chase, and Mann, 1983]

Use		Consump-				
	Ground water		Surface water		Total	tive use, fresh
	Fresh	Saline	Fresh	Saline	fresh water	water
Offstream use:						
Public supply	30		48		78	0
Rural domestic and livestock	27		0		27	2.0
Irrigation	4.1		2.4		6.5	6.5
Thermoelectric power use	5.4		0	670	5.4	.5
Other industrial uses	15	0.3	6.2	390	22	2.1
Total	82	0.3	57	1,100	140	11

EXPLANATION

Water issues are described in text. Color identifies type of issue. Letter and number identify specific issue described in text.

WATER AVAILABILITY ISSUES

A₁ Ground water

WATER QUALITY ISSUES

B₁ Ground water—Hazardous waste sites and landfills

B₂ Ground water—Saline-water intrusion (see small map)

HYDROLOGIC HAZARDS AND LAND-USE ISSUES

C₁ Flooding





FLORIDA WATER ISSUES

As identified by the Florida District Office of the U.S. Geological Survey in consultation with State officials

Florida is a water-rich State with an average annual rainfall of about 53 inches and some of the most productive aquifers in the Nation. Florida's population and freshwater use almost doubled between 1960 and 1980 (Leach, 1980). Increased municipal, agricultural, and industrial water demands and problems of waste disposal have increased concern for the State's land and water resources. Because of these concerns, the State Legislature has made efforts to protect and manage the State's water resources through the Florida Department of Environmental Regulation and five regional water-management districts.

Major water issues are summarized by category below. The letters and numerical subscripts identify issues shown on the map; an asterisk instead of a numerical subscript indicates that the issue is not shown on the map.

WATER-AVAILABILITY ISSUES

Ground water-A₁

Water-level declines of more than 150 feet have occurred in the Floridan aquifer in the northeast and northwest coastal areas because of municipal and industrial pumpage. Large water-level declines also have occurred in the Floridan aquifer as the result of large-scale agricultural and industrial pumpage in northeastern Florida and in the Tampa Bay area. Municipal pumpage from surficial aquifers at numerous other coastal locations has resulted in water-use restrictions because of the potential of saline-water intrusion, especially in densely urbanized areas of the southeastern and southwestern coasts where water in the Floridan aquifer is too saline for public supplies.

Surface water-A.

Increased urbanization and water use have lowered the level of many lakes located near areas of major ground-water development in central Florida. As an example, more than 90 lakes in central Florida were augmented with water from wells during 1982. As well fields are developed to meet water needs of an increasing population, additional stresses will be placed on lakes (Stewart and Hughes, 1974; Gant, 1982).

WATER-QUALITY ISSUES

Surface water-Point and nonpoint sources of pollution-B1

Major point sources of surface-water pollution in Florida are (1) municipal sewage-treatment plants (2) pulp and paper mills, and (3) citrus-processing plants (Florida Department of Environmental Regulation, 1980). Other industrial discharges that cause surface-water pollution include chemical processing and production plants, electroplating operations, and powerplants. Agricultural runoff also results in surface-water pollution; the Everglades agricultural area is a prime example of surface-water pollution caused by fertilizers and irrigation practices. The Taylor Creek-Nubbin Slough area of the Kissimmee River basin is an example of surface-water pollution by dairy and feedlot operations. Numerous river basins in the Panhandle of Florida are affected periodically by erosion and nutrient enrichment resulting from crop-production activities. Within the upper St. Johns River basin, agricultural development has adversely affected water quality. Direct effects on water quality are related to the pollutant content of discharges. Indirect effects on water quality result from changes in the flow regime. Increases in dissolved-solids concentrations and decreases in dissolved-oxygen concentrations also have been associated with modifications of the flow regime (Florida Department of Environmental Regulation, 1980).

Surface water—Saline-water intrusion—B2

Coastal reaches of most Florida streams experience some upstream saline-water intrusion during periods of low flow,

high tides, or a combination of these. For example, the water supply for the urban parts of Lee County is from both the Caloosahatchee River and shallow aquifers that yield only small quantities of water to wells. Demands during the dry season are increasingly dependent on the Caloosahatchee River, but the water quality at the water-supply intakes is affected periodically by upstream movement of saline water and by organic substances. Recharge and storage of freshwater in deep saline aquifers for later withdrawal and use has been studied; however, development of new freshwater supplies from a permeable limestone aquifer recently delineated in southwestern Lee County may be a more effective solution (Boggess and others, 1981).

Ground-water—Saline-water intrusion—B₃

The intrusion of saline water into aquifers occurs along the coastlines and is a concern in urbanized coastal areas. It is most serious in the Jacksonville, Tampa, and Miami areas where pumping has lowered water levels below sea level (Wilson, 1982; Franks, 1982). Saline-water intrusion into the shallow Biscayne aquifer in the Miami area is being reduced by adjusting freshwater levels in canals (Hughes, 1979).

Ground water-Bacteria-B4

Fecal coliform bacteria have been found in water pumped from the Floridan aquifer. The Florida Department of Environmental Regulation has identified bacteria in water from public-supply and private wells in Lake County. Fecal coliform bacteria also have been found in water from shallow observation wells that tap the Biscayne aquifer in the Miami area. Leakage from septic systems and infiltration of storm water are likely causes of the pollution (Pitt and others, 1975).

Ground water—Hazardous-waste sites—B5

Florida has more than 200 unregulated hazardous-waste sites. Of these, 25 are included in the National Priorities List (U.S. Environmental Protection Agency, 1982). Because of the shallow depth to water, the permeability of the aquifers, and the almost total reliance on ground water as a source of drinking water, pollution of ground water by hazardous wastes is a major concern. Pollution of local ground water by leachates from hazardous wastes has been documented at sites throughout the State (Florida House of Representatives, 1983).

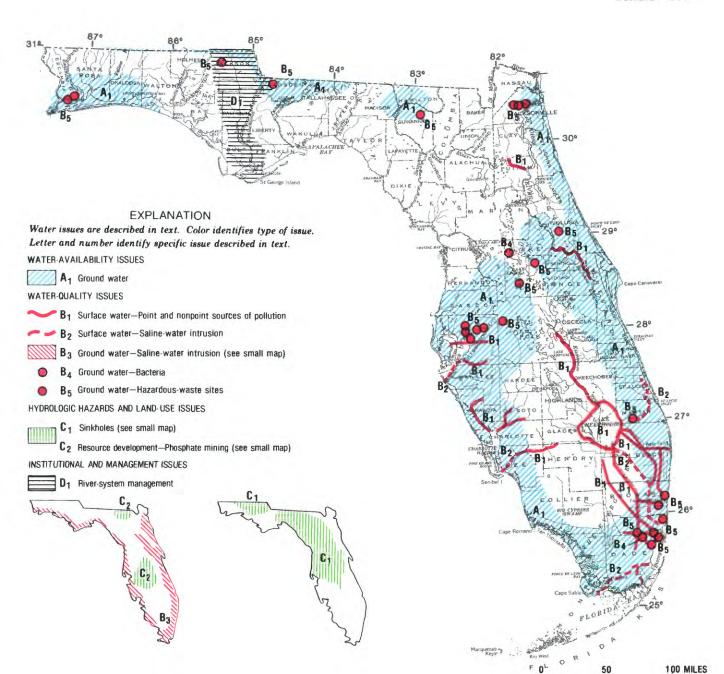
Ground water-Wastewater-B.

Large quantities of wastewater including treated sewage, industrial liquids, and storm-water runoff are injected into the subsurface, are applied to the land surface by spray irrigation, or disposed in percolation ponds. Deep-well injection of treated sewage into saline-water aquifers is practiced in the southeastern coastal area and the Pinellas Peninsula on the western coast. Industrial wastewater also is injected at sites in the Lake Okeechobee and Tampa Bay areas and in the western panhandle (Vecchioli, 1981). În Orlando, Ocala, and other places in northern peninsular Florida, excess storm water is gravity drained through wells into the Floridan aquifer, which is the major public water-supply source for the area. Percolation ponds have long been a common means for disposing of treated sewage in many parts of Florida. Spray irrigation, a more recent and increasingly common means of treated-sewage disposal, is used in the Tallahassee area, and, on a smaller scale, at numerous other sites from the western panhandle to the Tampa Bay area.

Ground water-Landfills-B.

Florida has about 700 landfills and open dumps. Ground water in most of the State is susceptible to pollution by landfill leachate because of the permeable surficial materials underlying the landfills, the abundant precipitation, and the shallow depth to water near the landfills. There is concern regarding the effect of this disposal practice on the quality of ground water, which supplies about 90 percent of the State's drinking water. Leachate studies have been conducted at many major landfills, and State and local agencies are intensifying efforts to

100 KILOMETERS



SUMMARY OF WATER USE IN FLORIDA, IN MILLION GALLONS PER DAY, 1980 [Data rounded to two significant figures and may not add to totals because of independent rounding. Source: Solley, Chase, and Mann, 1983]

Use		Consump				
	Ground water		Surface water		Total	tive use, fresh
	Fresh	Saline	Fresh	Saline	water	water
Offstream use:						
Public supply	1,200		180		1,400	330
Rural domestic and livestock	290		20		310	100
Irrigation	1,600		1,400		3,000	1,500
Self-supplied industrial:						
Thermoelectric power use	70		1,800	14,000	1.900	32
Other industrial uses	640	42	140	15	780	470
Total	3,800	42	3,600	14,000	7,300	2,400

Instream use: Hydroelectric power 15,000 determine leachate characteristics at all landfills beginning with those upgradient from ground-water supplies (Florida Senate Committee on Natural Resources, 1982).

Ground water-Pesticide-B.

Aldicarb (Temik), a pesticide used for controlling nematodes in citrus-growing areas, has been detected in water from some wells used for drinking-water supplies in central Florida. Although documentation about the magnitude, occurrence, and distribution of aldicarb pollution is limited, its presence in public supplies caused Florida's Agriculture Commissioner to temporarily ban its commercial use on January 28, 1983. However, because the citrus crop is very important to Florida's economy, there is opposition to the aldicarb ban.

Acidic precipitation-B.

The acidity of precipitation in Florida may have increased during the last 25 years. Precipitation in the northern and central parts of the State has pH values of less than 4.7. Studies indicate that the acidity of some of Florida's lakes and streams may have increased. The increased acidity adversely affects the survival and reproduction of some aquatic organisms (Brezonik and others, 1980; Crisman and others, 1980).

IYDROLOGIC HAZARDS AND LAND-USE ISSUES

Sinkholes--C,

Sinkholes occur throughout Florida, although the northcentral panhandle, gulf coastal, and central parts of the State are the areas most prone to sudden development of sinkholes. Sinkhole formation may be caused by a decrease in groundwater levels in a limestone aquifer as a result of ground-water withdrawal, or by a rise in the water table resulting from intense rains, particularly after a drought. Sinkhole formation resulting from ground-water withdrawals has been documented in the Tampa area (Sinclair, 1982) and in central Florida (Rutledge, 1982). In addition to the possible loss of life and property caused by their sudden development, sinkholes and other solution features provide an avenue for pollutants on the land surface to move rapidly into aquifers.

Resource development—Phosphate mining—C2

Phosphate-bearing strata in Florida typically are enriched in uranium. Natural radioactive decay produces a series of radioactive products including thorium, radium, radon, and polonium. The Florida Departments of Environmental Regulation and Health and Rehabilitative Services, the Florida Institute of Phosphate Research, private companies, and several Federal agencies, are investigating the distribution, origin, source, and changes in these radionuclides in the natural environments of Florida. Many wells in the phosphate-ore areas produce water containing large concentrations of radium-226, radium-228, and other radioactive materials (Miller and others, 1978; Miller and Sutcliffe, 1982).

Wetlands and estuaries-C.

Wetlands and estuaries in Florida are subject to physical changes as a result of, dredging of ship channels, filling of marshes, and construction of islands and causeways. These activities may change the natural tide-induced circulation and flushing characteristics of some Florida estuaries. These changes may have long-term ecological implication, such as the pollution of shellfish waters and important marine nursery habitats, and a decrease in freshwater fish and wildlife populations. Studies indicate that Everglades National Park, Big Cypress National Monument, and Biscayne Bay National Park are dependent on managed freshwater flows to maintain their ecological integrity (McPherson and others, 1973, 1976, and 1982).

INSTITUTIONAL AND MANAGEMENT ISSUES

River-system management—D₁

There is a tristate concern regarding the management plans for the Chattahoochee-Flint-Apalachicola Rivers system. Georgia and Alabama generally favor river development for navigation, and Florida generally favors restricted river development. Florida is concerned especially about the potential effects on the shellfish resources in Apalachicola Bay caused by increased dredging activities and structural navigation controls.

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GEORGIA WATER ISSUES

As identified by the Georgia District Office of the U.S. Geological Survey in consultation with State Officials

Georgia has a plentiful supply of water; precipitation averages about 50 inches per year. The State is divided into the Coastal Plain, Piedmont, Valley and Ridge, Blue Ridge, and Cumberland Plateau physiographic provinces. The Coastal Plain has large rivers and productive aquifers. The Piedmont is drained by small streams and is underlain by crystalline rocks that generally do not yield large quantities of water. Except for the Valley and Ridge, the remaining provinces resemble the Piedmont in that they are drained by small streams and underlain by aquifers that are not regionally significant sources of water. The Valley and Ridge also is drained by small streams, but the valleys are underlain by limestone and dolomite that may yield significant quantities of water.

Major water issues are summarized by category below. The letters and numerical subscripts identify issues shown on the map; an asterisk instead of a numerical subscript indicates that the issue is not shown on the map.

WATER-AVAILABILITY ISSUES

Surface water-A1

The largest population centers in the State are in the Piedmont, where streams are relatively small and ground-water supplies are not readily available. Areas that may be affected by shortages of surface water include all of metropolitan Atlanta and Athens in the Piedmont and Dalton in the Valley and Ridge provinces. Industrial development in the northwestern part of the State also may be affected by shortages of surface water.

Ground water-A2

There is competition for ground water in south Georgia for irrigation, industrial, and municipal uses. Along the coast, industrial and municipal pumping has caused large cones of depression in Savannah, Brunswick, and Jesup. Data indicate that the cones of depression may be merging. The water level at the center of the cone of depression in Savannah is about 115 feet below sea level (Matthews and others, 1982); the predevelopment water level was about 35 feet above sea level. In Savannah, water levels tapping the principal confined aquifer have declined as much as 10 feet during the past 15 years. In southwestern Georgia, pumpage of ground water for irrigation from the Clayton, Providence, Tallahatta, and Ocala aquifers has increased from about 130 million gallons per day in 1977 to about 290 million gallons per day in 1981.

WATER-QUALITY ISSUES

Surface water—Point and nonpoint sources of pollution—B1

As a result of various waste discharges, several stream reaches have some dissolved-oxygen deficiencies, such as the Chattahoochee River downstream from Atlanta and the Ocmulgee River downstream from Macon. Impacts of waste discharges also have been observed in the Coosa River basin downstream from Dalton and Rome. Discharges from carpet manufacturing plants in northwestern Georgia contain nearly 300 different petrochemicals and other organic compounds. Nutrients in nonpoint runoff from agricultural lands also have been identified by the State.

Ground water—Saline-water intrusion—B2

Degradation of ground water in coastal Georgia is caused by saline-water intrusion. In water from an observation well on the north end of Hilton Head Island (at the north end of the aquifer system that supplies water to the Savannah area), chloride concentrations increased from 80 to 500 milligrams per liter between 1972 and 1982. In the vicinity of Brunswick, chloride concentrations in water from one test well have in-

creased from 4,400 to 7,000 milligrams per liter during the past 10 years. One municipal-supply well has been abandoned because of high chloride concentrations. Saline-water intrusion at Brunswick is caused by the upward migration of brines from the formation below the fresh-water aquifer. A decline in water levels resulting from the withdrawal of about 105 million gallons per day by industry and municipalities has caused the brines to move upward through faults and fractures. A major decrease in ground-water withdrawal on the Brunswick peninsula occurred in mid-1982 when a large industry installed evaporative cooling towers. The decrease in pumpage has caused a rise in water levels in some wells.

Ground water-Pesticides-B3

Recent reconnaissance sampling of ground water in the agricultural area of southwestern Georgia indicated that low levels of several commonly used pesticides were present in water from some wells (Hayes and others, 1983).

Ground water-Natural substances-B4

Ground water in several parts of Georgia is unsuitable for some uses because of naturally occurring substances. Naturally occurring radioactivity in excess of State and Federal standards has been found in municipal supplies for Mount Vernon, Alamo, and Tarrytown. Barium in excess of State and Federal standards has been found in the municipal water supply for Fitzgerald. Each of the towns has had to modify its wells to exclude water from the aquifers that contain the undesirable substances. Naturally occurring organic substances, color, and turbidity have been a cause of concern to the city of Valdosta for many years, although limited ground-water pumpage is possible without causing water-quality degradation (Krause, 1979).

Eutrophication-B5

Jackson Lake on the Ocmulgee River and High Falls Lake in Monroe County have been designated by the State as needing restoration because of eutrophication caused by inflow of excessive nutrients.

Bottom sediments—B6

For a number of years, direct discharges and runoff from several industrial areas draining into the Coosa River downstream from Rome contained large concentrations of polychlorinated biphenyls, the presence of which was discovered in 1975. Eight years after these discharges and runoff were controlled, concentrations of the pollutant ranging from 200 to 400 micrograms per kilogram are still found in the bottom sediments. Commercial fishing on the river has been banned for several years.

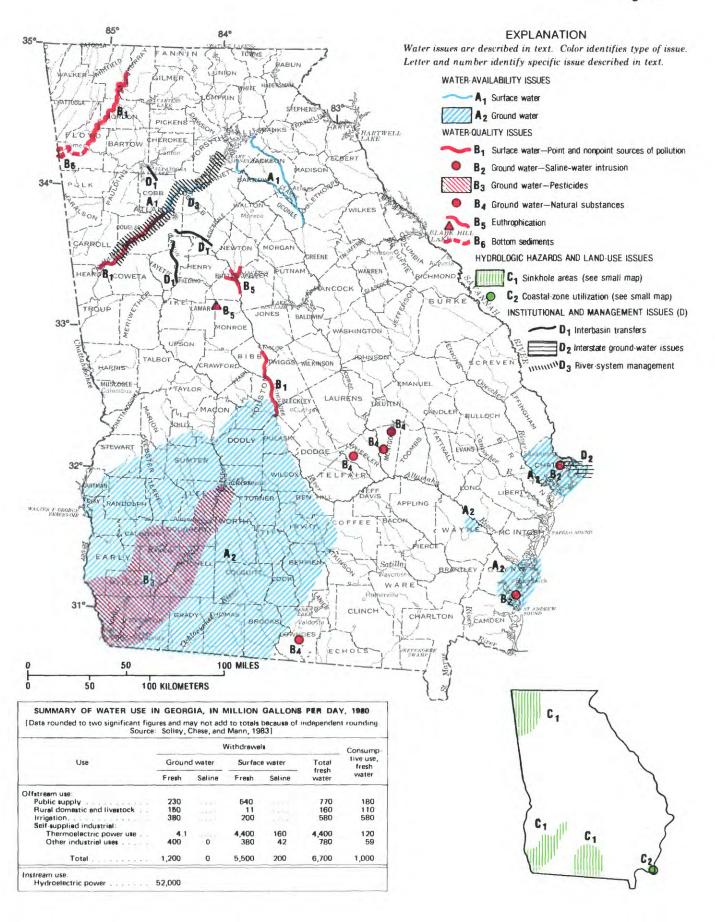
HYDROLOGIC HAZARDS AND LAND-USE ISSUES

Sinkholes-C1

Sinkholes commonly develop in the southwestern and south-central parts of the Coastal Plain and in the Valley and Ridge area of northwest Georgia. In the Coastal Plain, sinkholes have formed in response to naturally occurring fluctuations in ground-water levels. Many sinkholes formed in the southwestern part of the State during the 1980-81 drought when water levels in the Ocala aquifer declined rapidly as the combined result of the drought and rapidly increasing pumpage for irrigation. In northwestern Georgia near Rossville, sinkhole formation in local areas may have been caused by declining water levels resulting from industrial pumpage.

Coastal-zone utilization—C2

The U.S. Navy is constructing a large submarine base at Kings Bay in southeastern Georgia. Part of the construction effort will include the dredging of a deep and wide navigation channel from St. Marys Entrance to Kings Bay. A deep, shipturning basin also will be dredged. Because the dredged depth of the facilities will be 20 or more feet deeper than the natural



channel in most areas, movement of sediment in the estuary will be altered.

Flooding—C.

In the rapidly developing urban areas, especially in the Piedmont, increased flooding caused by urbanization is an important issue in the State. Flooding in the Atlanta area can be expected to increase as land use in stream basins changes from undeveloped to developed (E. J. Inman, U.S. Geological Survey, written commun., 1983).

INSTITUTIONAL AND MANAGEMENT ISSUES

Interbasin transfers—D1

Most water for the metropolitan Atlanta area is supplied from the Chattahoochee River basin; some water also is supplied from the Coosa River basin. Because the Atlanta metropolitan area encompasses several river basins, some of the water withdrawn from the Chattahoochee River basin is discharged into the Altamaha River basin. Hence, the net flow of the Chattahoochee River is decreased by interbasin transfer. Some of the treated-waste water currently being discharged into the South and Flint Rivers soon will be diverted back into the Chattahoochee River basin. The water quality of all three rivers will be improved by the diversion.

Interstate ground-water issues—D2

Ground-water pumpage in the Savannah area has interstate ramifications with South Carolina. Savannah obtains much of its water from the aquifer system that extends into South Carolina. There is a potential for considerable controversy about this issue; however, a management plan is being developed by the U.S. Army Corps of Engineers in cooperation with the States of Georgia and South Carolina, the U.S. Environmental Protection Agency, and several local government agencies.

River-system management-D₃

The Chattahoochee River basin provides water for a significant part of Georgia's population. Flow of the river is regulated upstream from Atlanta by releases of water from Lake Sidney Lanier. Releases primarily are for the production of peakdemand electric power. Withdrawal of water for municipal use is complicated by the cyclic nature of the releases. A recent study of the water-supply needs of the metropolitan Atlanta area (U.S. Army Corps of Engineers, 1981) developed a set of alternatives for meeting the area's water-supply needs until the year 2000. The selected alternative requires the construction of a dam downstream from Lake Sidney Lanier to regulate releases. The purpose of the new dam would be to store water released during peak power production and then release the stored water at a relatively even flow rate.

Water laws and water allocation—D.

Georgia has a comprehensive set of laws governing the allocation of surface and ground water for industrial and municipal users of more than 100,000 gallons per day. Enforcement of all surface-water, ground-water, and water-quality laws is centered in one State agency-the Environmental Protection Division. Although the laws provide for the necessary management of industrial and municipal water users, they explicitly exempt pumpage for agricultural irrigation from the permitting process. Irrigation is now one of the largest water users and is the largest water consumer in the State. Comprehensive management of the total water resources is hampered because this major use is exempted from the permitting process. Amendments, which were passed in 1982, to the Georgia Ground Water Use Act of 1972 and the Georgia Water-Quality Control Act require that irrigation water use be reported to the State, but permits for that use still are not required.

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HAWAII AND OTHER PACIFIC AREAS WATER ISSUES

As identified by the Hawaii District Office of the U.S. Geological Survey in consultation with State and other Pacific area officials

HAWAII

The Hawaiian Archipelago consists of a 1,600-mile-long, northwest-trending chain of 132 islands, shoals, and reefs in the central Pacific Ocean. The eight major islands at the southeastern end of the chain, which are the tops of large shield volcanoes, have an area of 6,450 square miles. The principal water-supply issues in Hawaii result from the variable spatial distribution of precipitation. Although the average annual precipitation is about 73 inches, precipitation on individual islands ranges from 6.5 to 450 inches. Each of the major islands also is independent regarding the occurrence and availability of water for public supply. The population of Hawaii has doubled since 1950, and there has been a corresponding increase in the demand for water for agricultural, industrial, and domestic use. The greatest use of water in Hawaii is for agriculture primarily for sugar-cane irrigation. Water for agricultural use is supplied equally from ground and surface water. Ninety percent of Hawaii's domestic water is supplied by ground water. The island of Oahu, which supports 80 percent of the State's population, has the most water issues. If present consumptive trends continue, the islandwide water demand could equal the total recoverable supply by the year 2000 (Hawaii Water Resources Regional Study Committee, 1979). Smaller areas on several other islands will need additional water supplies by the year 2020.

Major water issues are summarized by category below. The letters and numerical subscripts identify issues shown on the map; an asterisk instead of a numerical subscript indicates that the issue is not shown on the map.

WATER-AVAILABILITY ISSUES

Ground water-A1

On Oahu, supplies of ground water are adequate to meet present demands. However, aquifers in two areas are regulated by the State because they are at or near their sustained yield, and withdrawal of additional ground water may induce saline-water intrusion or other adverse effects. Most of the easily obtained ground water already has been developed; development of smaller sources on the island is a continuing endeavor. Because of the likelihood of saline-water intrusion, all coastal aquifers need to be developed and managed with care. In general, ground water is abundant on each of the other islands except for Lanai, Niihau, and Kahoolawe. Supplies on these islands appear to be adequate for the present populations (Hawaii Water Resources Regional Study Committee, 1979).

Surface and ground water-A.

Hawaii's water resources are very susceptible to prolonged droughts. A statewide drought during 1976-77 caused significant decreases in streamflow and ground-water-level declines to historic lows on Oahu and other islands in the State, which resulted in severe crop damage, livestock losses, and water-use restrictions. During the first 3 months of 1983, a total of 0.91 inch of precipitation was recorded at the Honolulu Airport on Oahu—the driest first quarter in 105 years of record. This lack of rainfall, and subsequent increase in ground-water pumpage, caused water levels to decline significantly in some aquifers. On the island of Hawaii, only 7 percent of normal precipitation was recorded for January and February 1983. Water-use restrictions were imposed, and the Governor declared the communities of Puna and Kamuela disaster areas.

Surface water—A.

The major source of dependable surface water on most of the Hawaiian Islands is the base flow of streams. Most of this water is transported to areas of use by ditches and tunnels. Constraints on future development of surface-water supplies include water rights, environmental and esthetic considerations, water-treatment costs, lack of reservoir and storage sites, and potential adverse effects on ground-water resources.

WATER-QUALITY ISSUES

Surface water—Point and nonpoint sources of pollution—B1

The adverse effects of sediment derived from agricultural and over-grazed pasture lands on stream quality is a major issue of concern in the State. Storm runoff from urban areas, which also introduces additional sediment, oil, grease, chemicals, and urban litter into surface waters, also is of concern. Most sediment and pollutants eventually are transported to the near-shore coastal waters, where they may affect near-shore ecosystems. Although pollution resulting from point-source discharges has been identified and effectively controlled by the State Department of Health, the more difficult task of controlling pollution from nonpoint sources remains.

Ground water-Point and nonpoint sources of pollution- \mathbf{B}_2

The Pearl Harbor aquifer—the State's most productive and economically important aquifer—underlies large fields of sugar cane and pineapple. Irrigation-return water contains dissolved fertilizer salts, residues of organic pesticides, and increased chloride concentrations. Probably, the two most potentially hazardous organic pesticides are dibromochloropropane (DBCP) and ethylene dibromide (EDB). Routine water sampling by the State's Department of Health in June 1983 discovered traces (0.020-0.100 part per billion) of EDB in four of Honolulu's water-supply wells. A few days later, a well on the island of Maui was found to have 0.140 parts per billion of DBCP in its water. Although Hawaii does not have any standards for these pesticides in drinking water, the wells were shut down as a precautionary measure. The Governor has organ-ized a special task force to study the pesticide-contamination problem on a statewide basis.

Ground water-Saline-water intrusion-B3

A major issue of concern is that the State's coastal freshwater aquifers are subject to saline-water intrusion because of large ground-water pumpage. The three aquifers most susceptible to saline-water intrusion-Pearl Harbor, Honolulu, and Waialua-underlie Oahu. In the Pearl Harbor aquifer, extensive development and long-term pumping have resulted in a gradual landward and upward movement of saline water, and some wells have been abandoned as a result. Large increases in chloride concentration also have occurred in water pumped from older irrigation wells completed in the Pearl Harbor aquifer. Saline-water intrusion also is occurring in the Honolulu and Waialua aquifers because of intensive groundwater pumpage.

Ground water-Waste-water injection-B.

The practice of disposing of waste water by subsurface injection has increased in Hawaii (Takasaki, 1974). This type of waste disposal has the potential to pollute local ground-water supplies and near-shore coastal waters.

HYDROLOGIC HAZARDS AND LAND-USE ISSUES

Flooding-C1

In Hawaii, storm runoff, high surf, and tsunamis cause flooding that results in loss of life and extensive damage to public and private property. Although substantial measures for protection against flooding from storm runoff have been provided in many areas of the State, other areas are still vulnerable. High surf generally affects the northern and western coasts of each island, causing damage to highways, homes, and resort complexes. Damage has been greatest on Oahu because of extensive development on the coasts. Flooding by tsunamis has caused the most deaths and property damage. The city of Hilo on the island of Hawaii is perhaps the most vulnerable to this type of flooding because of its location near sea level along Hilo Bay.

INSTITUTIONAL AND MANAGEMENT ISSUES

Water laws-D1

In 1979, the Pearl Harbor aquifer was designated by the State Department of Land and Natural Resources as a ground-water-control area. The Pearl Harbor aquifer has had declining water levels, storage depletion, and saline-water intrusion since about 1910 (Soroos and Ewart, 1979). Since 1979, several other aquifers have been designated as ground-water control areas. In 1983, the State Legislature appointed an advisory study commission on water resources and charged it with developing a State Water Code.

OTHER PACIFIC AREAS

Population increases on the islands of Guam, American Samoa, the Northern Marianas (Saipan), the Federated States of Micronesia (Yap, Truk, Ponape, and Kosrae), and the Republic of Palau, have increased the demand for water. This a major concern because surface waters commonly are polluted by pathogenic organisms. During periods of deficient rainfall, water shortages are a common occurrence on all the islands. Only the islands of Guam, Saipan in the Northern Mariana Islands, Moen in Truk, and Tutuila in American Samoa have developed ground-water supplies. Annual rainfall ranges from 80 inches on Saipan to about 350 inches in the mountains on Ponape. A drought that has persisted in the western Pacific since October 1982 has caused water shortages. Water-use restrictions have been imposed on all main islands with centralized distribution systems.

WATER-AVAILABILITY ISSUES

Surface and ground water-Guam-A.

Guam has an area of 212 square miles. Annual rainfall averages about 94 inches and falls mostly from July to December. Although supplies of ground water in northern Guam are adequate to meet water demands in the forseeable future, additional distribution lines and storage facilities are needed to meet current demands (R. J. Bordallo, Territory of Guam, written commun., 1983). An extended drought, which has persisted since late 1982, has caused significant depletion of reservoir storage in southern Guam. Water conservation measures have been imposed.

Surface and ground water-American Samoa-A.

American Samoa includes the volcanic islands of Tutuila, Aunuu, Ofu, Olosega, and Tau. The islands annually receive more than 100 inches of rainfall, but, during droughts, water supplies from surface-water sources become critically deficient. Increasing population, expansion of the tuna-canning industry, and increasing tourism are creating greater demands for water. The scarcity of sites for reservoirs hinder additional surface-water development. Development of ground-water resources is being considered (Bentley, 1975).

Surface and ground water—Northern Mariana Islands—A.

The Northern Mariana Islands include the 15 islands of the Marianas chain north of Guam. Saipan is the largest island

and has an area of 48 square miles. An increasing population and a thriving tourist industry has increased the demand for fresh water in Saipan. Although an average annual rainfall of 81 inches falls on the island, surface-water sources are not adequate because much of the rainfall percolates through the island's permeable limestone surface. The demand for water is being met by production from wells and springs, but these supplies are not sufficient to meet future demands.

Surface and ground water—Federated States of Micronesia and Republic of Palau—A.

Except for the island of Moen (Truk) where ground water is the principal source of supply, the islands of Yap, Ponape, Kosrae, and Koror (Republic of Palau) depend on surface water, springs, and shallow dug wells for their water. The primary source of surface-water supply for Koror is a reservoir located on the nearby island of Babelthuap. Yearly rainfall averages are more than 150 inches and as much as 350 inches in the mountains on Ponape. Streamflow is abundant on the main islands but is dependent on the quantity and areal distribution of rainfall. A drought in the western Pacific, which has persisted since October 1982, has caused many streams and dug wells at higher altitudes to go dry. The drought has decreased drinking-water supplies and has caused extensive tree and root-crop damage on many inhabited atolls. People on these atolls are now faced with water and food shortages. The municipalities on the islands of Moen, Yap, Ponape, and Koror have centralized distribution systems, but these are inefficient because of large water losses due to leakage.

WATER-QUALITY ISSUES

Ground water—Saline-water intrusion—Northern Mariana Islands—B.

Saline-water intrusion is a continuing concern in all parts of Saipan where limestone aquifers extend below sea level. In many localities, natural intrusion is sufficient to make the ground water too saline for human consumption. In other areas, numerous wells that once produced fresh water are now abandoned because of saline-water intrusion caused by pumping. A widespread limestone aquifer in southern Saipan has been a principal source for the island's water system since its development by the military during the early 1940's. A rapid increase in salinity, which began shortly after pumping began, was followed by a slower but persistent increase in salinity as pumping continued. Since 1980, the average concentration of chloride in water from the wells in southern Saipan generally has been greater than 1,000 milligrams per liter.

Ground water-Saline-water intrusion-Truk-B.

Two drilled wells producing from thin shallow aquifers on the island of Moen have become brackish because of increased pumpage since the current drought began in October 1982. Chloride concentrations from a well located near Pou Bay have increased from an average of 50 milligrams per liter in 1980 to 1,250 milligrams per liter by April 20, 1983. Villages that are not being supplied with water by the government have been advised to boil water obtained from local sources because of the threat of cholera.

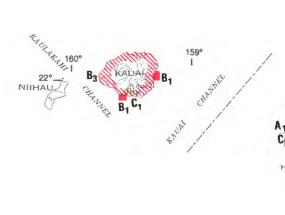
Ground water—Point and nonpoint sources of pollution—American Samoa—B.

Because of the high permeability of the surface rocks, pollution by leakage from shallow cesspools and contaminated surface water is appearing in the water pumped from wells in the Tafuna-Leone area and is an issue of concern.

HYDROLOGIC HAZARDS AND LAND-USE ISSUES

Erosion and sedimentation-Guam-C.

Soil erosion is a major concern on Guam. A study made in 1982 shows that sediment yields for the Talofofo, Ugum, and



100 MILES 50 100 KILOMETERS

MOLORA 1569 KAHOOLAWE CHANNEL ALENUHAHA

SUMMARY OF WATER USE IN HAWAII, IN MILLION GALLONS PER DAY, 1980

[Data rounded to two significant figures and may not add to totals because of independent rounding. Source: Solley, Chase, and Mann, 1983]

Use		Consump-				
	Ground water		Surface water		Total	tive use, fresh
	Fresh	Saline	Fresh	Saline	fresh water	water
Offstream use:						
Public supply	180		15		200	60
Rural domestic and livestock	8,8		0.6		9.4	8.2
Irrigation	460		450		910	610
Self-supplied industrial:						
Thermoelectric power use	130		9.0	1,200	140	0
Other industrial uses	9.1	0	36	7.0	45	0
Total	800	0	510	1,200	1,300	680
Instream use: Hydroelectric power	180					



EXPLANATION
Water issues are described in text. Color identifies type of issue. Letter and number identify specific issue described in text.

WATER-AVAILABILITY ISSUES

A₁ Ground water

WATER-QUALITY ISSUES

B₁ Surface water-Point and nonpoint sources of pollution

B₂ Ground water-Point and nonpoint sources of pollution

(see small map)

B₃ Ground water—Saline water intrusion

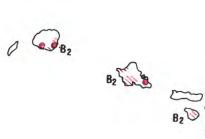
HYDROLOGIC HAZARDS AND LAND-USE ISSUES

C₁ Flooding

INSTITUTIONAL AND MANAGEMENT ISSUES

D₁ Water laws—Critical ground-water areas

CHANNEL







20°

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Ylig River basins in southern Guam were 1,200, 1,210, and 1,385 tons per year per square mile, respectively (P. J. Shade, U.S. Geological Survey, written commun., 1983).

INSTITUTIONAL AND MANAGEMENT ISSUES

Water supply planning and management—Ponape—D.

Ponape is concerned about providing new water supplies for settlements that are not served by Kolonia Central Water District System because the surface water in most of these settlements is polluted. Ponape plans to install new water systems that include ground-water supplies.

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IDAHO WATER ISSUES

As identified by the Idaho Office, Idaho-Nevada District, of the U.S. Geological Survey in consultation with State officials

Idaho receives about 10 to 60 inches of precipitation annually, most of which accumulates as snowpack in the mountains during the winter. Reservoirs provide water for irrigation of semiarid agricultural areas, mostly on the Snake River Plain. The reservoirs also provide water for electric-power generation. All large commercial powerplants in Idaho are hydroelectric. The basalt aquifers of the eastern Snake River Plain and other principal aquifers in the State store and transmit large quantities of water. Ground water is used for domestic, industrial, and municipal supplies and is extensively used for irrigation. The quality of surface and ground water generally is suitable for all uses. However, some streams, lakes, and aquifers have been affected by farming, grazing, logging, mining, and urbanization. Because of rapid infiltration of precipitation and surface runoff, the basalt aquifers are susceptible to pollution. Concentrations of naturally occurring iron, manganese, and fluoride in water from wells locally exceed drinking-water standards. In spite of the abundance of water in Idaho, perhaps the most important issue is the allocation of water rights among power companies, irrigators, and future development. To manage the water resources in the State, the Idaho Department of Water Resources and the Idaho Water Resource Board (1982) publish and periodically revise the State Water Plan.

Major water issues are summarized by category below. The letters and numerical subscripts identify issues shown on the map; an asterisk instead of a numerical subscript indicates that the issue is not shown on the map.

WATER-AVAILABILITY ISSUES

Surface water-A.

Drought conditions in 1977 seriously depleted storage in reservoirs, although subsequent rains alleviated these shortages. However, a prolonged drought could be economically disastrous, particularly in areas of the State where there is little or no reservoir storage. A recent State Supreme Court decision has allocated a significant part of the water upstream from Swan Falls Dam on the Snake River to the Idaho Power Company for hydroelectric-power generation. Future development in the area may require water allocations from other reservoirs. Dozens of applications for construction of small hydroelectric plants have been filed in Idaho. These applications usually are for construction of hydroelectric plants on small, steepgradient streams, although some are for construction on canals and larger streams. These installations may have some adverse effects on streamflow and fisheries. The Pacific Northwest Power Planning Council has prepared a plan to mitigate the effects of powerplants on streamflow and fisheries and to enhance fisheries in the Columbia River basin. This plan provides for the establishment of criteria for instream flows and for the identification of available stored water to maintain the flows.

Ground water-A.

From 1971 to 1982, water levels in about 75 percent of 366 observation wells in Idaho declined from 1 to 50 feet, principally because of pumpage for irrigation (Young, 1983). Generally, the greatest declines (more than 10 feet) were in wells along the southern part of the Snake River Plain and in Butte and Camas Counties where irrigation is extensive. Considerable tracts of additional land could be irrigated with ground water.

WATER-QUALITY ISSUES

Ground water—Point and nonpoint sources of pollution—B₁

Petroleum products have polluted shallow aquifers near Boise, Nampa, and other urban areas (Parliman, 1983a). Concentrations of nutrients, probably from septic systems or fertilizers, exceed limits for drinking water (U.S. Environmental Protection Agency, 1976) in several areas (Yee and Souza, 1983). Some water from shallow aquifers near Boise (Parliman, 1982a, 1983a), in the Rathdrum Prairie area (Parliman and others, 1980) and in several areas in eastern and south-central Idaho (Parliman, 1982b, 1983b) contains bacteria and a variety of naturally dissolved minerals, such as fluoride, sulfate, chloride, or iron, that exceed limits for drinking water (U.S. Environmental Protection Agency, 1976, 1979). A shallow aquifer underlying phosphate-processing plants near Pocatello contains high concentrations of arsenic and heavy metals (Jacobson, 1982). Radioactive waste water from a nuclear chemical-processing plant at the Idaho National Engineering Laboratory (Butte County) is being injected into the Snake Plain aquifer (Robertson and others, 1974). More than 1,000 drainage wells allow excess irrigation water, street runoff, and septic-tank effluent to enter aquifers in southcentral and eastern Idaho (Seitz and others, 1977).

Ground water-Hazardous-waste sites-B2

Four hazardous-waste sites in Idaho are included in the U.S. Environmental Protection Agency's National Priorities List (1982). Ground water at these sites has been polluted by smelting wastes, solvents, lumber preservatives, and polychlorinated biphenyls.

Surface water-Point and nonpoint sources of pollution-B.

Although the quality of most of Idaho's water generally is suitable for all uses, the water in some reaches of major rivers has been polluted. Concentrations of heavy metals have increased in some reaches of the Spokane and Coeur d'Alene Rivers as a result of metal-mining activities, and heavy metals from unknown sources have degraded water in the downstream reaches of the Salmon and Clearwater Rivers (Parliman and others, 1980; Parliman, 1982b). Water quality in the downstream reach of the Portneuf River and in Rock Creek has been degraded by irrigation return flows (Idaho Department of Health and Welfare, Division of Environment, 1980). Large concentrations of suspended sediment have been measured in the Bruneau and Bear Rivers. Runoff from urban and agricultural areas has degraded water quality in the downstream reach of the Boise River and in the Payette and Weiser Rivers. Pathogenic protozoa are reported to be present in some mountain streams (Craun, 1980).

HYDROLOGIC HAZARDS AND LAND-USE ISSUES

Flooding-C.

Intense storms and warm rain on snow pack have caused catastrophic flooding and associated mud and debris flows near Boise (Harper and Hubbard, 1980). Dam breaks, such as the Teton Dam disaster (Ray and Kjelstrom, 1978), have produced some of the highest flood flows ever recorded in Idaho. Because many dams were built about 1900 and may have deteriorated, the threat of dam-failure flooding is a serious and persistent concern.

Landslides—C.

Landslides caused by intense rains, snowmelt, and steep road cuts periodically block streets and highways and endanger subdivisions near Boise and at other locations in the State.

Wet soils and drainage-C.

Irrigation has caused waterlogging of poorly drained areas. Resulting perched water bodies discharge as springs along the Snake River, and erosion caused by the springs has endangered the Hagerman Fossil Beds, which contain fossil skeletal remains of Pliocene horses, fish, and other animal life. Fish fossils in these beds are some of the best examples of freshwater Pliocene fauna found in North America.

INSTITUTIONAL AND MANAGEMENT ISSUES

Water laws-D1

The Idaho Department of Water Resources has declared eight areas as Critical Ground-Water Areas to prevent groundwater mining. State regulations prohibit withdrawals that would cause water levels to decline below a specified altitude established for each area.

Water-resources management-Ground water-D2

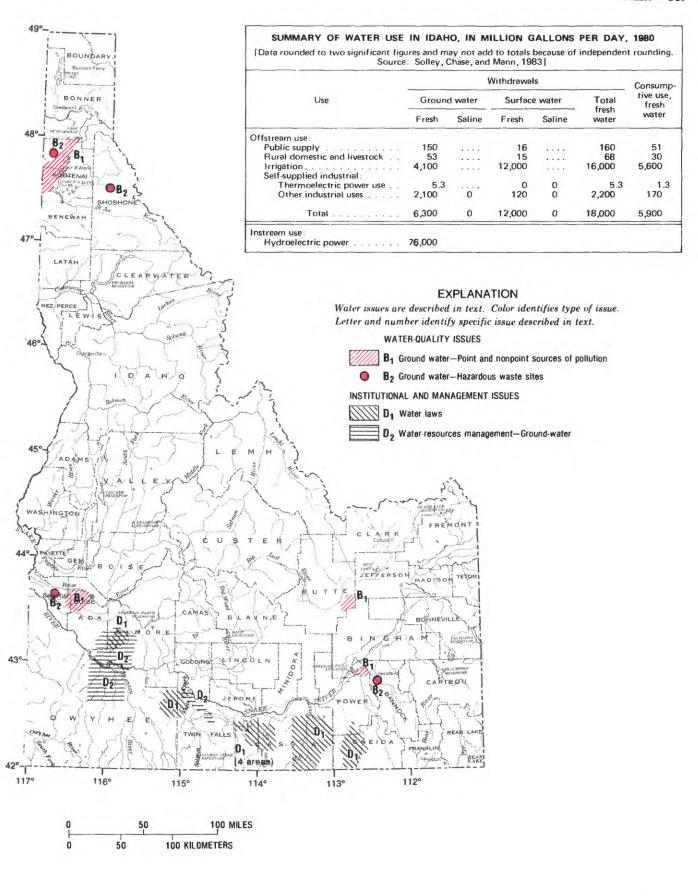
The Idaho Department of Water Resources has designated three areas as Ground-Water Management Areas to control and decrease potential declines of ground-water levels. Permits for new ground-water withdrawals in these areas may be denied to protect existing water supplies from further depletion.

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ILLINOIS WATER ISSUES

As identified by Illinois District Office of the U.S. Geological Survey in consultation with State officials

Annual average precipitation in Illinois ranges from 32 inches near Lake Michigan in the north to 46 inches in the Shawnee Hills in the south. The State virtually is bounded by water-the Mississippi River on the west, the Ohio and Wabash Rivers on the south and southeast, and Lake Michigan on the northeast. Water suitable for most uses is available from several major rivers within the State, including the Illinois, Rock, Kaskaskia, Sangamon, and Big Muddy Rivers. In the northern one-third of Illinois, most municipal water supplies are obtained from ground-water sources, whereas, in the remainder of the State, municipal supplies generally are obtained from surface-water sources. In the southern two-thirds of the State, potable ground water generally is obtained from alluvium-filled shallow valleys that were eroded into the bedrock by ancestral streams. Drought-related water shortages occur in areas where surface-water storage facilities are relatively small and the ground-water sources are few, especially in the southern part of the State. A State Water Plan Task Force is developing a plan to address emerging water issues and to establish goals for better utilization of the resource.

Major water issues are summarized by category below. The letters and numerical subscripts identify issues shown on the map; an asterisk instead of a numerical subscript indicates that the issue is not shown on the map.

WATER-AVAILABILITY ISSUES

Ground water-A1

Ground water is the source for most municipal supplies in the northern one-third of Illinois. Recent studies (Sasman and others, 1982) of public and industrial water supplies in the Chicago metropolitan area indicate that ground-water withdrawals from deep sandstone aquifers are about three times the recharge rate. Withdrawals from deep wells in 20 counties in northern Illinois have increased from about 200,000 gallons per day during 1864 to about 239 million gallons per day during 1971 (Sasman and others, 1982). About 63 percent of this increase occurred in the Chicago area, and, as a result, water levels there have declined more than 850 feet from 1864 to 1980 (Sasman and others, 1982). Most rural supplies throughout the State are obtained from shallow aquifers that are susceptible to drought and pollution.

Surface water-A.

During droughts, some surface-water supplies are inadequate, particularly in the southern two-thirds of Illinois. Locally, storage may be inadequate to meet municipal and industrial demands. Minimum instream flow requirements for water quality, navigation, and fish and wildlife place additional stress on available surface-water resources.

WATER-QUALITY ISSUES

Surface water—Point and nonpoint sources of pollution—B1

Most pollution from industrial and municipal point discharges has been lessened by conventional regulatory programs; however, pollution from hazardous-waste disposal sites and from overflows of combined storm and sanitary sewers needs attention. Nonpoint pollution resulting from runoff from agricultural lands and modifications of stream channels are statewide issues. Streams west of the Illinois River, and in west-central Illinois, and tributaries to the Wabash River are very turbid as a result of large suspended-sediment concentrations, generally attributable to agricultural practices. Stream channelization is a significant issue on streams tributary to and south of the Illinois River and in northeastern and southeastern Illinois. The stream-channel modifications may affect stream reaeration capacity, stream temperature, and aquatic life, and may increase stream-bank erosion. Four additional

nonpoint sources are contributors to surface-water pollution: Runoff from eight major urban areas (shown on map), surface mining in southern Illinois, salt brine from oil fields in southern Illinois, and construction-related erosion in major developing areas adjacent to urban centers.

Ground water—Hazardous-waste sites—B2

The Illinois Environmental Protection Agency has identified more than 500 potential hazardous-waste sites in the State. Thirty-two of these sites have been identified by the U.S. Environmental Protection Agency as candidates for remedial action. Eleven of these sites (shown on the map) have been included in the U.S. Environmental Protection Agency's National Priorities List (1982), and authorization for remedial actions has been approved (Illinois Environmental Protection Agency, 1983). During recent years, hazardous wastes have been transported to six licensed shallow-burial sites. One of these at Wilsonville (Macoupin County) was found to be leaking and is being exhumed under court order.

Surface water—Lakes—B.

There are approximately 2,700 lakes in Illinois that have a surface area of 6 acres or more; about 95 percent of these are artificial impoundments. Statewide, lakes are affected by sedimentation and turbidity, aquatic weeds, fluctuating water levels, algal blooms, and oxygen depletion. Other concerns are taste and odor, bacterial content, hazardous constituents, and inflow of heated water.

Ground water—Point and nonpoint sources of pollution—R.

Ground-water pollution in Illinois has numerous sources, including landfills, farmland, animal feedlots, septic systems, highway deicing salts, and accidental spills and leakage of agricultural and industrial chemicals. Ground-water pollution also may result from abandoned oil and gas wells in central and southern Illinois, mine wastes in southern and western Illinois, and saline-water intrusion in northeastern Illinois.

Ground water—Public supplies—B.

Ground water in some areas contains constituents that exceed maximum allowable concentrations for drinking water (U.S. Environmental Protection Agency, 1976). Chemical constituents reported in public supplies include volatile organic compounds in about 10 supplies, generally in northern Illinois; fluoride in supplies in northwestern and north-central Illinois; and barium sulfate in supplies in northwestern and northeastern Illinois (Gilkeson and others, 1981).

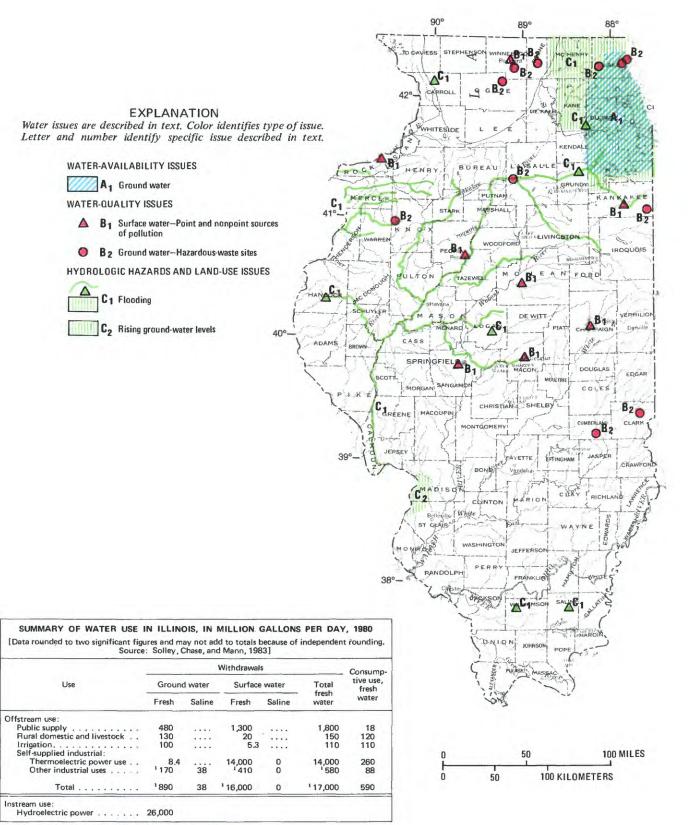
HYDROLOGIC HAZARDS AND LAND-USE ISSUES

Flooding-C1

Flood damages in urban areas more than tripled from the mid-1960's to the mid-1970's and tripled again from 1974 to 1980 (Illinois State Water Plan Task Force, 1982a). In 1981, many municipalities in northeastern Illinois were flooded; flood damages in part of the Little Calumet River basin in Cook County were \$64 million, and, in the Hickory Creek basin in Will County, they were \$20 million (Illinois State Water Plan Task Force, 1982a). In 1982, numerous municipalities and rural areas again were flooded; the most serious flooding occurred in the North Branch Chicago River basin (Cook and Lake Counties), in river basins between Rock Island (Rock Island County) and Gulfport (Henderson County) along the Mississippi River, and in the lower Illinois River basin.

Rising ground-water levels—C2

The American Bottoms part of the Mississippi flood plain near East St. Louis is densely populated and industrialized. During recent years, water levels in the sand and gravel aquifer underlying the flood plain have risen considerably because industrial plants have changed from ground-water to



¹ Revised. See Illinois State Water Survey Circular 152.

surface-water supplies. Flooded basements and structural damage to buildings have resulted from the rising water levels (U.S. Army Corps of Engineers, 1979).

Erosion and sedimentation-C.

Some degree of erosion occurs statewide and affects croplands, streams, lakes, and reservoirs. More than one-third of the topsoil in many parts of Illinois is estimated to have been eroded during the past 100 years (Illinois State Water Plan Task Force, 1982b). Of the estimated 181 million tons of soil eroded annually, about 138 million tons (76 percent) is from croplands (Illinois State Water Plan Task Force, 1982a). Sedimentation has affected aquatic organisms and their habitats, navigation channels, and water supplies. Reservoir storage throughout the State decreases about 8,000 acre-feet annually due to sedimentation (Illinois State Water Plan Task Force, 1982a).

Wetlands-C.

Many wetland areas in the State have been drained to allow for agricultural, urban, and industrial land uses during the past 160 years. Less than 50,000 acres of wetlands remain (Illinois State Water Plan Task Force, 1982a). Of the remaining wetlands, less than 25 percent are protected by either the State or Federal government.

INSTITUTIONAL AND MANAGEMENT ISSUES

Development of policy and management structure-D.

Water issues in Illinois range from localized downstream effects of point-source discharges to interstate issues such as uses and plans for the Kankakee River, where Indiana favors drainage and channeling of the river and Illinois desires to maintain natural conditions (Kankakee River Basin Task Force, 1978). Thus, an integrated water-assessment policy and management structure that responds to water-quality and water-availability issues is needed.

Flood-plain management-D.

The State is reevaluating Federal and State programs to determine whether they are significantly decreasing flood damages. The State is stressing that land-use management

should be an integral part of planning for flood-control projects and developments adjacent to or within flood-prone areas (Illinois State Water Plan Task Force, 1982b).

Water-quality standards-D.

The State is revising its water-quality standards. A segmentspecific approach within a river basin will restructure waterquality standards based on designated beneficial uses of the water. Consideration is being given to treatment of storm water or separation of combined storm and sanitary sewer systems in the State. Various State agencies are concerned about the existing combined systems and their effect on the quality of the receiving waters.

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INDIANA WATER ISSUES

As identified by the Indiana District Office of the U.S. Geological Survey in consultation with State officials

Indiana has abundant surface and ground water; average annual precipitation is 38 inches and ranges from 36 inches in the north to 44 inches in the south. Streamflow generally is sustained throughout the year, and quantities are sufficient for most current uses. Although the State has used surface water for most of its supply, ground-water withdrawals, especially for irrigation, are increasing. The principal surficial aquifers are composed of sand and gravel; the principal bedrock aquifers are composed of limestone. Increased management of Indiana's water resources is becoming an important issue as a result of increased irrigation and competition for water in major urban areas. In addition, the State is concerned about the extent of pollution of aquifers and streams by hazardous wastes.

Major water issues are summarized by category below. The letters and numerical subscripts identify issues shown on the map; an asterisk instead of a numerical subscript indicates that the issue is not shown on the map.

WATER-AVAILABILITY ISSUES

Surface and Ground Water-A1

During the past 5 years, increases in irrigation in northern Indiana have caused localized competition for water among irrigators and other users. In Newton and Jasper Counties, water withdrawals for irrigation from a confined bedrock aquifer have caused water-level declines of more than 20 feet throughout a 175-square-mile area (Indiana Department of Natural Resources, 1982). Concern about the water demands for irrigation contributed to passage of a new water law requiring the State to develop a water-resource management program that will assist in decisions regarding the use and protection of Indiana's water resources. However, water withdrawal for irrigation is not a serious concern in all areas. For instance, in LaGrange County (northeastern Indiana), pumping from sand and gravel aquifers and from streams, which are sustained by discharge from these aquifers, has not caused instream water shortages. During 1980, only 10 percent of the irrigable agricultural land was irrigated (Governor's Water Resources Study Commission, 1980).

WATER-QUALITY ISSUES

Surface water—Point sources of pollution—B1

Untreated or partly treated municipal and industrial waste discharges are the most common point sources of surface-water pollution. These waste discharges occur because of obsolete, overloaded, or improperly operated treatment plants and overflow of sewers. Substances in the incoming wastes that are toxic to bacteria also have decreased biological digestion of sewage at treatment plants resulting in incomplete waste treatment. Approximately 30 of the 130 municipalities and industries monitored by the Indiana State Board of Health are violating stipulations in their discharge permits (Indiana State Board of Health, written commun., 1983). Discharges of inadequately treated municipal sewage cause greater concentrations of fecal coliform bacteria, biochemical oxygen demand, ammonia, and settleable solids in receiving waters. Although nearly all industrial discharges are in compliance with State and Federal standards, some industrial-waste discharges commonly contain large concentrations of sulfide; cyanide; ammonia; heavy metals such as cadmium, chromium, lead, and zinc; and organic compounds such as oil and polychlorinated biphenyls. The amount of polychlorinated biphenyls in fish from selected reaches of four streams has been large enough that warnings about consumption of the fish have been issued by the Indiana State Board of Health.

Ground water-Hazardous-waste sites-B2

Indiana has 13 facilities that are included in the U.S. Environmental Protection Agency's National Priorities List (1982) of hazardous-waste sites. A majority of these sites may pose a threat to the underlying shallow aquifers and to the deeper fractured limestone aquifers. In Elkhart (Elkhart County), the municipal water supply is threatened with pollution by trichloroethylene. Three sites in Gary (Lake County) overlying lacustrine dune-sand aquifers contain volatile organic compounds and toxic inorganic compounds. Landfills near Bloomington (Monroe County) contain polychlorinated biphenyls and are in areas underlain by limestone aquifers.

Eutrophication-B₃

Increased nutrient concentrations may have been the partial cause of accelerated growth of aquatic vegetation in some lakes and reservoirs throughout the State. Approximately 10 percent of the 413 lakes studied are considered to be eutrophic (Indiana Stream Pollution Control Board, 1978). Effluent from municipal waste-water treatment plants and agricultural fertilizers in surface runoff probably are sources of nutrients to some of these lakes and reservoirs.

Acidic precipitation—B4

The median pH of precipitation in Indiana is 4.2 (Hileman, 1982). Few data are available on potential effects of acid precipitation. During a rainfall on April 11, 1980, the pH of water in a tributary to Friday Branch near St. Meinrad (Spencer County) decreased from 7.2 to 6.3.

HYDROLOGIC HAZARDS AND LAND-USE ISSUES

Flooding-Streams-C1

The Maumee River basin, especially in Fort Wayne (Allen County), is prone to major urban flood damage (Governor's Water Resource Study Commission, 1980). The floods in 1978 (Hoggatt, 1981) and 1982, which resulted from snowmelt, were the second highest and highest floods of record, respectively, at Fort Wayne since the devastating flood of 1913.

Flooding-Lakes-C2

Floods in June 1981 and March 1982 caused considerable damage along lakeshores in northeastern Indiana. Water levels in June 1981 at most of the approximately 200 lakes in northeastern Indiana were considerably above mean lake level and, in some lakes, were the highest ever recorded. The most severe lake flooding occurred in March 1982 in the St. Joseph River basin (Steuben and Lagrange Counties). Water levels on the Pigeon Creek chain of lakes in March 1982 were 1 to 2 feet higher than the previously recorded maximum which was in April 1950.

Resource development—Coal mining—C₃

Approximately 9,100 acres of coal-mined land have been declared derelict (abandoned and with no legally responsible party) by the Indiana Department of Natural Resources. These derelict lands are responsible for pollution of the water resources in southwestern Indiana (Allen and others, 1978). The Department also has identified 79 underground mines that are discharging mineralized water. Approximately 421 miles of streams and 974 acres of lakes have been affected by acid-mine drainage from derelict lands. The Blackfoot region in southern Pike County is the largest single area of concern in the State. The South Fork Patoka River in this area has pH values ranging from about 3.0 to 6.0. Water from reaches of the river and some of its tributaries is unusable for fish habitats, livestock and wildlife watering, irrigation, and domestic uses. The acidic water also is corrosive to bridges, culverts, and other structures (Allen and others, 1978).

INSTITUTIONAL AND MANAGEMENT ISSUES

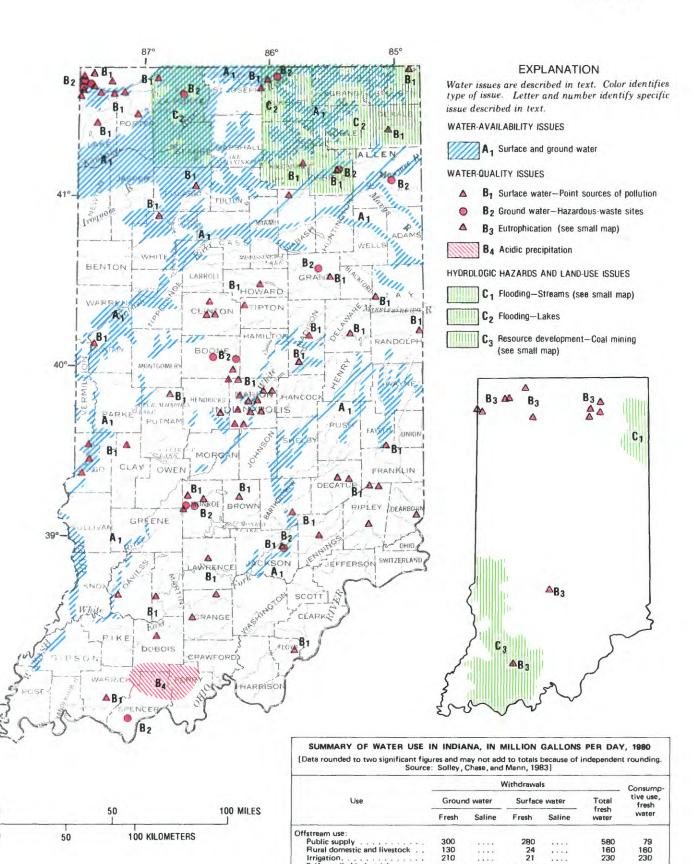
Water laws-D.

The Water Management Act was enacted by the 1983 Indiana General Assembly to foster developement of a water-resource management program for the State. The law directs the Indiana Natural Resources Commission to conduct a continuing assessment of the State's water resources; provide an inventory of significant uses of water; and plan for the development, conservation, and utilization of the water resource for beneficial uses. The Natural Resources Commission may establish minimum flows in streams and minimum ground-water levels in aquifers to protect the area's water resources. The law also provides for the registration of facilities capable of withdrawing more than 100,000 gallons per day of ground water, surface water, or combined ground and surface water.

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Irrigation.

Self-supplied industrial:
Thermoelectric power use . .
Other industrial uses

Instream use: Hydroelectric power

Total

5.0 640

1,300

9.500

ö

9,700

13,000

9,700

14,000

65 160

690

IOWA WATER ISSUES

As identified by the Iowa District Office of the U.S. Geological Survey in consultation with State officials

Iowa generally receives sufficient precipitation to maintain streamflow, soil moisture necessary for agriculture, and longterm recharge to aquifers. Annual precipitation normally ranges from 25 inches in the northwest to 35 inches in the southeast. Periodic droughts of 1 to 5 years duration have caused increased irrigation, especially in northwest Iowa. Throughout the State, irrigation is used primarily to augment precipitation at critical times during the growing season. Excessive precipitation is as much a concern as too little and generally causes flooding and soil erosion. Three general types of topography characterize the State. The relatively flat northwest has little developed drainage and is dissected only near rivers. The southern one-half of the State is dissected extensively by narrow valleys. The northeast has many sinkholes and other features associated with solution of the rocks by water (Prior, 1976). The aquifers in Iowa are composed of alluvial sand and gravel at the surface, principally along rivers, and carbonate rocks and sandstones at greater depths. The carbonate rock aquifers yield large quantities of water where they immediately underlie glacial drift but yield only small quantitites of water elsewhere. The sandstone aquifers yield large quantities of water throughout the State. Many soils have little permeability and manmade soil drains are common.

Major water issues are summarized by category below. The letters and numerical subscripts identify issues shown on the map; an asterisk instead of a numerical subscript indicates that the issue is not shown on the map.

WATER-AVAILABILITY ISSUES

Surface water—A1

During normal years, the total flow in the streams in Iowa, excluding the Missouri and Mississippi Rivers, is about 18 million acre-feet. Most of this flow occurs during late spring and early summer; low flows usually occur during late summer and winter. Total stream runoff ranges from 2 inches in the western part of the State to 8 inches in the east. Only a small fraction of the total flow is available for use on a continuous basis because of the large variability in flow. During years with less than average precipitation, surface-water supplies become critically deficient, particularly in western and south-central counties. Reservoir storage is one alternative by which more water can be made available for use. Most of the major reservoirs in the State are designed only for flood control. As population and water use increase, additional surface-water storage for water supply may be needed.

Ground water-A2

Ground-water supplies are relatively small, are not defined completely, and commonly are not potable in south-central and southwestern parts of the State. Withdrawals from alluvial aquifers for irrigation may be depleting streamflow.

Surface and ground water—A₃

The Missouri River flood plain in Iowa and Nebraska is a large integrated stream-aquifer system. Physical changes in the river for navigation and flood control have deepened the channel in some places, and ground-water levels may have been lowered. This, in turn, may have lowered the water levels in wetlands, lakes, and ponds.

WATER-QUALITY ISSUES

Surface and ground water—Hazardous-waste sites—B1

Three hazardous-waste sites in Iowa—a dump site in Charles City (Floyd County) and chemical plants in Council Bluffs and Des Moines—have been included in the U.S. Environmental Protection Agency's National Priorities List (1982). At Charles City, 6.4 million cubic feet of wastes was disposed

of at an 8.5-acre site on the Cedar River flood plain. Ground water, which has been polluted by leachate containing 36 organic compounds and metals, and discharges into the Cedar River. Legal actions have resulted in remedial efforts, which are being monitored. At Council Bluffs, water used to fight a fire at a chemical plant caused pesticides to infiltrate into the ground. At Des Moines, trichloroethylene was detected in ground water beneath a chemical plant; disposal was stopped voluntarily.

Ground water-Point and nonpoint sources of pollution-B2

In northeastern Iowa, major sinkholes in carbonate rocks are a common dumping ground for trash, dead livestock, pesticide containers, and other debris and wastes. The sinkholes also receive surface-water runoff and discharge from manmade drains. Fertilizers and pesticides applied to the crops may stay on the land surface only a short time before being transported underground through sinkholes. Ground water in the carbonate aquifers moves rapidly from recharge areas to discharge areas along streams or lakes. The discharge usually occurrs as springs that flow at a rate of more than 10 cubic feet per second and contain dissolved nutrients and pesticides (Hallberg and others, 1983).

Surface water—Nonpoint sources of pollution—B.

The major surface-water-quality concerns are associated with soil erosion and other nonpoint-source pollution of streams and lakes. Relatively abundant precipitation and easily erodible soils result in large sediment concentrations in streams. A recent trend in farm practices is toward minimal to no-till methods of soil preparation. This trend, although decreasing the consumption of energy for the farmer and possibly resulting in a decrease in soil erosion of the fields, is accompanied by a greater application of fertilizers and pesticides to maintain and increase crop yields. These applied chemicals may appear in nearby streams and may infiltrate into the shallow alluvial aquifers.

Surface and ground water-Nitrate-B.

Long-term water-quality studies in Iowa have shown increases in nitrate concentrations in surface water and shallow aquifers. From 1950 to 1980, the average nitrate concentration in water from municipal wells less than 100 feet deep increased from about 8 to 12 milligrams per liter. The average concentration of nitrate in the Iowa River increased from about 6 to 23 milligrams per liter from 1972 to 1980 (McDonald and Splinter, 1982). The application of nitrogen-enriched fertilizers to agricultural land may be the primary source of nitrate in water supplies. The data indicate that, in north-central Iowa during a normal growing season, 20 to 50 pounds of nitrogen per acre moves down through the root zone to the drainage systems or to the water table (Hallberg and others, 1983).

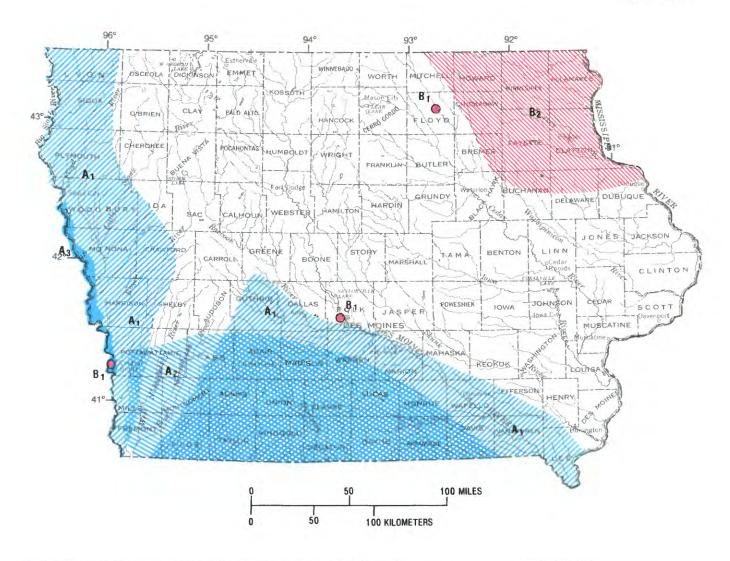
Ground water—Radium—B.

A 1982 survey conducted by the University of Iowa Hygienic Laboratory of 614 public-water supplies reported that drinking water in 52 towns contained concentrations of radium in excess of the U.S. Environmental Protection Agency (1976) standards compared with 45 towns during 1981 (Hausler and others, 1982). Radium-226 is associated with the Jordan aquifer (1,000-3,200 feet deep) in southern Iowa and the Dakota aquifer (100-600 feet deep) in northwestern Iowa (Kriege and Hahne, 1982). Generally, drinking water in communities in southern Iowa, which depend on water from wells completed in the Jordan aquifer, have high concentrations of radium.

INSTITUTIONAL AND MANAGEMENT ISSUES

Water laws-D.

Iowa has a number of laws and agencies concerned with management, control, and utilization of its water resources.



SUMMARY OF WATER USE IN IOWA, IN MILLION GALLONS PER DAY, 1980 [Data rounded to two significant figures and may not add to totals because of independent rounding. Source: Solley, Chase, and Mann, 1983]

		Consump-				
Use	Ground water		Surface water		Total	tive use, fresh
	Fresh	Saline	Fresh	Saline	fresh water	water
Offstream use:						
Public supply	1 250		1 59	1075	310	47
Rural domestic and livestock	260		11.6		1 260	1220
Irrigation	1 76		1 16		1 91	191
Self-supplied industrial:						
Thermoelectric power use	4.0		12,100	0	1 2,100	113
Other industrial uses	320	0	1130	0	1 450	11
Total	1 900	0	12,300	0	13,200	1 380

¹ Revised: U.S. Geological Survey unpublished data.

EXPLANATION

Water issues are described in text. Color identifies type of issue. Letter and number identify specific issue described in text.

WATER-AVAILABILITY ISSUES

A₁ Su

A₁ Surface water

A₂ Ground water

A₃ Surface and ground water

WATER-QUALITY ISSUES

B_t Surface and ground water—Hazardous-waste sites

B₂ Ground water—Point and nonpoint sources of pollution

Some 30 agencies at the State, county, municipal, and specialdistrict levels of government are involved with water management. In January 1983, the Iowa Natural Resources Council and Department of Environmental Quality were combined to form the Department of Water, Air, and Waste Management, which will have the primary responsibility for assessing Iowa's water uses and developing a general plan of water allocation. The Iowa Geological Survey has been mandated by the State legislature to coordinate cooperative water programs between State and Federal agencies. The State plans to implement a group of water-management laws that relate to water use and quality control of water-use data, water-quality control, drainage, and streams and related shoreline use (Iowa Natural Resources Council, 1978).

Water allocation—D.

The increasing demand for water and the potential conflicts and competition between users in recent years have resulted in more State emphasis on water management.

River-system management—D.

Plans for upstream uses of Missouri River water, such as the sale of water from Lake Oahe in South Dakota for use in a coal-slurry pipeline in Wyoming and other proposed uses in upper basin States (Colorado, Montana, North Dakota, South Dakota, and Wyoming), are of concern to some water users in Iowa because of possible impacts on the traditional and potential uses of the river.

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KANSAS WATER ISSUES

As identified by the Kansas District Office of the U.S. Geological Survey in consultation with State officials

Because of Kansas' agriculture-based economy, irrigation is the major water use in the State. The western part of the State is characterized by flat to gently rolling plains, with thick soils that are well suited for farming. Because annual precipitation is as little as 16 inches in southwestern Kansas, the surface-water resources (average annual runoff, 0.5 to 1.5 inches) are supplemented by extensive ground-water development, primarily for irrigation. Eastern Kansas is characterized by valleys and deeply dissected uplands with thin loamy soils and rocky slopes that are better suited for raising livestock than for cultivation. The largest urbanized areas are located in the eastern part of the State. Precipitation is as much as 40 inches per year, and average annual runoff ranges from 2 to 10 inches. Many reservoirs have been constructed in eastern Kansas to store and regulate water supplies for municipal, industrial, agricultural, flood control, and recreational uses.

Major water issues are summarized by category below. The letters and numerical subscripts identify issues shown on the map; an asterisk instead of a numerical subscript indicates that the issue is not shown on the map.

WATER-AVAILABILITY ISSUES

Ground water-A1

Water levels in the High Plains (Ogallala) aquifer underlying western Kansas have declined as much as 150 feet in parts of several counties during the last 30 years after widespread development of the aquifer as the principal source of irrigation water (Luckey and others, 1981). In several areas, this aquifer is being regulated by local Ground-Water Management Districts and the Kansas Board of Agriculture, Division of Water Resources. Additional areas are being considered for regulatory control. The Dakota aquifer, which underlies the High Plains (Ogallala) aquifer in western Kansas, is a source of water to supplement supplies. Because of the potential for localized depletion of the overlying High Plains (Ogallala) aquifer, the hydrologic characteristics and water quality of the Dakota aquifer are being investigated. Concern about the effects of withdrawals of ground water from the alluvial stream-aquifer system along the Arkansas River in western Kansas from the State line to Dodge City has resulted in the implementation of controls by the State to restrict further development of the aquifer. Hydrologic-modeling studies show that this stream-aquifer system is sensitive to the quantity of flow in the Arkansas River (Barker and others, 1981).

Surface water—A.

Many municipalities and industries in the eastern one-third of Kansas depend on water stored in major reservoirs to meet current and future needs. A concern to the State is its ability to deliver water released from upstream reservoirs to municipalities as much as 50 to 100 miles downstream. Many communities in the southeast depend upon natural flows of rivers, which are not dependable supplies. The State is concerned about providing dependable supplies from small local reservoirs or via pipelines from large reservoirs in the region.

WATER-QUALITY ISSUES

Surface water-Nonpoint sources of pollution-B1

Storm runoff from urban areas may be a source of stream pollution. In the Topeka area, for example, storm runoff from Shunganunga Creek basin transports large concentrations of suspended sediment and heavy metals, with the largest concentrations generally occurring during the initial part of the runoff.

Surface water—Saline-water intrusion—B2

Aquifers underlying central Kansas discharge saline water to streams. During low flows, the discharge of brine (chloride concentration about 60,000 milligrams per liter) from the Wellington aquifer upward through the alluvium to the Smoky Hill River near Salina causes a fourfold increase (from 250 to 1,100 milligrams per liter) in chloride concentration, which restricts the use of the river during low flows (Gillespie and Hargadine, 1981). Other major rivers affected by saline ground-water discharge include the Arkansas, Ninnescah, Saline, and Solomon.

Surface and ground water—Hazardous-waste sites—B3

Three hazardous-waste sites in Kansas—a 10-acre industrial waste-disposal site in Johnson County, a dump at Arkansas City (Cowley County), and an unlined pond at an abandoned oil-recycling site in Wichita—have been included in the U.S. Environmental Protection Agency's National Priorities List (1982). At the site in Johnson County, samples of leachate flowing through a culvert into the Kansas River contained phenols, cyanide, and heavy metals. At Arkansas City, a preliminary study detected trace concentrations of polynuclear aromatics in ground water. The site is being investigated by the Kansas Department of Health and Environment. In Wichita, lead and organic compounds have been detected in ground water beneath and adjacent to the unlined pond used for disposal of sludge from recycled oil.

Ground water-Saline-water intrusion-B4

The "Equus beds", the principal alluvial aquifer in central Kansas, supplies much of the municipal water for the city of Wichita, and is used increasingly for irrigation (Leonard and Kleinschmitt, 1976). Increased pumpage may cause deterioration of ground-water quality by influx of saline ground water or movement of more mineralized water from the Arkansas River into the alluvial aquifer.

Surface water-Trihalomethane-B.

Many public water-supply lakes in eastern Kansas are used for several purposes, including recreational boating and fishing. Water in these lakes may contain undesirable concentrations of organic compounds resulting from the decay of vegetation. Subsequent water treatment with chlorine can form trihalomethane and other byproducts that are undesirable in drinking water.

HYDROLOGIC HAZARDS AND LAND-USE ISSUES

Resource development—Lead-zinc mining—C1

Lead and zinc deposits in southeastern Kansas were mined in the past by underground methods, and discharge from abandoned workings, mine tailings, and smelter sites has polluted some streams in the area including Short Creek, Spring River, and Tar Creek. In Short Creek, concentrations of as much as 28,000 micrograms per liter of dissolved zinc and as much as 300 micrograms per liter of dissolved cadmium have been detected. Unaffected streams in the area typically have concentrations of less than 200 micrograms per liter of dissolved zinc and less than 1 microgram per liter of dissolved cadmium. There also is concern about possible pollution of an underlying aquifer that annually provides about 3 billion gallons to municipal- and rural-water users. The Tar Creek area has been included in the U.S. Environmental Protection Agency's National Priorities List (1982) of hazardous-waste sites

Resource development—Coal mining—C2

Coal has been mined in southeastern Kansas since about 1860. Originally the coal was mined by underground methods; however, because surface mining is less expensive, the deposits

have been strip mined since about 1940. The underground mines and associated spoil piles as well as some strip-mined areas have been abandoned. Seepage from abandoned underground and strip mines has polluted nearby streams. For example, water in Brush and Little Cherry Creeks sometimes has pH values of less than 4.0 as a result of dishcarges from underground mines (Bevans and Diaz, 1980). The average concentration of sulfate in area streams is related to the percentage of the basin that has been strip mined (Bevans, 1982). There also is the potential for localized pollution of aquifers by seepage of water from the abandoned mines. The Kansas Mined-Land Conservation and Reclamation Board has prepared a plan to address these problems.

Flooding-C.

130

Flood-plain areas adjacent to the principal streams and rivers in Kansas are subject to occasional flooding that results in property damage and occasional loss of life. About 52 percent of the communities and 62 percent of the counties in Kansas have been designated as having flood-prone areas, as defined by the Federal Flood Insurance Program.

Erosion and sedimentation-C.

Streambank erosion is a concern along reaches of several rivers, especially the Kansas and Nemaha. Sediment yields of streams generally increase from west to east across the State. Investigations have determined that annual sediment yields range from less than 100 tons per square mile in semiarid southwestern Kansas to more than 5,000 tons per square mile in humid northeastern Kansas (Holland, 1971; Osterkamp, 1977; Bevans, 1982). Streambank erosion is a concern along the Kansas and Nemaha Rivers, especially downstream from large reservoirs, in reaches where the channels have been straightened, and where sand is mined from the river channel.

INSTITUTIONAL AND MANAGEMENT ISSUES

Treaties and compacts—D1

Alleged violations of provisions in the Arkansas River Compact of 1948 (Colorado and Kansas) have caused a dispute between the two States regarding the quantity of river flow to be delivered to Kansas. The Kansas Legislature has provided funds for a legal and technical evaluation of hydrologic and water-management factors that may affect the flow of the river at the State line.

Water allocation-D.

The State has undertaken a major planning effort to formulate a policy-oriented State Water Plan. Among key issues to be addressed by the planning effort are water supply, water quality, minimum streamflows, management of reservoirs and ground water, flood prevention, conservation, and financing future water-development projects.

Financing the infrastructure-D.

The State has approved a pricing schedule for the sale of State-owned water that is stored in federally built reservoirs. Part of the funds received from the sale of this water will accumulate in a fund to be used for future water-supply development.

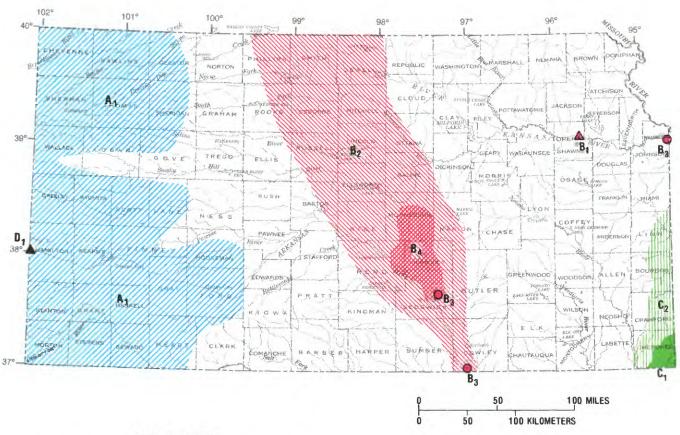
River-system management-D.

Plans for upstream uses of Missouri River water, such as the sale of water from Lake Ohae in South Dakota for use in a coal-slurry pipeline in Wyoming, as well as other proposed uses in upper basin States (Colorado, Montana, North Dakota, South Dakota, and Wyoming), are of concern to some water users in Kansas because of possible impacts on the traditional and potential uses of the river.

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EXPLANATION

Water issues are descibed in text. Color identifies type of issue. Letter and number identify specific issue described in text.



A₁ Ground water
WATER-QUALITY ISSUES

▲ B₁ Surface water—Nonpoint sources of pollution

B₂ Surface water—Saline-water intrusion

B₃ Surface and ground water—Hazardous-waste sites

B₄ Ground water—Saline-water intrusion

HYDROLOGIC HAZARDS AND LAND-USE ISSUES

C₁ Resource development—Lead-zinc mining

C₂ Resource development—Coal mining

INSTITUTIONAL AND MANAGEMENT ISSUES

▲ D₁ Treaties and compacts

SUMMARY OF WATER USE IN KANSAS, IN MILLION GALLONS PER DAY, 1980 [Data rounded to two significant figures and may not add to totals because of independent rounding, Source: Solley, Chase, and Mann, 1983]

		Consump-				
Use	Ground water		Surface water		Total	tive use, fresh
	Fresh	Saline	Fresh	Satine	fresh water	water
Offstream use:						
Public supply	140	17.50	150	2726	290	83
Rural domestic and livestock ,	93		50		140	140
Irrigation	5,200		440		5,600	4,300
Thermoelectric power use	46		300	0	350	39
Other industrial uses	140	0	41	0	180	66
Total	5,600	0	980	0	6,600	4,700

KENTUCKY WATER ISSUES

As identified by the Kentucky District Office of the U.S. Geological Survey in consultation with State officials

Precipitation in Kentucky ranges from about 40 inches per year at the northern tip of the State to about 52 inches in the south-central and southeastern parts. This precipitation, although abundant, is unevenly distributed during the year, and generally is deficient during late summer and fall when demand for water is highest. Large areas of the State depend on surface-water supplies because of small yields from aquifers. In some of the more densely populated drainage basins, the discharge of streams is not sufficient to meet water requirements under low-flow and drought conditions. Compounding this shortage are the degradation of water quality by coal mining, extraction of industrial minerals, and point and nonpoint pollution. In other drainage basins where surface water virtually is the only source of supply, people face water shortages during periods of deficient precipitation.

Major water issues are summarized by category below. The letters and numerical subscripts identify issues shown on the map; an asterisk instead of a numerical subscript indicates that the issue is not shown on the map.

WATER-AVAILABILITY ISSUES

Surface water-A1

In some drainage basins, people depend on surface-water supplies because ground-water supplies are small. During droughts, however, surface-water supplies also may be inadequate. For example, the cities of Lexington and Frankfort, as well as 14 other cities, use the Kentucky River as their main source of supply; Lexington and Frankfort alone, use about 33.4 and 6.4 million gallons of water per day, respectively. During droughts, such as in 1930, this total of 39.8 million gallons of water per day is about equal to the entire flow of the Kentucky River at Frankfort. The U.S. Army Corps of Engineers (1978, p. 61) estimated that if the drought of 1930 were repeated, the level of the Kentucky River would fall below the primary water intake for Lexington.

WATER-QUALITY ISSUES

Ground water—Radioactive-waste site—B

Low-level radioactive wastes were buried at Maxey Flats from 1963 to 1977 (Zehner, 1983). Hydrogeologic studies of the site indicate radioactive isotopes may be in ground water beneath the site. Wells will be constructed on the perimeter of the site to monitor possible off-site movement of the radioactive isotopes in the ground-water system.

Surface water-Point and nonpoint sources of pollution-B.

Kentucky's 305 (b) report to Congress (Kentucky Department of Natural Resources and Environmental Protection, 1982) identified four major activities as adversely affecting water quality. The four are surface coal mining, oil and gas operations, agriculture, and domestic-waste discharges. This reinforces the conclusions from the 1980 305 (b) report (Kentucky Department of Natural Resources and Environmental Protection, 1980) which identified several statewide waterquality issues that need action, including agricultural practices that result in excessive erosion and sedimentation in streams and lakes, the largely unknown extent of urban runoff and its effects on stream quality and point-source discharges that continue to add suspended and dissolved solids and bacterial pollutants to streams.

Ground water-Viruses-B.

Public health is threatened by use of polluted water from some springs and wells throughout the State. For example, in Georgetown in June 1980, spring water became polluted with gastroenteritis and hepatitis viruses (Hejkel and others, 1982).

In 1982, Buttermilk Falls Spring, a local source of drinking water in Meade County, was found to contain hepatitis virus. Ground water in karst areas, which represent approximately one-third of the State, may become polluted by onsite waste disposal systems, agricultural and industrial operations, and improper disposal of wastes in sinkholes and other openings. Also, some towns in these karst areas discharge effluents from sewage-treatment plants through wells into the ground-water system.

Ground water-Landfills-B.

Local ground-water pollution by leachate from landfills is a statewide concern, but is especially so in urban areas such as Louisville. In the 1980 305 (b) report, Kentucky reported to Congress, "Sources of data to determine the quality of Kentucky's ground water remain sparse. Other problem areas, such as the monitoring of leachate from old landfills, remain unaddressed." The importance of ground water is demonstrated by the fact that one-third of all Kentuckians depend on ground water as their only source of drinking water.

Ground water-Hazardous-waste sites-B.

There is statewide concern about hazardous-waste sites because many are believed to have been developed and operated without enforcement of design, placement, and operation standards. Some of these, such as the Valley of the Drums and Distlers Farm in the Louisville area, have received national attention and have been included along with five other sites in the State in the U.S. Environmental Protection Agency's National Priorities List (1982) of hazardous-waste sites.

Acidic precipitation—B.

Kentucky is concerned about acid precipitation. Sparse data indicate that precipitation with pH values ranging from 4.0 to 5.0 falls in Kentucky. Much more information is needed to determine the extent of acid precipitation, its sources, and the effect on Kentucky's numerous lakes, reservoirs, and streams. A monitoring network is being implemented by the State to operate in conjunction with the network being planned by the National Atmospheric Deposition Program.

HYDROLOGIC HAZARDS AND LAND-USE ISSUES

Sinkholes-C1

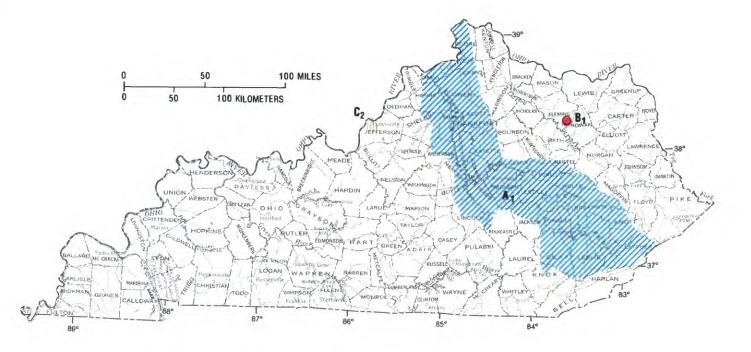
Sinkholes are present in the Mississippian Plateau and Bluegrass Region. Sinkhole formation occurs naturally but can be accelerated by ground-water withdrawals or by other maninduced changes in the position of the water table.

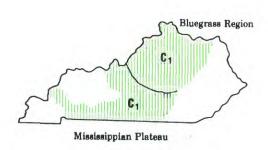
Rising ground-water levels—C2

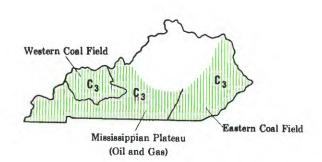
Rising ground-water levels in the Louisville area were a major concern because of possible structural damage to buildings and utilities and flooding of basements especially during the 1970's (Kernodle and Whitesides, 1977). Water levels appear to have stabilized from 1979 to 1982 when precipitation was less than normal, but there is concern about a resumption of the rising water levels if precipitation should be greater than average for an extended period.

Resource development—Mineral production—C3

Water pollution has occurred as a result of mineral production (Collier and others, 1964; 1970; Dyer, 1983; Grubb and Ryder, 1972; Hopkins, 1963; Kiesler and others, 1983; Krieger, 1983; Krieger and Hendrickson, 1960; Leist and others, 1982; Musser, 1963; Quinones and others, 1981, 1983). Coal mining and oil and gas production occur in both the Eastern and Western Coal Fields of Kentucky, and oil and gas production occurs in the Mississippian Plateau region. Coal mining generally increases concentrations of sulfate, iron, sediment, and other constituents, and decreases the pH in streams. Unplugged oil test holes and waste water from enhanced oil production generally increase the sodium and







EXPLANATION

Water issues are described in text. Color identifies type of issue. Letter and number identify specific issue described in text.

WATER-AVAILABILITY ISSUES

A₁ Surface water

WATER-QUALITY ISSUES

B₁ Ground water—Radioactive-waste site

HYDROLOGIC HAZARDS AND LAND-USE ISSUES

C₁ Sinkholes (see small map)

C₂ Rising ground-water levels

C₃ Resource development-Mineral production (see small map)

SUMMARY OF WATER USE IN KENTUCKY, IN MILLION GALLONS PER DAY, 1980
[Data rounded to two significant figures and may not add to totals because of independent rounding. Source: Solley, Chase, and Mann, 1983]

Use		Consump-				
	Ground water		Surface water		Total	tive use, fresh
	Fresh	Saline	Fresh	Saline	fresh water	water
Offstream use:						
Public supply	47		310		350	23
Rural domestic and livestock	56		43		99	87
Irrigation	0.2		4.7		4.9	4.9
Thermoelectric power use	15		4,000	0	4,100	140
Other industrial uses	130	0	190	0	320	33
Total	250	0	4,600	0	4,800	290

chloride concentrations in streams, and, if not controlled, these concentrations can destroy most stream life, as has happened in Blaine Creek in eastern Kentucky.

Flooding-C.

Flooding is a recurring problem along many streams in Kentucky. Major floods occur more frequently from November to May; however, flash floods can occur at any time. People tend to live along flood plains, especially in the coal fields, because that is the only level or nearly level land available. Population centers also are located along the flood plains of the Ohio River and its tributaries because of the level fertile land. As a result, many people are forced to abandon their homes during floods. In addition to mainstem flooding, flash floods occur in stream headwaters, in karst areas due to ponding of sinkholes, and in urban areas, due to inadequate storm sewers.

Landslides—C.

Landslides can occur throughout the State. Road cuts in unstable material (mainly shale and clay) and the undercutting of unconsolidated material by streamflow can cause landslides when the overlying material becomes saturated. Mine-tailings piles also can move down steep slopes (as mudflows) when the material becomes saturated, and these flows have damaged or destroyed homes and communities in valleys.

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LOUISIANA WATER ISSUES

As identified by the Louisiana District Office of the U.S. Geological Survey in consultation with State officials

Louisiana is located along the terminal reach of the Mississippi River. The southern one-third of the State contains many coastal marshes, streams, and lakes. The State has a humid subtropical climate with an annual average precipitation of 57 inches; extended droughts are unusual. The surfacewater resources of the State, coupled with the ground-water resources in a number of productive aquifer systems, result in a generally abundant water supply. Abundant water and other natural resources have brought many industries and businesses to the State, with accompanying increases in population. Notable among the industrializing and urbanizing areas are the Mississippi River corridor from Baton Rouge to the Gulf of Mexico, the Calcasieu River near Lake Charles, and the Ouachita River near Monroe. Nonindustrial activities also are dependent on the water resources. For example, irrigation for the rice crop in southwestern Louisiana uses about 2.5 times as much water as is used for public supplies throughout the State (Walter, 1982).

Major water issues are summarized by category below. The letters and numerical subscripts identify issues shown on the map; an asterisk instead of of a numerical subscript indicates that the issue is not shown on the map.

WATER-AVAILABILITY ISSUES

Ground water—A1

Pumpage from several of the major aquifers in the State has caused declines in water levels ranging from 180 feet in wells completed in the Chicot aquifer to 430 feet in wells completed in the "2,000-foot" sand at Baton Rouge. The Chicot aquifer in southwestern Louisiana is a major source of water for irrigation in the rice-growing area and for the the municipalindustrial complex in the Lake Charles area. The aquifers of Miocene and Pliocene age in central Louisiana are a major source of water for municipal and industrial use in the Alexandria area (Rogers, 1981). The Sparta aquifer in northern Louisiana, is a major source of water for municipal and industrial use in Ruston, Bastrop, Jonesboro-Hodge, and the Monroe area and in adjacent areas in Arkansas. The water levels in aquifers of Miocene-Pleistocene age in the Baton Rouge area continue to decline (Torak and Whiteman, 1982). Water levels in individual aquifers have stabilized because of changes in water management in recent years, but local and regional declines continue in several major aquifers.

Surface water-A.

Low flows in several major streams, including the Red and Ouachita Rivers, and in numerous tributary streams, are inadequate to meet instream uses such as waste assimilation and navigation. Deficient low flows in streams near Monroe and Shreveport restrict surface-water availability for irrigation, industry, and public supply.

WATER-QUALITY ISSUES

Surface water—Point and nonpoint sources of pollution—B1

Point sources of surface-water pollution in Louisiana are sewage-treatment plants in and near major urban centers, such as New Orleans and Lafayette, industrial plants, such as pulp and paper mills and petrochemical manufacturers, and accidental spills of oil and industrial organic compounds in the Mississippi River. Runoff from agricultural land causes diffuse pollution by pesticides and sediment, especially in northeastern Louisiana. Lake Pontchartrain and oxbow lakes adjacent to the Mississippi River are polluted by runoff from agricultural and urban areas, and rates of eutrophication in these lakes are accelerating. The Red (Martien, 1978), Ouachita, Calcasieu, and Pearl Rivers occasionally have deficient dissolved-oxygen concentrations because of organic material discharged into them.

Surface water—Saline-water intrusion—B2

During low streamflow, saline water from the Gulf of Mexico intrudes into coastal streams. The Mississippi River, the principal source of drinking water along its downstream reach, especially is affected (Wells, 1980).

Ground water—Hazardous-waste sites and landfills—B3

Pollution of local ground water by leachates from hazardouswaste sites and landfills is of great concern in Louisiana. Even though most aquifers are generally thought to be protected by clay layers, there is evidence of waste movement and possible pollution of some aquifers. Four hazardous-waste sites in Louisiana have been included in the U.S. Environmental Protection Agency's National Priorities List (1982). An area of particular concern is the industrial corridor along the Mississippi River where hazardous wastes stored in open pits may pollute the local ground water.

Ground water- - Radioactive wastes (potential) -- B₄

The U.S. Department of Energy is studying the feasibility of a mined repository in the Vacherie salt dome in Bienville Parish for the storage of high-level radioactive wastes (Office of Nuclear Waste Isolation, 1982). Local citizens are opposed because of a possible accident or oversight that could pollute the ground-water system, especially the Sparta aquifer, a major source of drinking water. Planned onsite storage of lowlevel radioactive wastes at nuclear powerplants in West Feliciana and St. Charles Parishes also is opposed.

Ground water—Saline-water intrusion—B.

Saline-water intrusion induced by ground-water withdrawals may adversely affect local ground-water quality in southern Louisiana. Saline water is moving landward or upward in the Chicot aquifer of southwestern Louisiana, and, in the Baton Rouge area, saline water is moving across geologic barriers (faults) toward municipal wells (Whiteman, 1979). Use of the Gonzales-New Orleans aquifer at New Orleans is limited because of the potential for saline-water intrusion; the aquifer, however, is considered an emergency source of water (using industrial wells) when the Mississippi River is too polluted to be used for municipal supplies (Dial, 1983).

HYDROLOGIC HAZARDS AND LAND-USE ISSUES

Resource development-Lignite mining-C1

Lignite resources in DeSoto and Red River Parishes are being considered for surface mining (Snider, 1982). Mining will alter drainage patterns, will affect the ground-water flow systems in the Red River and Wilcox aquifers, and may cause sedimentation and water pollution.

Flooding-C.

Flooding is a serious threat in Louisiana because of the large annual precipitation and extensive lowlands (Neely, 1976). Nearly all parishes are affected by floods caused by local heavy rains, and many lowland areas are subject to backwater (flooding). In recent years, floods have occurred along all major streams and many tributaries. Flood damage has been extensive in urban areas, including New Orleans, Baton Rouge, Slidell, Monroe, and Alexandria.

Erosion and sedimentation—Coastal zone—C.

Louisiana is losing land along the coastal zone because of uneven sediment distribution, land subsidence, and an increased rate of erosion. The construction of levees, canals, and other structures that control surface-water flows have significantly changed sedimentation patterns along the coast. Longshore currents and major storms are eroding the coast and transporting sediment into the Gulf of Mexico. The coastline of Louisiana is eroding at a rate of 40 square miles per year (Duffey, 1983). The changes in shoreline affect the determination of oil and gas revenues, alter marshes and other habitats, and affect commercial and sport fisheres. Each year, the Mississippi River conveys large quantities of runoff and an average of 210 million tons of sediment from the midcontinent area through Louisiana to the Gulf of Mexico. Deposition of some of this sediment in the Mississippi River Delta creates hazards for navigation and necessitates repeated dredging by the U.S. Army Corps of Engineers.

INSTITUTIONAL AND MANAGEMENT ISSUES

River-system management-D₁

Much of southern Louisiana consists of wetlands. Land use in the Atchafalaya River basin, one of the key wetlands of the United States, has resulted in controversy. Among the issues of concern are preservation of the wetlands, converting the wetlands to farm land, public versus private use of lands, and diverting flood flows from the Mississippi River through the basin to the Gulf of Mexico. The hydrology of the basin is complex and is compounded by increases in sediment deposition (Wells and Demas, 1977). In Atchafalaya Bay, at the mouth of the basin, delta formation has progressed at a rapid rate and is transforming an open bay into an area of low islands and mudflats.

Locks and dams-D2

The U.S. Army Corps of Engineers is constructing locks and dams along the Red River to provide navigation from the mouth upstream to Shreveport. Operation of this system will raise ground-water levels in parts of the Red River Valley (Ludwig and Terry, 1980). Locally, agricultural and urban areas may experience some rise in ground-water levels.

Treaties and compacts-D.

The Sabine River Compact of 1953 (Louisiana and Texas) provides for the equitable apportionment of surface water along the Sabine River, which is the boundary between Louisiana and Texas. Of special concern is the problem of maintaining high water levels in Toledo Bend Reservoir for recreation while providing water for hydroelectric power and flood control in downstream areas. The Red River Compact of 1980 (Arkansas, Louisiana, Oklahoma, and Texas) provides for the equitable distribution of water in the Red River basin. During low flows, irrigation and waste-assimilation requirements are critical, and chloride concentrations are of concern.

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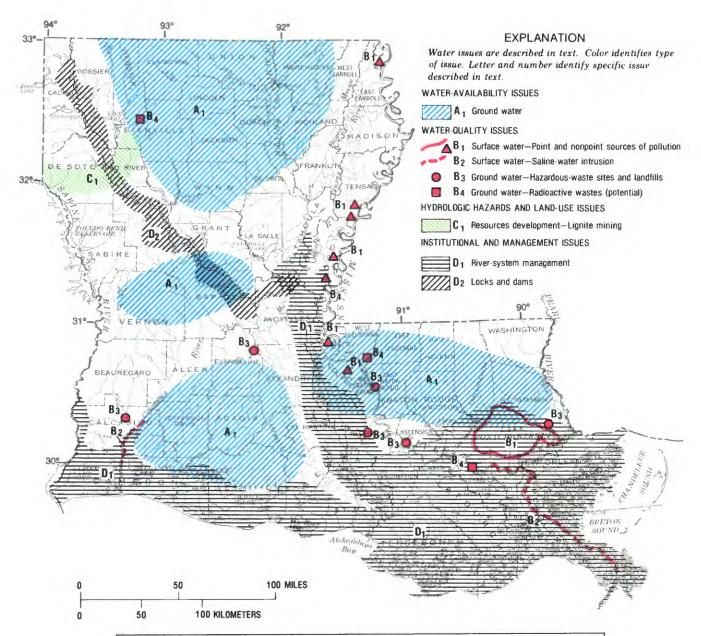
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SUMMARY OF WATER USE IN LOUISIANA, IN MILLION GALLONS PER DAY, 1980
[Data rounded to two significant figures and may not add to totals because of independent rounding.

Source: Solley, Chase, and Mann, 1983]

		Consump-				
Use	Ground water		Surface water		Total fresh	tive use, fresh
	Fresh	Saline	Fresh	Saline	water	water
Offstream use:						
Public supply	270		340		610	350
Rural domestic and livestock	67		5.2		72	57
Irrigation	990		1,300		2,200	1,600
Self-supplied industrial:						
Thermoelectric power use	46		5,800	180	5,900	320
Other industrial uses	390	19	3,100	210	3,500	550
Total	1,800	19	11,000	390	12,000	12,900
Instream use: Hydroelectric power	1,400					

¹ Corrected.

MAINE WATER ISSUES

As identified by the Maine Office, New England District, of the U.S. Geological Survey in consultation with State officials

Maine has abundant surface-water resources in more than 2,900 lakes and ponds and 7 major river basins. Ground-water resources are less abundant. Surface- and ground-water quality generally is suitable for most uses. Annual precipitation ranges from about 34 inches in the northeast to 55 inches in the northwest and north-central mountains, and averages about 42 inches (Knox and Nordenson, 1955). Most large companies and water utilities depend on surface water for industrial and municipal supplies. However, 90 percent of Maine's large rural population depends on ground water for domestic supplies. Urbanization in southwestern Maine presents the largest challenge to water-resources managers and planners because water demand is expected to exceed supply. The issues of greatest priority for State and local officials and the citizens are protection of Maine's water resources that are now in excellent condition and the identification and improvement of those resources that have been adversely affected by development.

Major water issues are summarized by category below. The letters and numerical subscripts identify issues shown on the map; an asterisk instead of a numerical subscript indicates that the issue is not shown on the map.

WATER-AVAILABILITY ISSUES

Surface and ground water-A1

As a result of population increases during the summer because of tourists and a steady increase in the year-round population, water-supply shortages are beginning to occur in southwestern Maine. Existing and potential supplies from small surface-water sources and from sand and gravel aquifers will not be sufficient to meet the water demands in the area (Tolman and others, 1983). The nearest potential source of large supplies with suitable quality is the Saco River, 30 miles north of Sanford. Construction of the necessary treatment, storage, and distribution systems is impeded by the large number of small independent water utilities. A recent study by the U.S. Army Corps of Engineers (1982) listed water-supply alternatives for the area, including construction of a regional distribution system. Water-supply shortages by the year 1990 are predicted for 57 percent of the towns in the coastal area of Maine (Caswell and Ludwig, 1978). Action is needed to better protect the quantity and quality of existing supplies and to develop a regional solution to long-term supply issues (Caswell and Ludwig, 1978).

WATER-QUALITY ISSUES

Surface and ground water—Hazardous-waste sites—B1

Hazardous-waste sites at Augusta, East Gray, Saco, Washburn, and Winthrop have been included in the U.S. Environmental Protection Agency's Priorities List (1982). The Augusta site was used for disposal of polychlorinated biphenyls that were drained from electrical transformers; benezene and trichloroethylene also are present. Some pollutants have been detected in surface and ground water at the site. The abandoned East Gray site was used for disposal of industrial cleaning compounds such as trichloroethane and trichloroethylene, which have leaked into the surficial and bedrock-aquifer systems and polluted local domestic water supplies. The Saco site consists of two large lagoons of 1.5 to 2 acres and 28 smaller pits and lagoons where tannery wastes have been stored. An estimated 26 million gallons of chromium wastes and smaller quantities of acids, caustics, and methylene chloride were disposed of at this site. Effects of these wastes on water resources in the area are not yet known. The Washburn site consists of a small (40-foot-diameter) area where polychlorinated biphenyls were spilled from an electrical transformer. The site has been covered in an attempt to reduce infiltration and leaching; no water pollution has been detected.

The abandoned town-owned Winthrop site was used for disposal of various industrial chemicals. The site is located in a complex geologic setting. Pollution of ground water supplying some domestic wells in the area is suspected. All of these sites are now being studied to determine remedial actions.

Ground water—Point and nonpoint sources of pollution—B.

Ground-water investigations have documented many instances of ground-water pollution from point sources, such as leakage from gasoline storage tanks, septic systems, sludge-disposal sites, and solid-waste landfills, and from nonpoint sources, such as highway deicing salts and agricultural pesticides. There is increasing concern that the thousands of small waste-disposal sites, many of which remain undiscovered by State health officials, collectively may have greater adverse effects on ground-water quality in the State than the five hazardous-waste sites included in the U.S. Environmental Protection Agency's National Priorities List (1982).

Ground water-Radon-B.

Radon gas in water from bedrock wells completed in granite and pegmatites exceed limits recommended for water supply (10,000 to 30,000 picocuries per liter) in a study by the University of Maine at Orono (Hess and others, 1979). This suspected carcinogen is produced by the decay of naturally occurring radioactive elements in the bedrock and may dissolve in ground water where it poses a potential health hazard; during normal use of the water, especially in poorly ventilated or well-insulated homes during the winter, the radon may leave the water and enter the air. Studies are being made by the Maine Medical Center at Portland, the Maine Geological Survey, the University of Maine at Orono, and the Maine Department of Human Services to ascertain the health risks associated with radon and to define the scope of the issue throughout Maine and the rest of northern New England.

Acidic precipitation-B.

Many agencies and groups have made localized studies of acidic precipitation; results of chemical analyses of precipitation indicate that acidic precipitation is a potentially significant issue throughout Maine. Concerns about this issue include decreased productivity of aquatic life in lakes and streams where the water does not contain sufficient capability to neutralize the acidity, decreased forest productivity, and mobilization and deposition of heavy metals and hazardous organic compounds associated with sediment. Little is known about the sources that cause acidic precipitation in Maine (Hasbrouck and Uttormark, 1980).

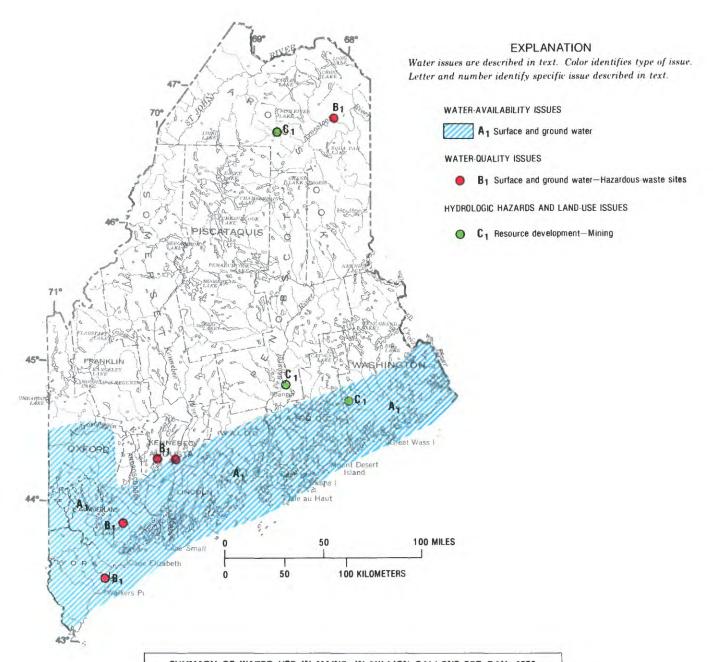
HYDROLOGIC HAZARDS AND LAND-USE ISSUES

Resource development—Mining—C1

There is potential in Maine for a substantial increase in mining operations. Development of copper deposits in Aroostook County and of peat deposits in Penobscot and Washington Counties may alter ground-water-flow systems and ground-water quality as well as streamflow and stream quality (Maine Department of Environmental Protection, 1982).

Flooding-C.

The flood plains of most of Maine's larger rivers and streams are sites for factories and homes. As a result, these structures are subject to periodic flooding during spring runoff and periods of heavy precipitation. Structural control of flooding is not economically or environmentally feasible in most of the river basins. A small measure of control is afforded by hydroelectric-power storage reservoirs; however, unregulated drainage, steep topography in headwater areas, and backwater from ice jams increase the potential for severe flooding. An advisory committee has recently been established by the Governor to review and make recommendations on flow-management programs for the major rivers in the State.



SUMMARY OF WATER USE IN MAINE, IN MILLION GALLONS PER DAY, 1980

[Data rounded to two significant figures and may not add to totals because of independent rounding.

Source: Solley, Chase, and Mann, 1983]

Use		Withdrawels					
	Ground	water	Surface water Total			tive use, fresh	
	Fresh	Saline	Fresh	Saline	fresh water	water	
Offstream use:							
Public supply	20		85		100	10	
Rurel domestic and livestock	27		1.2		28	28	
Irrigation	0.2		5.9	****	6.1	5.8	
Thermoelectric power use	1,0		55	700	56	0	
Other industrial uses	33	0	620	11	650	8.9	
Total	80	0	770	710	850	53	

Erosion and sedimentation-C.

On the basis of current farming practices, the estimated soilloss rate from Maine's cropland is about 6 tons per acre per year—twice the "tolerable" rate reported by the U.S. Soil Conservation Service (1978). In addition, timber-harvesting operations may result in significant transport and deposition of sediment in lakes and streams. Erosion and sedimentation is a statewide issue because forestry operations affect most of the State and agricultural operations affect the remainder (Maine Department of Environmental Protection, 1982; Hasbrouck and Uttormark, 1980).

Resource development-Hydroelectric power-C.

Improved water quality in most rivers has resulted in increased recreational use, reestablishment of Atlantic salmon and other anadromous fish, and renewed interest in commercial uses of the rivers. There also is considerable interest in developing hydroelectric-power facilities on rivers with dams, with the result that conflicts between recreational use and hydroelectric-power development of rivers are increasing. More than 500 dams have been identified in Maine for potential rehabilitation and use in generating hydroelectric power. Another important consideration is that the Federal Energy Regulatory Commission, by means of the Public Utility Regulatory Policies Act of 1978 (Public Law 95-617), makes hydroelectric-power development attractive by providing subsidies and tax credits to developers, as well as providing the power of eminent domain.

INSTITUTIONAL AND MANAGEMENT SITES

Water laws-D.

The Maine Legislature is now developing laws to improve the classification and protection of ground-water resources. This process is extremely difficult because little detailed information is available about ground-water quality or the location and extent of the State's most significant ground-water reservoirs. Studies are now in progress to provide this data (Maine Groundwater Protection Commission, 1981).

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MARYLAND AND DISTRICT OF COLUMBIA WATER ISSUES

As identified by the Maryland Office, Mid-Atlantic District, of the U.S. Geological Survey in consultation with State and District of Columbia officials

The hydrogeologic setting of Maryland includes five physiographic provinces—the Coastal Plain, the Piedmont, the Blue Ridge, the Valley and Ridge, and the Appalachian Plateau. Maryland's average precipitation is about 42 inches per year. Almost all streams in the State, including the two major rivers—the Potomac and Susquehanna—drain into the Chesapeake Bay. The major water-supply source in the Coastal Plain is ground water, whereas the major supply source elsewhere is surface water. Maryland has more than 600 public water-supply systems. Of these, 64 are operated by private investor-owned companies; the rest are publically owned (Pieper, 1981). As a result of the severe drought of the 1960's, the Baltimore, Md., and Washington, D.C., metropolitan areas have taken action to increase their water supplies. Baltimore has constructed a pipeline to the Susquehanna River upstream from Conowingo Dam for a supplemental water supply. The major water suppliers in the Washington, D.C., area negotiated a formal cooperative agreement in 1982 to share available water resources. Completion of Bloomington Reservoir and the pending construction of Little Seneca Reservoir will increase the available water supplies in the Washington, D.C., area.

Major issues are summarized by category below. The letters and numerical subscripts identify issues shown on the map; an asterisk instead of a numerical subscript indicates that the issue is not shown on the map.

WATER-AVAILABILITY ISSUES

Ground water-A1

Ground-water levels have declined in parts of Charles and Prince Georges Counties in southern Maryland as a result of increased pumpage from the Magothy aquifer. Water-level declines are as much as 85 feet in the Waldorf area where ground water is being pumped at the rate of 2 million gallons per day. Total pumpage from the aquifer in southern Maryland has increased from 0.45 million gallons per day during 1962 to 3 3 million gallons per day during 1980 (Mack and others, 1982). The projected increased water demand in Charles County may surpass the ability of the Magothy aquifer to supply the necessary water, and this concern has led to a search for supplemental supplies.

WATER-QUALITY ISSUES

Surface water-Point and nonpoint sources of pollution-

Nutrients, heavy metals, sediment, and other pollutants from point and nonpoint sources may be entering, and accumulating in, the tidal parts of rivers important to Maryland's shellfish and fishing industries. Of particular concern are the potential adverse effects of these pollutants on shellfish production, nuisance algae blooms, and dissolved-oxygen deficits. The State's Nutrient Control Strategy for the Patuxent River basin, issued in 1982, sets limits for maximum nitrogen and phosphorus releases by sewage-treatment plants, advocates land treatment of sewage effluent, and establishes work groups for the control of nonpoint (mostly agricultural) sources (Smeyne, 1983). A comprehensive point-source control program has resulted in measurable improvements in water quality in the upper Potomac River Estuary (U.S. General Accounting Office, 1982). A study has found a decrease in chlorophyll a concentrations of as much as 150 micrograms per liter between 1977 and 1981 (Callender and others, 1983). Dissolved-oxygen concentrations in the area downstream of

the major sewage-treatment plant in Washington, D.C., increased by about 1 milligram per liter between the summers of 1980 and 1981 due to a new nitrification procedure at the plant. Furthermore, the study found that, although the waters of the tidal Potomac River are still nutrient enriched, submerged aquatic vegetation is beginning to reappear in the tidal tributaries and along the main stem in the transition zone between the tidal river and estuary. The incorporation of effective treatment technology for municipal point-source discharges now has focused attention on nonpoint sources, benthic recycling, and runoff from upland areas as remaining controllable sources of nutrients to the tidal part of the river

There is concern that the Anacostia River is receiving excessive numbers of fecal coliform bacteria from overflows of the city's combined storm and sanitary sewers, and excessive concentrations of sediment from nonpoint sources upstream. Rock Creek is a primary contributor of fecal coliform bacteria and storm-sewer discharge to the Potomac River Estuary. Reaches of Rock Creek, like other metropolitan streams, are unfit for wading or swimming (District of Columbia Department of Environmental Services, 1980).

Surface water—Chesapeake Bay—B2

Nutrient enrichment, the presence of hazardous substances, and a decrease of submerged aquatic vegetation are the principal water-quality issues in the Chesapeake Bay, the largest estuary in the United States. The upper bay, middle bay, and several major tributaries are severely or moderately nutrient enriched, compared to historic conditions (U.S. Environmental Protection Agency, 1982a). Agricultural cropland is the predominant source of nutrient enrichment—particularly of nitrogen. In general, most of the heavy metals are transported to the bay by the Susquehanna and Potomac Rivers in Maryland and the James River in Virginia, according to data from stations on the Fall Line. Other sources of heavy metals downstream from these stations include industrial and municipal discharges, runoff from urban areas, and sediment eroded from stream banks. These three rivers collectively contribute about 80 percent of the flow to the bay and also contribute 53 percent of the chromium, 59 percent of the copper, 77 percent of the iron, 43 percent of the lead, and 50 percent of the zinc. Industry is the major source of cadmium, accounting for 66 percent of the contribution from all sources (U.S. Environmental Protection Agency, 1982a). Submerged aquatic vegetation is vitally important in the bay because of its value as a food source for waterfowl, habitat and nursery areas for many commercially important fish, a control for shoreline erosion, and a mechanism for buffering the adverse effects of excessive nutrient concentrations. Major decreases in aquatic vegetation during the 1960's and 1970's were largely the result of increases in nutrients, turbidity, and chlorophyll a concentrations in the upper bay and in major tributaries during the same period. The water-quality issues in Chesapeake Bay were the focus of a 5-year study by the U.S. Environmental Protection Agency (1982a). State and Federal agencies are now developing a management program for the bay on the basis of the study results.

Ground water—Hazardous-waste sites and landfills—B3

There is concern that ground water in many parts of the State is being polluted locally by municipal and industrial waste-disposal sites. For example, measured concentrations of chromium have exceeded 0.35 milligram per liter of hexavalent chromium and 1.00 milligram per liter of total chromium in ground water adjacent to the Hawkins Point Landfill in Baltimore—the designated State hazardous-waste disposal site. Land disposal of paint sludge and leakage from storage containers of liquids containing chromium has produced a 4,000-foot plume of chromium-polluted ground water at Hagerstown in Washington County (Metcalf and Eddy, 1982). In addition, three sites in Maryland at Cumberland (Allegheny County), near Annapolis (Anne Arundel County), and near Elkton (Cecil County) have been included in the U.S.

Environmental Protection Agency's National Priorities List (1982b) of hazardous-waste sites. Chromium wastes have been identified at the Cumberland site, paints and solvents at the Annapolis site, and industrial processing water and sludge at the Elkton site. Although the State has completed remedial actions at some landfills, potential pollution of ground water by landfills and other sources is of concern, especially in the Coastal Plain, where the sediments are very permeable and pollutants can disperse rapidly and widely in ground water.

Ground water—Nitrate—B4

A shallow aquifer, which underlies parts of the Delmarva Peninsula, is used extensively for domestic drinking-water supply and irrigation and other agricultural uses. Nitrate concentrations in water from parts of this aquifer exceed the drinking-water standard of 10 milligrams per liter as nitrogen (U.S. Environmental Protection Agency, 1976). Suspected sources of nitrate include septic systems, fertilizers, and animal wastes. In some places, health officials have required the abandonment of shallow wells and the drilling of deeper wells, which are sealed off from the nitrate-enriched water. Health officials also are requiring treatment of domestic supplies that contain nitrate in excess of the drinking-water standard (Amendment to Regulation 10.17.13 of the Maryland State Code of Regulations). In addition to the potential loss of the shallow aquifer as a drinking-water source in some areas, there is a possibility that nitrate-enriched water in the shallow aquifer may move into deeper aquifers.

Acidic precipitation—B₅

There is concern that surface- and ground-water resources, aquatic life, forests, and farmland in parts of Maryland may be adversely affected by acid precipitation because rocks and soils in many areas of the State have negligible capacity to neutralize the acidity. Precipitation in Maryland has a pH of about 4.0 (Munger and Eisenreich, 1983). Studies of precipitation in parts of western Maryland during 1980 and 1981 indicated pH values in the range of 4.0 to 5.0 (Peters and Bonelli, 1982; Scott and others, 1982); during the same period, pH values as low as 3.8 were measured during a study in Baltimore (S. R. Martin, Director, Baltimore Regional Planning Council, oral commun., 1983). During 1982, the pH of precipitation in central Maryland was about 4 (Katz and Bricker, 1983).

HYDROLOGIC HAZARDS AND LAND-USE ISSUES

Erosion and sedimentation—Coastal zone—C1

Seasonal storms cause severe beach erosion on the barrier islands off the coast of Maryland. Restoring beaches after such storms is a costly and persistent issue for the Ocean City resort area. Hundreds of miles of Chesapeake Bay shoreline consists of easily eroded sediments. For example, in Talbot County, more than 42 miles of shoreline have been identified as critical areas because of erosion rates that exceed 4 feet per year (Maryland Department of Natural Resources, 1983).

Resource development—Coal mining—C2

Runoff from strip mines, which is the predominant type of coal mining in westernmost Maryland, commonly increases acidity and iron, manganese, sulfate, and sediment concentrations in local streamflow. As a result, more than 140 miles of streams that receive mine runoff are devoid of fish and benthic invertebrates (Staubitz and Sobashinski, 1983).

INSTITUTIONAL AND MANAGEMENT ISSUES

Water laws-D.

Maryland recently passed legislation requiring that stormwater management practices be implemented for all new

residential, commercial, industrial, and institutional land developments throughout the State. Provisions of the new law encourage new subdivisions to forego concrete curbs, street gutters, and storm drains in favor of vegetation, infiltration sites, and other measures that would enable storm runoff to soak into the ground.

River-system management-D.

Developing and implementing a plan to resolve the waterquality issue of Chesapeake Bay will require the cooperation of Maryland, Pennsylvania, and Virginia, whose governors plan to meet and develop a strategy for regional management of the

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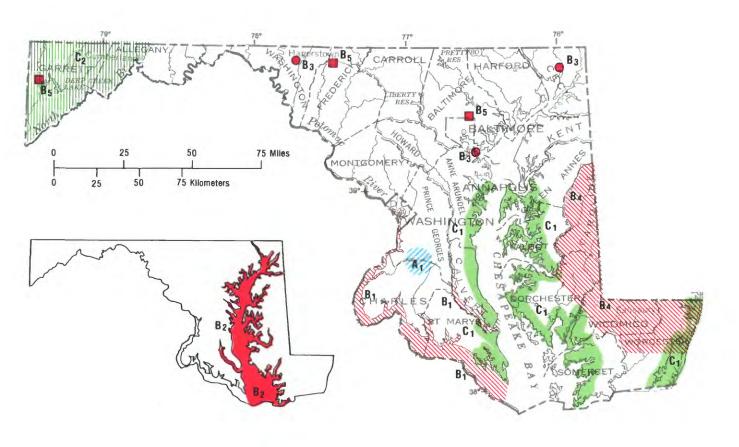
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EXPLANATION

Water issues are described in text. Color identifies type of issue. Letter and number identify specific issue described in text.

WATER-AVAILABILITY ISSUES

A₁ Ground water

WATER-QUALITY ISSUES

B₁ Surface water—Point and nonpoint sources of pollution

B₂ Surface water—Chesapeake Bay (see small map)

B₃ Ground water—Hazardous-waste sites and landfills

B₅ Acidic precipitation

B₄ Ground water-Nitrate

HYDROLOGIC HAZARDS AND LAND-USE ISSUES

C₁ Erosion and sedimentation—Coastal zone

C₂ Resource development—Coal mining

SUMMARY OF WATER USE IN MARYLAND, IN MILLION GALLONS PER DAY, 1980

| Data rounded to two significant figures and may not add to totals because of independent rounding. Source Solley, Chase, and Mann, 1983]

		Consump				
Use	Ground water S		Surfac	Surface water		fresh
	Fresh	Saline	Fresh	Saline	- fresh water	water
Offstream use						
Public supply	48		440		490	24
Rural domestic and livestock	59		0.5		60	43
Irrigation	10		9.4		20	19
Self-supplied industrial						
Thermoelectric power use	3.0		400	6,100	410	2.0
Other industrial uses	34	0	120	500	150	15
Total	150	0	970	6,600	1,100	100

SUMMARY OF WATER USE IN WASHINGTON, D.C., IN MILLION GALLONS PER DAY, 1980

[Data rounded to two significant figures and may not add to totals because of independent rounding. Source: Solley, Chase, and Mann, 1983]

		Consump-				
Use	Ground water		Surface water		Total	tive use, fresh
	Fresh	Saline	Fresh	Saline	fresh water	water
Offstream use:						
Public supply	0		210	***	210	21
Rural domestic and livestock	0	YIXI	0	1117	0	0
Irrigation,	0		0	4141	0	0
Self-supplied industrial:						
Thermoelectric power use	0	0	130	0	130	2.0
Other industrial uses	8.0	0	0.6	0	1.4	.3
Total	8.0	0	340	0	340	23
Instream use: Hydroelectric power	8.0					

MASSACHUSETTS WATER ISSUES

As identified by the Massachusetts Office, New England District, of the U.S. Geological Survey in consultation with State officials

Average precipitation in Massachusetts is about 44 inches per year. During 1980, two-thirds of the Massachusetts' residents (total population about 6 million) obtained their water supply from surface-water sources and one-third from ground water. Also in 1980, an estimated 292 billion gallons were provided by 295 public supplies and 68 private water companies. A reservoir and aqueduct system can transfer about 300 million gallons per day from central Massachusetts to serve the eastern urban and industrial areas where demand is greatest (Massachusetts Water Resources Commission, 1983). In response to water shortages caused by pollution of ground-water supplies, the State Legislature enacted legislation for ground-water studies and for other projects relating to water conservation, water-pollution control, polluted-aquifer rehabilitation, aquifer and watershed acquisition, drinking-water treatment.

Major water issues are summarized by category below. The letters and numerical subscripts identify issues shown on the map; an asterisk instead of a numerical subscript indicates that the issue is not shown on the map.

WATER-AVAILABILITY ISSUES

Ground water—A1

Withdrawal of ground water for public supply may lower water levels in the many cranberry-producing bogs and recreational ponds in Barnstable County and southern Plymouth County (Frimpter, 1973b). Cranberry growers are concerned that withdrawals might interfere with bog irrigation and flood management. Another concern is the possible adverse effects of lowered water levels in recreational ponds on swimming, boating, esthetic qualities, and ecology.

Surface and ground water-A.

During a recent extended dry period during October 1981, 38 towns declared water emergencies, 23 towns voluntarily imposed water-use restrictions, and 11 towns were identified as having potential water-supply problems (Elizabeth Kline, Massachusetts Executive Office of Environmental Affairs, oral commun., 1983). Beyond the Boston Metropolitan District Commission service area, individual towns are responsible for their own water supplies. Within the Commission's service area, member communities purchase water but retain the responsibility for managing their supplies. In the past, communities that joined the Metropolitan District Commission were required by law to abandon their local sources, but recent changes in legislation encourage and obligate members to maintain their local sources. Water shortages appear to be partly related to the pattern of water distribution and to the design of the supply systems. The water-supply infrastructure serving eastern Massachusetts would be severely stressed by a drought comparable to that of the mid-1960's.

WATER-QUALITY ISSUES

Surface water-Municipal sewage-B₁

A municipal sewage-treatment facility at Webster in southern Worcester County does not provide adequate treatment for discharges into the French River to meet Massachusetts Division of Water Pollution Control (1978) Class B water-quality standards (New England River Basins Commission, 1979). The river does not meet Massachusetts Division of Water Pollution Control (1978) Class C standards for dissolved oxygen, fecal coliform bacteria, suspended solids, nitrogen, and phosphorus. Low-flow augmentation has been proposed to meet dilution needs of the sewage-treatment plant at Webster.

Surface and ground water—Hazardous-waste sites—B2

Massachusetts has 14 hazardous-waste sites included in the U.S. Environmental Protection Agency's National Priorities List (1982). Efforts to establish a disposal facility for hazardous chemical or low-level radioactive wastes within the State have been halted because of citizen opposition to the proposed locations for the facility. In 1981, water from 25 public-supply wells providing 23 million gallons per day was polluted by hazardous substances, primarily the synthetic solvent trichloroethylene (Special Legislative Commission on Water Supply, 1981). Bedford (Middlesex County) was prohibited from using 80 percent of its water supply because of the presence of trichloroethylene and dioxane in water from four wells located near an industrial park (Special Legislative Commission on Water Supply, 1981). In Westford (Middlesex County) and in other communities, tetrachloroethylene was determined to be entering the water supply from the vinyl lining of asbestos-cement pipe used in the distribution systems. The pipes had been lined with vinyl to prevent corrosion of the pipe and release of asbestos. An industrial park included in the National Priorities List is the probable source of a variety of organic chemicals polluting water in wells supplying 40 percent of Acton's water supply (Middlesex County). In Woburn (Middlesex County), two public-supply wells near another hazardous-waste site included in the National Priorities List have been abandoned because of ground-water pollution by chloroform and trichloroethylene. Pollution and loss of 23 million gallons per day of public supply in eastern Massachusetts have resulted in unplanned stresses on community water supplies and on the Boston Metropolitan District Commission's supply system.

Surface and ground water—Highway deicing salts—B3

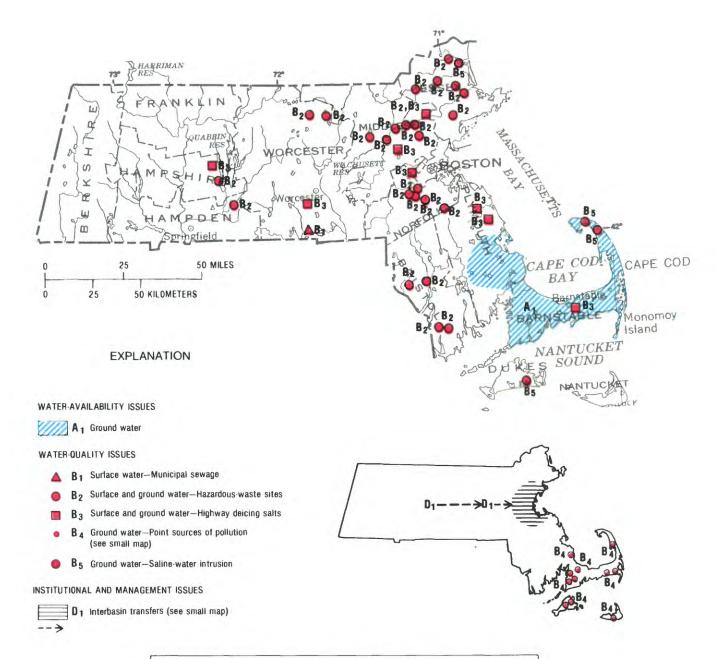
Storage and application of highway deicing salts have polluted many surface- and ground-water supplies. The city of Cambridge (near Boston) reported sodium concentrations of as much as 50 milligrams per liter in reservoirs adjoining major highways (Special Legislative Commission on Water Supply, 1981). Public-supply wells in Auburn (Worcester County), Weston (Middlesex County), and Yarmouth (Barnstable County) have been abandoned. Massachusetts is testing special highway-drainage systems designed to minimize pollution of ground water by highway deicing salts.

Ground water-Point sources of pollution-B4

There is considerable concern that the sole-source aguifer on Cape Cod (Ryan, 1980) and the aquifers on the islands of Nantucket and Martha's Vineyard may become polluted by the leachate from solid-waste disposal sites (landfills and dumps) and from liquid-waste disposal sites (lagoons and septic systems). Disposal of sewage in lagoons has polluted ground water in Falmouth on Cape Cod (LeBlanc, 1982), and a public-supply well in Falmouth has been taken out of service because of detergents in the water. In other locations, nitratenitrogen from domestic septic systems is present in ground water in concentrations exceeding the U.S. Environmental Protection Agency's (1976) standard for drinking water of 10 milligrams per liter as nitrogen (Cape Cod Planning and Economic Development Commission, written commun., 1983.)

Ground water-Saline-water intrusion-B5

Fresh-water aquifers in four coastal counties (Barnstable, Dukes, Essex, and Plymouth) have been affected by salinewater intrusion. Ground-water withdrawals have caused inland movement or upconing of saline water into public and private water supplies, especially near the tip of Cape Cod where concentrations of sodium in the Provincetown public supply increased from less than 40 to about 80 milligrams per liter during 1982 (Paul Daley, Superintendent, Provincetown Water Department, oral commun., 1983). Saline-water intrusion near Provincetown has been exacerbated by pollution of a



SUMMARY OF WATER USE IN MASSACHUSETTS, IN MILLION GALLONS PER DAY, 1980 [Data rounded to two significant figures and may not add to totals because of independent rounding Source: Solley, Chase, and Mann, 1983]

		Consump				
Use	Ground water		Surface water		Total	tive use, fresh
	Fresh	Saline	Fresh	Saline	water	water
Offstream use						
Public supply	190		610		800	41
Rural domestic and livestock	32		0.5		33	5.1
Irrigation	5.4		14		19	19
Thermoelectric power use	0		1,300	3,400	1,300	0
Other industrial uses	93	0	220	64	310	25
Total	320	0	2,100	3,500	2,500	90

well field by a leaking gasoline storage tank, which forced increased pumping of other wells and resulted in a gradual increase of salt in the municipal water supply (Special Legislative Commission on Water Supply, 1981).

Bottom sediments—B.

Polychlorinated biphenyls discharged by industry into the harbor, local waterways, and sewage plants in and near the city of New Bedford have resulted in the accumulation of large concentrations of the hazardous chemical in the sediments and bottom-dwelling organisms in the harbor. There is concern that storms may transport these sediments into the adjacent, biologically productive Buzzards Bay (Starr, 1982). The content of polychlorinated biphenyls in fish from the Housatonic River has exceeded the limit of 5 parts per million for edible flesh of fish set by the U.S. Food and Drug Administration (1973), and the chemical has been reported in the sediments of Woods Pond (Berkshire County), about 10 miles downstream from the source of the chemical in Pittsfield (Frink and others, 1982). Analyses indicate that concentrations in streambed sediments are high and vary considerably from place to place. These bottom sediments were suspected to be a potential source of polychlorinated biphenyls in ground water adjacent to the river. However, chemical data indicate that the polychlorinated biphenyls are not entering ground water from Woods Pond even though discharging wells induce infiltration from the pond (F. B. Gay, U.S. Geological Survey, written commun., 1982).

Acidic precipitation—B.

Kettle-hole ponds, lakes, and reservoirs in eastern and central Massachusetts are susceptible to the effects of acidic precipitation (Fielding, 1982). Except in Berkshire County in western Massachusetts, rocks and soils contain few carbonate minerals and, therefore, have little ability to neutralize acidity (Hendrey and others, 1980). Crushed limestone has been added to some acidic ponds to make them capable of sustaining stocked fish. Acidic ground- and surface-water supplies are treated with sodium hydroxide to decrease corrosion and dissolution of lead and copper from water pipes (Taylor and Symons, 1983) and to decrease corrosion and release of asbestos from asbestos-cement pipe (Special Legislative Commision on Water Supply, 1981). An apparent decrease of alkalinity in the Quabbin Reservoir, which provides much of the water supply for the Boston Metropolitan District Commission, may be caused partly by acidic precipitation. Dissolution of lead from pipes in older sections of Boston and Cambridge by water from Quabbin Reservoir has been corrected by treatment of the water in the system.

HYDROLOGIC HAZARDS AND LAND-USE ISSUES

Rising ground-water levels—C.

Shallow ground-water levels are a major cause of septicsystem failure (Frimpter, 1980). Homes built during a drought may later be susceptible to failing septic systems and flooded basements as water levels rise. About 100,000 of the 600,000 septic systems in new and older homes in the State have failed, many because of rising ground-water levels. In East Bridgewater (Plymouth County) and Norton (Bristol County), basements have flooded and sewage has backed up into new homes because of rising ground-water levels.

INSTITUTIONAL AND MANAGEMENT ISSUES

Interbasin transfers—D₁

Boston obtains much of its water supply from interbasin transfers through a system of reservoirs and aqueducts. In recent years, the actual quantity of water delivered has exceeded the rated capacity (300 million gallons per day) of the metro-politan district system by as much as 20 million gallons per day. In accordance with State water policy, new surface-water diversions for supplemental supply cannot be developed until

all water-management alternatives are evaluated and local resources are fully developed (Massachusetts Executive Office of Environmental Affairs, 1978).

Water laws—D.

In 1982, the State Legislature enacted comprehensive legislation for projects related to water conservation, waterpollution control, polluted-aquifer rehabilitation, aquifer and watershed acquisition, and drinking-water treatment; \$357.5 million was appropriated to fund these projects. Preemptive land use has been recognized as a cause of the elimination of potential well sites for public supply. The aquifer-acquisition section of the legislation passed in 1982 designated \$10 million for the purchase of lands to protect recharge areas for publicsupply wells. In 1983, legislation was introduced that addresses the interdependency of ground and surface water, establishes a mechanism for registering withdrawals, and authorizes allocation of water resources to achieve a balance between competing water uses.

River-system management—D.

There are concerns about water-quantity and water-quality issues in eastern Massachusetts because of increasing urbanization and pollution of some water supplies. For example, in the Charles River basin, more than 25 percent of the flow in the Charles River is diverted outside of the basin, and much of the ground water withdrawn also is discharged out of the basin through sewers. Because of concerns about streamflow depletion caused by ground-water withdrawals, with attendant loss of the aquatic environment for fish and the degradation of water quality, plans to develop more wells for public supply in the Charles River basin have been suspended (Frimpter, 1973a). All water supplies in the Taunton River basin are dependent on an interconnected network of streams and aquifers. Increased competition for either surface or ground water will affect the water supplies throughout the basin.

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MICHIGAN WATER ISSUES

As identified by the Michigan District Office of the U.S. Geological Survey in consultation with State officials

Michigan is a land of abundant freshwater. The State has 3,000 miles of shoreline along the Great Lakes and 11,000 inland lakes with a total area of 1,150 square miles. The State is drained by hundreds of perennial streams and is underlain in many places by very productive aquifers. Continued increases in industrial and agricultural uses of water and a significant increase in tourism are resulting in ever-increasing demands on the State's water resources and concerns about waste disposal and water supply. Polluted ground water, resulting from past disposal practices, has become a prime concern (Michigan Department of Natural Resources, 1982b). In some areas, municipalities, industries, and irrigators with large production wells compete for the available ground water with homeowners with shallow wells.

Major water issues are summarized by category below. The letters and numerical subscripts identify issues shown on the map; an asterisk instead of a numerical subscript indicates that the issue is not shown on the map.

WATER-AVAILABILITY ISSUES

Ground water-A1

In the western part of the upper peninsula, where ground water is used extensively, many domestic and municipal wells dry up or yield insufficient quantities of water to meet demands during prolonged droughts because relatively impermeable bedrock is near the surface and overlying permeable glacial deposits are thin. During the 1976-77 drought, records compiled by the Michigan Department of Public Health indicated that 2,000 to 3,000 wells became dry or nearly so. Counties with the greatest proportion of such wells were Delta, Marquette, Houghton, Menominee, Iron, Gogebic, and Ontonagon. The Great Lakes could provide water for all the communities, but the cost of transporting this water to serve a sparsely populated region is prohibitive.

Surface and ground water-A.

From 1970 to 1977, the total quantity of irrigation water withdrawn from surface- and ground-water sources in Michigan more than doubled (Bedell and Van Til, 1979). The number of acres irrigated increased from 14,000 in 1951 to 400,000 in 1980 (Vincent Bralts, Professor of Agricultural Engineering, Michigan State University, oral commun., June 1983). In about 70 percent of the State's counties, the increase in irrigation is expected to continue. According to the Michigan Department of Natural Resources, depletion of water supplies caused by irrigation withdrawals is most serious in 26 counties in Michigan's lower peninsula; an estimated 75 percent of the water problems caused by irrigation involve surface-water withdrawals, and 25 percent involve groundwater withdrawals.

WATER-QUALITY ISSUES

Surface water—Hazardous waste—B1

Recent hazardous-wastes studies have indicated that some of Michigan's streams and lakes and their associated bottom sediments have been polluted to varying degrees by polychlorinated biphenyls, polybrominated biphenyls, DDT, dioxin, and mercury. The Michigan Department of Public Health has issued health warnings about fish consumption for Lake Michigan, Lake Superior, Lake Huron, Lake St. Clair, Detroit River, St. Clair River, and the western edge of Lake Erie. Bans on fish consumption are in effect for Deer Lake, Carp River, Carp Creek, Titabawassee River, Saginaw River, Pine River, Chippewa River, River Raisin, Portage Creek, Shiawassee River, and Cass River. Bans on consumption of specific species of fish have been issued for parts of the Grand,

Hersey, St. Joseph, and Kalamazoo Rivers and for Lake Macatawa.

Surface water—Point and nonpoint sources of pollution—B.

Although point-source controls, the ban of phosphorus in detergents, and the upgrading of municipal waste-water-treatment facilities have significantly decreased nutrient discharges to streams, nonpoint sources of pollution continue to be of concern, particularly in the southern one-half of the lower peninsula. Runoff from agricultural lands may be a major cause of large nutrient concentrations in streams in the Saginaw River basin and in several streams in southwestern Michigan. There is concern that overflows of combined storm and sanitary sewers and runoff from urban areas may cause severe pollution in the southeastern part of the State, particularly in the Clinton, Detroit, and St. Clair River basins.

Ground water—Point and nonpoint sources of pollution—B.

As of May 1982, the State had identified 441 sites and areas where ground water has been polluted, and 456 additional sites and areas where pollution is suspected (Michigan Department of Natural Resources, 1982b). The sources of pollution are storage and handling of petroleum products, heavy industry, surface and subsurface solid wastes, salt storage and road deicing, light industry, oil and gas exploration and production brines, agriculture, municipal waste water, transportation spills, and laundromats. Forty-six sites have been included in the U.S. Environmental Protection Agency's National Priorities List (1982) of hazardous-waste sites. For most of these sites, neither the extent nor impacts of the pollution have been determined.

Ground water-Nitrate-B.

Ground water in the extensive agricultural area in south-western Michigan has concentrations of nitrate considerably in excess of concentrations found in natural ground water in the State. In one county, 23 percent of the wells drilled for domestic supplies in eight southern townships contain nitrate-nitrogen concentrations exceeding the U.S. Environmental Protection Agency's (1976) drinking-water standard of 10 milligrams per liter (Miller and others, 1982).

Eutrophication-B.

A recently completed statewide study of 653 public lakes with areas greater than 50 acres indicates that 26 percent are eutrophic (Michigan Department of Natural Resources, 1982a). Sixteen percent of the eutrophic lakes receive phosphorus from one or more point-source discharges; the remainder receive phosphorus from nonpoint sources.

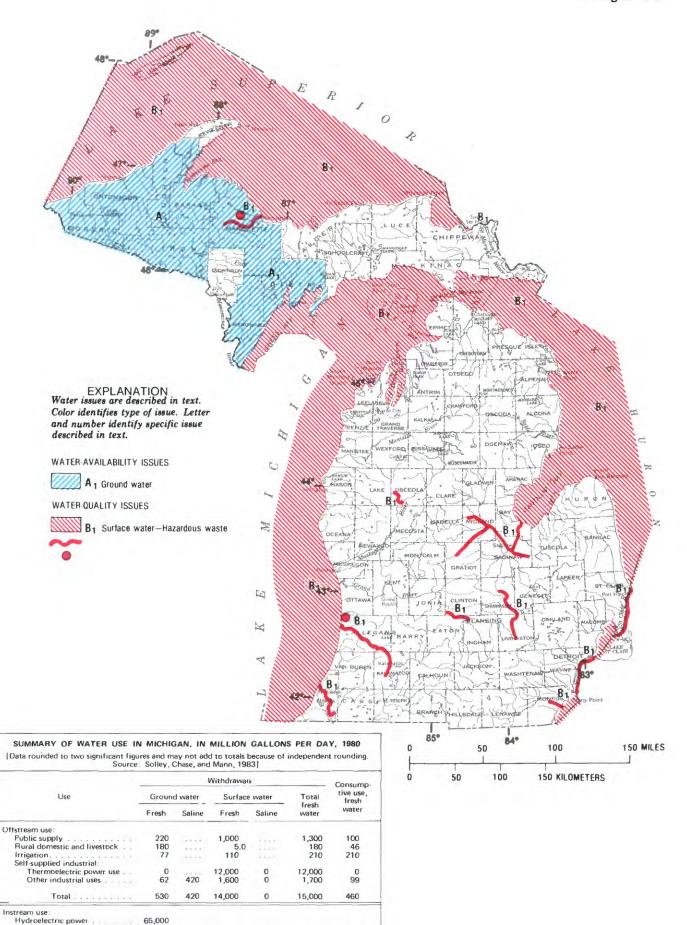
Bottom sediments—B.

The Water Quality Board of the International Joint Commission has formally declared three areas in Michigan of major concern because of persistent, localized pollution problems (Great Lakes Water Quality Board, 1982). These areas are Saginaw River and Saginaw Bay, River Rouge basin, and River Raisin basin. Sediments polluted by polychlorinated biphenyls and polybrominated biphenyls are a concern at all three locations. Industrial wastes and runoff from agricultural lands are of concern in the Saginaw River basin; overflows of combined storm and sanitary sewers, oil and grease, and heavy metals are concerns in the River Rouge basin.

HYDROLOGIC HAZARDS AND LAND-USE ISSUES

Flooding-C.

Urbanization and construction on flood plains have resulted in flooding problems in many communities in the State. As storm-water runoff increases due to continued urbanization, the areal extent of flood damage also increases. Although 510 Michigan communities are designated as flood prone, most



65,000

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flood damage occurs in the densely populated southeastern part of the State. Communities in this area need technical assistance to develop effective local storm-water-management programs (Great Lakes Basin Commission, 1975; Michigan Department of Natural Resources and others, 1981).

Erosion and sedimentation—Coastal zone—C.

Shoreline erosion is a serious threat to private homes, public highways, and recreation facilities along the Great Lakes. From 1972 to 1976, the Coastal Zone Laboratory (1978) documented about \$58 million of installed shore-protection structures and \$88 million of coastal property loss in the State. The Michigan Department of Natural Resources estimates that there are 300 miles of high-risk shoreline areas susceptible to erosion of more than 1 foot per year, of which 250 miles are mapped. New buildings are required to meet building-setback criteria.

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MINNESOTA WATER ISSUES

As identified by the Minnesota District Office of the U.S. Geological Survey in consultation with State officials

Minnesota receives an average of about 27 inches of precipitation annually. The resulting runoff supplies four major drainage basins: Hudson Bay, St. Lawrence, Mississippi, and Missouri. Much of the runoff is temporarily stored in a large number of lakes and wetlands and in the ground-water system. The large quantity of water in storage provides abundant surface- and ground-water supplies in most of the State. Total water use in Minnesota decreased about 11 percent from 1970 to 1980, principally because of the almost 50-percent decrease in water used by self-supplied industries. Streams and lakes are the source of 78 percent of all water used in Minnesota, but ground water supplies 94 percent of the municipal water systems.

Major water issues are summarized by category below. The letters and numerical subscripts identify issues shown on the map; an asterisk instead of a numerical subscript indicates that the issue is not shown on the map.

WATER-AVAILABILITY ISSUES

Ground water-A

Ground-water withdrawals for irrigation are competing for available supplies with neighboring domestic users. The issue is of greatest concern in parts of western Minnesota where the water is withdrawn from wells completed in semiconfined sand and gravel aquifers.

WATER-QUALITY ISSUES

Surface water-Municipal sewage-B1

The quality of Mississippi River water in and downstream from the Minneapolis-St. Paul metropolitan area is an issue that commonly causes disputes among Federal, State, and local agencies and between Minnesota and Wisconsin. A principal concern is the perceived need to upgrade treatment of effluent from the Metropolitan Wastewater Treatment Plant, which is acknowledged to be a major contributor to pollution of the river. The objective of most quality-improvement proposals is to maintain dissolved-oxygen concentrations at more than 5.0 milligrams per liter, which is the minimum level recommended by State and Federal regulatory agencies (Minnesota Pollution Control Agency, 1978; U.S. Environmental Protection Agency, 1976).

Ground water-Natural salinity-B2

Ground water is unsuitable for some uses because of naturally occurring saline water in bedrock aquifers along the western border of Minnesota, along the north shore of Lake Superior, and locally in southeastern Minnesota. Dissolved-solids concentrations in the water in these areas generally range from 1,000 to 3,000 milligrams per liter and locally may be as much as 75,000 milligrams per liter.

Ground water—Hazardous-waste sites and landfills—B3

The Minnesota Pollution Control Agency has identified 61 waste sites or landfills, mostly in the Minneapolis-St. Paul metropolitan area, that contain hazardous materials. Ten of these sites are included in the U.S. Environmental Protection Agency's National Priorities List (1982). About 1,200 landfills also have been identified by the Minnesota Pollution Control Agency that are, or potentially are, sources of ground-water pollution. The State also has identified possible carcinogenic organic compounds in well water in nine suburbs of the Minneapolis-St. Paul metropolitan area. The wells are completed in the upper three aquifers of the five-aquifer groundwater system underlying the metropolitan area.

Ground water-Nitrate-B4

Pollution of ground water as a result of agricultural practices is believed to be widespread in the karst area of southeast Minnesota and is a major concern in the intensely irrigated sand plains of west-central Minnesota. Nitrate from fertilizers, feed lots, and septic systems can be transmitted rapidly through extensive solution channels in the karst area. Water-quality data collected in west-central Minnesota indicate that nitrate, presumably from fertilizers, is percolating to aquifers beneath irrigated crop lands.

Eutrophication-B5

In the Minneapolis-St. Paul metropolitan area, a survey of 60 lakes by the Metropolitan Council found 80 percent of the lakes to be eutrophic (Osgood, 1981). The eutrophic conditions have made some lakes undesirable for recreation. Although specific causes of eutrophication are unknown, the lake survey indicates that nonpoint sources of phosphorus may contribute significantly to the eutrophication process.

Acidic precipitation—B₆

Large coal-fired powerplants in Minnesota and in Ontario, Canada, are believed to be contributing to acidification of surface water in northeastern Minnesota. Continued acidification will almost certainly result in detrimental chemical changes in the most sensitive stream-lake ecosystems (Thornton and others, 1982).

HYDROLOGIC HAZARDS AND LAND-USE ISSUES

Flooding-Streams-C1

The Red River of the North, the Minnesota River and its tributaries, and tributaries of the Mississippi River in southeastern Minnesota are subject to floods every 3 to 5 years. Flooding of the Red River of the North is aggravated in North Dakota and Canada by unauthorized dikes that have been constructed by local farmers in Minnesota. Litigation has been filed by North Dakota against the farmers and the city of Oslo, Minn., to force the dikes to be lowered. The U.S. Army Corps of Engineers and the U.S. Soil Conservation Service are planning to construct about 30 flood- and sediment-control reservoirs on tributaries of the Minnesota River. Construction of a flood-control reservoir was authorized recently on the South Fork Zumbro River (Olmsted County) in southeastern Minnesota.

Flooding-Lakes-C2

Rising water levels in Big Marine Lake, about 20 miles northeast of the Minneapolis-St. Paul metropolitan area, are causing flooding of shore line residential areas. The issue is typical of several lakes in the metropolitan area and may be related to hydraulic interconnection between the lakes and the ground-water system.

Erosion and sedimentation-C3

Easily erodable lake clays and soils that developed on glacial drift contribute to landslides, rapid formation of gullies, and water-quality issues associated with sediment transport and deposition. Landslides are common along stream valleys and in nearly all roadcuts near the west end of Lake Superior. Repeated dredging of sediment from the harbor at Duluth is necessary to maintain ship channels. Soils that developed on glacial drift in southeastern Minnesota are eroded easily along steep valleys of tributaries to the Mississippi River. Many of these tributaries are trout streams that are adversely affected by sediment and by pesticides adhering to sediment particles. Similar incidents of large sediment yields and nonpoint-source pollution from agricultural practices occur in tributaries of the Minnesota River in southwest Minnesota.

Resource development-Peat mining-C.

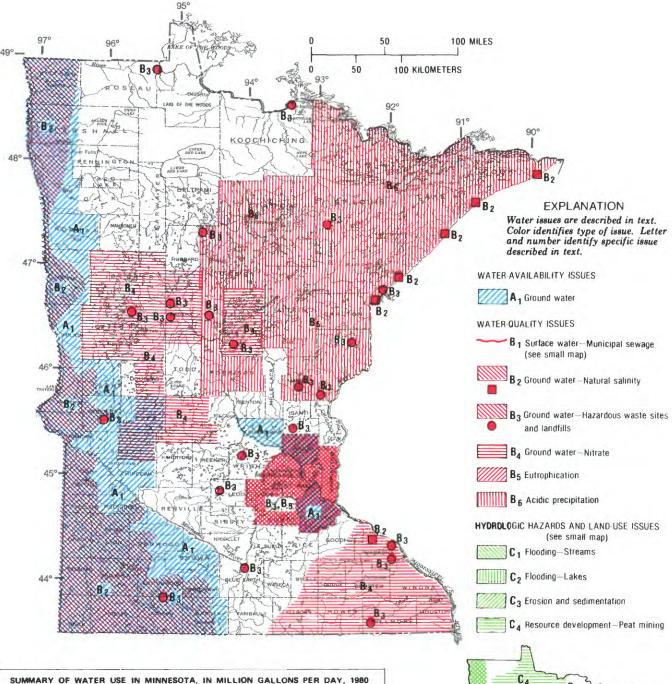
Surface mining of about 200,000 acres of peat in northern Minnesota for use as fuel is being considered as a means of decreasing energy imports (Minnesota Department of Natural Resources, 1982). There is concern that large-scale surface mining may disrupt surface- and ground-water flow systems, release acidic bog water and heavy metals to downstream areas, and destroy parts of the "patterned peatlands," which are ecologically unique in the conterminous United States.

INSTITUTIONAL AND MANAGEMENT ISSUES

Agency coordination-D.

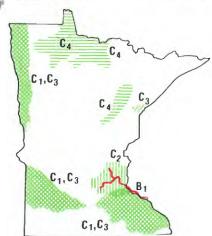
The Minnesota Water Planning Board, established by the State Legislature, developed a State water plan and suggested ways to improve coordination between local, State, and Federal water agencies (Minnesota Water Planning Board, 1979). The Board has since been dissolved under a provision of the enabling act. However, coordination and exchange of information between agencies remains a priority issue in Minnesota.

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[Date rounded to two significant figures and may not add to totals because of independent rounding. Source: Solley, Chase, and Mann, 1983]

			Vithdrawa	s		Consump- tive use, fresh water
Use	Ground	water	Surfac	water	Total fresh water	
	Fresh	Saline	Fresh	Saline		
Offstream use:						
Public supply	230		210		440	44
Rural domestic and livestock	180		10		190	190
Irrigation	140		18		160	160
Self-supplied industrial:						
Thermoelectric power use	2.2		1,700	0	1,700	7.2
Other industrial uses	120	0	470	0	590	58
Total	670	0	2,400	0	3,100	450



MISSISSIPPI WATER ISSUES

As identified by the Mississippi District Office of the U.S. Geological Survey in consultation with State officials

Mississippi receives an average of about 54 inches of precipitation annually. Large quantities of fresh ground and surface water are readily available in nearly all parts of the State, and there also is an abundant supply of saline water in the estuaries along the Mississippi Gulf Coast. Mississippi is principally an agricultural State. More than 55 percent of the population lives in rural areas, and more than 50 percent of the State is forested (Mississippi Agricultural and Industrial Board, written commun., 1983). Population increases since the 1960's, accompanied by urbanization and industrialization in the Tupelo-Lee County area, in the metropolitan Jackson area, and along the Gulf Coast, have increased and concentrated the demands on the water resources of the State. Part of the increased demands has been due to agricultural irrigation and fish farming; more than 511,000 acres were irrigated and 58,000 acres were inundated for catfish ponds during 1981.

Major water issues are summarized by category below. The letters and numerical subscripts identify issues shown on the map; an asterisk instead of a numerical subscript indicates that the issue is not shown on the map.

WATER-AVAILABILITY ISSUES

Surface water-A₁

In some parts of the State, competition for ground water has resulted in water-level declines. This has focused new interest and attention on the development and use of surface-water sources as supplemental or alternative supplies. Use of the Tennessee-Tombigbee Waterway for a municipal supply for Tupelo is being studied, diversion of Mississippi River water in the northwest for irrigation has been suggested, and additional freshwater reservoirs and increased use of saline water from the estuaries along the Gulf Coast are being discussed.

Ground water-A2

Water withdrawals from some of the major aquifers are increasing rapidly throughout the State. Concentrated withdrawals have caused significant water-level declines in a number of areas. In the Mississippi River alluvial aquifer in the northwest, large withdrawals, principally for rice irrigation and aquiculture, have caused water-level declines (Darden, 1982). Ground water withdrawn for agricultural uses is excluded from State water-control laws.

Water-level declines have been significant in the principal fresh ground-water aquifers along the Gulf Coast during recent years as municipal- and industrial-water use continue to increase (Callahan, 1983). In addition to lowered pumping levels and increased pumping costs, there is a potential for vertical and lateral migration of saline water into the aquifers (Wasson, 1978). The actual extent of the problem is not defined because the location of the interface between freshwater and saline water is unknown. The four-county (Hinds, Madison, Rankin, and Yazoo) metropolitan Jackson area may soon have significantly lowered ground-water levels (Wasson, 1981a, 1981b). Although much of Jackson is supplied with treated water from the Pearl River, the city also has large wells to the south and southwest that provide part of the municipal supply. All other residential users (about 100,000) plus all industrial users in the area use ground water. If the population of the Jackson area increases as predicted, competition for ground water in the metropolitan area will accelerate.

The Eutaw-McShan aquifer in northeastern Mississippi has had large water-level declines principally because of municipal and industrial withdrawals. Recent studies indicate that the aquifer in the immediate area cannot meet the predicted demand on a sustained basis (Kernodle, 1981); the nearby Tennessee-Tombigbee Waterway is being considered as an alternative source. Other cities having similiar concerns are

Laurel, Corinth, Columbus, Natchez, Pascagoula, and Hattiesburg and a number of community and rural water-supply associations (Wasson, 1980).

WATER-QUALITY ISSUES

Ground water—Saline-water intrusion—B1

Saline waste water commonly associated with oil production has been reinjected into oil-field production zones in the southern one-half of the State. There are numerous instances of freshwater in wells becoming salty or of saline ground water being encountered where there is no natural reason for its occurrence (Kalkhoff, 1982). Saline-water intrusion may be the result of accidental or intentional injection or increased pressure in a saline-water zone that causes movement of saline water into the freshwater zone.

Ground water—Radioactive wastes—B2

The U.S. Department of Energy is studying the feasibility of storing high-level radioactive wastes in a salt dome in southern Mississippi. Local public hearings about this issue were held recently by the Department of Energy. The storage of high-level radioactive wastes in Mississippi salt domes is opposed by citizen groups and many State and local officials. The major concern is that the geohydrology at and near individual salt domes is not well defined and that the fate of any wastes that might leak from the repository is speculative (Spiers and Gandl, 1980).

Ground water—Point and nonpoint sources of pollution—B.

Ground-water pollution from landfills and agricultural practices may be a local issue, but supporting data are sprase. Corrective measures have been taken at the one hazardous-waste site included in the U.S. Environmental Protection Agency's National Priorities List (1982). The Mississippi Bureau of Pollution Control is monitoring the area for ground-water pollution.

Ground water-Waste injection into saline aquifers-B.

There are only three authorized sites in the State where wastes can be injected into deep saline aquifers. Applications for this type of waste disposal are increasing since the Mississippi Department of Natural Resources-Bureau of Pollution Control assumed primacy in permitting this type of waste injection. There is concern about the movement of the wastes in the ground-water system.

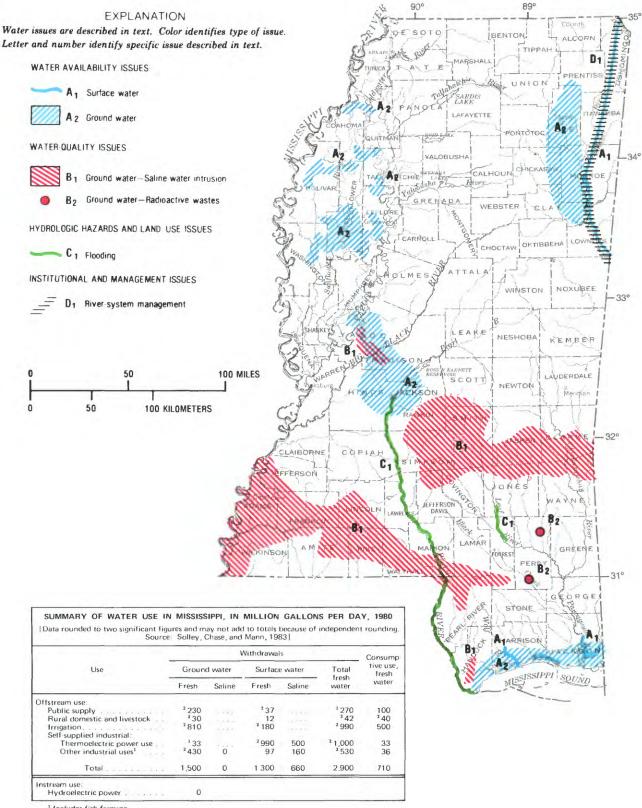
Acidic precipitation—B.

The acidity of precipitation in Mississippi has received public attention during the last few years. Historic and recent data indicate that precipitation in the State has a pH of about 4.6, which is about 1 pH unit less than the normal atmospheric equilibrium pH of about 5.6.

HYDROLOGIC HAZARDS AND LAND-USE ISSUES

Flooding-C1

Severe flooding along the main stem of the Pearl River downstream from Ross Barnett Reservoir near Jackson, at Columbia, and downstream to the Gulf of Mexico continues to be an issue. Although there is a levee system, a series of externe floods beginning with the 1979 flood at Jackson (about a 500-year flood) has caused extensive flooding (Carroon, 1982). The most recent floods in April and May 1983, caused severe flooding in Jackson, in Columbia, and near Picayune in Mississippi, as well as in Louisiana where it overtopped Interstate Highway 10 near Slidell. Statewide, periodic inundation of agricultural lands destroys crops and causes millions of dollars in damages. Periodic flooding from intense, short-duration storms also occurs on the Leaf River near Hattiesburg; in reaches of the Yazoo, Big Black, and Tombigbee Rivers; and in many smaller drainages throughout the State.



¹ Includes fish farming. ² Revised. See Callahan, J.A., 1983.

INSTITUTIONAL AND MANAGEMENT ISSUES

River-system management-D₁

The effects of the massive Tennessee-Tombigbee Waterway excavation have been a source of controversy and litigation for many years in the State. Among environmental concerns are changes in surface- and ground-water quality, lowered ground-water levels, and changes in the low-flow characteristics of nearby streams. The waterway is scheduled to be completed and operational in 1985.

Water laws-D.

The 1983 Mississippi State Legislature authorized establishment of a Water Management Council to review the water resources and the existing institutional, management, and regulatory arrangements of the State, and to report and make recommendations for action to the State Legislature by January 1985.

Water allocation-D.

The city of Baton Rouge, La., has asked the U.S. Environmental Protection Agency to designate the aquifer system in the Baton Rouge area a sole-source aquifer. This designation would restrict activities in and above the aquifer and its recharge area. The recharge area for this 3,000-foot-thick wedge-shaped aquifer is approximately the southern one-third of Mississippi. Consequently, Mississippi is concerned about the effects that such a designation in Louisiana will have on water development in Mississippi.

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As identified by the Missouri District Office of the U.S. Geological Survey in consultation with State officials

Sufficient water for present demands is available in many parts of Missouri during most years. Annual precipitation ranges from 34 inches in the northwest to 48 inches in the southeast, but in some years, precipitation has been as much as 15 inches less than normal. More communities depend on ground water than on surface water, but larger quantities of surface water are being withdrawn because most of Missouri's large cities have surface-water supplies. The southeastern twothirds of the State is underlain by freshwater aquifers (Harris, 1979). Large quantities of saline ground water are available in the northwestern one-third of Missouri, but, without desalination, this water is unsuitable for most purposes. Surface-water supplies generally are adequate for most uses. However, variation in availability occurs within and among the State's three major physiographic regions: The Plains, the Ozarks, and the Southeastern Lowlands. Low-flow potential of most Plains streams is the least in the State because of the negligible permeability of the underlying clay and shale; storage reservoirs are required for adequate surface-water supplies. Ozarks streams generally have the best-sustained low flows because of flow to the streams from extensive solution cavities in carbonate aquifers; however, some streams lose water to these aquifers. Low flows in the Southeastern Lowlands are second in magnitude to those of the Ozarks and are sustained by ground-water contributions from the extensive alluvial deposits. Missouri's water issues mostly are the result of pollution rather than water availability (Missouri Department of Natural Resources, 1983).

Major water issues are summarized by category below. The letters and numerical subscripts identify issues on the map; an asterisk instead of a numerical subscript indicates that the issue is not shown on the map.

WATER-AVAILABILITY ISSUES

Ground water—A

In local areas, increased use of ground water has lowered water levels. For example, industrial pumpage from a deep aquifer in the Springfield area has caused a water-level decline of several hundred feet (Emmett and others, 1978). Water levels have been lowered slightly in Barton, Vernon, St. Clair, Cedar, Dade, and Audrain Counties because of irrigation of farmlands (Missouri Department of Natural Resources, 1983).

Surface water-A.

Streams have minimum instream-flow requirements for preservation of fish and wildlife and the natural environment. Increased demands for irrigation, municipal, and industrial uses could decrease streamflow and adversely affect the aquatic environment of streams and lakes in the State. Some small communities in the Plains region have water-supply shortages during droughts because public-water-supply districts that serve large areas cannot meet the increased demands. Some communities have taken remedial actions to prevent future shortages (Missouri Department of Natural Resources, 1983).

WATER-QUALITY ISSUES

Surface and ground water-Dioxin-B₁

The U.S. Environmental Protection Agency has determined that dioxin is present in the soil and streambed sediments in several stream basins and may be moving through the hydrologic system in association with sediment particles. Dioxin pollution has been confirmed at 31 widely dispersed sites from Newton County in the southwest to Lincoln and St. Louis Counties in the east. Preliminary investigations by the U.S.

Environmental Protection Agency at several locations indicate that the dioxin is moving from the original disposal locations. Dioxin is the pollutant at three of the five hazardous-waste sites in the State that are included in the U.S. Environmental Protection Agency's National Priorities List (1982). Of major concern is the lack of knowledge about the solubility and transport mechanism of the dioxin and the environmental significance of small (parts per trillion) concentrations.

Ground water-Saline-water intrusion-B2

The interface between saline water and freshwater trends northeast across the State from Vernon County in the southwest to Pike County in the northeast. North and west of the interface, water in the deep Cambrian-Ordovician aquifer has a dissolved-solids concentration of more than 1,000 milligrams per liter. With continued pumping of the Cambrian-Ordovician aquifer in southern Missouri, there may be a seasonal, as well as long-term, movement of the saline water into the freshwater zone.

Ground water-Natural radioactivity-B₃

Increased concentrations of radioactivity from natural sources usually occur in ground water adjacent to the interface between saline water and freshwater because of geochemical reactions. Increased concentrations of radioactivity in other areas may result from the dissolution of uranium-enriched rocks in the aquifers. State officials are uncertain about the public-health dangers associated with long-term consumption of the water.

Ground and surface water-Septic systems-B.

The carbonate rocks of the Ozarks contain solution-enlarged cracks and crevices that allow pollutants to directly enter the shallow ground-water system. At several Ozarks communities, sewage lagoons have abruptly collapsed, allowing the sewage to enter the ground-water system (Aley and others, 1972). Septic-system pollution of ground and surface water is a serious concern in the Ozarks, where eight counties have identified septic systems as the principal source of pollution (Missouri Department of Natural Resources, 1983).

Surface water—Point and nonpoint sources of pollution—B.

The effluent from many obsolete sewage-treatment plants in the State adversely affects water quality (Missouri Department of Natural Resources, 1983). When inadequately treated waste water is discharged into small receiving streams, dissolved oxygen is depleted, and large concentrations of fecal coliform bacteria, nitrogen, phosphorus, and suspended solids are added; this renders the water unsuitable for most uses and decreases aquatic life. Large quantities of wastes also are added to streams and lakes from storm-sewer outflows (U.S. Army Corps of Engineers, 1979). It is estimated that the total quantity of pollutants contributed yearly by such flows is nearly the same as that released by all secondary sewage-treatment facilities.

Surface water—Temperature—B.

Temperatures in Missouri streams are impacted to an unknown degree by reservoir releases and inflow from industries and thermoelectric powerplants.

Ground water-Hazardous-waste sites-B.

There are 57 confirmed hazardous-waste dumping locations in Missouri—14 in the St. Louis area—many of which pose threats to ground-water quality. Two of these sites, an abandoned dumping area along Caulks Creek near Ellisville in St. Louis County and an abandoned landfill on the flood plain of the Little Sac River near Springfield, are included in the U.S. Environmental Protection Agency's National Priorities List (1982).

HYDROLOGIC HAZARDS AND LAND-USE ISSUES

Sinkholes-C1

Sinkholes have developed beneath impoundments such as sewage lagoons and recreational lakes and ponds in the karst areas of the Ozarks; 12 such occurrences were reported prior to 1972 (Aley and others, 1972). Sinkholes continue to develop, but the extent of the development has not been documented. In addition to damage to impoundments, other effects include the potential for pollution of the ground water, disruption of wastewater treatment processes, and endangerment of life and property.

Erosion and sedimentation—C2

Stream channelization has been a widespread practice in northwestern Missouri. It causes an increase in gully erosion because the main stream erodes a deeper channel and tributary streams then erode to the lower base level. Channelization also affects water quality by causing changes in turbidity, sediment deposition, water temperature, and dissolved-oxygen concentration. Downstream from channelized reaches, stream bank erosion and sediment deposition increase.

Resource development—Coal mining—C₃

Coal-mining activities expose sulfide minerals to the air and water, providing favorable conditions for acid formation. If the acid mixes with water and is discharged from the mine or tailings into streams that have little buffering capacity, the pH of water in receiving streams may be decreased sufficiently to dissolve and mobilize large concentrations of heavy metals-particularly iron present in the sediment. Although coal mining is expected to increase in northern and western Missouri, acid mine drainage from new mines is not expected to be a concern because recent laws require coal companies to reclaim all new mines, including those that have been in production since 1972 (Missouri Department of Natural Resources, 1983). Approximately 8,100 acres of abandoned coal-mined land need to be reclaimed because of threats to health and safety (Missouri Department of Natural Resources,

Resource development—Lead-zinc mining—C4

Abandoned lead and zinc mines and tailings piles in the Tri-State District (Kansas, Missouri, and Oklahoma) and in the Old and New Lead Belts in southeastern Missouri are sources of heavy metals (lead, copper, and zinc) that pollute streams when storm runoff occurs. In the Tri-State District, minewater discharges increase zinc concentrations in receiving streams more than 10 times, and tailings deposition increases zinc and lead concentrations in stream-bottom material by a factor of about 25 (Barks, 1977). Acidic runoff from tailings also is a concern in this area. In the Old and New Lead Belts, excessive concentrations of lead and zinc in streams from tailings, mine shafts, air vents, wells, and drillholes are a concern. Laboratory analysis of fish from Big River (Old Lead Belt) has shown increased contents of lead (Missouri Department of Natural Resources, 1983). In all three lead-zinc mining areas, large quantities of abandoned mill tailings and crushed waste rock are sources for sedimentation, siltation, and heavy metals in streams.

Flooding—C.

Flooding causes many problems for Missouri residents. The floods of December 1982 and the localized August 1982 Kansas City flood caused loss of life, property damage, and personal hardship.

Erosion and sedimentation—C.

Missouri's average annual erosion rate of 300 million tons is among the greatest in the United States (U.S. Soil Conservation Service, 1981). Agricultural practices and stream channelization are major contributors to the sediment load in streams.

Safety of dams-C.

Safety of non-Federal dams and their potential hazard to life and property has been inventoried to comply with the National Dam Inspection Program Act of 1972 (Public Law 92-367). Inspection reports were prepared for more than 390 dams, more than 90 percent of which had deficiencies requiring remedial action (Missouri Department of Natural Resources, 1983). Although some action has been taken statewide, many of the dams still are judged to be unsafe.

INSTITUTIONAL AND MANAGEMENT ISSUES

River-system management—D₁

As demands for water increase, diversion and use of upstream waters of the Missouri, Osage, and Marmaton Rivers may increase. This may cause water shortages in Missouri communities that depend on surface-water supplies which originate outside of the State.

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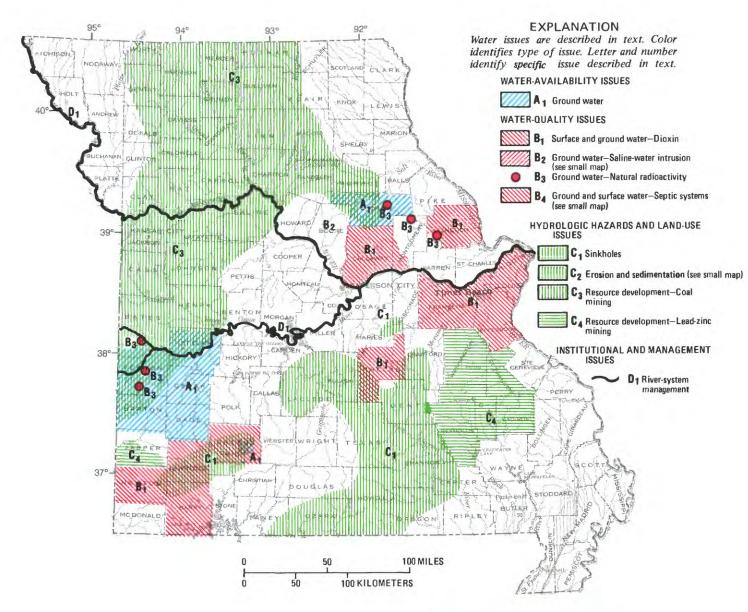
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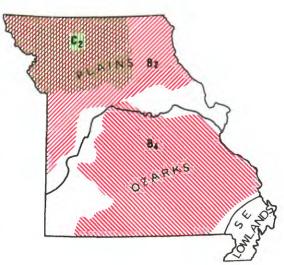
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SUMMARY OF WATER USE IN MISSOURI, IN MILLION GALLONS PER DAY, 1980

[Data rounded to two significant figures and may not add to totals because of independent rounding. Source: Solley, Chase, and Mann, 1983]

		1	Vithdrawal	5		Consump-	
Use	Ground	d water	Surface water		Total	tive use, fresh	
	Fresh	Saline	Fresh	Saline	water	water	
Offstream use:							
Public supply	160		570		730	150	
Rural domestic and livestock	85		72		160	98	
Irrigation	98		30		130	100	
Thermoelectric power use	16		5.500	0	5,500	300	
Other industrial uses	120	0	190	0	300	24	
Total	470	0	6,400	0	6,900	670	



MONTANA WATER ISSUES

As identified by the Montana District Office of the U.S. Geological Survey in consultation with State officials

Montana has two distinct hydrogeologic regimes. Western and south-central Montana receive as much as 100 inches of precipitation annually in the higher mountains and as little as 10 inches in the intermontane valleys. The mountain snowpack provides an adequate supply of fresh surface water for most purposes, but the water supply for irrigation occasionally is deficient during late summer and early fall. Ground-water supplies in thick alluvium that fills the intermontane valleys generally are underdeveloped. Eastern and north-central Montana receive about 12 to 16 inches of precipitation annually. Flow in most major streams in this area is fairly dependable owing to the contribution from mountain snowpack in the west and controlled releases from major reservoirs. Dissolvedsolids and sediment concentrations increase with distance downstream. Ground-water supplies are available both from alluvial and glacial deposits and from bedrock aquifers. Ground water is the most reliable source of supply, except along the major streams in eastern and north-central Montana. Surface-water supplies primarily are in three major basins. The Clark Fork and Kootenai Rivers, which are tributary to the Columbia River, drain about 33,800 square miles and annually discharge about 26 million acre-feet from Montana. The Missouri River drains about 92,000 square miles in central and northern Montana and annually discharges about 8 million acre-feet at the State line. The Yellowstone River, which joins the Missouri River just east of the Montana-North Dakota State line, drains about 69,000 square miles in southeastern Montana and adjacent areas in Wyoming and annually discharges about 9.5 million acre-feet at the State

Major water issues are summarized by category below. The letters and numerical subscripts identify issues shown on the map; an asterisk instead of a numerical subscript indicates that the issue is not shown on the map.

WATER-AVAILABILITY ISSUES

Ground water-A1

Uncontrolled flowing wells are common throughout Montana. In the Powder River basin, water levels have declined in the widely used Fox Hills-lower Hell Creek aquifer; these declines have increased pumping lifts and necessitated the installation of pumps to be installed in wells that no longer flow. Gravels of the Flaxville Formation and in buried stream-channel deposits form large-yield aquifers of relatively small extent in northeastern Montana. Concerns about potential ground-water mining of these aquifers have stimulated studies to determine their areal extent, capacity, and recharge areas.

Surface water-A.

During droughts, irrigators who divert water from the downstream reaches of many rivers sometimes experience severe and unpredictable shortages late in the season. These shortages also make it difficult to maintain minimum instream flows for the State's sports fisheries. Remedies that are being considered by State and local officials in some areas include the construction of additional storage reservoirs; conjunctive use, such as low-flow augmentation with ground water; and the transfer of surface water between river basins. Where shortages can be anticipated, State agencies, on behalf of the public, can use the State's water-reservation process to reserve water for future offstream and instream uses. To date, this procedure has been implemented only in the Yellowstone River basin.

WATER-QUALITY ISSUES

Ground water-Hazardous-waste sites-B1

Hazardous-waste sites near Libby (Lincoln County) and in Milltown (Missoula County) have been included in the U.S. Environmental Protection Agency's National Priorities List

(1982). A wood preservative has been detected in ground water at a site near Libby, and large concentrations of arsenic were detected in water from four domestic wells in Milltown.

Ground water—Settling ponds—B2

Water is used in slurry pipelines to help transport waste products from metal mines and coal powerplants to settling ponds. Water percolating to the water table beneath the settling ponds may contain large concentrations of heavy metals, boron, and other dissolved solids (Botz, 1978).

Ground water-Landfills-B.

There are approximately 200 landfills in the State; slightly less than one-half of these are licensed. None of the licensed sites can accept hazardous wastes. There is concern that leachate from active and abandoned landfills located in aquifer-recharge areas may infiltrate and pollute ground-water supplies.

HYDROLOGIC HAZARDS AND LAND-USE ISSUES

Erosion and sedimentation—C1

Sediment in Muddy Creek, derived from irrigation runoff, is causing serious concern in the Sun River (Cascade County), a tributary to the Missouri River. The Montana Water Quality Bureau has classified the situation as Montana's principal water-quality issue.

Resource development—Coal mining—C2

Montana has one of the largest strippable coal reserves in the Nation. In some places, these coalbeds are the most widely used aquifers in the region. Documented short-term effects of strip mining on ground water near the Decker mine in Big Horn County include water-level declines and increased dissolved-solids concentrations (Van Voast and Hedges, 1975). Because of these effects, potential long-term and cumulative hydrologic effects of coal mining are of increasing concern. Similarly, concern has been expressed for the hydrologic effects of large surface coal mines being developed or planned in Canadian watersheds that drain into Montana.

Resource development—Metal mining—C₃

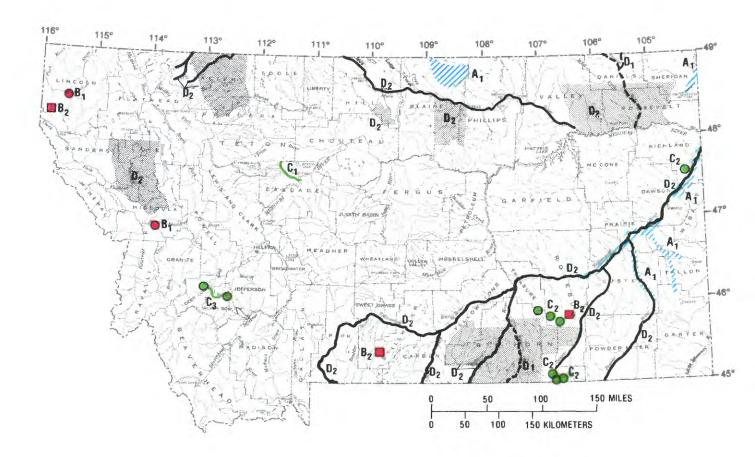
There is concern about acid mine drainage from abandoned metal mines, including the abandoned open-pit mine near Butte. A 25-mile reach of Silver Bow Creek (Silver Bow County) has been included in the U.S. Environmental Protection Agency's National Priorities List (1982) of hazardous-waste sites because of pollution by heavy metals and phosphorus. Rehabilitation plans include removing abandoned mine tailings from the creek banks. Another hazardous-waste site associated with metal mining that is included in the National Priorities List is the smelter at Anaconda (Deer Lodge County) where, historically, large concentrations of heavy metals related to smelter operations have been detected.

Resource development—Oil-field brines—C.

Throughout the eastern part of the State, brine is produced as a byproduct of the crude-oil extraction process. Handling and disposal of brine have polluted some ground-water supplies and have created salinity hazards for some croplands. Some streams also have been affected by increased salinity from brines.

Resource development-Hydroelectric power-C.

The enactment of the Public Utility Regulatory Policies Act of 1978 (Public Law 95-617), which provides tax credits and other financial incentives to independent developers of hydroelectric power, has resulted in a significant increase in applications for State water-use permits relating to this potential power source. By May 1983, at least 100 new small-scale diversion projects, located mostly in western Montana, had been proposed. Some of these projects will compete with other water uses.



EXPLANATION

Water issues are described in text. Color identifies type of issue. Letter and number identify specific issue described in text.

WATER-AVAILABILITY ISSUES

A₁ Ground water

WATER-QUALITY ISSUES

B₁ Ground water—Hazardous waste sites

B₂ Ground water—Settling ponds

HYDRDLDGIC HAZARDS AND LAND-USE ISSUES

C₁ Erosion and sedimentation

O C2 Resource development—Coal mining

C₃ Resource development-Metal mining

INSTITUTIONAL AND MANAGEMENT ISSUES

--- D₁ Water allocation

D₂ Treaties and compacts

SUMMARY OF WATER USE IN MONTANA, IN MILLION GALLONS PER DAY, 1980 [Data rounded to two significant figures and may not add to total: because of independent rounding. Source: Solley, Chase, and Mann, 1983]

Use		Consump				
	Ground water		Surface water		Total	tive use, fresh
	Fresh	Saline	Fresh	Saline	fresh water	water
Offstream use:						
Public supply	50		93	2.2.	140	53
Rural domestic and livestock	74		14		88	88
Irrigation	110		10,000		11,000	2,600
Self-supplied industrial:						
Thermoelectric power use	0		180	0	180	12
Other industrial uses	32	2.1	76	0	110	15
Total	260	2,1	11,000	0	11,000	2,700
Instream use: Hydroelectric power	76,000					

Saline seeps-C.

The formation and rapid increase of about 10 percent per year of saline seeps on or adjacent to cultivated dry lands has become a significant conservation issue throughout Montana (Montana Department of Natural Resources and Conservation and others, 1983). Where precipitation accumulates in alternately fallowed cropland, salts that normally are bound to the soil are dissolved and percolate to shallow aquifers. If these aquifers overlie less permeable shale layers, the water in the shallow system flows to nearby topographically low discharge areas. There, evaporation at the soil surface creates an accumulation of salts. The regional deterioration of surface and shallow ground-water resources is considered as serious as the loss of arable land. Several shallow ground-water supplies are becoming increasingly saline. Research underway since 1969 has identified several successful control practices, such as growing deep-rooted perennial crops and switching to flexible intensive cropping systems. In 1979, the Montana Legislature approved funding to provide technical assistance to farmers in nine counties in north-central Montana to implement salineseep control practices.

INSTITUTIONAL AND MANAGEMENT ISSUES

Water allocation—D₁

The Yellowstone River Compact specifically excluded the Little Bighorn River from apportionment. As a result, there is considerable interest in Wyoming to divert water from the headwaters of the Little Bighorn River. Diversion could affect the Crow Indian Reservation in Montana, which obtains irrigation water from the river. Montana, Wyoming, and the Crow Tribe are attempting to negotiate apportionment. The Popular River basin is the subject of a separate apportionment issue with Canada.

Treaties and compacts—D2

The 1979 Montana Legislature established the Reserved Water Rights Compact Commission. It gave the Commission the responsibility of concluding compacts by July 1, 1985, for the equitable division of water among State and Federal agencies and the seven Indian reservations located in Montana that have claims to reserved water rights.

The Yellowstone River Compact of 1950 (Montana, North Dakota, and Wyoming) provides a basis for the apportionment of water in four major tributaries of the Yellowstone River that flow into Montana from Wyoming. Thus far, water quantity has been sufficient to meet the demands of the three States without administering a formal water division under the terms of the Compact. The development of an administrative procedure to allocate each State's share is important because of water requirements for present and planned coal development and the increased interest in water development for industrial purposes in the States. The Boundary Waters Treaty of 1909 between the United States and Canada is the basis for the apportionment of the waters of the St. Mary and Milk Rivers.

Recent water shortages in the United States because of increasing demand in the downstream reaches of the Milk River and increased use of Canada's share of the water have caused concern in Montana.

River-system management-D.

Lower Missouri River basin States (Iowa, Kansas, Missouri, and Nebraska) are concerned that future water projects requiring consumptive use of Missouri River water in the upper basin States (Colorado, Montana, North Dakota, South Dakota, and Wyoming) might decrease streamflow and adversely affect navigation and river quality in the lower basin States. Recent action by upper basin States to develop water projects, and legislation introduced by lower basin States to control upstream water use, have emphasized the need for dialogue leading to resolution of the conflicting needs and uses of Missouri River water (Montana Department of Natural Resources and Conservation and Wright Water Engineers, 1982).

Water-resources management-Ground water-D.

As surface water becomes increasingly appropriated, greater use will be made of ground water as an alternative source of supply. The Governor has appointed a Ground Water Task Force to develop a strategy to protect and develop the groundwater resources (Montana Department of Natural Resources and Conservation and others, 1983).

Water-use information-D.

The continuing collection of water-use data is an important aspect of the water-rights adjudication process mandated by the 1973 Montana Legislature.

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NEBRASKA WATER ISSUES

As identified by the Nebraska District Office of the U.S. Geological Survey in consultation with State officials

Nebraska is a predominantly agricultural State and has a semiarid to subhumid climate. Annual average precipitation ranges from about 15 inches in the west to about 34 inches in the southeast. Approximately 20 percent of the average flow in the Platte River system and approximately 25 percent of the average flow in the Republican River system originate outside the State. Major streams have been used for irrigation supplies for many years, and an intricate system of storage facilities, diversions, and returns has been developed. Thick aquifer systems capable of yielding large quantities of water underlie much of the State. One such aquifer system, the High Plains aquifer system, underlies about 85 percent of the State and is estimated to contain 2.2 billion acre-feet of recoverable water (Pettijohn and Chen, 1982). The State contains other important but less extensive or less productive aquifers. Throughout the State, aquifers provide much of the water for irrigation and, with a few exceptions, are the exclusive sources for domestic, municipal, and most industrial supplies. Nebraska has about 7.3 million irrigated acres, ranking among the top three States in the Nation. About 85 percent of this land is irrigated by water pumped from wells (Johnson and Pederson, 1983). Competition for use of water between surface-water and ground-water uses and between instream and offstream uses is a major cause of many of Nebraska's water-related issues. Commonly at issue is how to allocate equitably, under law, a supply which, if not actually dwindling, is subject to everincreasing demand (University of Nebraska, 1981).

Major water issues are summarized by category below. The letters and numerical subscripts identify issues shown on the map; an asterisk instead of a numerical subscript indicates that the issue is not shown on the map.

WATER-AVAILABILITY ISSUES

Surface water-A

Irrigation with surface water began in western Nebraska as early as 1859 to supplement meager rainfall. Currently, surface water is diverted from nearly every stream of consequence in the State. Numerous reservoirs store water for flood control and for later release to irrigators in accordance with compacts, court decrees, and regulations of the State. Not all flows of the Platte River (A_{1a}) and other rivers have been allocated, and concerns exist about rights to unallocated flows among proponents of different irrigation projects and those who would reserve such flows for instream uses. One instream use is maintaining critical habitat for wildlife in a reach of the Platte River between Lexington and Grand Island. There is some evidence that pumping of ground water for irrigation and changing land-use practices are depleting streamflow in some places. The Frenchman Creek basin upstream from Enders Reservoir in Chase County (A1b) is viewed by many as one area where such depletion is occurring (Lappala, 1978).

Ground water—A2

Withdrawals of ground water from shallow aquifers for irrigation have caused significant water-level declines in several areas (A_{2a}). Progressive water-level declines began during the 1950's in southeastern and central Nebraska as drought conditions promoted irrigation development. With development of center-pivot irrigation systems during the 1960's, irrigation with ground water accelerated in northern and western Nebraska and also resulted in progressive water-level declines in intensively developed areas. Pumping for irrigation has caused some seasonal depletions of stock and domestic wells and loss of wet meadows in the Sand Hills region of Nebraska. Although the largest water-level declines are about 50 feet, some studies predict declines of as much as 140 feet if irrigation development continues at the present rate (Lappala and

others, 1979; Johnson and Pederson, 1983). In contrast to the declines of water levels, rises of as much as 97 feet have occurred near storage reservoirs and supply canals, principally along the Platte River (A_{2b}), where surface water has been diverted for irrigation and power production. The economic value of higher water levels in areas where ground water is pumped for irrigation and the potential problems of waterlogging and increased streamflow are management issues in the development of Nebraska's water resources.

WATER-QUALITY ISSUES

Ground water-Nonpoint sources of pollution-B₁

Concentrations of nitrate-nitrogen may increase gradually in widespread areas as a result of long-term applications of fertilizers on farm lands. Fertilizer nitrogen is thought to be the principal nonpoint source of nitrate pollution of ground water in the central Platte River basin, especially in Hall County (Spalding, 1975) and possibly also in Holt County. These areas are characterized by sandy soils and shallow water tables-a combination that may facilitate rapid leaching of soluble nitrogen to the ground-water reservoir.

Ground water-Point sources of pollution-B.

Concentrations of nitrate-nitrogen in ground water in excess of the U.S. Environmental Protection Agency's (1976) drinking-water standard of 10 milligrams per liter are present at numerous sites throughout the State and are believed to originate from point sources such as feedlots, barnyards, and septic systems. In recent years, about 40 communities have been required to take remedial measures to decrease undesirable nitrate concentrations in their drinking-water supplies. Although Nebraska has one hazardous-waste site-a fertilizer-manufacturing plant located near Beatrice in Gage County and included in the U.S. Environmental Protection Agency's Priorities List (1982)—the site's effect on the quality of local ground water is not a major issue at this time.

HYDROLOGIC HAZARDS AND LAND-USE ISSUES

Flooding-C1

Although some flood-prevention and flood-protection structures have been constructed, concerns about flooding still remain. Floods occur on the North Platte, South Platte, and Platte Rivers, generally from melting snow in the mountains of Colorado and Wyoming. Flash floods occur on small streams from summer thunderstorms. Flooding can result from ice jams during ice breakup and snowmelt in the spring, particularly along the downstream reaches of the Platte and Elkhorn Rivers.

Erosion-C2

Wind and water erosion may be accelerated by irrigation development if adequate land-management practices are not used. In the Sand Hills, dunes are stabilized by a cover of native grasses. With the use of center-pivot irrigation systems, the dunes can be cultivated. Abandonment of such irrigation systems after one or two growing seasons, however, may increase wind and water erosion of the disturbed soil.

Wetlands—C3

The wetlands of Nebraska, which include shallow lakes and wet meadows in the Sand Hills region, rainwater basins in the southeast, and marshes along major rivers, are important areas for waterfowl habitat and, when drained, for agricultural production. These uses may conflict.

Erosion and sedimentation-C.

There is concern that streambank erosion results in loss of land and damage to roads and bridges, particularly in eastern Nebraska. Some of this erosion may be the result of stream channelization early in this century.

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INSTITUTIONAL AND MANAGEMENT ISSUES

Water laws-D.

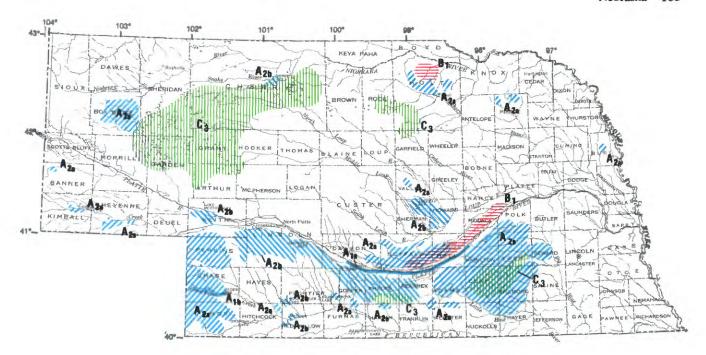
Conjunctive or integrated use of surface- and ground-water supplies for irrigation has been practiced in several areas of the State for many years. A 1983 State statute established legal recognition of ground-water recharge as a benefit of surface-water projects by allowing surface-water irrigation companies to charge ground-water users for recharge to the aquifer by surface water.

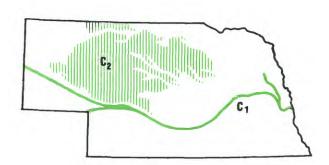
Water allocation-D.

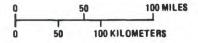
The major concerns in Nebraska regarding the allocation of water and the setting of priorities for new uses of water include the transbasin diversion of Platte River water, the development of the O'Neill Irrigation Project on the Niobrara River, and the further development of surface-water irrigation in the Platte and other river valleys. These proposed changes in water allocation are being opposed by those wishing to maintain high levels of flow to enhance wildlife habitat (Wolgamott, 1983) and by those wishing to maintain flows needed for induced recharge of municipal well fields.

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EXPLANATION

Water issues are described in text. Color identifies type of issue. Letter and number identify specific issue described in text.

WATER-AVAILABILITY ISSUES

Ala Surface water-Availability

A_{1b} Surface water-Depletion

A_{2a} Ground water—Declining water levels

A_{2b} Ground water—Rising water levels

WATER QUALITY ISSUES

B₁ Ground water-Nonpoint sources of pollution

HYDROLDGIC HAZARDS AND LAND-USE ISSUES

C1 Flooding (see small map)

C₂ Erosion (see small map)

C₃ Wetlands

SUMMARY OF WATER USE IN NEBRASKA, IN MILLION GALLONS PER DAY, 1980 [Data rounded to two significant figures and may not add to totals because of independent rounding. Source: Solley, Chase, and Mann, 1983]

		Consump-				
Use	Ground water		Surface water		Total	tive use, fresh
	Fresh	Saline	Fresh	Saline	fresh water	water
Offstream use:	1					
Public supply	210		56		260	53
Rural domestic and livestock	140		23		170	160
Irrigation	6,700		2,600		9,300	7,400
Thermoelectric power use	31		2,200	0	2,200	22
Other industrial uses	58	0	6.3	0	64	3.1
Total	7,200	0	4,900	0	12,000	7,600
Instream use: Hydroelectric power	5,400					

NEVADA WATER ISSUES

As identified by the Nevada Office, Idaho-Nevada District, of the U.S. Geological Survey in consultation with State officials

Nevada is a desert State, with an average annual precipitation of about 9 inches—the least in the Nation. Annual average precipitation varies from less than 4 inches in some lowaltitude valleys to more than 30 inches in the higher mountains of the State. An average of less than 1 inch of water either recharges aquifers or runs off from the mountains annually (Rush and others, 1971). Water use for irrigation is about 85 percent of total water withdrawn in Nevada; the remainder is apportioned among public supplies and industrial uses, including mining. Population increases in the State since about 1950 have been significant—for example, the population increased by 10 percent from 1980 to 1982. Most of the increase has been concentrated in the Las Vegas and Reno areas. Water demand associated with this relatively recent influx of people has caused some allocation controversies with established water users and has stressed the hydrologic system in some places.

Major water issues are summarized by category below. The letters and numerical subscripts identify issues shown on the map; an asterisk instead of a numerical subscript indicates that the issue is not shown on the map.

WATER-AVAILABILITY ISSUES

Surface water-A1

Competition for water from the Truckee and Carson Rivers to meet demands for agricultural, municipal, industrial, and instream uses is intense. Water from the Truckee River is exported to the Carson River basin by canal for irrigation. This and other withdrawals have affected the level of Pyramid Lake, the terminus of the Truckee River. The lake level has declined more than 80 feet since 1910. Walker Lake, the terminous of the Walker River system, is affected by upstream withdrawals; the lake level has declined about 120 feet during this century. The allocation of water from the Truckee, Carson, and Walker systems is further complicated by the fact that the rivers terminate in Nevada but originate in California. The Las Vegas area uses about one-half of Nevada's annual allotment of 300,000 acre-feet from the Colorado River. Without some reuse of river water or water from other sources, the allotment limit may hinder development in the near future. Competition for water from the Humboldt River, Nevada's largest intrastate stream, is intense. When snowpacks are meager, demand for irrigation water greatly exceeds the supply.

Ground water—A2

Competition is increasing among water users in intermontane basins where ground water is being withdrawn at rates that exceed natural replenishment. The competition is principally between existing and proposed agricultural uses and proposed mining uses. Water-level declines in such basins have been about several feet per year. Severe water-level declines have occurred in only a few areas, which have been designated as Critical Basins by the Nevada State Engineer. The Critical Basins are near Reno and Carson City and in Eureka and Clark Counties. The approval of existing applications for water rights in many other basins could result in additional water-level declines. Withdrawal of ground water at rates exceeding the natural recharge has occurred in Las Vegas Valley for many years. This situation has been alleviated by using imported water from Lake Mead. However, these imports have caused several problems, such as waterlogging and leaching of salts from saline soils that have resulted in aquifer recharge by water of poor quality.

WATER-QUALITY ISSUES

Surface water—Point and nonpoint sources of pollution— B₁

An increasing quantity of treated sewage effluent from the Las Vegas metropolitan area flows into Lake Mead by way of Las Vegas Wash. The Wash also is being severely eroded. The treated effluent and eroded sediment are having an adverse effect on lake water quality. Sewage effluent and nutrients from nonpoint agricultural sources have adversely affected water quality along the Truckee and Carson Rivers. Adequate sewage treatment and flow control for various types of instream use also are issues, especially on the Truckee River. Lake Tahoe is one of the clearest and most beautiful lakes in North America. The esthetic beauty of the lake may be endangered if its water quality deteriorates and causes an increase in aquatic-plant production. Sediment and nutrients are transported to Lake Tahoe from tributary streams that drain developed areas. Local governments have implemented waterquality and land-use controls to protect the lake quality.

Ground water—Radioactive wastes and chemicals—B2

The radioactive-waste-disposal site near Beatty is a concern because the solid low-level radioactive wastes, which were first stored there in 1963, could be mobilized and transported toward the water table by infiltrating precipitation. The Nevada Test Site, a 1,350-square-mile area in Nye County northwest of Las Vegas, has been designated by the U.S. Department of Energy as a candidate location for a national repository of highlevel radioactive wastes. Investigations as to the geologic and hydrologic integrity of the site for waste storage are being made. Above-ground nuclear testing at the site began in January 1951, and the first underground nuclear test was in July 1957 (U.S. Department of Energy, 1983). Leakage of chemicals produced and stored from 1940 to 1970 at an industrial complex near Las Vegas has polluted shallow ground water. At least three distinct chemical plumes have been identified at the complex. The plumes contain benzene, pesticides, nitrate, chloride, and a variety of heavy metals.

HYDROLOGIC HAZARDS AND LAND-USE ISSUES

Subsidence—C1

Land subsidence and earth fissures in Las Vegas Valley are caused chiefly by compaction of dewatered sediments associated with ground-water withdrawal. From 1935 to 1980, the central part of the valley subsided about 5 feet (Bell, 1981). In nearby Pahrump Valley, there also is some subsidence related to ground-water pumpage.

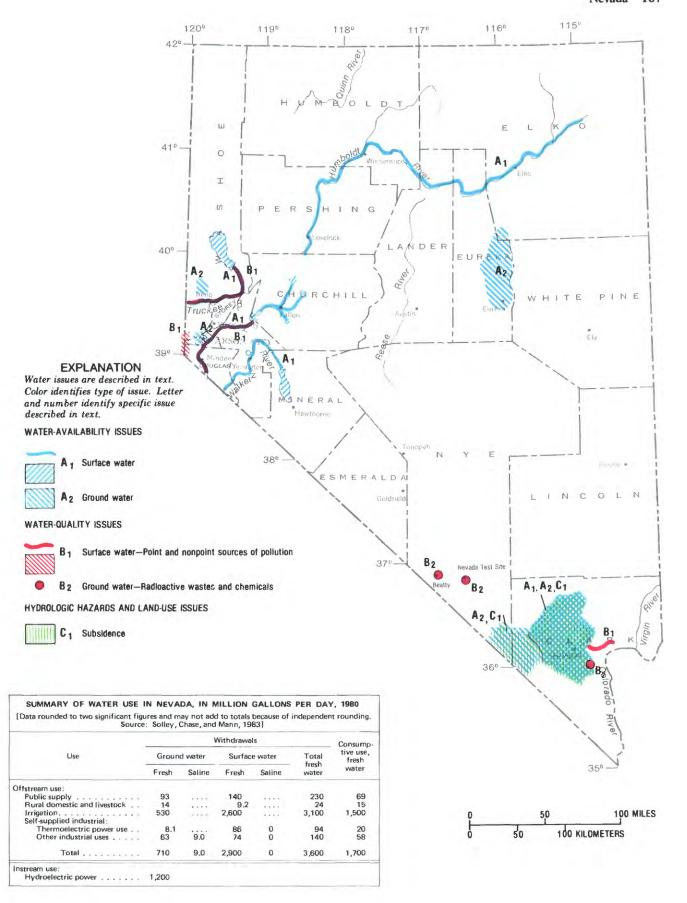
Flooding and debris flows-C.

Although the State is extremely dry, intense rains produce torrents of water and debris. Residential and industrial developments on alluvial fans in the foothill areas between the mountains and the valley floors are especially prone to flooding and debris flows.

INSTITUTIONAL AND MANAGEMENT ISSUES

Water allocation-D.

Several electric-power-generation plants in rural Nevada are planned. Much of the power produced may be transmitted to population centers outside the State. Water allocation and consumption by these plants may cause conflicts with established water uses and water rights. Rapid residential development in areas without community water supplies frequently has conflicted with the concept of safe yield as administered by the State Engineer.



Treaties and compacts-D.

Nevada's use of Colorado River water is governed by the Rio Grande, Colorado, and Tijuana Treaty of 1944 with Mexico, the Colorado River Compact of 1922 (Arizona, California, Colorado, New Mexico, Nevada, Utah, and Wyoming), and the Upper Colorado River Compact of 1948 (Arizona, Colorado, New Mexico, Utah, and Wyoming). About one-half of Nevada's allotment of 300,000 acre-feet is used in the Las Vegas area; the allotment may hinder future development.

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NEW HAMPSHIRE WATER ISSUES

As identified by the New Hampshire-Vermont Office of the New England District, U.S. Geological Survey in consultation with State officials

New Hampshire is known for its many lakes, ponds, streams, and rivers in a setting of highlands and rolling lowlands. The average annual rainfall is about 43 inches, ranging from about 40 inches in the lowlands to as much as 70 inches in the White Mountains. Annual runoff averages about 22 inches and ranges from about 18 to 50 inches. With proper development and management, water resources are adequate to meet anticipated water demands. Population is concentrated in the southern one-third of the State. One-third of the population is served by public water-supply systems using surfacewater sources, one-third by public systems using ground water, and one-third, by private wells. In general, the quality of surface water is suitable for recreational purposes but needs some treatment for human consumption. Ground-water quality generally is suitable for all uses.

Major water issues are summarized by category below. The letters and numerical subscripts identify issues shown on the map; an asterisk instead of a numerical subscript indicates that the issue is not shown on the maps.

WATER-AVAILABILITY ISSUES

Ground water—A1

Some of the best aquifers for public supplies in New Hampshire are isolated deposits of glacial sands and gravels. These deposits have been mined for sand and gravel, and commonly serve as waste-disposal sites. Strong local interest in preserving the aquifers for future water supplies conflicts with interests in mining for sand and gravel. For example, a recent proposal to continue mining a large esker in the town of Ossippee has caused considerable controversy (Ferriter, 1983).

Surface and ground water-A.

Water-supply shortages occasionally occur in New Hampshire, largely because of physical limitations of the systems that affect efficient water distribution.

Surface water is used as a source of supply wholly or in part by 59 systems in the State. Of these, 46 do not meet the State's minimum standards for water treatment. There are 19 water systems that are pumping at or in excess of the estimated perennial yield of their supply. At least 15 systems are known to be in need of major repairs to their distribution systems, and at least 31 systems have inadequate storage capacity for fire protection, for meeting peak or emergency demands, or for maintaining sufficient water pressure throughout the system (New Hampshire Office of State Planning, 1982).

Several communities have recently sought additional water supplies-some because of inadequate quantity, some for a supply that would require less expensive treatment, and some because of increased water demand.

WATER-QUALITY ISSUES

Surface and ground water—Hazardous-waste sites—B₁

Of the 45 hazardous-waste sites identified in New Hampshire (New Hampshire Water Supply Pollution Control Commission, 1982), seven sites have been included in the U.S. Environmental Protection Agency's National Priority List (1982) of hazardous-waste sites, and three have been designated for Comprehensive Environmental Response Compensation and Liability Act of 1980 funding. The three sites are Keefe Environmental Services hazardous-waste disposal facility in Epping, Kingston Steel Drum/Ottati and Goss barrel reclamation facility in Kingston, and the Sylvester (Gilson Road) uncontrolled hazardous-waste site in Nashua.

Contaminants found in hazardous-waste sites are generated by industrial and domestic practices within the State, and may be derived from a variety of sources. For example, the Keefe

Environmental Services site in Epping reportedly contains 4,800 barrels of various hazardous-waste materials, approximately 10,000 gallons of volatile organics, and 600,000 gallons of aqueous inorganic metal-plating wastes (New Hampshire Water Supply Pollution Control Commission, 1982). Most hazardous-waste sites identified in New Hampshire contain mixed hazardous wastes that include a variety of organic chemicals-particularly solvents. A lesser number contain heavy-metal wastes from plating and tanning industries. At least two sites are known to contain pesticides and polychlorinated biphenyls.

Seepage from many of these 45 identified hazardous-waste sites are known to have contaminated ground and surface water. In 1983, the town of Milford shut off 40 percent of its ground-water supply because of chemical contamination by industrial solvents (Covaleski, 1983). Trichloroethylene in concentrations that may be hazardous to health is present in the sand and gravel aquifer underlying much of Peace Air Force Base. Use of one public supply well is severely limited, and there is concern about other downgradient wells (Bradley, 1982). Uncertainties in ground-water flow direction often make it difficult to ascertain the source of contaminants found in wells; however, two private wells within a quarter mile of the hazardous-waste site in Epping were found to contain polynuclear aromatic hydrocarbons well in excess of drinkingwater standards (Concord Monitor, 1982).

Surface-water quality-Streams-B2

The water quality of streams continues to improve as more new treatment plants are brought on line, sewers built, and treatment plants upgraded. From 1980 to 1982, water quality in 97 miles of streams was improved to where it met State water-quality standards. In the 506 miles of streams not meeting water-quality standards, the bacteriological standard is the most frequently violated, followed by the dissolvedoxygen standard. Nineteen miles of streams in the Androscoggin River basin did not meet bacteriological standards. The 274 miles of streams that do not meet bacteriological standards in the Connecticut River basin include 85 miles of streams that do not meet the dissolved-oxygen standard. The Merrimack River basin contains 133 miles of streams that do not meet bacteriological standards and an additional 19 miles that do not meet dissolved-oxygen standards. The Piscataqua River and coastal drainage basins contain 61 miles of streams that do not meet bacteriological standards; 36 miles also do not meet dissolved-oxygen standards (New Hampshire Water Supply and Pollution Control Commission, 1982). These waterquality problems are believed to be caused by inadequately treated municipal, domestic, and industrial wastes and combined sewer overflows. Standards other than bacteriological and dissolved-oxygen content are violated in about 5 percent of the stream reaches.

Surface-water quality-Lakes-B.

Although most of the State's 1,300 lakes are presently in very good condition, eutrophication and acidification threaten many of them. The process of eutrophication occurs as nutrients accumulate in a lake system and stimulate biological productivity. Nutrients from wastes and runoff from vacation homes and residential developments near lakes substantially accelerate the rate of eutrophication. Of 171 lakes studied recently (New Hampshire Water Supply and Pollution Control Commission, 1982), 22 were determined to have a high or very high priority for restoration, and 16 were listed with high or very high rankings for preservation.

Acidic precipitation—B.

Acidic precipitation, with a median pH of 4.1 at Concord for samples taken in 1981 and 1982, combined with low capacity for neutralization (low alkalinity) in most New Hampshire lakes indicate a high potential for loss of biological productivity in these lakes from the results of acidification. The median alkalinity for 152 lakes studied was 5 milligrams per liter; 23 of these had alkalinity of 2 milligrams per liter or less. An additional 19 lakes are also known to have alkalinity of less than 2

milligrams per liter. The public is concerned about the effects of acidic precipitation on the State's water resources as shown by a 1983 referendum vote in many towns, calling for a reduction of sulfur emissions.

Ground water-Radon and arsenic-B.

Water from many bedrock wells in granite and pegmatites contains radon gas. This suspected carcinogen is absorbed by ground water during the decay of naturally occurring radioactive elements in the bedrock and poses a potential health hazard, especially in poorly ventilated homes. When the water is used the radon gas is released to the air.

Water from about 15 percent of the wells tested for arsenic in the southern part of the State contains concentrations of arsenic in excess of the State's drinking-water standard of 50 micrograms per liter. Tests for arsenic are expensive, and many privately owned wells have not been tested. The magnitude and areal extent of the problem and the sources of arsenic and causes for its release and transport in ground water are not known.

HYDROLOGIC HAZARDS AND LAND-USE ISSUES

Resource development-Hydroelectric power-C.

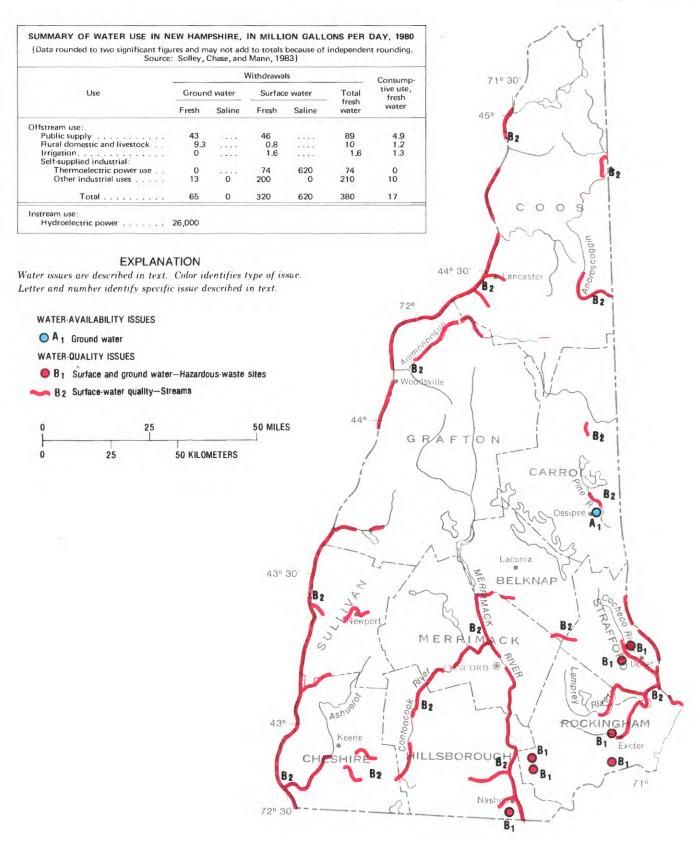
The Federal Energy Regulatory Commission is receiving many applications for permits for hydroelectric-power development in response to the Public Utility Regulatory Policies Act of 1978 (Public Law 95-617). Many of the applications are for the rehabilitation of dams at old power and mill sites. The effects of potential hydroelectric-power development on fish habitat, stream navigability, and recreation are of concern to the public and State officials.

INSTITUTIONAL AND MANAGEMENT ISSUES

Water allocation-D.

The New Hampshire Legislature recently (1983) passed legislation to license well drillers and to develop a ground-water management program. Program plans include the option of establishing withdrawal permits for pumpage in excess of 50,000 gallons per day.

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NEW JERSEY WATER ISSUES

As identified by the New Jersey District Office of the U.S. Geological Survey in consultation with State officials

The hydrogeology of New Jersey includes extensive aquifers in unconsolidated Coastal Plain sediments in the south, and smaller aquifers in alluvium-filled valleys and in the underlying fractured shale, limestone, sandstone, and conglomerate in the north. The principal source of water supply in the Coastal Plain is ground water, whereas a combination of surface and ground water is used in the northern areas. New Jersey receives an average of 44 inches of precipitation annually. This precipitation has allowed the development of a large urban and industrial area along the northeast-trending corridor and large agricultural areas in the south and northwest. More than 600 public and private-water suppliers in the State use reservoirs, rivers, wells, or water purchased from other systems to meet water demands. Approximately 75 percent of the total water supplied is provided by 25 suppliers. In the densely populated northeast, water moves between distribution systems and commonly between river basins by a complex network of interconnections. Most of these interconnections are used continuously, but some are untested and seldom used. During the drought of the 1960's, it became evident that regional water management was needed to protect and ensure the efficient use of the available water resources. During subsequent years, the State of New Jersey developed the Statewide Water Supply Master Plan that was completed in September 1981 (New Jersey Department of Environmental Protection, 1981) and officially adopted in April 1982.

Major water issues are summarized by category below. The letters and numerical subscripts identify issues shown on the map; an asterisk instead of a numerical subscript indicates that the issue is not shown on the map.

WATER-AVAILABILITY ISSUES

Surface water-A₁

In northern New Jersey, 12 of the 25 largest water suppliers in the State rely almost entirely on surface water, and they are able to meet existing demands only when precipitation is greater than average. Smaller suppliers in the same area, however, have surplus water. Improved interconnections between water systems could mitigate the shortages. The New Jersey Department of Environmental Protection (1980) estimated a supply deficit of more than 55 million gallons per day in northern New Jersey if a drought as severe as the one in the 1960's were to recur. The Wanaque South Water Supply Reservoir Project in northeastern New Jersey, which is being constructed, will help remedy this situation for two of the major water suppliers.

Ground water-A.

In some areas of the State, ground-water resources are plentiful—for example, large quantities of fresh water are stored in the Cohansey aquifer underlying the Coastal Plain (Rhodehamel, 1970). However, environmental and institutional constraints allow only a limited export of water from the New Jersey Pinelands Preservation Area, which overlies much of the Cohansey aquifer. Areas of the Coastal Plain with water-supply shortages include the Atlantic City, Camden, and South River (Middlesex and Monmouth Counties) areas. Intensive ground-water studies of these three areas are planned under funding provided by the Water-Supply Bond Act of 1981. In northern New Jersey, many alluvial and bedrock aquifers have more potential for supply than is being used. The New Jersey Water-Supply Bond Act of 1981 provides the funds needed to define these northern aquifers in greater detail.

WATER-QUALITY ISSUES

Surface water—Point and nonpoint sources of pollution—B1

Downstream reaches of the Raritan, Passaic, and Hackensack Rivers of northeastern New Jersey are polluted to varying degrees by municipal and industrial point sources and by agricultural nonpoint sources. Inorganic and organic chemicals from industrial and agricultural sources have been detected in the rivers. Impoundments on the Raritan River, are subject to eutrophication, and the Passaic River has a large biochemical oxygen demand and large concentrations of fecal coliform bacteria. About 6 percent of the average flow in the Passaic River at Little Falls is treated sewage effluent. During droughts and periods of low streamflow, this may increase to more than 40 percent.

Surface water—Estuaries—B2

Maintenance of adequate fresh-water inflow is very important in preserving the quality of the Delaware River Estuary. Upstream movement of saline water generally increases in the estuary as river flow decreases. Dissolved-oxygen concentrations also vary with riverflow, generally being greatest when flow is high and least when flow is low. Hochreiter (1982) determined that the bottom sediments in the estuary are polluted with heavy metals and organic compounds. Because most of the estuary is connected to underlying aquifers, which are important sources of drinking water for southwestern New Jersey, the movement of saline water from the estuary into the underlying ground water is a concern. Along the eastern coastline of southern New Jersey, the estuaries that drain the New Jersey Pinelands and other sparsely populated areas of the Coastal Plain generally are not polluted, although some oyster and clam beds in the bays into which the estuaries flow occasionally cannot be harvested because of bacterial pollution. In northern New Jersey, the estuaries along the eastern coast are of concern because of oil spills and sewage discharges that contribute to the occurrence of large concentrations of organic compounds and fecal coliform bacteria in these estuaries. Low dissolved-oxygen concentrations also are common.

Ground water-Saline-water intrusion-B₃

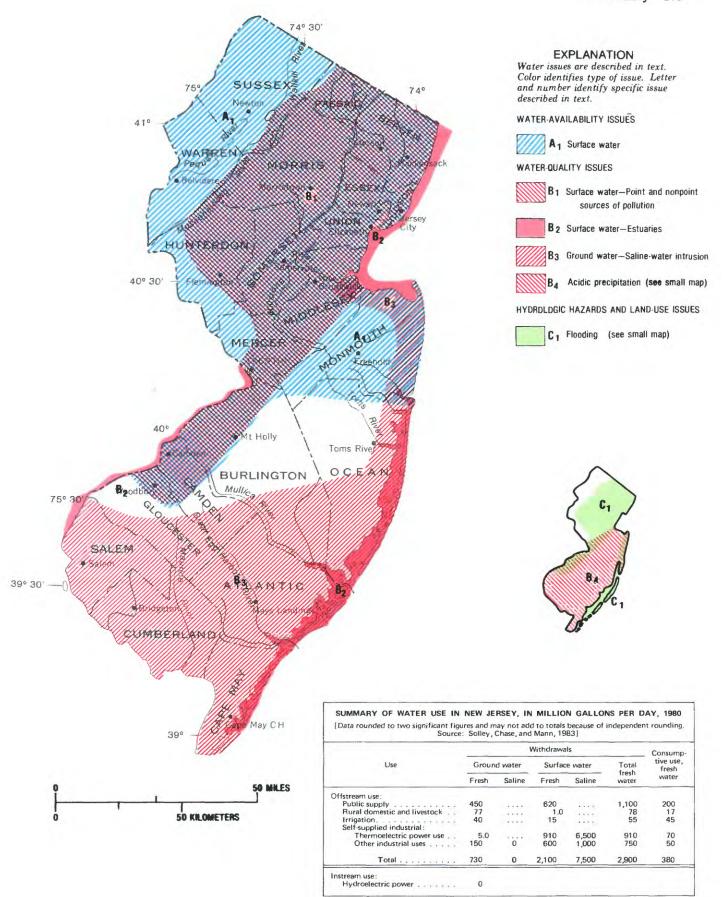
Fresh-water aquifers in parts of seven counties (Middlesex, Atlantic, Gloucester, Monmouth, Cape May, Ocean, and Salem) are being affected by saline-water intrusion. Extensive ground-water withdrawals have caused inland movement of saline water in five coastal counties and lateral movement of saline water from the inland part of the Potomac-Raritan-Magothy aquifer system in Cumberland and Salem Counties (Fusillo and Voronin, 1981).

Acidic precipitation-B4

The New Jersey Pinelands, most of which is included in the Pinelands Preservation Area, is a unique Coastal Plain ecosystem that may be susceptible to the effects of acid precipitation. The shallow ground water and streams in the region contain little alkalinity and normally are acidic. The soils are sandy and porous and have little potential to neutralize acidic precipitation. Johnson (1979) detected a decrease in pH from 4.7 in 1963 to 4.2 in 1980 in two Pinelands streams, which may indicate that other streams, and perhaps ground water, in the New Jersey Pinelands may be becoming more acidic.

Surface and ground water—Hazardous-waste sites—B.

Water pollution has occurred at sites throughout the State from the disposal of municipal and industrial wastes in landfills and waste-water lagoons that have been located without proper site design and placement or that have been operated ineffectively. Many landfills are situated in gravel pits, tidal wetlands, and quarries located on and in major aquifers or near major water supplies. As a result, New Jersey has 65 hazardous-waste sites included in the U.S. Environmental Protection Agency's National Priorities List (1982)—more than any other State. Nearly 300 other abandoned hazardous-waste sites have been identified by the New Jersey Department of Environmental Protection as priority candidates for remedial actions. In 1981, New Jersey voters passed a \$100-million bond issue for remedial actions at these sites and for matching funds required for the Federal program ad-



ministered by the U.S. Environmental Protection Agency. Remedial actions at other New Jersey sites have been started through use of other funding sources.

HYDROLOGIC HAZARDS AND LAND-USE ISSUES

Flooding—C1

The State is subject to periodic intense rains from storms and hurricanes. Intense rains in densely populated areas and lack of adequate flood controls result in severe flooding. During the past 20 years, severe flooding occurred in 1968, 1971, 1973, 1975, 1977, and 1979. In an attempt to decrease flood damage, development of a statewide flood-control master plan was begun in 1981. An important item in the plan will be a priority listing of basins in the State in need of flood-control measures. The U.S. Army Corps of Engineers is working on flood-control studies on the Passaic, Green Brook, Rahway, and Elizabeth Rivers in northeastern New Jersey. The State is identifying and delineating flood-prone areas to guide urban planning and to help decrease future flood damage.

Safety of dams-C.

Of the 387 dams in the State inspected in accordance to provisions in the National Dam Inspection Act of 1972 (Public Law 92-367), 184 dams had deficiencies requiring remedial measures to assure they meet safety standards; 84 of these dams are publicly owned. Typical deficiencies included inadequate spillways, sloughing and cracked masonry, or questionable stability. The New Jersey Department of Environmental Protection began a dam-rehabilitation grant program under the New Jersey Natural Resources Bond Act of 1980 that provides 50 percent matching funds for publicly owned dams.

INSTITUTIONAL AND MANAGEMENT ISSUES

Water laws-D.

The New Jersey Solid Waste Management Act of 1970 provided the New Jersey Department of Environmental Protection with broad authority to regulate all types of waste. The law included the power to control hazardous-waste-facility design and operation and to operate a manifest system to track hazardous-waste shipments from the point of generation to ultimate disposal; the manifest system was implemented in 1978 (New Jersey Department of Environmental Protection, 1983a). In 1979, legislation established the New Jersey Hazardous Waste Strike Force. The functions of the Strike Force include regulation of waste-disposal operators and the oversight of monitoring and closure of selected landfills. The New Jersey Major Hazardous Waste Facilities Siting Act of 1981 provides a mechanism to site and construct major offsite commercial hazardous-waste treatment and disposal facilities. The law established the Hazardous Waste Facilities Siting Commission and the Hazardous Waste Advisory Council that will analyze New Jersey's hazardous-waste-treatment needs and will establish criteria to evaluate sites. The law also provides that the New Jersey Department of Environmental Protection will regulate the construction and monitoring of these disposal facilities (Howell and San Filippo, 1982). The criteria for siting new hazardous-waste-disposal facilities include protection of the population; structural stability; protection of surface and ground water, air quality, and environmentally sensitive areas; and the safe transportation of wastes (New Jersey Department of Environmental Protection, 1983b).

Water allocation-D.

As part of a comprehensive statewide water-management plan, the State Legislature enacted the New Jersey Water Supply Management Act of 1981, which replaced and consolidated into a single law several allocation statutes affecting surfaceand ground-water diversions. The law strengthened the waterallocation and diversion-permitting programs administered by the New Jersey Department of Environmental Protection. The system requires the submission of engineering, hydrologic, and geologic data on the planned diversion as a basis for granting permits.

Financing the infrastructure-D.

In November 1981, the public approved a \$350-million Water-Supply Bond Issue. This act, administered by the New Jersey Department of Environmental Protection, provides funding for (1) refurbishing and consolidating existing watersupply systems including all State-owned and operated facilities, (2) constructing and improving surface-water storage and system interconnections, (3) restoring or replacing polluted ground-water supply systems, and (4) starting water-management feasibility studies and ground-water studies to develop additional surface- and ground-water supplies. The New Jersey Spill Commission and Control Act of 1977 established requirements that all spills or other discharges of hazardous substances be reported to the New Jersey Department of Environmental Protection. This act includes a mechanism to provide funds for the cleanup and containment of spills and compensation to persons for damages (New Jersey Department of Environmental Protection, 1983a). In November 1981, the public approved the New Jersey Hazardous Discharge Bond Act, which authorized \$100 million in State bonds for the identification, cleanup, and removal of hazardous discharges.

River-system management-D.

Water use in the Delaware River basin affects the water resources of Delaware, New Jersey, New York, and Pennsylvania. The Delaware River Basin Commission (composed of members from these States and the Federal Government) provides interstate water management on issues affecting the water resources in the Delaware River basin. The Delaware River Master is charged with the responsibility of assuring compliance with the terms of the Supreme Court decree that apportions the water resources of the basin.

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NEW MEXICO WATER ISSUES

As identified by the New Mexico District Office of the U.S. Geological Survey in consultation with State officials

Major water issues in New Mexico reflect concern about the availability and quality of the State's limited water resources. Average annual rainfall ranges from about 6 inches in the arid basins to 35 inches in the high mountain areas. At present, water supplies generally are adequate in much of the State, but a number of communities are concerned about the availability of water to meet future demands. Ground water, the principal source of water in the State for domestic and municipal supplies, is available in thick alluvial deposits (as in the Rio Grande Valley), in consolidated sedimentary rocks in structural basins (as in the San Juan Basin), and in semiconsolidated sediments (as in the High Plains in eastern New Mexico). The major perennial streams in New Mexico include the San Juan, North Canadian, South Canadian, Gila, San Francisco, and Pecos Rivers and the Rio Grande. Surfacewater supplies are subject to climatological variations. During years of abundant snowfall, the mountainous parts of the State have sufficient supply, but the distribution of adequate quantities of runoff to the central and southern parts of the State for agricultural, irrigation, and municipal uses is a concern. During years of deficient snowfall, supplemental water is obtained from ground water. Because of the variability of surface-water supplies, New Mexico water law is based on a system of priority water rights. The law recognizes the interconnection of ground and surface water and places the allocation of water resources under the jurisdiction of the State Engineer. Virtually all surface waters in New Mexico are appropriated.

Major water issues are summarized by category below. The letters and numerical subscripts identify issues shown on the map; an asterisk instead of a numerical subscript indicates that the issue is not shown on the map.

WATER-AVAILABILITY ISSUES

Ground water-A

Ground-water levels in the High Plains aquifer in eastern New Mexico are declining because of large withdrawals for irrigation. Declines of as much as 100 feet have occurred in part of Curry County. In the Gallup-Grants-Acoma-Laguna area of west-central New Mexico, development by municipal, domestic, industrial, and agricultural water users is increasing. The availability of sufficient water supplies to meet the requirements of users is a concern in this area. Other areas where ground-water levels are declining include the Mimbres Basin in the southwest, the San Juan Basin in the northwest, the Estancia Basin in the central part of the State, and the Albuquerque-Belen and Santa Fe Basins in north-central New Mexico.

Surface water-A.

Reservoirs store snowmelt runoff for distribution to the central and southern cities and agricultural valleys, but capacities of stream channels to transport reservoir releases are limited. Constant maintenance and improvement of channels are required to convey surface water needed during the growing season.

WATER-QUALITY ISSUES

Ground water-Hazardous-waste sites-B

The San Jose well field, which is used for municipal water supplies in the Albuquerque South Valley, has been included in the U.S. Environmental Protection Agency's National Priorities List (1982) because of ground-water pollution by organic chemicals. The extent of the pollution, the hydrology of the area, effects of nearby pumping, direction of ground-

water flow, and interaction with the Rio Grande have not been completely determined. Additional hazardous-waste sites in New Mexico included in the U.S. Environmental Protection Agency's list are a tailings pond at a uranium mine on the Puerco River near Gallup, a railroad refueling site at Clovis, and a uranium-tailings disposal area near Grants.

Ground water-Nitrate-B₂

Increased nitrate concentrations have been detected in well water in localized areas. Current regulations regarding spacing and design of septic systems in New Mexico are based on the assumed capacity of various types of soils to remove nitrogen compounds from septic-system effluent. The ability of soils in the densely populated middle Rio Grande Valley, which includes the Albuquerque metropolitan area, to remove nitrogen compounds from septic-system effluent and the effect of septic-system effluent on the quality of ground water are not well known.

Ground water-Radioactive wastes-B3

The U.S. Department of Energy has begun construction of an underground repository to store low-level radioactive wastes at the Waste Isolation Pilot Project site east of Carlsbad in Eddy County. There are political, legal, and technical concerns about the repository including the potential for leakage of radioactive wastes into the ground-water system.

INSTITUTIONAL AND MANAGEMENT ISSUES

Water-resources management—Ground water—D,

Ground- and surface-water development in the Rio Grande, lower Rio Grande, Roswell, Mimbres, Tularosa, Tucumcari, Estancia, Hueco, and San Juan ground-water basins and Lea County is being monitored. Interest, however, is not limited to these areas. As of September 1982, 31 Underground-Water Basins have been "declared" by the State Engineer (Reynolds, 1983) so that water-resources development in the basins can be controlled. New Mexico statutes provide, in Section 72–2–1, that the State Engineer "... has general supervision of waters of the state and of the measurement, appropriation, distribution thereof, and such other duties as required" Section 72–2–9 empowers the State Engineer to supervise the allocation of the water "... according to licenses issued by him and his predecessors and the adjudications of the courts."

Treaties and compacts-D.

The allocation of flow in the principal rivers of New Mexico is affected by three treaties and eight interstate compacts. The treaties are the Rio Grande Convention of 1906, the Rio Grande Rectification Convention of 1933, and the Rio Grande, Colorado, and Tijuana Treaty of 1944 with Mexico. The compacts are the Colorado River Compact of 1922 (Arizona, California, Colorado, Nevada, New Mexico, Utah, and Wyoming); the Upper Colorado River Basin Compact of 1948 (Arizona, Colorado, New Mexico, Utah, and Wyoming); the Rio Grande Compact of 1938 (Colorado, New Mexico, and Texas); the La Plata River Compact of 1922, the Amended Costilla Creek Compact of 1963, and the Animas-La Plata Compact of 1966 (Colorado and New Mexico); the Canadian River Compact of 1950 (New Mexico, Oklahoma, and Texas); and the Pecos River Compact of 1948 (New Mexico and Texas). The effects of potential ground-water development in the Mesilla ground-water basin in New Mexico by the City of El Paso, Texas, on flow in the Rio Grande (Rio Grande Compact) and existing water users in New Mexico are of concern to the New Mexico State Engineer. Court action regarding this proposal to transfer ground water from New Mexico to Texas is in progress. In the Pecos River basin, court proceedings are continuing in an effort to resolve a controversy in New Mexico about the effects of current ground- and surface-water use in

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New Mexico on intrastate water rights and a controversy between New Mexico and Texas about delivery of water under the terms of the Pecos River Compact.

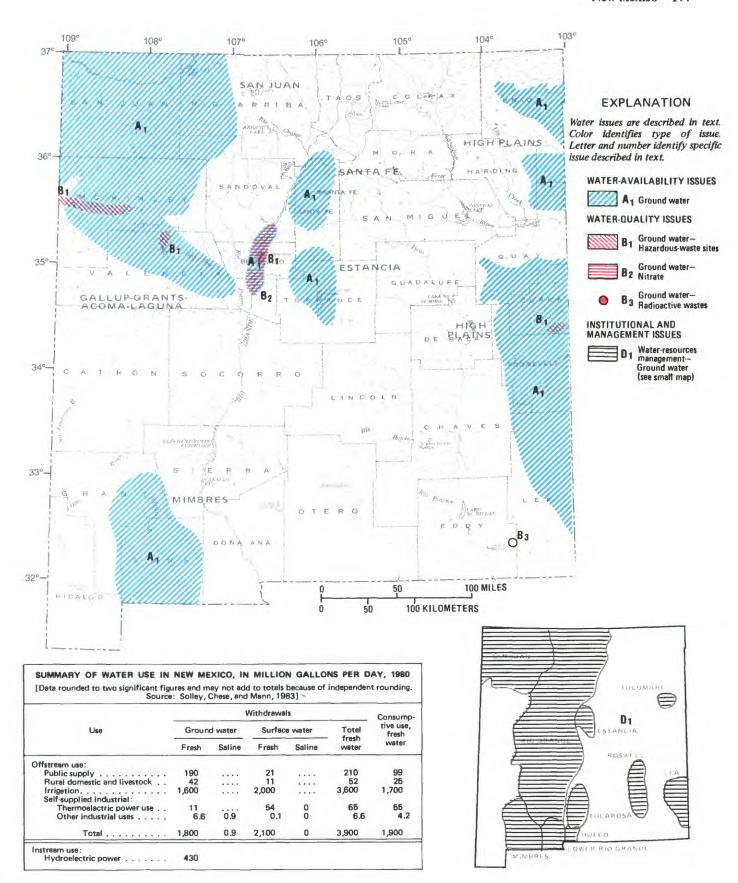
Indian water rights-D.

Quantification of Indian water rights is a major concern. Numerous legal briefs addressing the adjudication of these rights either have been filed or are being prepared. Litigation is proceeding in the landmark Aamodt case between Indian interests and the State.

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NEW YORK WATER ISSUES

As identified by the New York District Office of the U.S. Geological Survey in consultation with State officials.

New York is a water-rich State, but its principal streams and populated areas tend to be concentrated over aquifers susceptible to pollution. Precipitation in New York ranges from about 30 inches along the northern lowlands to about 60 inches in the Catskill Mountains. Large areas of the entire State are underlain by as much as several hundred feet of glacial drift. The drift consists of permeable material that enhances natural recharge to aquifers and pollution of ground water by manmade wastes. Population is concentrated in the southeast (New York City and Long Island) and in the northwest (Rochester and Buffalo). The terrain, which includes mountains, plateaus, and broad lowlands, has affected development in areas north of New York City; communities and major transportation corridors tend to be concentrated along valleys and other low-lying areas. Surface water is the source of freshwater for more than 11 million people; nearly 6 million people use ground water as their source of freshwater. One-half of the ground water used in the State is used on Long Island.

Major water issues are summarized by category below. The letters and numerical subscripts identify issues shown on the map; an asterisk instead of a numerical subscript indicates that the issue is not shown on the map.

WATER-AVAILABILITY ISSUES

Ground water-A

Water levels in aquifers may decline as much as 18 feet and low flows in streams may be decreased by 90 percent in southern Nassau County on Long Island as a result of large groundwater pumpage and an extensive sewer system that decreases ground-water recharge (Sulam, 1979; Reilly and others, 1983). Extensive sewer construction was started to halt pollution of ground water by septic systems; however, the sewer systems also result in a net loss of recharge to the aquifer system. Artificial recharge of water, including storm-water runoff, is one means of counteracting these effects (Aronson, 1978). In the northernmost part of the State, aquifers supply ground water to almost a million people. In southern New York, withdrawal of ground water from the Ramapo-Mahwah (Orange County), Jamestown (Chautauqua County), and South Fallsburgh-Woodbourne (Sullivan County) aquifers is causing increased seasonal water-level fluctuations and decreased streamflow during periods of low flow (Waller and Finch, 1982).

Surface water-A.

In southeastern New York, the drought of 1980-82 had a large effect on water supplies for New York City and other communities dependent on the city's reservoir system in the Hudson and Delaware River basins. Development of additional supplies, more effective water-conservation programs, drought-contingency plans, and other actions are needed to assure adequate water supplies during droughts (New York Department of Environmental Conservation, written commun., 1983).

WATER-QUALITY ISSUES

Surface water—Bacteria—B1

Storm-water runoff contributes much of the bacteria entering Long Island's tidewaters and has resulted in bans on shellfishing and prohibition of swimming at beaches (Long Island Regional Planning Board, 1978). Water-quality standards for bacteria are not always met in several bays on Long Island.

Ground water—Saline-water intrusion—B2

Naturally occurring saline water is present at relatively shallow depth in central and western New York. Recent data

collected by the U.S. Geological Survey in western New York indicate large barium concentrations have been detected in ground-water supplies in Cattaraugus County, and especially in the water supply of the Cattaraugus Indian Reservation, where brine containing barium moves from bedrock into shallow unconsolidated aquifers. The rate of saline-water intrusion into Long Island's aquifers is slowly increasing. Periods of large pumpage in western Long Island have induced saline-water intrusion and have resulted in the temporary cessation of pumping for public supplies in 1947 and 1974. At the eastern end of Long Island, increasing ground-water use from shallow freshwater lenses has increased chloride concentrations (Suffolk County Water Authority, oral commun., 1983).

Ground water—Radioactive-waste sites—B₃

The West Valley Nuclear Fuels reprocessing plant and associated burial grounds in western New York have been inactive for a decade. Although studies show that no radio-nuclides from low-level wastes have moved from the site into the local water resources, proposed plans to begin solidification of 600,000 gallons of high-level radioactive wastes have increased concerns about possible movement of radionuclides from the site. Tritium, strontium, and cesium are present in the ground-water supply of the Brookhaven National Laboratory at Upton on Long Island. Possible movement of these radionuclides from the site is a concern.

Eutrophication-B4

A recent study concluded that Irondequoit Bay on Lake Ontario in Monroe County has been eutrophic for decades, largely because of nutrients from sewage and combined-sewer overflows from urban areas. Diversion of sewage and a decrease of combined-sewer overflows have not alleviated the eutrophication to the extent expected. Recycling of nutrients in the bay also is a concern (O'Brien and Gere, 1983). Other coastal bays along Lakes Ontario and Champlain are moderately eutrophic. Of the 4,000 lakes in New York, 94 percent have accelerated eutrophication rates caused by increased nutrient concentrations (New York State Department of Environmental Conservation, written commun., 1983).

Acidic precipitation-B₅

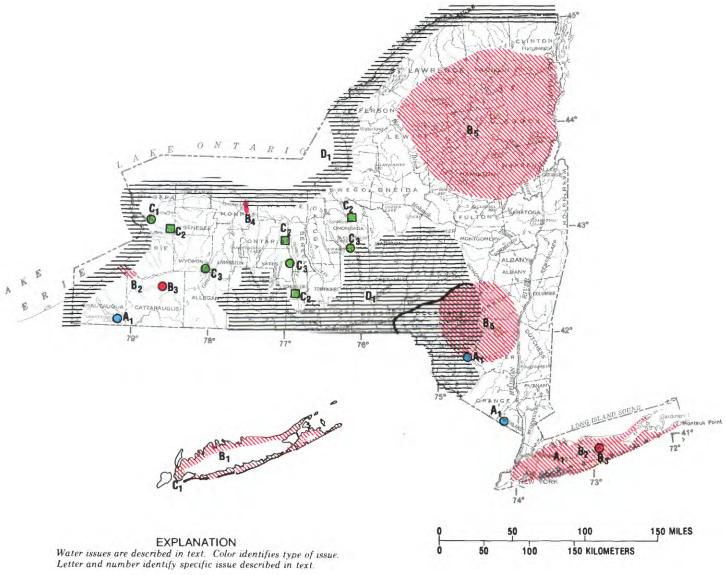
Acid precipitation is affecting the quality of surface-water resources in the eastern part of the State, principally in the Adirondacks and the Catskills. Effects of increased acidity on aquatic systems include fish kills, increased transport of heavy metals, and acidification of lakes (Central Electricity Research Laboratories, 1979).

Surface water—Point and nonpoint sources of pollution—

Issues of concern for the New York Department of Environmental Conservation are (1) about 12 percent of the 70,000 miles of New York's streams do not meet State water-quality standards, (2) 7 percent of New York's potable surface waters are being affected by nonpoint sources of pollution, (3) runoff from urban areas typically contains petroleum derivatives, heavy metals, lawn fertilizers, and pesticides, (4) runoff from agricultural areas typically contains pesticides and fertilizers, (5) runoff and waste discharges from industrial areas typically contain organic compounds and heavy metals, and (6) the water in about one-third of the major river basins has been polluted locally because of discharge of hazardous wastes (New York State Department of Environmental Conservation, written commun., 1983). For example, industrial discharges of polychlorinated biphenyls have polluted parts of the Hudson River. Discharge of inadequately treated municipal wastes and raw sewage also are causing pollution in some river basins.

Ground water—Point and nonpoint sources of pollution—B.

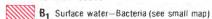
There is concern that pollution of water in shallow aquifers is occurring at many places in the State. The most serious con-



WATER-AVAILABILITY ISSUES



WATER-QUALITY ISSUES



B2 Ground water-Saline-water intrusion B₃ Ground water—Radioactive-waste sites

B₄ Eutrophication B₅ Acidic precipitation

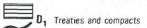
HYDROLDGIC HAZARDS AND LAND-USE ISSUES

C₁ Rising ground-water levels (see small map)

C₁ Rising ground-water levels

C₂ Wetlands

■ C₃ Resource development—Salt mining INSTITUTIONAL AND MANAGEMENT ISSUES



SUMMARY OF WATER USE IN NEW YORK, IN MILLION GALLONS PER DAY, 1980 [Data rounded to two significant figures and may not add to totals because of independent rounding Source: Solley, Chase, and Mann, 1983]

		1	Vithdrawa	Is		Consump
Use	Ground	water	Surfac	e water	Total fresh	tive use, fresh
	Fresh	Saline	Fresh	Saline	water	water
Offstream use:						
Public supply	350		1,900		2,200	380
Rural domestic and livestock	170		20		190	65
Irrigation	21		25	****	46	46
Self-supplied industrial:						
Thermoelectric power use	130		4,300	8,500	4,400	4.6
Other industrial uses	120	12	980	120	1,100	96
Total	780	12	7.200	8,600	8,000	590

Instream use: Hydroelectric power 310,000

cern is on Long Island where septic systems and extensive use of agricultural and lawn fertilizers locally have resulted in chloride concentrations of 300 milligrams per liter and nitratenitrogen concentrations of 22 milligrams per liter in ground water (Katz and others, 1977). Application of the pesticide aldicarb on potato farms, extensive use of other pesticides, discharge of industrial waste on the land surface, and leachate from landfills (Kimmel and Braids, 1980) all have contributed to pollution in the shallow aquifer on Long Island. Flow of polluted water from the shallow aquifer to the underlying deeper aquifer under Nassau and Suffolk Counties also is a major concern on Long Island. Chloride and nitrate concentrations in ground water have been increasing in central New York (Buller, 1978; Buller and others, 1978). There is concern that chloride from highway deicing salts commonly pollutes the water in local shallow aquifers. Ground-water pollution from improper use of chemicals and from leaks and spills from chemical storage tanks also is a concern throughout the State.

Ground water-Petroleum leaks and spills-B.

During 1979, gasoline was reported in the water supply of 187 privately owned wells in 49 of 62 counties surveyed by the State. Service stations were the most common sources of gasoline leakage. The New York Department of Environmental Conservation, which has documented oil and gasoline leaks and spills since 1973, concludes that 20 percent of underground tanks storing petroleum products leak and are a potential source of pollution. On Long Island, these leaks pose a potential threat to the quality of parts of the sole-source aquifer in Nassau and Suffolk Counties. In counties in western New York where oil and gas are produced, pollution of ground water by oil and brine is common (Crain, 1969).

Ground water-Hazardous-waste sites-B.

About 1.4 million tons of hazardous wastes are generated in New York each year (New York Department of Environmental Conservation, 1982). Ground-water pollution by organic compounds resulted in cessation of pumping of 78 public-supply wells during 1976-81, 65 of which are on Long Island; pumping of 27 of the 78 wells has resumed (New York State Department of Health, written commun., 1981). Most pumping prohibitions were related to improper storage and use of hazardous materials (New York State Department of Environmental Conservation, written commun., 1983). New York has identified nearly 700 sites where industrial wastes are known or thought to have been disposed (Pishdadazar and Moghissi, 1980). Of these, 26 sites have been included in the U.S. Environmental Protection Agency's National Priorities List (1982) of hazardous-waste sites.

HYDROLOGIC HAZARDS AND LAND-USE ISSUES

Rising ground-water levels—C1

Rising ground-water levels after cessation of long-term pumping has flooded basements and subways in parts of Kings County (Brooklyn) on Long Island (Soren, 1976) and basements in parts of Erie County.

Wetlands-C2

A regional landfill in Seneca County produces leachate runoff containing heavy metals (plating wastes) that may adversely effect the ecological integrity of the Montezuma Wildlife Refuge. Urbanization may be altering the hydrologic and biologic systems of Clay Marsh north of Syracuse by changing the magnitude and timing of water flow to the marsh. Rising ground-water levels and increased inflow resulting from lake-level regulation have caused flooding of wetlands at the north and south ends of Seneca Lake. In northeastern Erie County, some wetlands have dried up and subsided for unknown reasons.

Resource development—Salt mining—C3

Salt-mining in three areas in western New York has caused local contamination of aquifers.

Flooding—C.

Many urban areas are subject to flooding from intensive precipitation, snowmelt, and ice jams. Flooding especially is severe in the southern and southeastern parts of the State that receive intensive precipitation from coastal storms and in narrow valleys and flood plains in other parts of the State where topography constricts floods to the relatively densely populated valleys and flood plains. Flood-control and shore-protection facilities are required to mitigate flood damages and to provide protection from beach and shore erosion. A proposal to build a dam on the Richelieu River along the New York-Vermont-Canada border to control outflow from Lake Champlain is controversial. Canadian officials believe the dam will be beneficial because it would control flooding along the river in Canada. New York and Vermont officials are concerned that the regulation of levels in Lake Champlain would result in flood damage to lakeshore property and adversely affect wetlands along the shores of the lake.

INSTITUTIONAL AND MANAGEMENT ISSUES

Treaties and compacts—D1

New York participates in three compact commissions: The Delaware River Basin Commission (Delaware, New Jersey, New York, Pennsylvania, and the Federal Government), the Great Lakes Commission (Illinois, Indiana, Michigan, Minnesota, New York, Ohio, Pennsylvania, and Wisconsin), and the Susquehanna River Basin Commission (Maryland, New York, and Pennsylvania). The State also is actively involved with the International Joint Commission (United States and Canada). In the Great Lakes area, consumptive water use from basin diversions and regulation of lake levels are continuing water-management issues. Consumptive use in the Great Lakes basin was predicted to increase from about 5,000 cubic feet per second during 1975 to 16,000 to 37,000 cubic feet per second by the year 2035 (International Great Lakes Diversion and Consumptive Uses Study Board, 1981). There are conflicting interests in higher and lower lake levels on Lake Champlain that complicate lake-regulation efforts.

Water allocation-D.

There are 55 reservoirs in New York in the Black, St. Lawrence, Seneca-Oneida-Oswego, Upper Hudson, Mohawk, and Allegheny River basins that have the potential for providing water for several uses. Much of the 5 million acrefeet stored in these reservoirs was allocated years ago for single-purpose objectives. Reallocation of water stored in these reservoirs could have a major effect on the water supply of the State (New York State Department of Environmental Conservation, written commun., 1983).

Financing the infrastructure-D.

Many water and sewer systems, flood- and shore-protection facilities, and impoundments in the State are obsolete and deteriorating. Statewide water-supply needs are estimated to cost as much as \$20 billion, including \$6 billion to \$9 billion for rehabilitation of water treatment (drinking water) plants and \$3 billion to \$11 billion for a third New York City water tunnel. The construction and rehabilitation of sewers in the State are estimated to cost \$18 billion. Additional expenses for flood walls, levees, jetties, and groins, as well as the refurbishment of 200 hazardous dams, are not yet determined (New York Department of Environmental Conservation, written commun., 1983).

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NORTH CAROLINA WATER ISSUES

As identified by the North Carolina District Office of the U.S. Geological Survey in consultation with State officials

North Carolina has a diverse hydrologic setting within its three physiographic provinces—Blue Ridge, Piedmont, and Coastal Plain. Annual precipitation is about 50 inches in most of the State except in the southern Blue Ridge where precipitation reaches as much as 80 inches annually (Eder, and others, 1983). Although water supplies have been adequate in the past, increasing development is beginning to make water availability an issue in many parts of the State. In the Blue Ridge, the water supply for most municipalities is obtained from surface-water sources, but most rural supply is from ground water. In the Piedmont, most communities rely on surface water for water supply; however, because rapid population growth and industrialization have increased the demand for water and waste discharges to streams, some are now considering ground water as a supplementary source. In the Coastal Plain, most communities traditionally have used ground water as a source of water supply.

Major water issues are summarized by category below. The letters and numerical subscripts identify issues shown on the map; an asterisk instead of a numerical subscript indicates that the issue is not shown on the map.

WATER-AVAILABILITY ISSUES

Surface water-A

Some municipalities in the Piedmont, notably Cary, Chapel Hill, and Greensboro, are approaching the limits of their present surface-water supplies. In addition, the city of Asheville in the Blue Ridge has a surface-water shortage. Construction of new surface-water reservoirs, interbasin transfer of water, and development of ground water are some of the options being considered for new or supplemental supplies.

Ground water-A2

Ground water is the major source for municipal, rural, and industrial water supply in the Coastal Plain. Withdrawal of water from a major aquifer is causing declining water levels and is increasing the potential for saline-water intrusion. For example, withdrawals at Franklin, Va., from the lower Cretaceous aquifer have caused declining water levels that extend into North Carolina (North Carolina-Virginia Water Resources Management Committee, 1982). Water-level declines also have occurred in the Castle Hayne aquifer because of dewatering of a phosphate mine in Beaufort County (North Carolina Department of Natural and Economic Resources, 1976), and in the Cretaceous aquifer in response to withdrawals by municipalities and industries in the central Coastal Plain.

WATER-QUALITY ISSUES

Surface water—Point and nonpoint sources of pollution—B1

The North Carolina Department of Natural Resources and Community Development (1982b) listed 259 stream segments in the State as degraded (failed to meet at least one standard of the State classification) as of the end of 1981. Urban stream water in a number of cities is polluted by point sources such as landfills and nonpoint sources such as street runoff. Concentrations of oil and grease, fecal coliform bacteria, heavy metals, and biochemical and chemical oxygen demand have increased in Nasty Branch and Sweeten Creek near the city of Asheville. Animal life, including invertebrates, is virtually absent from these streams (Duda and others, 1982). Pollution also occurs in streams in and near the cities of Asheboro, Brevard, Charlotte, Dunn, Goldsboro, Greenville, Raleigh, Winston-Salem, Morganton, and Wilson.

Ground water-Saline-water intrusion-B2

Large areas of cropland in the Coastal Plain of eastern North Carolina have been damaged by tide-induced movement of saline water from drainage canals on former marsh lands into the ground-water system. Parts of Tyrrell, Dare, Hyde, Beaufort, Pamlico, and Carteret Counties are affected, and some agricultural lands have been abandoned.

Eutrophication-B₃

The downstream reach of the Chowan River and adjacent parts of Albemarle Sound have had large surface blooms of blue-green algae at irregular intervals since about 1970. Chlorophyll a concentrations also have been increasing gradually. The river is now classified by the State as nutrient sensitive. Similar eutrophication is developing in the Neuse and Pamlico River Estuaries. Of the 64 other publicly owned lakes, 24 were found to be eutrophic in the North Carolina Clean Lakes Classification Survey (North Carolina Department of Natural Resources and Community Development, 1982a).

Ground water-Hazardous-waste sites and landfills-B.

The North Carolina Department of Human Resources has identified more than 600 active and abandoned waste sites in the State that are to be checked for hazardous substances; of these sites, three are included in the U.S. Environmental Protection Agency's National Priorities List (1982). North Carolina has 26 active hazardous-waste impoundments and approximately 160 municipal landfills. None of the data available to date indicate extensive areal pollution of ground water.

Acidic precipitation-B.

Precipitation pH values across the State usually range between 4 and 5, but several measurements of less than 4 have been recorded (National Atmospheric Deposition Program, 1980). In a 2-year study at two locations in Winston-Salem, the pH value of precipitation was found to be approximately 3.8 (Forsyth County Environmental Affairs Department, 1982). The effects of acid precipitation on water quality are largely unknown, but decreased pH, decreased biological productivity, mobilization of heavy metals adhering to sediment, and pollution of drinking-water supplies are potential effects.

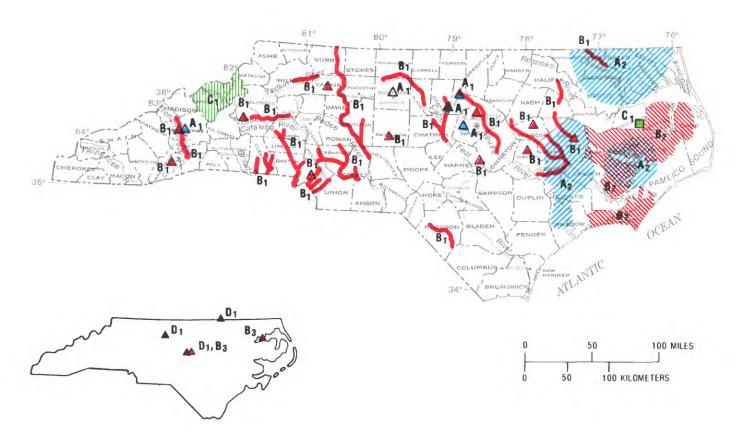
HYDROLOGIC HAZARDS AND LAND-USE ISSUES

Resource development—Nonmetal mining—C1

Statewide, approximately 1,500 acres were disturbed by mining activities during 1982 (Gardner and Simons, 1983). Sand and gravel operations and industrial minerals mining account for 75 percent of the land disturbed. Open-pit mining for mica, kaolin, and feldspar in the Spruce Pine Mining District is causing water-quality concerns in a three-county area in the Blue Ridge physiographic province. Mining activities, haul roads, and tailings ponds contribute to greatly increased sediment loads in area streams. As a result, populations and diversity of aquatic invertebrates have decreased, and game fish have been eliminated (Duda and Penrose, 1980).

Coastal-zone utilization-C.

Low-lying coastal areas are being developed for agriculture and peat mining, which could change the timing and pathways by which fresh water enters sounds and estuaries. Prior to large-scale farming operations in these areas, fresh-water runoff had little effect on the sounds and estuaries (Daniel, 1981). Under present management practices, rapid runoff flushes saline water from near-shore areas of sounds and estuaries. Some concerns include pollution of shellfish areas, decreased productivity in estuarine nursery areas, accelerated rates of eutrophication, and increased turbidity and sedimentation.



EXPLANATION

Water issues are described in text. Color identifies type of issue. Letter and number identify specific issue described in text.

WATER-AVAILABILITY ISSUES

A A

A₁ Surface water



A₂ Ground water

WATER-QUALITY ISSUES

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B₁ Surface water—Point and nonpoint sources of pollution



B₂ Ground water—Saline-water intrusion

▲ E

B₃ Eutrophication (see small map)

HYDROLOGIC HAZARDS AND LAND- USE ISSUES



C₁ Resource development-Nonmetal mining

INSTITUTIONAL AND MANAGEMENT ISSUES

▲ D1 Interbasin transfers (see small map)

SUMMARY OF WATER USE IN NORTH CAROLINA, IN MILLION GALLONS PER DAY, 1980 [Data rounded to two significant figures and may not add to totals because of independent rounding. Source: Solley, Chase, and Mann, 1983]

			Withdrawa	ils		Consump
Use	Ground	d water	Surfac	e water	Total	tive use, fresh
	Fresh	Saline	Fresh	Saline	fresh water	water
Offstream use:						
Public supply	70		500		570	110
Rural domestic and livestock	170		5.0		170	170
Irrigation	39	****	93		130	130
Thermoelectric power use	0		4,300	6.4	4,300	67
Other industrial uses	1 120	0	1390		1510	150
Total	¹ 400	0	15,300	1,100	15,700	¹ 530
Instream use: Hydroelectric power	40,000					

¹ Revised, based on North Carolina Department of Natural Resources and Community Development unpublished data.

Flooding-C.

Historically, cities and towns in inland North Carolina have developed on uplands areas. Because more developments are encroaching on flood plains, flood losses are increasing.

Erosion and sedimentation-C.

Erosion and sedimentation is an important water-quality issue in the State (North Carolina Department of Natural Resources and Community Development, 1979). Sediment deposition has impaired aquatic habitats, filled lakes, and decreased the storage capacity of a number of reservoirs. For example, the city of High Point is considering dredging its watersupply reservoir, High Point Lake, because an estimated 46 percent of the lake's original volume consists of sediment.

INSTITUTIONAL AND MANAGEMENT ISSUES

Interbasin transfers-D1

Several municipalities are examining the possibility of interbasin transfers of water. The city of Greensboro may seek to withdraw water from the Dan River and discharge waste effluent to the Cape Fear River basin if the proposed Randleman Dam water-supply project is not built. Additional water may be transferred from the Cape Fear River basin to the Neuse River basin if municipalities in the Neuse River basin obtain permits to use Jordan Lake for their water supply. The most controversial proposed interbasin transfer would transfer water from Lake Gaston, in the Roanoke River basin in Virginia, for use in Virginia Beach, Va. The withdrawal may affect water users downstream on the Roanoke River in North Carolina.

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NORTH DAKOTA WATER ISSUES

As identified by the North Dakota District Office of the U.S. Geological Survey in consultation with State officials

North Dakota is a prairie State where average annual precipitation ranges from 13 inches in the northwest to about 20 inches in the east. About 75 percent of the precipitation falls from April through September. Thus, moisture usually is adequate for crops and rangeland, but potential evapotranspira-tion losses generally exceed precipitation. Morever, the distribution of precipitation from year to year is very erratic. The area northeast of the Missouri River is mantled by several hundred feet of glacial drift, which generally consists of clavey till and lake deposits but locally consists of outwash sand and gravel that form major aquifers. These aquifers are estimated to contain about 60 million acre-feet of water (North Dakota State Water Commission, 1982). Most of this area has few streams, although shallow lakes and marshes are common. Southwest of the Missouri River, interbedded clay, shale, sandstone, and lignite beds, totaling several thousand feet in thickness, crop out at the land surface. Aquifers occur in the sandstone and lignite. There, the prairie has a well-developed stream system, but lakes and marshes are few. Zero flow has been recorded on all streams in the State except the Missouri River. In contrast, many areas have had severe flooding. Because of the variability of streamflow, multipurpose impoundments have been constructed on most streams. The largest impoundment is Lake Sakakawea (storage capacity about 24 million acre-feet) formed behind Garrison Dam on the Missouri River. In North Dakota, water-use permits are required from the State for all uses except domestic, livestock, and fish and wildlife purposes.

Major water issues are summarized by category below. The letters and numerical subscripts identify issues shown on the map; an asterisk instead of a numerical subscript indicates that the issue is not shown on the map.

WATER-AVAILABILITY ISSUES

Surface water-A1

Cities and towns in southwestern North Dakota are constrained in acquiring additional inexpensive water supplies because of the intermittent streamflow and the marginal ground-water quality. The State Legislature recently approved funds for the final engineering design and right-of-way purchases for a pipeline to supply water from Lake Sakakawea to the area. The city of Minot (Ward County) in recent years has developed ground-water supplies to supplement withdrawals from the Souris River. Fargo, the largest city in the State, has a water right for a permanent diversion from Lake Ashtabula on the Sheyenne River to augment surface-water supplies from the Red River of the North. The city also is investigating available ground-water sources to supplement the surfacewater supplies.

Ground water-A.

Many of the State's aquifers are relatively small and could be dewatered by large-scale pumpage.

WATER-QUALITY ISSUES

Surface water—Point sources of pollution—B1

Waste discharges from municipalities and from livestock wintering areas contribute to concentrations of fecal coliform bacteria that exceed North Dakota standards along several stream reaches across the State. Discharges from industrial sources have been responsible for local surface-water pollution. For example, dike failures at sugar-beet-processing plants along the Red River of the North have temporarily restricted water use for municipal supply.

Ground water-Arsenic-B2

Arsenic concentrations in some shallow ground water that has been used for domestic and municipal supply in southeastern North Dakota exceed the State drinking-water standard. Investigations are being made to determine if the source of arsenic is from natural leaching of marine shales or from arsenic-enriched pesticides used for grasshopper control during the 1930's. The Lidgerwood-Wyndmere-Rutland area has been included in the U.S. Environmental Protection Agency's National Priorities List (1982) of hazardous-waste sites.

Eutrophication-B₃

In places, runoff from agricultural lands has increased nutrient concentrations in surface water and accelerated eutrophication of lakes and reservoirs. Approximately 675 river miles, or 18 percent of the major rivers in the State, and more than 60 percent of the major lakes are affected by increasing nutrient concentrations (North Dakota Department of Health, 1980).

Surface and ground water-Natural salinity-B.

Natural salinity is an important water-quality issue in the State, particularly in the western part. Except for the Missouri River and its reservoirs, salinity in both surface- and groundwater sources in western North Dakota commonly exceeds 1,000 milligrams per liter and locally may exceed 2,000 milligrams per liter. Salinity in the Missouri River and its reservoirs generally is near 500 milligrams per liter with little variation. The salinity restricts the use of the water resources for many purposes in the western part of the State, and the salinity and sodium content generally restrict use of the water for irrigation.

Acidic precipitation—B.

Since 1980, precipitation in the State has had mean annual pH values of less than 4.8 and increased concentrations of mercury, selenium, and molybdenum relative to natural contents in soils (Houghton, 1983). Although most of the State has calcareous soils and alkaline waters that provide buffering protection against acidification, wetlands situated on noncalcareous glacial till in the Coteau du Missouri and Turtle Mountains may be susceptible to acidification. Analyses of water quality in potholes in both areas indicate that snowmelt is enriched with mercury, selenium, and molybdenum. There is an indication that increasing acidic precipitation may temporarily be increasing surface-water alkalinity because of increased dissolution of carbonate minerals and, perhaps, increasing nutrient concentrations by the dissolution of nutrient-enriched materials accumulated in stream and lake sediments (R. L. Houghton, U.S. Geological Survey, written commun., 1983).

HYDROLOGIC HAZARDS AND LAND-USE ISSUES

Flooding-C1

Recurring floods along the Red River of the North, which is the eastern boundary of the State, and the Souris River in the north-central part of the State, cause millions of dollars in damage to urban and rural areas. Because of the very low gradients, the flood plain of the Red River of the North and the downstream reaches of its tributaries are extremely susceptible to flooding. In addition, the extensive use of dikes, levees, and flood walls and the drainage of wetlands have had an undetermined effect on flood stages. Rising water levels in Devils Lake, the catchment for a 3,130-square-mile closed basin in northeastern North Dakota, are causing rural and urban flooding in nearby areas. The water level in the lake has risen from a low of 1,401 feet above sea level in 1940 to 1,428 feet in 1983—the highest level since 1885. The rising water level endangers the community of Lakewood, the National Guard Camp at Grafton, roads, and sewer and lagoon systems for

several other communities. Rising ground-water levels associated with Lake Audubon and the McClusky Canal and greater than normal precipitation in central North Dakota are the causes of flooding in the area. Roads have become waterlogged, fields inundated, and basements flooded.

Wetlands—C2

Except for the bed of glacial Lake Agassiz, the northeastern two-thirds of the State is overlain by glacial sediments containing numerous small closed basins or potholes that provide wildlife habitat primarily used by waterfowl. This area has been subjected to extensive drainage, channel improvement, and other land-use changes. There is debate about the effects of this drainage on wildlife habitat, runoff, and ground-water recharge.

Resource development-Lignite mining-C3

Leachates from lignite-mine spoils in North Dakota are enriched in sulfate, sodium, and some trace-metal compounds. Dissolved-solids concentrations in mine-affected ground water have increased by two to four times compared to premining waters. Because most of the mined lignite is used by powerplants in the State, disposal of fly ash and flue-gas desulfurization waste in landfills enriches infiltrating recharge water with sulfate, arsenic, selenium, molybdenum, and other heavy metals, concentrations of which may exceed State drinkingwater standards (Groenewold and others, 1980). Potential ground-water pollution from future disposal of complex metalorganic residues from coal-gasification plants under construction or planned also is of concern.

Resource development-Oil and gas production-C4

Leachates from pits used by the oil and gas industry for disposal of brines and drilling fluids commonly are saline and may contain a variety of drilling additives including hazardous heavy-metal compounds. If present near the land surface, such leachates may restrict land use for some agricultural purposes. Although leachate volumes from a single pit may be small, combined leachate from numerous pits in an oil- and gasproduction area may have the potential to pollute local surficial aquifers.

Resource development—Uranium mining—C5

Leachates from tailings at eight abandoned uranium mines and two uranium processing mills in western North Dakota may be enriched in radioactive constituents, molybdenum, arsenic, and possibly other heavy metals. The extent of the

effect of the leachates on local ground-water quality is being studied.

INSTITUTIONAL AND MANAGEMENT ISSUES

Water allocation-D.

The State's economic growth depends on agriculture and energy development. Both of these activities depend on the availability of water. Possible actions to restrict development of the Missouri River and Garrison Diversion project are of major concern to State officials. The North Dakota State Water Commission has completed a major update of the State Water Plan. The Commission continues to exercise close management over the State's ground-water resources in an effort to avoid serious ground-water mining.

Treaties and compacts—D.

Water in the Souris River continues to be allocated between the United States and Canada under an "Interim Reference." The quality of water returning to Canada has been a major contention of the Canadian Government in the acceptance of the Garrison Diversion project. North Dakota is a signatory State to the Yellowstone River Compact of 1950 (Montana, North Dakota, and Wyoming), which is being challenged by industrial interests because it does not permit diversion of water out of the basin without the unanimous agreement of the signatory States.

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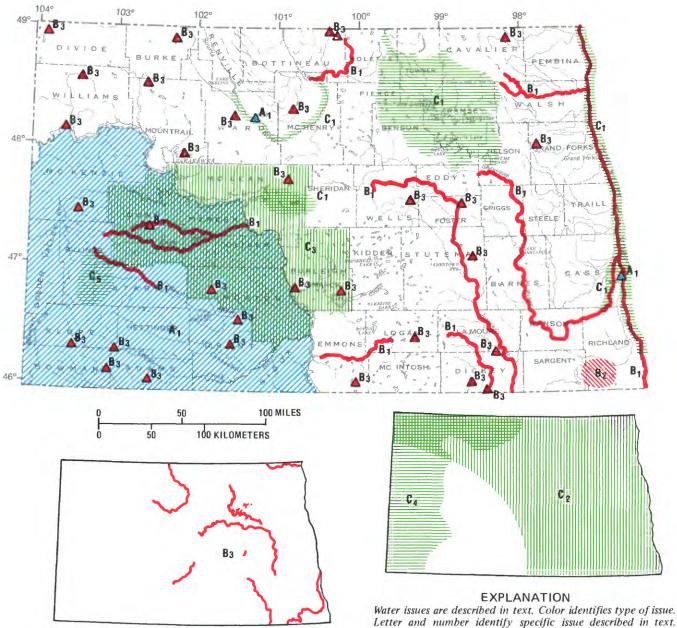
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SUMMARY OF WATER USE IN NORTH DAKOTA, IN MILLION GALLONS PER DAY, 1980

Data rounded to two significant figures and may not add to totals because of independent rounding.

Source: Soiley Chase and Mann. 19831

		Consump-				
Use	Ground	water	Surface	water	Total fresh	tive use, fresh
	Fresh	Saline	Fresh	Saline	water	water
Offstream use:						
Public supply	26		33		59	34
Rural domestic and livestock	24		8.4		32	32
Irrigation	65		210		280	250
Self-supplied industrial:						
Thermoelectric power use	1.2		920	0	930	14
Other industrial uses	2.2	0.2	4.7	0	7.0	4.3
Total	120	0.2	1,200	0	1,300	330

Letter and number identify specific issue described in text.

WATER-AVAILABILITY ISSUES



OHIO WATER ISSUES

As identified by the Ohio District Office of the U.S. Geological Survey in consultation with State officials

Throughout its history, Ohio has been characterized by a diverse economy. Agriculture predominates in the west and north, manufacturing in the northeast, and timber and mineral industries in the southeast. Abundant water resources have helped to make this diverse economy possible. Annual precipitation is about 37 inches; in addition, Lake Erie and the Ohio River provide large quantities of water from outside the State. Water management has been a concern of State and local governments in Ohio since the beginning of the 20th century. Extensive drainage projects in northwestern Ohio converted swamps into productive agricultural land. In response to the disastrous flooding in 1913, water-convervancy districts were established, and flood-control structures were built (Morgan, 1951). Concerns about drinking-water quality led to the development of community water systems; today, more than 90 percent of all water withdrawn for domestic purposes is from public supplies. A five-part plan for future water-supply development has been published by the Ohio Department of Natural Resources (1967, 1972, 1976, 1977, 1978).

Major water issues are summarized by category below. The

Major water issues are summarized by category below. The letters and numerical subscripts identify issues shown on the map; an asterisk instead of a numerical subscript indicates that the issue is not shown on the map.

WATER-AVAILABILITY ISSUES

Surface water-A.

Water demand is increasing in many municipalities and industrial areas of Ohio. Surface-water sources have the potential to meet this demand. Several reservoirs have been built during the past decade in northwestern Ohio to store surface water for use during droughts. The trend toward increasing surface-water storage is expected to continue in northwestern Ohio, where surface runoff is about 10 inches per year, or 3 inches less than the statewide average of 13 inches per year (Johnson and Metzker, 1981).

Ground water-A.

Ohio has several regional aquifer systems (Bloyd, 1974) that, if more fully utilized, could alleviate many of the watersupply shortages in the State. Two areas in Ohio where water shortages are especially serious are the urbanizing northeast and the rural south. In northeastern Ohio, major sources of ground water for most of the area are local sandstone, shale, and sand and gravel aquifers. Residents and officials are concerned that increasing ground-water use might cause increased water-level declines, cause wells to become dry, and adversely affect ground-water quality (Nichols, 1980). Except for the narrow strips of land underlain by the alluvial aquifers of the Ohio River and its major tributaries, ground-water yields are barely sufficient for domestic use in most counties in the vicinity of the Ohio River. The bedrock in this area consists of shale and sandstone that generally yield only 1 or 2 gallons per minute (A. C. Walker, Ohio Department of Natural Resources, oral commun., 1983).

WATER-QUALITY ISSUES

Ground water—Hazardous-waste sites—B1

Ohio has many operating hazardous-waste sites and many abandoned dumps (Ohio Environmental Protection Agency, 1982). Hazardous-waste sites are most common in the industrialized northeastern part of the State and along the Miami River in the southwest. Nineteen sites in Ohio have been included in the U.S. Environmental Protection Agency's National Priorities List (1982) as requiring remedial action (Ohio Environmental Protection Agency, 1983). Four of these sites could be inundated by 100-year floods.

Surface water-Municipal sewage-B.

Some municipal sewage-treatment plants in Ohio are not meeting State standards for discharge quality. In addition, sewer systems in all major urban areas are combined storm and sanitary sewers; therefore, when sewer capacity exceeds treatment-plant capacity, especially during storms, untreated wastes commonly are discharged directly into streams or lakes.

Surface and ground water—Public and domestic supplies—R.

Numerous areas have local or periodic concerns about drinking-water quality. Some of the local concerns probably can be traced to past or current agricultural and waste-disposal practices and resulting surface- and ground-water pollution. For example, the city of Columbus periodically issues warnings about large nitrate concentrations in the muncipal-water supplies; these large concentrations probably result from nonpoint pollution of surface water caused by application of nitrogenrich fertilizers on agricultural land.

Acidic precipitation-B.

The burning of coal in industrial plants and municipal powerplants in the Ohio River valley may be a major source of acids and other pollutants in precipitation in Ohio, other Northeastern States, and Canada. "Pure" precipitation has been defined by the U.S. Environmental Protection Agency (1980) as precipitation having a pH between 5.6 and 5.7. Recent research indicates that the pH of most precipitation east of the Mississippi River is now between 4.0 and 5.0; precipitation from individual storms may have a pH significantly less than this range (U.S. Environmental Protection Agency, 1980).

HYDROLOGIC HAZARDS AND LAND-USE ISSUES

Erosion and sedimentation-C1

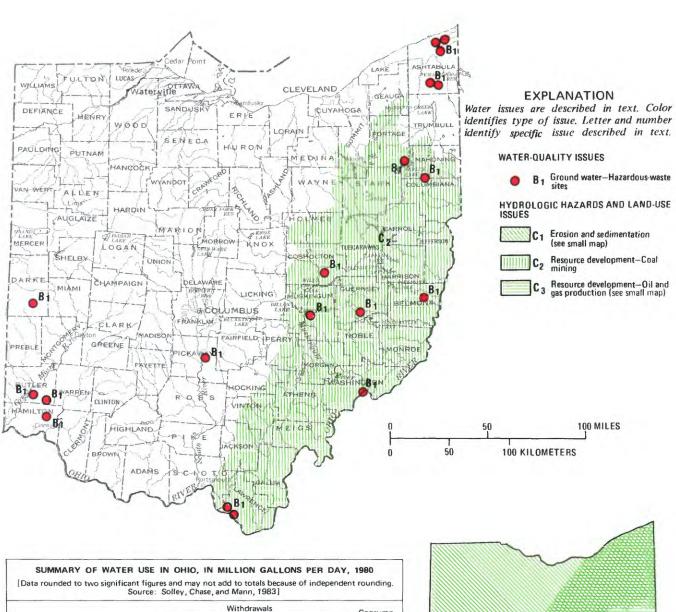
The glaciated area in the northern and western parts of the State is extensively farmed. Most of this area has large erosion rates ranging from 100 to 500 tons per square mile per year (Anttila and Tobin, 1978). The greatest erosion rates appear to be in areas where row crops are grown on terminal moraines. The average annual sediment load of the Maumee River at Waterville in northwestern Ohio is 1.2 million tons (Anttila and Tobin, 1978). Severe beach erosion along the southern Lake Erie shoreline is a concern when lake levels are high—valuable shore property is eroded, and homes are destroyed. Sedimentation also is significant in several major rivers draining into Lake Erie that are used for navigation. Dredging and disposal of dredge spoils continue to be major concerns.

Resource development—Coal mining-C2

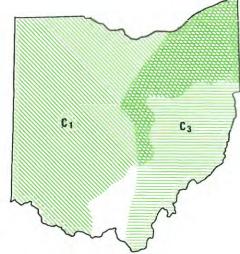
Acid mine drainage from abandoned surface and underground coal mines is the primary cause of ground- and surface-water pollution in southeastern Ohio. About 60 percent of the estimated 10,000 miles of polluted streams in the region is in areas of abandoned underground mines. The Ohio Department of Natural Resources, Division of Reclamation, has made large-scale, expensive efforts to reclaim much of the affected areas. Surface mining, mine reclamation, and abandoned-mine drainage in eastern Ohio directly or indirectly cause increased stream sedimentation, which results in the decrease of stream-conveyance capacity, flooding, and some water-quality pollution (Engelke and others, 1981).

Resource development—Oil and gas production—C3

Pollution of water resources by brine from oil- and gasproducing wells occurs occasionally in eastern Ohio. Approximately 15 million barrels of brine are produced annually. Of this quantity, 25 percent is pumped back into the ground. Such disposal practices may pollute freshwater aquifers. The remaining 75 percent is spread on roads to melt ice and settle dust, placed in evaporation ponds, and dumped illegally in



			Withdrawals	s		Consump
Use	Ground	d water	Surface	water	Total fresh	tive use, fresh
	Fresh	Saline	Fresh	Saline	water	water
Offstream use:						
Public supply	380		1,100		1,400	180
Rural domestic and livestock	100		25		130	98
Irrigation	1,9		3.4		5.3	4.8
Thermoelectric power use	21		10,000	0	10,000	93
Other industrial uses	470	0	1,500	0	2,000	180
Total	980	0	13,000	0	14,000	550
Instream use: Hydroelectric power	380					



streams and on the land (Templeton, 1980). Such disposal practices may pollute local surface- and ground-water resources.

Flooding-C.

Ohio has serious flooding nearly every year. Two of the more notable recent floods were in the Maumee River basin in 1978 (Hoggatt, 1981) and in the Blanchard River basin in 1981 (Webber, 1982). Approximately 660 Ohio communities presently participate in the National Flood Insurance Program. Accelerated storm-water runoff from urbanized lands causes increased magnitude and frequency of floods in small urban watersheds; erosion at building sites and along streambanks; sediment deposition in culverts, storm sewers, and drainage ditches; and property loss (Goettemoeller and others, 1980).

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OKLAHOMA WATER ISSUES

As identified by the Oklahoma District Office of the U.S. Geological Survey in consultation with State officials

Oklahoma extends from the semiarid Western United States to the humid Eastern United States. Average annual precipitation ranges from 15 inches in the Panhandle in the west to 56 inches in the southeast. Oklahoma has droughts of long duration as well as frequent floods. Evapotranspiration returns about 85 percent of the average annual precipitation to the atmosphere. Surface water is a major source of supply in the State. There are more than 2,500 lakes with a surface area of 10 acres or more; 57 of these are considered major lakes. Average annual lake evaporation ranges from 46 inches in the east to 64 inches in the southwest. Oklahoma has 13 major aquifers, some of which are relatively undeveloped. Groundwater levels in parts of western Oklahoma, however, are declining significantly.

Major water issues are summarized by category below. The letters and numerical subscripts identify issues shown on the map; an asterisk instead of a numerical subscript indicates that the issue is not shown on the map.

WATER-AVAILABILITY ISSUES

Ground water-A₁

In northwestern Oklahoma, water is supplied almost exclusively from the High Plains aquifer. Withdrawals exceed recharge to the High Plains aquifer, and water levels have declined more than 50 feet between 1940 and 1980 (Havens, 1983). Water levels in wells completed in the Rush Springs aquifer in west-central Oklahoma have declined as much as 10 feet during the last 8 years.

Surface water—A.

Average annual runoff ranges from 0.2 inch in the extreme western Panhandle to 20 inches in the southeast. Most surfacewater impoundment in Oklahoma has been in the eastern part of the State. Many of the major reservoirs have been designed as multipurpose projects that allocate storage for flood control, electric-power generation, and municipal, industrial, irrigation, and recreational uses. In much of western Oklahoma, streams have been fully allocated, and little water is available for future development.

WATER-QUALITY ISSUES

Surface water—Point and nonpoint sources of pollution—B₁

There is concern that increasing urbanization in Oklahoma has exceeded the capacity of many sewage-treatment plants, and that the North Canadian River is polluted from Oklahoma City to Lake Eufaula. Also, there is evidence that development along the Illinois River, designated a scenic river, has caused pollution because of increased septic-system discharge and increased recreational use.

Surface water—Natural salinity—B2

Natural brine seeps and springs along the Salt Fork Arkansas, the Cimarron, and the Red Rivers and major tributaries increase the chloride concentration so that water from these streams is unusable for many purposes (Stoner, 1981, 1982a).

Surface water—Sulfate—B₃

Large sulfate concentrations resulting from dissolving of gypsum in the Washita River basin affect the suitability of the Washita River as a public supply (Stoner, 1982b). Foss Reservoir on the Washita River is used for a municipal supply, but the water must be treated by a desalination process.

Ground water-Hazardous-waste site-B4

A hazardous-waste site near Criner, McClain County, has been included in the U.S. Environmental Protection Agency's

National Priorities List (1982). More than 20 million gallons of wastes, including pesticides, solvents, waste oils, and acids, were disposed of in several surface impoundments and a drum burial area (Findings of fact and conclusions of Law filed in U.S.A. versus Rowland Hardage case, U.S. District Court, Oklahoma City; Stanley Hitt, U.S. Environmental Protection Agency, oral commun., 1983). The Oklahoma Department of Health detected ground-water pollution at the site in 1976. Remedial actions at the site have been pursued since then.

HYDROLOGIC HAZARDS AND LAND-USE ISSUES

Resource development—Lead-zinc mining—C1

Acid mine water from the abandoned lead-zinc mines in northeastern Oklahoma contains large concentrations of iron, zinc, and cadmium and is polluting Tar Creek, a tributary of Grand Lake O' The Cherokees. There is concern that the acid mine water also could pollute local ground-water supplies. The mines are separated from the freshwater Roubidoux aguifer by several hundred feet of relatively impermeable shale and dolomite; however, the potential exists for downward migration of the acid mine water to the Roubidoux aquifer, which is the major source of public supply in the area. The Tar Creek area of about 40 square miles has been included in the U.S. Environmental Protection Agency's National Priorities List (1982) of hazardous-waste sites.

Resource development—Coal mining—C2

Bituminous coal beds underlie 1.5 million acres in 19 eastern Oklahoma counties (Friedman, 1974). About 230 million short tons could be mined by surface methods. The principal hydrologic issues of concern regarding surface mining of coal in Oklahoma are the possibilities of increased sediment concentrations and degradation of chemical quality of streams.

Resource development—Oil and gas production—C.

Activities associated with oil and gas exploration and production have caused local pollution of many streams and is an issue of concern throughout the State. Failures of brinedisposal pits and accidental spills of brines and oil have been the likely principal causes of the pollution.

Flooding-C.

There is concern that increasing urbanization in the Oklahoma City and Tulsa metropolitan areas is causing an increase in the magnitude of flood peaks, and an increase in erosion and sedimentation because of increased flood-flow velocities. More information about flood runoff from urban areas is necessary for the design of remedial hydraulic structures (Huntzinger, 1978). Oklahoma City is using data from a federally funded Flood Insurance Study (Tortorelli and others, 1983) to assist in resolving flood-plain-management issues.

INSTITUTIONAL AND MANAGEMENT ISSUES

Interbasin transfers-D.

Due to decreasing ground-water reserves in western Oklahoma and increasing urbanization and industrialization in central areas of the State, additional water supplies will be needed to meet increased water demands. Evaluation of local supply potential indicates a water deficit in central and western Oklahoma within the next few decades, and a plan has been developed that proposes conveying excess or surplus waters from eastern Oklahoma to the central and western parts of the State. The costs associated with pumping water render the plan economically infeasible at this time. However, as economic conditions change and new technologies are developed, the statewide water-conveyance system will be given consideration as a means of providing water to waterdeficient areas (Oklahoma Water Resources Board, 1980).

Financing the infrastructure-D.

The Oklahoma Legislature has created a Financial Assistance Program to promote and assist in the construction of a variety of water-supply and sewage-treatment projects. The Oklahoma Legislature also appropriated \$25 million for a revolving fund that could be used as security or collateral when bonds are issued. State officials believe, however, that future water projects will require billions of dollars.

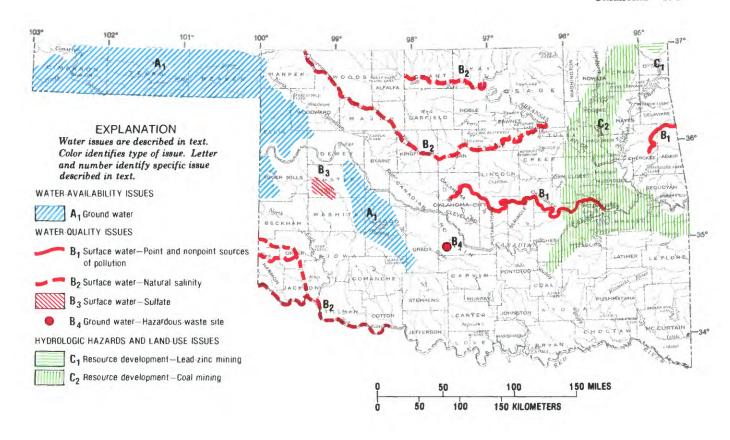
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SUMMARY	OF	WATER	USE	IN	OKLAHOMA,	IN	MILLION	GALLONS	PER	DAY,	1980
Data rounde	d to	two signif			res and may not				depen	dent ro	unding.
			Sour	ce:	Solley, Chase,	and	Mann, 198	31			

		Consump				
Use	Ground	water	Surfac	e water	Total fresh	tive use, fresh
	Fresh	Saline	Fresh	Saline	water	water
Offstream use:						
Public supply	86		220		300	120
Rural domestic and livestock	38		55		93	89
Irrigation	730		140		870	610
Self-supplied industrial:						
Thermoelectric power use	7.7		170	0	180	110
Other industrial uses	95	95	170	0	270	120
Total	960	95	760	0	1,700	1,000

OREGON WATER ISSUES

As identified by the Oregon District Office of the U.S. Geological Survey in consultation with State officials

Oregon is perceived as a State with a plentiful supply of water, but this is true only in certain areas. Precipitation ranges from about 10 inches in eastern Oregon to about 180 inches in the mountains of western Oregon. About 85 percent of Oregon's population lives in the western one-half of the State. Runoff is variable, and streamflow commonly is depleted by diversions for offstream uses, thus water for instream uses is difficult to maintain. Aquifers in much of the State commonly yield small quantities of ground water adequate only for small domestic or stock supplies. Oregon has one of the most comprehensive statewide land-use laws in the nation. The ocean beaches are State controlled along their entire length. Stringent water-quality measures have succeeded in restoring the Willamette River to conditions safe for swimming and fishing. The State has acted to improve or protect the quality of other waters and has issued regulations on minimum flows for most streams to preserve fish habitat.

Major water issues are summarized by category below. The letters and numerical subscripts identify issues shown on the map; an asterisk instead of a numerical subscript indicates that the issue is not shown on the map.

WATER-AVAILABILITY ISSUES

Ground water-A1

Declining ground-water levels in the Columbia River Basalt aquifer, a major interstate aquifer underlying parts of Idaho, Oregon, and Washington, affect about 2,500 square miles of Morrow and Umatilla Counties in northeastern Oregon. Average rates of decline in the area ranges between 1 and 20 feet per year, and declines exceed 400 feet locally. Other areas in Oregon also have had less extensive but large ground-waterlevel declines; these declines generally have been stabilized through regulation of ground-water pumpage or denying new withdrawal permits. Additional water-level declines affecting areas of as much as a few square miles have been reported; these areas are being monitored to determine the magnitude of the water-level declines, but no action has been taken to regulate these small areas. In the arid Fort Rock-Christmas Valley area (Lake County) in south-central Oregon, the rapid increase of ground-water withdrawals for irrigation during the last decade is causing concern. The concern is that existing permits allow the withdrawal of ground water significantly in excess of the amount of recharge to the volcanic- and sedimentary-rock aquifer system underlying the 1,500-square-mile area. Water-level declines, however, are small. Preliminary studies are being made in the area.

Surface water-A.

In some streams, diversions for municipal, industrial, and irrigation supplies result in inadequate minimum flow for fish habitats, waste dilution and assimilation, and navigation, and impair the esthetic value of the streams.

WATER-QUALITY ISSUES

Surface water-Aquatic-habitat degradation-B1

Numerous streams throughout Oregon are affected by a variety of water-quality issues including (1) diversions that may decrease streamflow and affect downstream uses and aquatic habitats; (2) increased water temperatures (which are related to low flows, ambient summer air temperatures, and stream management) that interfere with the rearing and production of salmonoid fishes; (3) streambank erosion, a natural process that results from meandering of streams but which commonly is accelerated by activities of man; (4) excessive debris, usually logs, slash, and other materials, in quantities large enough to hinder fish passage and boating and to damage

culverts and bridges; and (5) nuisance algal or aquatic plant production, commonly associated with low flows, high-water temperatures, and large nutrient concentrations that interfere with water supplies, irrigation, fish rearing, recreation, and esthetic quality of streams, lakes, or reservoirs (Oregon Department of Environmental Quality, 1978).

Surface water-Estuaries-B2

Designated Oregon estuaries are dredged routinely to maintain navigation channels. This dredging can cause pollution when bottom material is physically transported to and resuspended in the water at a disposal site. Pollution can be caused by release of ammonia, phenolic compounds, and selected heavy metals from the bottom material into the water in concentrations detrimental to aquatic life. In addition, these released substances, along with certain natural organic substances present in the bottom material, can be oxidized in the water during dredging and disposal operations, creating an immediate oxygen demand. Data indicate that localized pollution of this type may occur in the Columbia River and the Yaquina River estuaries during dredging and disposal operations (Fuhrer and Rinella, 1983).

Ground water-Hazardous-waste sites-B3

About 25,000 barrels of herbicide wastes were buried in shallow trenches at a sparsely populated and remote site near Alkali Lake (Lake County). Shallow ground water at the site is saline and contains large concentrations of dissolved solids, but the deeper water is fresh and potable. Leakage from the burial site has been detected, and there is the possibility that this leakage may pollute the fresh ground water in the deeper zone. Two other hazardous-waste sites in Oregon have been included in the U.S. Environmental Protection Agency's National Priorities List (1982). At the site in Portland, hazardous substances of concern include lead-oxide dust in the air and lead in the deep aquifer. At the site near Albany, hazardous substances of concern include low-level radioactive materials, heavy metals, and chlorinated organic solvents.

Ground water-Nitrate-B.

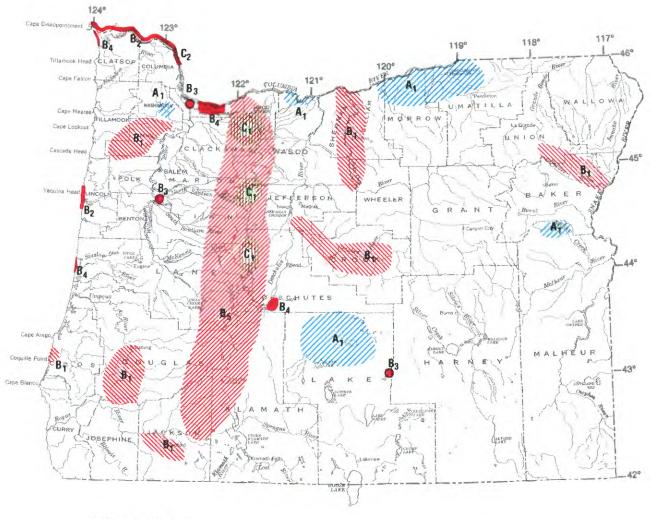
Ground water in shallow water-table aquifers used for drinking water has been polluted by a variety of untreated wastes in unsewered urban areas in east Multnomah County, La Pine (Deschutes County), and Florence (Lane County), and in the Clatsop plains (Clatsop County). As a result, in these areas, nitrate concentrations in water from the shallow water-table aquifers exceed State standards for drinking water.

Acidic precipitation—B₅

The Cascade Range annually receives 80 to 180 inches of precipitation—predominately snow. Recent studies show that this precipitation is acidic with pH values ranging from 4.0 to 6.2 (U.S. Geological Survey, 1981). Dissolved-solid concentrations in numerous lakes near the crest of the Cascades commonly are less than 20 milligrams per liter, which provides little neutralizing capacity, and pH values are as low as 5.1 (Rinella, 1977, 1979). These lakes have negligible buffering capacities and may be susceptible to further acidification (D. L. Rambo and C. F. Powers, U.S. Environmental Protection Agency, written commun., 1982).

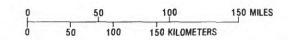
Ground water-Landfills and lagoons-B.

Leachates from solid-waste landfills and from liquid-waste treatment lagoons potentially can pollute ground water adjacent to and downgradient from the site. Several landfills and lagoons in Oregon are located in sand and gravel deposits overlying permeable water-table aquifers. Most of these sites, however, are located in sparsely populated areas or are within areas served by public-water supplies, and, as a result, the potentially affected ground water near disposal sites either is slightly used or is unused. Increased use of these water-table aquifers could, however, divert ground water from these sites into supply wells.



EXPLANATION

Water issues are described in text. Color identifies type of issue. Letter and number identify specific issue described in text.



WATER-AVAILABILITY ISSUES

A₁ Ground water WATER-QUALITY ISSUES

B₁ Surface water—Aquatic habitat degradation

B₂ Surface water—Estuaries

B₃ Ground water—Hazardous-waste sites

B₄ Ground water—Nitrate

HYDROLOGIC HAZARDS AND LAND-USE ISSUES

C₁ Volcanoes

- C₂ Volcanoes-Mud flows

SUMMARY OF WATER USE IN OREGON, IN MILLION GALLONS PER DAY, 1980 [Data rounded to two significant figures and may not add to totals because of independent rounding. Source Solley, Chase, and Mann, 1983]

		\	Vithdrawa	s		Consump
Use	Ground	water	Surfac	e water	Lotal	fresh
	Fresh	Saline	Fresh	Saline	fresh water	water
Offstream use	- 117					
Public supply	66		160		230	47
Rural domestic and livestock	140		38		170	170
Irrigation.	850		5,000		5,900	3,000
Self-supplied industrial						
Thermoelectric power use	0		22	0	22	0
Other industrial uses	80	0	420	0	500	20
Total	1,100	0	5,700	0	6,800	3,200

Ground water-Natural salinity-B.

Naturally saline ground water occurs in many areas of western Oregon underlain by marine sedimentary and volcanic rocks (McFarland, 1983). The saline ground water is found most commonly at shallow depths in valley sites near principal streams. Salinity can exceed that of seawater (about 35,000 milligrams per liter of dissolved solids) in the deeper parts of many aquifers. Discharge of saline ground water to streams occurs locally.

HYDROLOGIC HAZARDS AND LAND-USE ISSUES

Volcanoes—C1

The eruption of Mount St. Helens on May 18, 1980, was a dramatic reminder that volcanoes may become active in the Cascade Range in the Western United States. A study is being made to identify potential hydrologic hazards from potential eruptions of Mount Hood near Portland. Eruptions at the Three Sisters area and Mount Jefferson also would create hydrologic hazards.

Volcanoes—Mudflows—C2

Mudflows resulting from the eruption of Mount St. Helens in Washington partly blocked the shipping lanes in the Columbia River. The breeching of the dam at Spirit Lake near Mount St. Helens could cause mudflows in the Columbia River via the Cowlitz River of greater magnitude than those caused by the eruption. There are concerns about the effect such an event would have on the Columbia River and on the electrical-generating operations of the Trojan Nuclear Plant located on the Columbia River 5 miles upstream from the Cowlitz River.

Flooding-Debris flows-C.

Historically, most major floods in isolated small drainage basins have been considered to be water flows. However, recent investigation indicates that many of these isolated floods were debris flows (viscous mixtures of water, suspended sediment, and other solids). One debris flow occurred in December 1980 in the Polallie Creek Canyon on the east slope of Mount Hood (G. L. Gallino, U.S. Geological Survey, written commun., 1983). This debris flow caused one death, destroyed

approximately 5 miles of highway and a U.S. Forest Service campground, and severely damaged a water-supply distribution system.

Flooding-Streams-C.

Statewide, increased urbanization is causing increased frequency of flooding. Urbanization commonly modifies drainage systems, decreases storm-runoff-carrying capacities of stream channels, and increases the volume and rate of runoff. The increase in impervious area decreases the area available for infiltration, thus increasing the volume and rate of runoff. A study relating storm runoff to urbanization for the Portland, Oreg., and Vancouver, Wash., area is completed (Laenen, 1980), and studies are being made for the Salem and Roseburg areas.

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PENNSYLVANIA WATER ISSUES

As identified by the Pennsylvania District Office of the U.S. Geological Survey in consultation with State officials.

Precipitation in Pennsylvania ranges from 39 to 50 inches and averages about 44 inches. There are approximately 50,000 miles of streams and rivers in the State including most of the Susquehanna River basin. The State's population has been stable since 1960 (Pennsylvania Department of Environmental Resources, 1981). Water use for agriculture, industry, and electric-power generation, however, is increasing. The total water available is sufficient to meet current and projected water use during average flow conditions, but water supplies may be critically short during extended droughts. The Pennsylvania Department of Environmental Resources has recommended a water-use-management program to assess and designate water-use problem areas and, considering supply and demand, to create plans for equitable management of water resources (Pennsylvania Department of Environmental Resources, 1981).

Major water issues are summarized by category below. The letters and numerical subscripts identify issues shown on the map; an asterisk instead of a numerical subscript indicates that the issue is not shown on the map.

WATER-QUALITY ISSUES

Surface and ground water-Agricultural runoff-B1

Agricultural lands are a source of nonpoint pollution in parts of the State. The Conestoga River basin, which predominantly drains agricultural land, is an example of this issue. Runoff from agricultural lands has polluted surface and ground water in the basin, particularly in the headwaters. On June 5, 1981, the U.S. Congress enacted the Rural Clean Waters Program that designated the Conestoga Headwaters Watershed in Lancaster County as 1 of 21 projects approved for remedial actions (Agriculture, Rural Development, and Related Agencies Appropriations Act of 1979, Public Law 96-108). The change in pollutants in surface and ground water resulting from the installation of controls and the implementation of landmanagement practices will be evaluated during the 10-year

Ground water—Hazardous-waste sites—B2

The Pennsylvania Department of Environmental Resources estimates that 8 million of the 26 million tons of industrial wastes generated annually in Pennsylvania are hazardous, and the possible pollution of ground water by these wastes is a major issue. There are numerous abandoned disposal sites, 450 permitted hazardous-waste storage areas, and about 45 hazardous-waste disposal sites in the State. Although all such facilities must be designed and operated to prevent groundwater contamination, about 800 disposal sites have the potential for causing ground-water pollution. Thirty disposal sites, most of which are abandoned, have been included in the U.S. Environmental Protection Agency's National Priorities List (1982). Large concentrations of trichlorethylene have been found in water from wells in various parts of the State. In the Kimberton area of West Chester, 10 water wells are polluted with this substance and related compounds, all of which are possible carcinogens.

Ground water-Industrial wastes-B3

The Philadelphia Water Department is interested in using ground water for an emergency supply of drinking water. There is concern, however, that both the water-table and confined aquifers underlying Philadelphia have been polluted locally by industrial wastes and spills. Ground water underlying Philadelphia is moving southeastward under the Delaware River toward New Jersey. Camden and other municipalities in New Jersey downgradient from Philadelphia depend on ground water for municipal supplies.

Acidic precipitation-B.

Although the extent and significance of the effects of acidic precipitation are as yet undefined, Pennsylvania is receiving the most acidic precipitation in the Nation (Pennsylvania Department of Environmental Resources, written commun., 1983). Data collected at the 10-site precipitation-monitoring network operated by the Pennsylvania Department of Environmental Resources indicated a precipitation-weighted pH of about 4.0 during 1982. Some areas have the buffering capacity to neutralize this acidic precipitation, but other areas may not. Reports of adverse effects on aquatic life from acidic precipitation have been received by the Pennsylvania Fish Commission and the Pennsylvania Department of Environmental Resources. Some small headwater streams appear to be affected by the acidic precipitation.

HYDROLOGIC HAZARDS AND LAND-USE ISSUES

Storm-water management-C1

Storm-water management commonly is difficult in areas underlain by limestone formations or "redbed" clay deposits, discharging excessive urban runoff, or containing abandoned surface and underground mines. Accelerated storm-water runoff and other drainage issues are addressed in the Pennsylvania Stormwater Management Act of 1978. The act establishes a systematic program for watershed planning by counties, including the development of regulatory standards to manage runoff from future land developments. The watershed plans also include identification of flood damage and drainage issues and proposed solutions and priorities. The storm-water management program gradually is being implemented after the completion of several pilot plans (Pennsylvania Department of Environmental Resources, written commun., 1983). In central and eastern Pennsylvania, storm-water dissolves underlying limestone formations and causes surficial soil to collapse, thus creating sinkholes (C_{1a}). The Pittsburgh area has had severe landslides when "redbed" clay topsoil or subsoil became unstable after being saturated with water (C_{1b}). In Chester County, construction of impervious surfaces is restricted in order to decrease runoff and to facilitate ground-water recharge. Near Philadelphia, sediment-control ordinances have resulted in decreased quantities of runoff and sediment discharged from urban developments (C1c).

Resource development—Coal mining—C2

Of the 2,700 miles of major streams in Pennsylvania that do not meet State water-quality standards, pollution in more than 2,000 miles of streams primarily is attributed all or partly to drainage from abandoned coal mines (Pennsylvania Department of Environmental Resources, 1982a). The acid, metals, and smothering effects of iron precipitates associated with mine drainage generally have made affected streams unsuitable for aquatic life. Measures being used to minimize or abate minedrainage pollution include diversion of surface runoff from mines, use of sedimentation basins, removal or covering of acid-forming refuse piles, sealing entrances to underground mines, and chemical treatment to increase pH. Some pollution of ground water has occurred in a major aquifer downgradient from coal workings in the Southern and Western-Middle Anthracite Fields. About 12 underground mines are scheduled to open within the next 20 years to recover about 5.9 billion tons of coal in Greene County. There is concern about the effect of this new mining on the ground-water system.

Resource development—Oil and gas production—C3

Oil and gas operations are a potential source of groundwater pollution. Areas polluted by activities associated with oil and gas production range from 1 acre to more than 50 square miles (Pennsylvania Department of Environmental Resources. 1982b). Where such ground-water pollution has occurred, abatement of the pollution in affected aquifers is extremely difficult.

INSTITUTIONAL AND MANAGEMENT ISSUES

River-system management—D1

Several areas in Pennsylvania have severe imbalances in water use and availability during droughts and periods of low flow. Along the Monongahela River, streamflow and reservoir storage are insufficient during droughts to provide adequate water for navigation, supplies for power generation and for industrial and municipal uses. In the Delaware River basin, the central issue is that releases of water from New York City reservoirs in the upper Delaware River Basin are insufficient during droughts to supply water for municipal use in southeastern New York and to sustain a minimum flow of 1,750 cubic feet per second at Montague, N.J., as required by the 1954 Supreme Court Decree, which allocated Delaware River basin waters (Pennsylvania Department of Environmental Resources, 1981). A recent agreement signed by Delaware, New Jersey, New York, Pennsylvania, and New York City provides for a series of actions to alleviate water-use issues. These actions include modifying reservoir-operating procedures and developing additional reservoir-storage capacity in the basin (largely through enlargement or replacement of existing reservoirs).

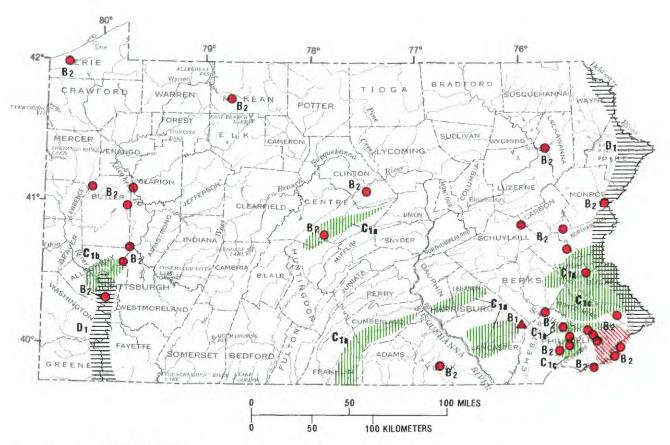
Water-resources management—Ground water—D2

Pumpage from the Triassic sandstone aquifer exceeds the average annual recharge rate in many areas in

southeastern Pennsylvania and also commonly exceeds the 10-year recharge rate throughout parts of a five-county area. As a result of this excessive pumpage, the Delaware River Basin Commission has designated this area as a protected area and requires a permit for all new ground-water uses exceeding 10,000 gallons per day (Pennsylvania Department of Environmental Resources, written commun., 1983).

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EXPLANATION

Water issues are described in text. Color identifies type of issue. Letter and number identify specific issue described in text.

WATER-QUALITY ISSUES

- ▲ B₁ Surface and ground water—Agricultural runoff
- B₂ Ground water—Hazardous-waste sites
- B₃ Ground water-Industrial wastes

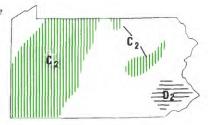
HYDRDLDGIC HAZARDS AND LAND-USE ISSUES

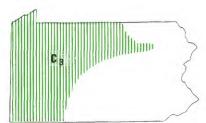
Storm-water management

- C_{1a} Sinkholes
- C 1b Landslide-prone areas
- C1c Erosion and sedimentation
 - C₂ Resource development—Coal mining (see small map)
- C₃ Resource development—Oil and gas production (see small map)

INSTITUTIONAL AND MANAGEMENT ISSUES

- D₁ River-system management
- D2 Water-resources management-Ground water (see small map)





SUMMARY OF WATER USE IN PENNSYLVANIA, IN MILLION GALLONS PER DAY, 1980 [Data rounded to two significant figures and may not add to totals because of independent rounding. Source: Solley, Chase, and Mann, 1983]

			Withdrawals		Consump	
Use	Ground	water	Surface	water	Total	tive use, Iresh
	Fresh	Saline	Fresh	Saline	fresh water	water
Offstream use:						
Public supply	240		1,300	Te en i	1,500	160
Rural domestic and livestock	200		7.0	****	210	56
Irrigation	22		140		160	160
Self-supplied industrial:						
Thermoelectric power use	6.8		10,000	93	10,000	290
Other industrial uses	550	0	3,100	O	3,600	260
Total	1,000	0	15,000	93	16,000	920

PUERTO RICO AND THE U.S. VIRGIN ISLANDS WATER ISSUES

As identified by the Caribbean District of the U.S. Geological Survey in consultation with Commonwealth of Puerto Rico and Territory of the U.S. Virgin Islands officials

Puerto Rico; its outlying smaller islands of Vieques, Culebra, and Mona; and the U.S. Virgin Islands of St. Thomas, St. Croix, and St. John comprise a land area of 3,606 square miles characterized by diverse topography, geology, and hydrologic environments. Rainfall ranges from 32 to 100 inches per year. On Puerto Rico, the nearly constant trade winds from the eastern Caribbean Sea result in an annual average rainfall of 72 inches. The climate of the U.S. Virgin Islands is dryer than that of Puerto Rico, with average annual precipitation ranging from 40 inches on St. Croix to 45 inches on St. Thomas and St. John. The water issues of the U.S. Virgin Islands are similar to those of Puerto Rico but are more severe due to the limited precipitation and lack of productive aquifers.

Major water issues are summarized by category below. The letters and numerical subscripts identify issues shown on the map; an asterisk instead of a numerical subscript indicates that the issue is not shown on the map.

WATER-AVAILABILITY ISSUES

Surface water-A.

Surface-water sources in Puerto Rico are able to meet water-use demands only when rainfall is normal. During 1980, water demand exceeded supply in six of seven water-producing regions (Vázquez and others, 1983). The total usable surface-water resources on Puerto Rico have been estimated to be about 1.1 billion gallons per day. Although this quantity is more than ample to supply existing and anticipated future needs, available resources usually are not located near demand areas. On the U.S. Virgin Islands, surface-water supplies are scarce and provide only limited quantities to individual users. There are no perennial streams that can contribute significant supplies.

Ground water-A.

The estimated usable ground-water resource of Puerto Rico is about 440 million gallons per day. Current withdrawals total about 240 million gallons per day. Ground water is used mostly along the north-central and southern coasts, where several municipal public water-supply systems depend entirely on ground water. Projected developments of agricultural, industrial, and domestic facilities in several areas throughout Puerto Rico will require additional withdrawals of about 50 million gallons per day within the next 10 years. Ground-water supplies on the U.S. Virgin Islands are few due to the small size of the aquifers. Ground water accounts for about 10 percent of the total water supplies. Among the three islands, St. Croix has the most productive aquifer, with maximum yields to wells of about 80 gallons per minute. The importance of ground water is decreasing as the islands become dependent on water supplied by desalination plants. The potential for development of additional but small supplies exists in several basins, particularly on St. John.

WATER-QUALITY ISSUES

Surface and ground water-Point sources of pollution-B1

Outbreaks of dysentery and hepatitis have recently (1983) occurred in at least five towns on Puerto Rico. Health officials have traced these incidences to the presence of bacteria and viruses in the drinking water. There also is concern that some industrial compounds, principally tri- and tetrachloroethylene, may be endangering the potability of water from some wells.

On the U.S. Virgin Islands, ground-water quality conditions have not been quantified other than for bacterial concentrations. A recent study (Isquith and Winter, 1981) indicates that most of the drinking water contains bacterial concentrations that exceed the U.S. Environmental Protection Agency's (1976) drinking-water standards. Preliminary data from the U.S. Virgin Islands Department of Conservation and Cultural Affairs indicate that some ground-water pollution is occurring on St. Croix.

Surface water—Point and nonpoint sources of pollution—B.

The major potential sources of surface-water pollution on Puerto Rico are domestic and industrial point-source discharges. Partly treated and untreated sewage commonly are discharged into many streams and reservoirs. Fecal coliform bacteria commonly exceed 500 colonies per 100 milliliters of sample at most stream-monitoring sites, with common occurrences in excess of 1 million colonies. Nutrients from nonpoint agricultural runoff may cause accelerated eutrophication of reservoirs and coastal streams, with many areas affected by excessive growth of water hyacinths. On the U.S. Virgin Islands, surface-water pollution occurs only in a basin on St. Thomas, where sewage effluent is discharged into the only near-perennial stream on the islands.

Surface water-Saline-water intrusion-B.

Downstream reaches of several streams along the north coast of Puerto Rico are affected by saline-water intrusion, particularly during low flow.

Ground water-Point sources of pollution-B.

There are more than 100 solid-waste disposal sites on Puerto Rico, of which 5 have been included in the U.S. Environmental Protection Agency's National Priorities List (1982) of hazardous-waste sites. Preliminary investigations on the effects of the wastes at these sites on the ground-water resources are now being planned. Recent incidents of ground-water pollution at two industrial sites indicate that the potential for pollution of ground water by industrial facilities could be significant. This concern is complicated by the lack of local water-quality standards. A recent islandwide reconnaissance of ground-water quality detected a variety of organic pollutants in ground water in concentrations that exceed water-quality standards established by many States (Gómez-Gómez and Guzmán-Rios, 1982). Six water-supply wells have been abandoned, and water from 13 others is being monitored for pollutants. The number of disposal wells in Puerto Rico is unknown. Regulations are now being drafted for the control of underground waste disposal.

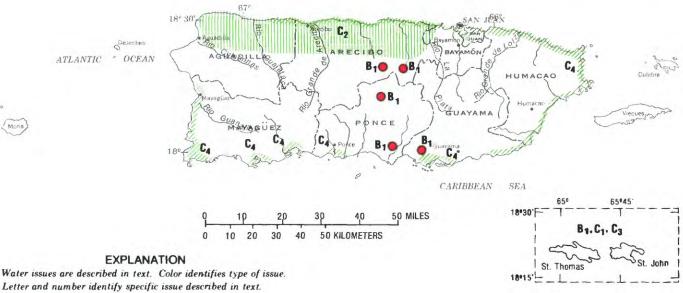
Ground-water-Saline-water intrusion-B.

Several aquifers in the Dorado and Manati valleys along the north coast and in the Coamo, Guayama, and Yauco valleys along the south coast of Puerto Rico are affected by salinewater intrusion (Diaz, 1979). Improper design of wells and large ground-water withdrawals probably account for most of the intrusion.

HYDROLOGIC HAZARDS AND LAND-USE ISSUES

Flooding-C1

Most of the coastal valleys of Puerto Rico are subject to extensive flooding (López and others, 1979). The towns of Guayanilla, Utuado, Bayamón, and Vega Baja and several parts of metropolitan San Juan are flooded frequently. More than 300,000 acres are subject to flooding, affecting nearly 500,000 people. On the U.S. Virgin Islands, severe floods occur on St. Croix and St. Thomas periodically; the most recent having occurred in 1974, 1979, and 1983. The most recent flood (April 18, 1983) inundated most of Charlotte Amalie and caused the airport to be closed for 2 days.



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WATER-QUALITY ISSUES

B₁ Surface and ground water—Point sources of pollution

HYDROLOGIC HAZARDS AND LAND-USE ISSUES

C₁ Flooding (see small map)

C₂ Sinkholes

C₃ Erosion and sedimentation—Coastal zone (see small map)

C₄ Wetlands

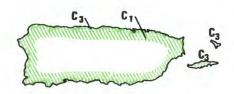
U.S. VIRGIN ISLANDS



SUMMARY OF WATER USE IN PUERTO RICO, IN MILLION GALLONS PER DAY, 1980 [Data rounded to two significant figures and may not add to totals because of independent rounding. Source: Solley, Chase, and Mann, 1983]

	Consump-				
Ground	d water	Surface	e water	Total	tive use, fresh
Fresh	Saline	Fresh	Saline	water	water
73		280		350	74
18		18		36	8.0
100		180		1 280	1160
3.0		13.0	1,500	16.0	16.0
150	0	0	400	150	10
1 240	10	1480	11,900	1 720	1 250
	73 18 100 3.0	Fresh Saline 73 18 100 3.0 150	Ground water Surface Fresh Saline Fresh 73 280 18 18 100 180 3,0 13,0 150 10 10	Fresh Saline Fresh Saline 73 280 18 18 100 180 3.0 13.0 1,500 150 10 10 1400	Ground water Surface water Total fresh water Fresh Saline Fresh Saline Valent 73 280 350 18 18 36 100 180 1280 3,0 13,0 1,500 16,0 150 10 10 1400 150

¹ Revised: U.S. Geological Survey unpublished data.



SUMMARY OF WATER USE IN VIRGIN ISLANDS, IN MILLION GALLONS PER DAY, 1980

[Data rounded to two significant figures and may not add to totals because of independent rounding. Source: Solley, Chase, and Mann, 1983]

		Consump				
Use	Groun	d water	Surfac	e water	Total	tive use, fresh
	Fresh	Saline	Fresh	Saline	fresh water	water
Offstream use:						
Public supply	2.0		2.0		4.0	8.0
Rural domestic and livestock	2.0		.2		2.2	1.1
Irrigation	0		0	****	0	0
Thermoelectric power use	0		0	32	0	.2
Other industrial uses	0	0	0	0	0	0
Total	4.0	0	2.2	32	6.3	2.1
Instream use: Hydroelectric power	0					

Sinkholes—C2

The development of sinkholes along the north-coast limestone area of Puerto Rico has been conspicuous during the last decade. No guidelines or regulations restrict construction in areas with potential for sinkhole development.

Erosion and sedimentation—Coastal zone—C3

Severe shore and beach erosion is occurring on Puerto Rico and on the U.S. Virgin Islands. Sand extraction along the coastal zone and the previous removal of sand dunes appear to be causes of coastal erosion.

Wetlands-C4

Dredging, filling, and urban expansion have significantly decreased wetland areas on Puerto Rico. Mangrove areas have decreased from 45,000 to about 15,000 acres (Birdsey and Weaver, 1982).

Erosion and sedimentation—Reservoirs—C.

Preliminary studies of several reservoirs on Puerto Rico indicate capacity losses of about 2 percent per year. Current soil-conservation practices combined with intensive rainfall common to the tropics account for most of the large-sediment vields.

INSTITUTIONAL AND MANAGEMENT ISSUES

Water laws-D.

Puerto Rico developed a comprehensive water law in 1976. However, rules for implementation of key aspects of the law have not been established.

Water allocation-D.

The continual increase in water use on Puerto Rico may cause a potential controversy within the next decade among domestic, industrial, and agricultural water users. Water shortages will be critical during extended droughts, particularly along the north coast where water demands for a major rice-growing industry may surpass supplies.

Financing the infrastructure-D.

The proposed islandwide water-supply plan for Puerto Rico (Vázquez and others, 1983) will require capital investments of nearly \$2 billion during the next 15 to 20 years. Construction of needed sewage-treatment plants will cost another \$2 billion. On the U.S. Virgin Islands, particularly on St. Thomas, continued dependency on desalinization plants will increase the costs of water supplies.

River-system management-D.

The management of river systems on Puerto Rico is the responsibility of a number of agencies. Land uses that are in conflict with water-resources planning or development are common. Most of the needed water planning by the Puerto Rico Department of Natural Resources and the Virgin Islands Department of Conservation and Cultural Affairs is dependent on Federal funds.

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RHODE ISLAND WATER ISSUES

As identified by the Rhode Island Office, New England District, of the U.S. Geological Survey in consultation with State officials

In Rhode Island, annual precipitation averages about 43 inches and annual runoff averages about 26 inches. An average of about 500 million gallons of water per day flows into the State, largely by way of the Blackstone River, which flows from Massachusetts into northeastern Providence County. Most ground-water supplies are obtained from stratified glacial drift that underlies about one-third of the State, primarily in stream valleys. The remainder of the State is underlain by till-covered granitic and sedimentary bedrock that yields only small quantities of water to wells. About 90 percent of the State's population is served by public-supply systems. The public-supply system of the city of Providence, which obtains its water from the Scituate Reservoir in southern Providence County, serves nearly one-half of the State's population.

Major water issues are summarized by category below. The letters and numerical subscripts identify issues shown on the map; an asterisk instead of a numerical subscript indicates that the issue is not shown on the map.

WATER-AVAILABILITY ISSUES

Surface and ground water—A1

During the 1981 drought, 7 of 31 public-supply systems in Rhode Island could not meet demands. Plans to avoid future shortages include transfer of water from the proposed Big River Reservoir in south-central Kent County, or by development of available ground-water supplies, or both. Much of the future demand for water in communities in the northern and central parts of the State will be supplied by the Big River Reservoir, which presently is being designed and is expected to be operational in 10 years. Several of these communities may have water shortages if an extended drought occurs before the reservoir is completed. The most serious shortages likely would occur in Bristol County, which is served by a water-supply system that has had recurrent shortages. Future demand in the southern part of the State will be supplied from aquifers that are extensive and relatively undeveloped. The State Water Resources Board is locating and purchasing well sites in the southern part of the State for future use.

WATER-QUALITY ISSUES

Surface water—Point and nonpoint sources of pollution—B1

Northern Narragansett Bay and the southern reaches of its tributary streams have been polluted by point sources such as overflows of sewer systems and discharges from several municipal and industrial sewage-treatment plants in the Providence area and by nonpoint sources such as storm-water runoff from urban areas. Because of this pollution, a major shellfishing area in Narragansett Bay must be kept closed much of the time. Much of the waste water resulting from the increased supplies from the Big River Reservoir will be discharged through existing sewer systems, which would increase the potential for pollution in the bay area.

Ground water—Hazardous-waste sites—B2

Ground water is known to be polluted by chemicals at 13 hazardous-waste sites (State of Rhode Island and Providence Plantations, 1982), six of which are included in the U.S. Environmental Protection Agency's National Priorities List (1982). Remedial actions are planned or are progressing at three of the six sites. Seepage of chemicals at eight sites has resulted either in local pollution of aquifers used for drinkingwater supplies or in local pollution of parts of aquifers with major drinking-water-supply potential. Scepage from lagoons at a nonoperating uranium-recovery plant in Washington County has created a plume of polluted water about 400 feet wide and 2,000 feet long in an aquifer being developed as a source of drinking water (Ryan and Kipp, 1983). Pollutants include low-level radionuclides and nitrate in concentrations that exceed drinking-water standards (U.S. Environmental Protection Agency, 1976).

Surface and ground water—Hazardous wastes—B.

Waste-water discharges from many industries and from most municipal sewage-treatment plants contain hazardous substances that are in the U.S. Environmental Protection Agency's list of priority pollutants (U.S. Code of Federal Regulations, 1982), according to news media accounts of a recent survey by the Rhode Island Department of Environmental Management. There is much concern about this issue, but the significance and effects of the pollutants on receiving surface waters are not yet known. The towns of Cumberland and Lincoln in Providence County and Westerly in Washington County are served by supply wells that derive part of their water from the infiltrating flow of rivers into which hazardous wastes are discharged.

Ground water-Nitrate-B.

Leaching of fertilizers applied to turfgrass and potato fields that overlie major aquifers in southern Rhode Island has resulted in concentrations of nitrate in ground water that locally are much greater than natural concentrations (Dickerman and Silva, 1980; Sheehan, 1971). Increased concentrations of nitrate in ground water also are present in areas of closely spaced homes served by individual wells and septic systems. Septic-system effluent may be the source of most of the nitrate, but lawn fertilizers also may be a significant source.

Institutional and Management Issues

River-system management-D1

Large ground-water withdrawals, if exported from a river basin, can decrease streamflow needed for water supply, for waste dilution and assimilation, and for other instream uses. Although not presently a major issue, it may be expected to become one, especially during droughts as withdrawals from wellfields increase. Noticeable depletions caused by groundwater withdrawals already occur during low flow in reaches of the Moshassuck River, (Providence County), the Hunt River (Kent County), and the Chipuxet River (Washington County). In the Abbott Run valley, which straddles the Rhode Island-Massachusetts line in the northeastern corner of the State, the issue will be interstate in character. The city of Pawtucket releases water from its reservoirs to Abbott Run and removes it at its water-treatment plant downstream. The town of North Attleborough, Mass., has drilled test wells in anticipation of expanding its water supply in a part of Abbott Run valley that extends into Massachusetts. Ground-water withdrawals by North Attleborough will decrease the dependable water supply of the Pawtucket system, an effect that will be most apparent when maximum supplies are required during droughts (Johnston and Dickerman, 1974).

Water-resources management—Ground water—D.

A large part of the State's future water supplies will be developed from ground water because additional suitable sites for construction of surface-water reservoirs are limited. State officials recognize that ground water is very susceptible to pollution by a variety of land-use activities and that the best means of protecting the quality of ground water is by sound land-use-management practices.

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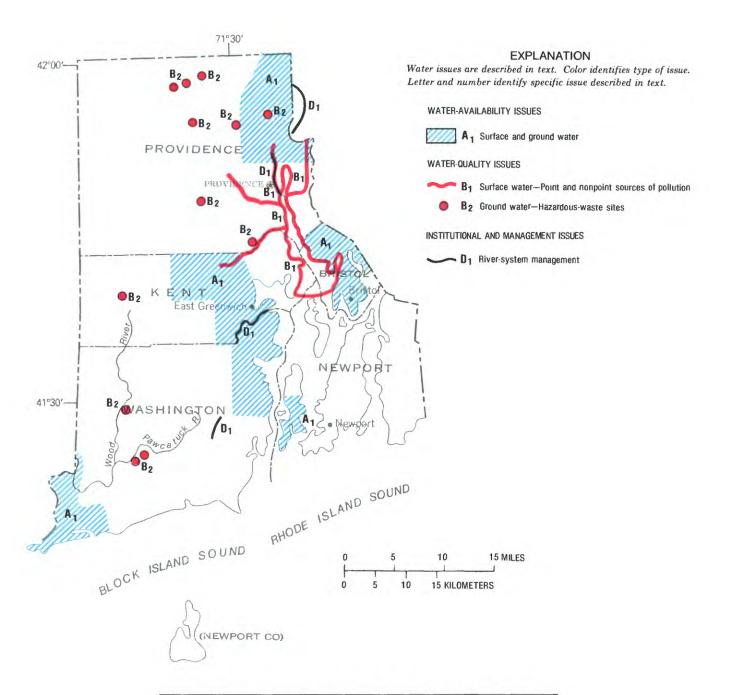
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		Consump				
Use	Groun	d water	Surfac	e water	Total	tive use, fresh
	Fresh	Saline	Fresh	Saline	fresh water	water
Offstream use:						
Public supply	19		110		130	6.3
Rural domestic and livestock	5.0		0.1		5.1	1.0
Irrigation	.5		4.5		5.0	4.5
Thermoelectric power use	0		.1	330	.1	0
Other industrial uses	13	0	23	0.6	35	2.9
Total	37	0	140	330	170	15

SOUTH CAROLINA WATER ISSUES

As identified by the South Carolina District Office of the U.S. Geological Survey in consultation with State officials

South Carolina is located in three major physiographic provinces—the Coastal Plain, Piedmont, and Blue Ridge. The Coastal Plain occupies the southeastern two-thirds of the State. The Piedmont and Blue Ridge occupy the northwestern one-third of the State, but the Blue Ridge, located in the northwest corner of the State, accounts for only 2 percent of the State's area. Large quantities of freshwater are available in streams, several large and numerous small lakes, and extensive aquifers in the Coastal Plain. In the Piedmont and Blue Ridge, water, which is less abundant than in the Coastal Plain, is available in streams, lakes, fractures in the bedrock, discontinuous sand lenses within weathered bedrock, and alluvial deposits. Precipitation in South Carolina averages slightly more than 48 inches per year and ranges from about 44 inches in the mountainous northwestern part.

Major water issues are summarized by category below. The letters and numerical subscripts identify issues shown on the map; an asterisk instead of a numerical subscript indicates that the issue is not shown on the map.

WATER-AVAILABILITY ISSUES

Surface water—A1

Flow of streams in the Piedmont and in the Coastal Plain near the ocean is quite variable. Flow depends primarily on rainfall and runoff because there is little ground-water discharge to sustain base flow. Storage reservoirs at suitable locations could improve the reliability of streamflow in these areas.

Ground water-A.

In contrast to the plentiful supplies of ground water in the Coastal Plain, the igneous- and metamorphic-rock aquifers in the Piedmont and Blue Ridge yield little water except in intensely fractured areas that generally are more extensive in valleys than in uplands. Many domestic supplies are obtained from large-diameter dug wells completed in weathered bedrock. These relatively shallow wells store considerable quantities of water; however, they generally are dry during droughts. Ground-water use has increased significantly in the agricultural areas of Allendale, Hampton, Bamberg, and Orangeburg Counties, resulting in declining ground-water levels that may have accelerated sinkhole formation in this limestone terrane. Reconnaissance investigations have been made in these counties to determine ground-water availability and quality.

WATER-QUALITY ISSUES

Surface water—Hazardous-waste sites—B1

Although most surface water has been unaffected by hazardous wastes, there are isolated areas where pollution has occurred, such as Lake Hartwell on the Savannah River (Anderson County). Fish from Lake Hartwell and from a tributary, Twelvemile Creek, contain large concentrations of polychlorinated biphenyls. Consumption of fish from these waters has been restricted, and the sources of the polychlorinated biphenyls have been identified. The industrial firms involved have since eliminated the use of the polychlorinated biphenyls, and its concentration in fish is decreasing. Discharge of industrial and municipal wastes into the Savannah River and tributaries near Augusta and North Augusta has resulted in increased concentrations of heavy metals, acidic water, and deficient or depleted dissolved-oxygen concentrations (U.S. Environmental Protection Agency, 1972; South Carolina Department of Health and Environmental Control, 1975). Upgraded waste-water treatment facilities in the North

Augusta area have improved water quality significantly, although desired quality conditions have not been achieved.

Ground water—Point sources of pollution—B2

The Savannah River Plant (U.S. Department of Energy) currently has five facilities designated as "hazardous waste storage and disposal facilities." Contaminants include mercury, chromium, and liquid wastes outside of the 3- to 12-pH range. Although there was no indication that the hazardous waste has moved from the site, there is considerable evidence of contamination of ground water near these disposal facilities (Marine and others, 1983).

Ground water-Saline-water intrusion-B₃

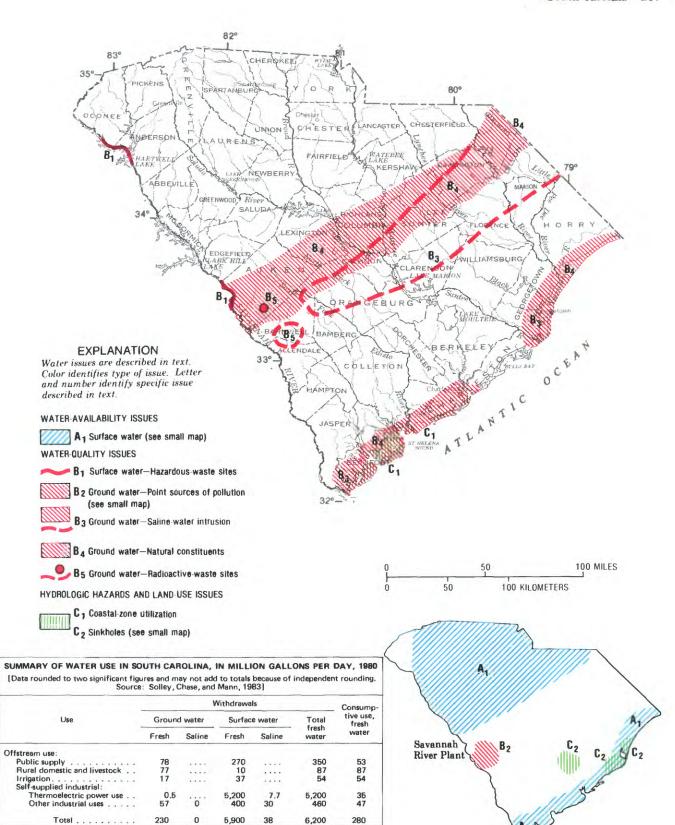
Saline-water intrusion into freshwater aquifers is significant in the Beaufort-Hilton Head area as a result of pumping nearly 80 million gallons per day in the area near Savannah, Ga. Water levels at the center of pumpage declined from a predevelopment level of 35 feet above sea level in 1880 to a depth of about 150 feet below sea level in Savannah in 1970 (Counts and Krause, 1976, sheet 1) and have induced salinewater intrusion into the limestone aquifer at Port Royal Sound. Water levels in the Savannah area have recovered somewhat to a level of about 115 feet below sea level in 1982 due to reductions in industrial pumpage (Matthews and others, 1982). Increased pumpage on Hilton Head Island near the outcrop area also has contributed to the saline-water intrusion. If allowed to continue, water from the limestone aquifer may not meet State and Federal drinking-water standards. Water supplies also may be affected by saline-water intrusion at Myrtle Beach and vicinity. Large municipal withdrawals have lowered water levels in the Black Creek aquifer to more than 100 feet below sea level. A clay confining bed has prevented saline water from entering the aquifer, but lowered water levels have created the potential for lateral and upward intrusion of saline water. Presently, ground water is the sole source of fresh water in the area, and importation of surface water from distant sources would be costly.

Ground water-Natural constituents-B4

Natural constituents making ground water unsuitable for some uses include chloride concentrations of more than 250 milligrams per liter and fluoride concentrations of 5 to 6 milligrams per liter in coastal areas, hardness of more than 180 milligrams per liter in the limestone aquifer system, iron concentrations ranging from 300 to about 6,000 micrograms per liter in nearly all sedimentary aquifers, and acidic water with pH values ranging from 4.5 to 5.5 in sedimentary aquifers near the Fall Line.

Ground water-Radioactive-waste sites-B

More than one-half of the Nation's low-level radioactive wastes are buried at a site in Barnwell County. The concern of the State is that the wastes will pollute nearby ground-water supplies. The State also is concerned about long-term effects on the quality of deeper ground water and possible discharge of radioactive pollutants to surface water. It is the policy of the State of South Carolina, as expressed by the Governor and members of the State General Assembly, that this facility and other facilities of the U.S. Department of Energy, such as the Savannah River Plant, be operated and maintained in a manner fully consistent with the environmental, health, and safety laws of the State and that any pollution resulting from past or current practices be assessed and corrected to the greatest extent possible. At the Savannah River Plant, 15,000 curies of tritium have migrated southwest of the radioactive-waste burial ground beneath a 16-acre tract. Migration of beta and gamma nuclides into the ground water from the buried waste is evident at one well that contains beta and gamma radioactivity 15 times greater than the normal background level. There is low-level plutonium contamination in the ground water over a 12-acre portion of the burial ground. The perched ground water in contact with the waste at the burial ground contains



Instream use:
Hydroelectric power 41,000

beta and gamma radioactivity 100 times the average natural background for shallow ground water (Liverman, 1977).

Surface water-Point and nonpoint sources of pollution-B.

The most widespread surface-water quality concern in South Carolina is the presence of fecal coliform bacteria derived from sewage effluent and other sources. This pollution primarily affects shellfish harvest and recreational water use and typically is caused by municipal waste-water discharge and runoff from urban and agricultural areas. Approximately 72,000 acres (33 percent) of the State's estuarine waters are closed to shellfish harvesting (Luke Hause, South Carolina Department of Health and Environmental Control, written commun., 1982), and 74 percent of the State's water-quality monitoring stations indicate potential pollution because of large concentrations of fecal coliform bacteria (South Carolina Department of Health and Environmental Control, 1979).

Ground water-Point and nonpoint sources of pollution-B.

Harris (1978) listed 28 areas in the State affected by groundwater pollution resulting from mismanagement and incorrect siting of septic systems, landfills, dumps, stockpiles, and feed lots; application of fertilizers and pesticides; incorrect spray irrigation of sewage effluents; mining operations; poorly designed test wells; abandoned wells; and leaking storage tanks and sewer lines. Three hazardous-waste sites near Caycee, Columbia, and Fort Lawn have been included in the U.S. Environmental Protection Agency's National Priorities List (1982).

HYDROLOGIC HAZARDS AND LAND-USE ISSUES

Coastal-zone utilization—C1

Development of barrier islands, especially Kiawah Island, is a major issue in South Carolina. Additional pollution of coastal waters by development of the islands could increase the potential of adverse effects on the fish and wildlife including the valuable shellfish resource. The shellfish industry is affected by pollutants from various shoreline point sources.

Sinkholes—C2

Sinkholes have formed as a result of declining water levels in limestone aquifers in southwestern Georgetown County, the Harleyville area in Dorchester County, the Jamestown area in Berkeley County, and the Lake Marion area in Orangeburg County. Withdrawal of ground water has caused water-level declines of more than 35 feet since 1975. Sinkholes form at and near pumping wells and likely will continue to form as long as pumping continues (Spigner, 1978a, 1978b).

Aquatic weeds—C.

Aquatic weed growth in freshwater lakes and streams has severely restricted boating, fishing, and swimming; power generation; and industrial use of surface water in many areas of the State. The weeds spread if just a small piece of stem takes root after being transported from one freshwater body to another. In South Carolina, the weeds grow all year, and the measures to control their growth generally have not been effective. The use of chemical herbicides is detrimental to the quality of the water, and physical removal of the weeds is expensive. The importation of weed-eating fish has met with only limited success.

INSTITUTIONAL AND MANAGEMENT ISSUES

Water laws-D.

Two management issues are not addressed in State policies, statutes, or regulations—the diversion of very large quantities of water from surface-water courses, particularly when this water is not returned to its basin or origin, and the absence of State policy regarding maintenance of minimum instream flow. The Governor's State Water Law Review Committee recommends that an agency or agencies be designated to analyze existing withdrawals of this type, to develop criteria by which to define and judge the impacts of future significant withdrawals, and to recommend appropriate legislation to the General Assembly and that the State adopt a policy recognizing the beneficial uses of water that are dependent on a minimum instream flow, and acknowledging the need to maintain minimum stream flows.

Ground water constitutes significant portions of the State's water resources. Some programs exist to manage and protect this resource, but critical information about ground water in many areas of the State is inadequate. Therefore, the Governor's State Water Law Review Committee (1982) recommends that a comprehensive effort be undertaken to investigate this resource.

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SOUTH DAKOTA WATER ISSUES

As identified by the South Dakota District Office of the U.S. Geological Survey in consultation with State officials

South Dakota has an average annual precipitation of about 18 inches, ranging from 14 inches in the northwest to about 25 inches in the southeast. In most years, 75 to 85 percent of the precipitation falls between April and September. Droughts, especially those of the 1930's, 1950's, and 1970's, have been disastrous to agriculture, the State's dominant industry. With the exception of the Missouri River, where 31 million acre-feet of water is stored in four large reservoirs, streamflow during low flows generally is not dependable for continued irrigation or for municipal or industrial withdrawals. The four large Missouri River reservoirs, built under the Pick-Sloan Missouri River Program, provide flood protection and navigation benefits for the basin States downstream from Sioux City, Iowa. Ground water underlies the entire State, but the water in many of the aquifers is of marginal quality. South Dakota's commitment to water development is demonstrated by coordinated efforts under the State Comprehensive Water Plan (South Dakota Department of Water and Natural Resources, 1983).

Major water issues are summarized by category below. The letters and numerical subscripts identify issues shown on the map; an asterisk instead of a numerical subscript indicates that the issue is not shown on the map.

WATER-AVAILABILITY ISSUES

Ground water-A

Adequate quantities of ground-water generally are available for most uses; however, in a few areas of the State, withdrawals almost equal supplies. Rapid development within the Big Sioux River basin in eastern South Dakota has created concerns about the effects of ground-water recharge, surface storage, and withdrawal of ground and surface water on the basin's water supplies. Increasing population, mining activities, irrigation, and energy-development activities in the Black Hills in western South Dakota and nearby coal fields of Wyoming, Montana, and North Dakota have increased the demands on the water resources of this area. Increased demand for irrigation water in the east-central part of the State has created a need for water to supplement existing supplies.

Surface water-A.

Surface-water supplies, which depend on local runoff, are relatively scarce except near the Missouri River and in a few areas in the eastern and western parts of the State. During years when streamflow is less than average, it is necessary to cease diversions for irrigation. Even with the decrease of major diversions, flows are insufficient to maintain environmental and recreation needs. Major water-development projects to move water long distances are proposed to provide additional water supplies.

WATER-QUALITY ISSUES

Eutrophication-B₁

The natural eutrophication of many shallow prairie lakes throughout South Dakota is being accelerated by man's activities. Significant sources of nutrients that may be contributing to the accelerated eutrophication are discharges from municipal sewage-treatment plants, effluent from septic systems, and runoff from agricultural land and feedlots. Restoration programs are ongoing at several lakes.

Acidic precipitation—B₂

Data from two precipitation-monitoring stations operated by South Dakota Department of Water and Natural Resources in western South Dakota (Lemmon and Buffalo Gap) indicate that acidic precipitation (measured pH ranging from 4.2 to 6.3) is occurring in this part of the State.

Surface water-Point and nonpoint sources of pollution—B.

Municipal sewage-treatment plants constitute the greatest number of point sources of pollution in South Dakota, and feedlots rank second in number (South Dakota Department of Water and Natural Resources, 1982). Discharge of inade-quately treated sewage and runoff from feedlots have polluted some streams; however, construction of new and upgrading of existing sewage-treatment facilities seem to be resulting in a general improvement of surface-water quality in parts of the State. Runoff from agricultural lands probably is the largest source of nonpoint pollution and contributes sediment and nutrients to streams and lakes.

Ground water-Landfills-B.

South Dakota has approximately 350 landfills. One-third of these sites potentially could pollute ground water with leachates or by direct disposal of liquid wastes (South Dakota Department of Water and Natural Resoures, written commun., 1983).

Ground water-Natural constituents and gasoline-B.

Much of the State's ground water is naturally hard and has large concentrations of sulfate, iron, and, in some places, nitrate. In parts of the State, ground water is of marginal quality as a drinking-water supply. The Fox Hills aquifer in the northwestern part of the State and the Arikaree and Ogallala aquifers in the southwestern part of the State contain water suitable for all present uses. In isolated cases, the water in glacial-drift aquifers either is being intruded by saline water from underlying bedrock aquifers through abandoned and deteriorated well casings, or is being polluted by gasoline spills and leaks from old deteriorated storage tanks. In an effort to obtain supplies of potable drinking water, several rural water systems have been formed, and 22 of these systems are included in the 1983 State Water Plan (South Dakota Department of Water and Natural Resources, 1983).

HYDROLOGIC HAZARDS AND LAND-USE ISSUES

Resource development—Metal mining—C1

There is concern that leachates from gold and silver mill tailings near the town of Lead may be polluting the surface and ground water of the Whitewood Creek-Belle Fourche River-Cheyenne River stream system. High concentrations of chromium, iron, manganese, and zinc have been detected in surface water in the area, and high concentrations of arsenic have been found in ground water. Of particular concern is the fact that a number of farms and ranches along the rivers obtain domestic and agricultural water from these sources. A reach of Whitewood Creek has been included in the U.S. Environmental Protection Agency's National Priorities List (1982) of hazardous-waste sites. The Environmental Protection Agency, the State of South Dakota, and the Homestake Mining Co. are jointly investigating possible remedial actions.

Flooding-C.

Periodic flooding, resulting from spring snowmelt and intense summer thunderstorms, can occur in prairie streams such as the Big Sioux and James Rivers in the eastern part of the State. The majority of damage is to lands used for agricultural purposes. Flash floods resulting from intense thunderstorms also can occur in the western part of the State. The Rapid City flood of 1972, which killed 237 people and caused \$160 million in damage, is an example of a flash flood resulting from intense rainfall (Schwarz and others, 1975).

Erosion and sedimentation—C.

Sedimentation, resulting primarily from erosion of agricultural land, is a concern in South Dakota. It has caused a decrease in the channel capacities in the James River and several other prairie streams.

Wetlands-C.

Prairie-pothole wetlands are the primary breeding areas of migratory waterfowl in the United States; however many prairie potholes in eastern South Dakota have been drained for agricultural use. These conflicting uses of the land pose an environmental issue of major concern.

INSTITUTIONAL AND MANAGEMENT ISSUES

Water allocation-D₁

New well permits have been denied by the South Dakota Department of Water and Natural Resources in part of the James River basin, and diversions from the James River have been restricted because of increased irrigation demands resulting from the severe drought of the 1970's.

Water-resources planning and management-D2

Proposed water-development projects include (1) the rehabilitation of the Belle Fourche Irrigation Project delivery system, which provides irrigation water to more than 57,000 acres; (2) the Central Dakota Water Supply System, Inc. (CEN-DAK), Irrigation Project, a multiple-purpose project that would transport Missouri River water to six central South Dakota counties for irrigation of about 400,000 acres; (3) the Garrison Diversion Extension Project, which was developed to obtain benefits from North Dakota's Garrison Division Unit, including flood control, channel improvements, recreation, offstream storage, water for municipal and industrial purposes, and irrigation of about 100,000 acres along the James River in South Dakota; (4) the Gregory County Hydroelectric Pumped Storage Unit, which would be capable of generating peak-hour electricity and providing water for rural, municipal, and agricultural use; (5) the Lake Andes-Wagner Project, which would irrigate about 30,000 acres in Charles Mix County using Missouri River water; (6) the Walworth, Edmunds, Brown Water Development Association, Inc. (WEB) Pipeline Project, a domestic-water pipeline that will supply treated Missouri River water to about 30,000 people in parts of nine counties in north-central South Dakota; and (7) the West River Aqueduct, an industrial- and domestic-water pipeline project that would obtain water from the Energy Transportation Systems Inc. pipeline from the Missouri River to supply several communities and rural users in western South Dakota that do not have adequate sources of water (South Dakota Department of Water and Natural Resources, 1983).

Water laws-D.

The use of surface water in South Dakota is managed under the doctrine of prior appropriation. Planning and management of the State's ground-water resources is accomplished through a water record and permit system and a State Water Plan. State law does not allow withdrawals from an aquifer to exceed the average annual recharge.

River-system management-D.

It is South Dakota's position that the State has every right to use its equitable portion of surface water from interstate streams, as long as downstream States are not harmed. This position was the basis for the sale of water from Lake Oahe on the Missouri River to the Energy Transportation Systems, Inc., for use in a coal-slurry pipeline in Wyoming. The Pick-Sloan Missouri River Basin Program of 1944 (Flood Control Act of 1944) remains the cornerstone for planning and management of the Missouri River basin in South Dakota.

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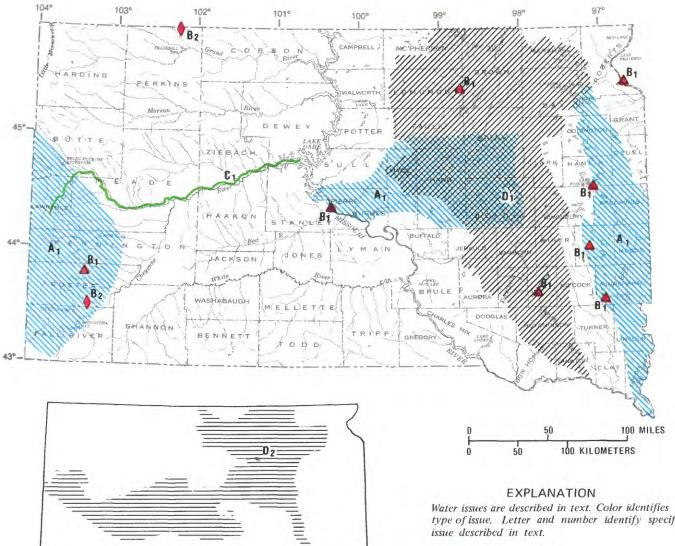
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SUMMARY OF WATER USE IN SOUTH DAKOTA, IN MILLION GALLONS PER DAY, 1980 [Data rounded to two significant figures and may not add to totals because of independent rounding. Source: Solley, Chase, and Mann, 1983]

		Consump-				
Use	Ground water		Surface water		Total	tive use, fresh
	Fresh	Saline	Fresh	Saline	fresh water	water
Offstream use:						
Public supply	52		24		76	15
Rural domestic and livestock	100		12		110	100
Irrigation	150		310		460	340
Thermoelectric power use , .	2.4		2.5	0	4.9	3.2
Other industrial uses ,	23	3.4	19	0	42	2.3
Total	330	3.4	360	0	690	460

type of issue. Letter and number identify specific

WATER-AVAILABILITY ISSUES



A₁ Ground water

WATER-QUALITY ISSUES



B₁ Eutrophication



B₂ Acidic precipitation

HYDRDLOGIC HAZARDS AND LAND-RELATED ISSUES



C₁ Resource development-Metal mining

INSTITUTIONAL AND MANAGEMENT ISSUES



D₁ Water allocation

D₂ Water-resources planning and management (see small map)

TENNESSEE WATER ISSUES

As identified by the Tennessee District Office of the U.S. Geological Survey in consultation with State officials

The geologic setting of Tennessee includes unconsolidated sediments of the Coastal Plain (Mississippi embayment) in western Tennessee, limestone and dolomite in central Tennessee, and limestone and granite of the folded Appalachian Mountains in the east. In the Coastal Plain, ground water is the principal source of supply, whereas a combination of surface and ground water is used in other areas. Tennessee receives an average of about 50 inches of precipitation per year. This plentiful rainfall provides water for many uses in the State. The combination of water use and waste disposal in densely urbanized areas and waste discharge from industries and agricultural areas throughout the State has caused increasing concern for the land and water resources.

Major water issues are summarized by category below. The letters and numerical subscripts identify issues shown on the map; an asterisk instead of a numerical subscript indicates that the issue is not shown on the map.

WATER-AVAILABILITY ISSUES

Surface water-A₁

Several counties in the eastern and central parts of Tennessee depend almost entirely on surface water. Shortages of surface-water supply can occur in some counties with rapidly increasing populations, such as Williamson and Lincoln. Other counties that are known to have similar shortages of surface-water supply are Giles, Monroe, Scott, and Dickson.

WATER-QUALITY ISSUES

Surface water—Point and nonpoint sources of pollution—B1

The effects of municipal and industrial discharges on surface-water quality are a concern in Tennessee. Foremost among such sources of discharges are municipal sewage-treatment plants in and near major urban centers and chemical processing and production plants. Discharges from pulp and paper mills and powerplants also are important water-quality concerns. Runoff from agricultural land increases sediment transport and potential pollution by agricultural chemicals. Numerous basins in western Tennessee may be adversely affected by soil erosion and possible nutrient enrichment resulting from crop-production activities.

Surface and ground water-Radioactive-waste sites-B2

Since the early 1940's, solid, low-level radioactive wastes routinely have been buried in shallow trenches at the Oak Ridge National Laboratory. To date, six burial sites have been used (Webster, 1982). Small, but measurable, concentrations of radionuclides have been detected in the streams in and near the four largest disposal areas. These small concentrations probably occur as a result of radionuclides leaching from the buried wastes, being transported in ground water, and seeping into streams. Cesium-137, for example, has been identified in subsurface rocks at a burial site at a depth of about 130 feet, indicating some subsurface movement in ground water (Webster, 1982).

Ground water-Hazardous-waste sites-B3

There are more than 500 waste sites in Tennessee that may contain hazardous materials. Of these, six are included in the U.S. Environmental Protection Agency's National Priorities List (1982) of hazardous-waste sites (shown on accompanying map). Efforts are being made to determine the effects of each site on local water supplies. Several sites previously identified are near Bumpass Cove in eastern Tennessee (Unicoi County), near Toone in western Tennessee (Hardeman County), and at five locations near Memphis. More than 300,000 barrels of hazardous pesticide wastes were dumped at the

Toone site between 1964 and 1972 (Sprinkle, 1978). Local residents believe that these wastes have induced cancer in humans and caused livestock deaths in the vicinity of the site (Coleman, 1982). Chemical and industrial wastes disposed of at the Hollywood Dump near Memphis have caused public concern about the possibility of ground-water pollution. Tests made by the U.S. Geological Survey reveal that trace concentrations of some constituents in the U.S. Environmental Protection Agency's list of priority pollutants (U.S. Code of Federal Regulations, 1982) are present in the shallow watertable aquifer in the immediate vicinity of the Hollywood Dump. Residents of Memphis are concerned about the possible pollution of the Memphis Sand aquifer, the major source of water supply for Memphis. However, no traces of any priority pollutants have been found in water from wells completed in the Memphis Sand aquifer (Graham, 1982).

Surface water—Tennessee Valley reservoirs—B.

The two most significant water-quality problems associated with the Tennessee Valley Authority (TVA) reservoirs along the Tennessee River and its tributaries are low dissolved-oxygen concentrations in reservoir releases and accelerated lake eutrophication (Tennessee Valley Authority, 1980). Problems associated with reservoir releases also include increased levels of iron and manganese and rapidly fluctuating water temperatures. Each condition has the potential to affect water uses below all the reservoirs, particularly during severe or extended droughts. Problems of increased iron and manganese in reservoir releases have been observed in the South Holston River below South Holston Dam and the Duck River below Normandy Dam. Water releases from Cherokee, Douglas, and Melton Hill Reservoirs have temperatures that are marginal for fish development-too warm for cold-water species and too cold for warm-water species. The principal reservoir waterquality concern is that of eutrophication. Sources of nutrients that accelerate eutrophication include municipal and industrial effluents, urban runoff, and runoff from heavily fertilized cropland areas. At present, only Cherokee and Normandy Reservoirs in the Tennessee part of the valley are eutrophic. Reservoir eutrophication has been studied by the TVA, and a draft reservoir quality management plan has been completed for Cherokee Reservoir. Similar plans are being prepared for the Fort Loudon, Pickwick, and Tellico Reservoirs.

HYDROLOGIC HAZARDS AND LAND-USE ISSUES

Sinkholes—C1

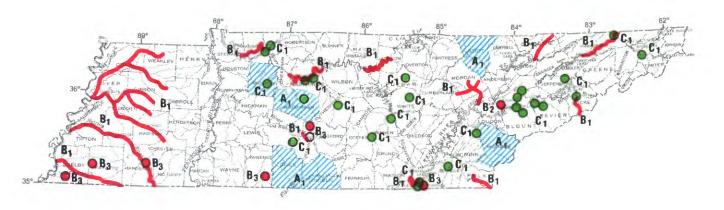
Sinkholes are present throughout central Tennessee and a large part of eastern Tennessee. Sinkholes may provide a route for pollutants introduced at land surface to move downward to the ground-water system.

Resource development—Coal mining—C₂

In anticipation of future coal mining in Tennessee, the Tennessee Surface Mining and Water Management Divisions of the Department of Health and Environment are formulating new regulations governing coal mining and mineral-area reclamation. Surface mining can cause increased sedimentation and increased mineralization of water in streams commonly resulting in adverse water-quality conditions (Gaydos and others, 1982). These conditions may limit the domestic, municipal, industrial, and recreational use of the water. In addition, a decline of ground-water levels that may cause some wells and springs to go dry can occur in and near mining areas when excavation extends below the water table. The quality of ground water also may be adversely affected, although the effects may take much longer to determine because of the slow movement of ground water.

Flooding-C.

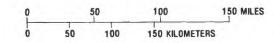
Many urban areas have some flooding caused by stormwater runoff associated with increased urbanization. Concerns related to flooding by surface runoff from urban watersheds are



EXPLANATION

Water issues are described in text. Color identifies type of issue.

Letter and number identify specific issue described in text.



WATER-AVAILABILITY ISSUES

A Surface Water

WATER-QUALITY ISSUES

B₁ Surface water—Point and nonpoint sources of pollution

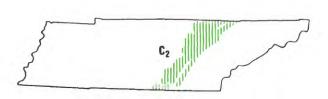
B₂ Surface and ground water—Radioactive-waste sites

B₃ Ground water-Hazardous waste sites

HYDROLOGIC HAZARDS AND LAND-USE ISSUES

C₁ Sinkholes

C₂ Resource development—Coal-mining (see small map)



SUMMARY OF WATER USE IN TENNESSEE, IN MILLION GALLONS PER DAY, 1980

[Data rounded to two significant figures and may not add to totals because of independent rounding. Source: Solley, Chase, and Mann, 1983]

		Consump				
Use	Ground water		Surface water		Total	tive use, fresh
	Fresh	Saline	Fresh	Saline	fresh water	water
Offstream use:						
Public supply	200		310		510	55
Rural domestic and livestock	50		35		85	54
Irrigation	6.4		6.1		12	9.2
Thermoelectric power use	0		7,800	0	7,800	1.0
Other industrial uses	190	0	1,500	0	1,700	150
Total	450	0	9,600	0	10,000	270

Instream use:

Hydroelectric power 150,000

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being addressed by the Tennessee Department of Transportation and by some communities (Metropolitan Nashville-Davidson County, Shelby County, and the city of Memphis).

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TEXAS WATER ISSUES

As identified by the Texas District Office of the U.S. Geological Survey in consultation with State officials

Texas is diverse physiographically and climatically. Average annual precipitation ranges from less than 10 inches in far West Texas to more than 56 inches along the eastern boundary. Twenty-three major river basins, including eight coastal basins and five interstate basins, trend southwestward across the State. There are currently 179 major surface-water reservoirs with 5,000 acre-feet or more total capacity. In addition, 10 major surface-water reservoirs are under construction. Combined conservation storage totals about 32.3 million acrefeet. Aquifers underlie about 50 percent of the State and include 7 major aquifers and 16 minor aquifers, as defined by the Texas Department of Water Resources (Muller and Price, 1979). Currently, the dependable annual water supplyreservoir releases needed to meet demands if the worst drought of record would recur (1950-1956 or 1961-1963 droughts depending on location) plus recoverable recharge from aquifers—is about 16.3 million acre-feet. The Texas Department of Water Resources estimates that the total dependable water supply that can be developed is about 21.6 million acrefeet. By the year 2000, annual water demand is projected to be between 17.3 and 26.4 million acre-feet (Texas Department of Water Resources, 1983). Plans are being developed to address water availability, water-quality protection, and projected water needs; institutional and managerial aspects of water development; conservation; and reuse (Texas Department of Water Resources, 1983).

Major water issues are summarized by category below. The letters and numerical subscripts identify issues shown on the map; an asterisk instead of a numerical subscript indicates that the issue is not shown on the map.

WATER-AVAILABILITY ISSUES

Ground water—A1

In many areas, ground-water withdrawals exceed recharge. Pumpage from the High Plains aquifer in northwest Texas for agricultural purposes has caused water-level declines of as much as 200 feet since development began in the early 1900's, with most declines ranging from 10 to 50 feet. The total volume of water in the Texas part of the High Plains aquifer has been decreased by approximately 23 percent—the greatest decrease in the eight States underlain by the High Plains aquifer (Luckey and others, 1981). Long-term water-level declines in many areas have increased pumping costs and resulted in decreased pumpage, especially in Reeves and Pecos Counties in West Texas. Pumpage also has decreased in the High Plains because of increased irrigation efficiency (Texas Department of Water Resources, 1983). In the El Paso area, alluvium and bolson deposits could be depleted by the year 2000 at the present rate of pumping (Texas Department of Water Resources, 1983). In the San Antonio area, the Edwards aquifer is recharged readily from precipitation and resulting runoff, but, during droughts, water levels decline rapidly. An extended drought could cause serious water shortages and decreased springflows. Pumpage from the Carrizo-Wilcox aguifer in the Winter Garden area southwest of San Antonio has caused significant water-level declines. Pumping in the Waco-Dallas-Fort Worth area of north-central Texas also has caused substantial water-level declines. In the coastal area, there are limits to the quantity of water that can be obtained from the generally prolific Gulf Coast aquifer. For example, extensive pumping has caused serious water-level declines at Houston and Galveston; further development is restricted because of the risk of subsidence and saline-water intrusion.

Surface water-A.

About 64 percent of the dependable yield of the 179 existing major reservoirs with capacity greater than 5,000 acre-feet is

being used to meet current demands; the remainder of the reservoirs is committed to meet expanding municipal and industrial demands during the next 20 to 30 years. Most of these supplies, however, will not meet the projected demands in their respective locations and cannot meet future demands in neighboring and distant water-deficient areas. Texas has identified 65 potential reservoir sites, 32 of which are planned to meet projected water requirements until the year 2000. The remaining 33 sites are planned to meet projected water requirements after the year 2000. In areas of ground-water mining, importation of flood waters is being considered as one alternative to meet projected demands.

WATER-QUALITY ISSUES

Surface water-Point and nonpoint sources of pollution-B1

Discharges from sewage-treatment and industrial plants, and runoff from urban areas are concerns downstream from major urban and industrial development areas. There also are concerns about eutrophication and turbidity in several water-supply reservoirs, including those that supply Houston and Dallas-Fort Worth, because of runoff from established and developing urban areas and because of inflow of waste water and its associated nutrients. Management strategies include nutrient-source identification and control through improved operations of sewage-treatment plants and sediment controls.

Surface water—Natural salinity—B2

Natural salinity from saline seeps is present in the upstream reaches of many of the major rivers (Rawson, 1982); this salinity makes the water unsuitable for many uses, especially during low flows. Natural salinity also is present in reservoirs in northern Texas during droughts. For example, dissolved-solids concentrations have been as much as 2,000 milligrams per liter in Possum Kingdom Reservoir and 1,000 milligrams per liter in Lake Meredith during droughts.

Ground water—Point and nonpoint sources of pollution— B₃

The quality of ground water in some areas is of concern because of the potential for pollution by runoff from urban areas, by the disposal of wastes, and by irrigation return flows in some agricultural areas. In the San Antonio and Austin areas, the recharge areas of the Edwards aquifer are extremely susceptible to some types of pollution because of a lack of soil cover and because of rapid infiltration of surface runoff.

Ground water-Saline-water intrusion-B.

Excessive pumping in coastal areas, that lowers water levels and results in saline-water intrusion, is an issue of concern principally in the Texas City-Galveston area and in the area south of Corpus Christi. Saline water also poses a potential threat to ground-water supplies in the El Paso and San Antonio areas

Ground water—Hazardous-waste sites—B5

Eight of the hazardous-waste sites in Texas have been included in the U.S. Environmental Protection Agency's National Priority List (1982). Seven of these sites are located in the Houston-Orange area, and one is located near Dallas-Fort Worth. Two of the sites at Crosby and Grand Prairie are located on flood plains, and the Crosby site has been flooded several times. A third site at Highlands is located in a subsiding area, and parts of the site are now under water.

Eutrophication-B₆

Eutrophication and turbidity are problems in several watersupply reservoirs, including those that supply Houston and Dallas-Fort Worth, because of runoff from both established and developing urban areas and because of inflow of treated waste waters and associated nutrients.

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HYDROLOGIC HAZARDS AND LAND-USE ISSUES

Subsidence-C1

The land surface in a large part of the Texas Gulf Coast is susceptible to subsidence as a result of ground-water with-drawals (Ratzlaff, 1982). The land surface has subsided as much as 9 feet at Houston and Galveston (Gabrysch, 1982). The subsidence has increased the vulnerability of low-lying areas along Galveston Bay to flooding during high tides and has caused fissures in other areas. The potential for new subsidence is being decreased primarily by the decrease of groundwater pumpage, the relocation of well fields, and an increased use of surface water. Houston has long-range plans to expand its water-treatment facilities for municipal supplies to allow increased surface-water use, thus decreasing ground-water withdrawals and land-surface subsidence.

Resource development—Lignite mining—C2

Texas contains large lignite reserves and, during 1980, ranked tenth in the Nation in coal production (Kaiser and others, 1980). Continued development of this resource and the possible impacts on ground-water availability and quality and surface-water quality are major concerns in the State.

Flooding-C.

Serious flooding has, at one time or another, occurred along most streams of the State. Flash flooding from intense rainstorms is common and not easily predicted. In the flat Coastal Plain, tropical storms produce high tides and excessive runoff. All of the 254 counties in Texas have some flood-prone areas, as identified by the Federal Emergency Management

Resource development—Oil and gas production—C.

There is concern that improper well completion and corrosion of well casings may have resulted in movement of saline water into fresh-water aquifers in some oil- and gas-production areas. Brines produced with oil and gas also may have polluted freshwater supplies by past disposal practices. In some areas, past activities associated with oil and gas exploration may have polluted surface water.

INSTITUTIONAL AND MANAGEMENT ISSUES

Treaties and compacts—D1

The three treaties and five compacts that affect surface-water use in Texas are the Rio Grande Convention of 1906, the Rio Grande Rectification Convention of 1933, and the Rio Grande, Colorado, and Tijuana Treaty of 1944 with Mexico; and the Canadian River Compact of 1950 (New Mexico, Oklahoma, and Texas), the Pecos River Compact of 1948 (New Mexico and Texas), the Red River Compact of 1980 (Arkansas, Louisiana, Oklahoma, and Texas), the Rio Grande Compact of 1938 (Colorado, New Mexico, and Texas), and the Sabine River Compact of 1953 (Louisiana and Texas). Decreased flow of the Pecos River at the New Mexico-Texas State line under terms of the Pecos River Compact is of increasing concern in the agricultural areas along the Pecos River in Texas. An important issue is El Paso's need for water and the possible impact of legal rulings regarding export of ground water from New Mexico. Current ground-water pumpage in El Paso is causing concern in Mexico. Delivery of water under the terms of the Rio Grande and Canadian River Compacts also is of concern. A concern regarding use of the Sabine River is the problem of maintaining high water levels in

Toledo Bend Reservoir for recreation while decreasing storage in the reservoir for hydroelectric power and flood control. During low flows when irrigation and waste-dilution needs are critical, the large chloride concentrations in the Red River are a concern.

Water allocation—D.

It is anticipated by the Texas Department of Water Resources that about 4,500 new municipal and industrial wells will be withdrawing water from the aquifers in the State within the next 20 years. This additional use will increase water-level declines. Under Texas law, ground water is considered to be the property of the land owner and subject to few regulations. Development of the remaining 65 major surface-water reservoir sites will increase existing dependable yields by about 39 percent. However, parts of sites suitable for reservoirs are being converted to other uses that could conflict with future water development. Existing water supplies also can be increased by 9 percent by treating waste-water return flows.

Water-quality protection-D.

The State's water-quality-protection program contains goals to improve streamflow quality so that the rivers meet State water-quality standards for fishing and swimming, and to administer programs governing the discharge of liquid and solid wastes, including hazardous materials, to surface and ground water. The protection of the bays and estuaries along the Texas coastline also is a concern, and programs are being conducted to study and maintain their biological productivity.

Water conservation—D.

Opportunities for water reuse include treatment or recycling by industries, installation of dual-water systems by municipalities, and recovery of irrigation return flows (Texas Department of Water Resources, 1983).

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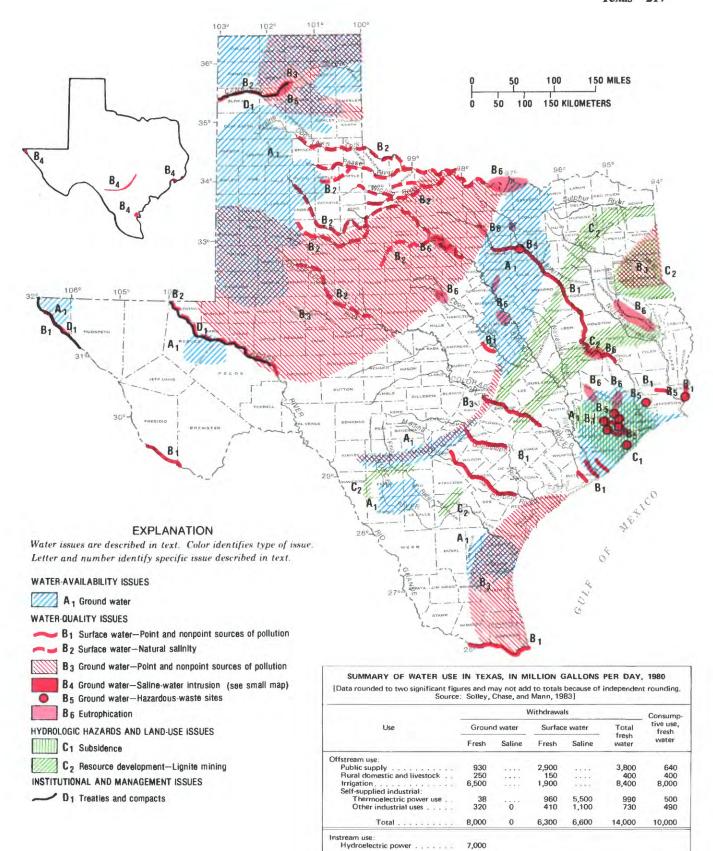
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UTAH WATER ISSUES

As identified by the Utah District Office of the U.S. Geological Survey in cooperation with State officials

Utah is divided approximately into east and west halves by the drainage divide that separates the Colorado River Basin from the Great Basin. The Colorado River Basin is a region of high plateaus deeply incised by the Colorado River and its tributaries. Much of the Colorado River Basin is arid; average annual precipitation ranges from less than 6 inches in the San Rafael Desert and the Uinta Basin to more than 40 inches in the Uinta Mountains and the Wasatch Plateau. The Colorado, Green, and San Juan Rivers that originate outside the State, and several streams that originate in the State, provide most of the water developed for use. The underlying consolidated rocks contain large quantities of ground water, but, in most places, the water either is yielded slowly to wells and springs or is at great depths. Only about 10 percent of the State's population lives in the Colorado River Basin; however, it contains nearly all of Utah's energy resources. The Great Basin is an area of deep basins separated by north-trending mountain ranges. All drainage is internal and flows to Great Salt Lake, Sevier Lake, or other low-lying areas. Principal sources of surface water are the Bear, Weber, Jordan, and Sevier Rivers. Principal sources of ground water are the saturated unconsolidated alluvial and lacustrine deposits in the deep basins. Most of Utah's population lives along the western slopes of the Wasatch Range—the Wasatch Front. Precipitation during 1982 was greater than average in most of Utah, and, in some areas, was considerably greater than average. For example, Salt Lake City had the wettest year of record (46 percent greater than average). This trend continued into 1983 and is reflected in rising groundwater levels in most of the State (Appel and others, 1983).

Major water issues are summarized by category below. The letters and numerical subscripts identify issues shown on the map; an asterisk instead of a numerical subscript indicates that the issue is not shown on the map.

WATER-AVAILABILITY ISSUES

Surface water and ground water-A₁

Approximately 90 percent of Utah's population lives along the Wasatch Front. The population in this area increased almost 50 percent from 1970 to 1980; the trend is expected to continue, and additional water supplies will be needed. Possible water sources are ground water in the area, unused streamflow in the area, and transmountain diversions from tributaries of the Colorado River (Central Utah Project). There are legal and environmental constraints to withdrawal of additional surface water in the area and to some aspects of the Central Utah Project. There also are concerns about additional large-scale ground-water withdrawals because of possible conflicts among water-rights owners and saline-water intrusion into the producing fresh-water aquifers.

Ground water-A2

Ground-water levels have declined nearly 60 feet southwest of Ogden from 1953 to 1983. These declines are due chiefly to increased withdrawals of ground water for public supply. Significant declines also have been recorded in several valleys of southwestern Utah during the past several decades because of large withdrawals of ground water for irrigation (Appel and others, 1983). Associated with the declines in southwestern Utah has been some local degradation of the ground-water quality (Handy and others, 1969) and some localized land subsidence (Cordova and Mower, 1976).

WATER-QUALITY ISSUES

Surface water—Point and nonpoint sources of pollution—B₁

The Jordan River, in the vicinity of Salt Lake City, flows through the most densely populated area of the State. The river receives industrial and municipal wastes as well as runoff from

urban areas. An estimated annual load of 6 million pounds of oxygen-demanding substances is discharged to the river as it passes through Salt Lake County. As a result, summertime dissolved-oxygen concentrations seldom meet the State fishery standard of 5.5 milligrams per liter. Silt and clay-sized particles from tributary sources produce excessive turbidity. Storm runoff and discharge from overloaded sewage-treatment plants contribute undesirable concentrations of fecal coliform and streptococcal bacteria to the Jordan River. Concentrations of hazardous substances exceed State standards—for example, cadmium exceeds standards in 10 percent of the samples collected, and ammonia and mercury exceed standards in as many as 75 percent of the samples collected. Bottom sediments in the Jordan River contain variable, but detectable, quantities of pesticides. Urbanization along the Wasatch Range from Brigham City to Nephi has resulted in some overloaded municipal sewage-treatment facilities and increased discharges of storm-water runoff to parts of the Jordan River drainage. If projected population increases occur, deterioration of stream quality may continue in this area unless sewage-treatment facilities are upgraded and enlarged.

Surface water—Colorado River salinity—B2

Several streams that originate in Utah contribute to the salinity of the Colorado River; these include the Duchesne, Price, San Rafael, Dirty Devil, Escalante, Paria, and Virgin Rivers. The principal sources of the salinity are irrigation return water, natural runoff from soils developed on shale, and saline springs discharging from the shale and other salt-bearing formations. Attempts are being made to decrease or control the salt inflow under the various projects of the Colorado River Salinity Control Program (U.S. Department of the Interior, 1981), which was authorized by the passage of the Colorado River Basin Salinity Control Act of 1974 (Public Law 93-320).

Ground water-Hazardous-waste sites-B3

A plume of water containing a large concentration of dissolved minerals as well as low-level radioactivity has been identified in the shallow unconfined ground water (downgradient from a uranium tailings-storage facility) about 3 miles south of Salt Lake City. The underlying confined aquifer is used extensively for public supply and industrial purposes in Salt Lake County. An unlined sludge pit located at Rose Park in Salt Lake City, which was used for the disposal of petroleum wastes, is included in the U.S. Environmental Protection Agency's National Priorities List (1982) of hazardous-waste sites. The site has been fenced, and remedial actions are scheduled for completion in 1983.

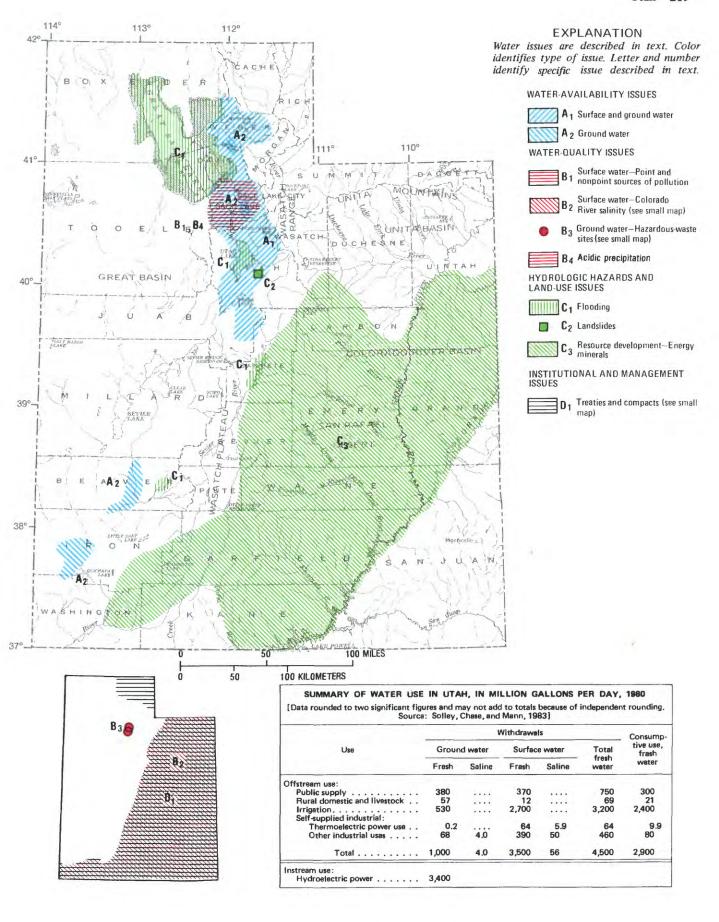
Acidic precipitation—B.

Analysis of the precipitation in the southern part of Salt Lake County indicates that one-half of the storms result in precipitation with a pH of less than 5.6 (Doyle Stephens, U.S. Geological Survey, written commun., 1983). The acidic precipitation is most common in the fall from storms that are widely distributed throughout the valley. Snow samples collected during spring 1982 in the adjacent Wasatch Range, however, indicated little evidence of acidic precipitation (Messer and others, 1982).

HYDROLOGIC HAZARDS AND LAND-USE ISSUES

Flooding--C1

The greater than average precipitation during fall 1982, combined with greater than average reservoir-carryover storage, resulted in excessive discharge of many streams during the following winter and spring. This, in turn, resulted in unusual rises of the levels of Utah Lake and Great Salt Lake. On June 23, 1983, Utah Lake had reached its highest level since 1862, and, on June 30, 1983, Great Salt Lake had reached its highest level since 1924. Considerable farmland around Utah Lake and wildlife habitat around Great Salt Lake



were flooded. Local industries, transportation routes, recreation facilities, and residental areas also were flooded or threatened by the rising water. The high level of Great Salt Lake during the past 8 years has caused serious concerns for industries dependent on the lake's mineral content, wildlife refuges, and recreation and transportation facilities. Estimated direct and indirect costs of damage and cost of protecting facilities were \$157 million as of June 30, 1983 (Utah Division of State Lands and Forestry, 1983). Rapid melting of the snowpack in the Wasatch Range during May and June also caused flooding in the densely populated Wasatch Front area. Several major streets in Salt Lake City (including nine blocks of U.S. Highway 89-91 in the main business district) were lined with sandbags and used as channels to convey flood waters toward the Jordan River.

Landslides-C2

Soils saturated by the greater-than-normal precipitation have resulted in a number of landslides in the State's mountainous areas. The largest slide, which occurred on April 14, 1983, consisted of about 15 million cubic yards of debris that formed a dam about 1,000 feet long and more than 200 feet high across Spanish Fork Canyon. The flow of Spanish Fork was impounded by the dam, forming "Lake Thistle". This lake inundated the town of Thistle (22 homes) and posed a fleet the town of Spanish Feel (22 homes) and posed a flood threat to the town of Spanish Fork (population about 1,000) 11 miles downstream. The landslide also destroyed a major road and a railroad between Utah's Wasatch Front and the energy resources in the eastern part of the State. The damage and ensuing far-reaching economic effects led to President Reagan's declaration of the area as a national disaster area. By May 16, 1983, a diversion tunnel had been constructed to release water from "Lake Thistle", and the U.S. Army Corps of Engineers had begun pumping water over the slide in an attempt to prevent the lake from spilling over the slide. By July 4, 1983, a 3,100-foot railroad tunnel was constructed through the mountain at the foot of the slide, and railroad traffic throughout Spanish Fork Canyon resumed. Several mudflows occurred along the Wasatch Front between Salt Lake City and Brigham City; the most damaging were associated with flooding in the communities of Farmington and Bountiful.

Resource development-Energy minerals-C3

Part of the Colorado River Basin in Utah contains large reserves of coal, oil shale, tar sand, and other fossil fuels. Coal reserves are estimated to exceed 25 billion tons, and oil reserves probably exceed 100 billion barrels in the oil shale and 20 billion barrels in the tar sand (Rickert and others, 1979). There are proposals for leasing and mining the oil shale and tar sand and for expanded leasing and mining of the coal. Even assuming the most optimistic schedules for the proposals, additional annual water requirements probably would not exceed 100,000 acre-feet by the year 1990 (Utah Division of Water Resources, 1981). Although this was slightly less than 20 percent of Utah's unused share of Colorado River water in 1980, some existing water rights (chiefly irrigation) might be affected depending on type and location of development.

INSTITUTIONAL AND MANAGEMENT ISSUES

Treaties and compacts-D1

Allocation of Bear River basin water and control of the level of Bear Lake are within the framework of the Bear River Compact of 1958, as amended in 1980, under which Idaho, Utah, and Wyoming manage allocation and use of Bear River water. Management decisions regarding the allocation and use of Colorado River Basin water are within the framework of the Colorado River Compact of 1922 (Arizona, California, Colorado, New Mexico, Nevada, Utah, and Wyoming), the Upper Colorado River Basin Compact of 1948 (Arizona, Colorado, New Mexico, Utah, and Wyoming), and the Rio Grande, Colorado, and Tijuana Treaty of 1944 with Mexico.

Water allocation-D.

Surface and ground water have been fully allocated in many parts of Utah. Water needed for new development will be obtained largely by purchase and transfer of existing water rights. Generally, approval of water-right purchases or transfers are based on protection of existing rights and the most beneficial use of the water. It is the policy of the State not to issue a permit for water to be exported from the State. This has caused some controversy among coal-mine operators and slurry-pipeline developers in regard to using Utah water to slurry coal to an adjacent State.

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VERMONT WATER ISSUES

As identified by the New Hampshire-Vermont Office, New England District, of the U.S. Geological Survey in consultation with State officials

Precipitation averages about 41 inches statewide and ranges from about 32 inches in the Champlain Valley to about 60 inches in the Green Mountains. Annual runoff averages about 23 inches and ranges from about 12 to about 40 inches. About 33 percent of the population is served by publicly owned surface-water facilities; about 38 percent, by publicly owned ground-water wells; and about 29 percent, by privately owned wells. In 1980, 48 million gallons per day were supplied by public water systems, and 29 million gallons per day were withdrawn for rural use (Solley and others, 1983).

The quality of surface water generally is suitable for most recreational purposes. Some "Class C waters" (Vermont Agency of Environmental Conservation, 1982) are unsuitable for swimming, and all the State's surface water requires some treatment before it can be used for human consumption.

Ground water is generally suitable for human consumption use except where local aquifers have been polluted.

Major water issues are summarized by category below. The letters and numerical subscripts identify issues shown on the map; an asterisk instead of a numerical subscript indicates that the issue is not shown on the map.

WATER-QUALITY ISSUES

Surface and ground water—Hazardous-waste sites and landfills—B₁

The principal water-quality problems in Vermont are caused by contamination from landfills, percolation from septic systems, leaking storage tanks, and spills of chemicals and other wastes (U.S. Water Resources Council, 1981).

In 1981, 199 oil and hazardous-materials spills were reported in the State. Of these, contaminants from 59 directly affected surface waters and 19 affected ground water (Vermont Agency of Environmental Conservation, 1982). Twenty-two known waste-disposal sites are being investigated as possible sources for pollution of surface and ground water. The U.S. Environmental Agency, in its National Priority List (1982), included two of these disposal sites—one at Burlington where wastes from a coal-gasification plant were disposed of in a wetland bordering an abandoned shipping canal, and the other at Springfield where leachate containing organic compounds and heavy metals has contaminated Black River, Seavers Brook, and three local domestic wells.

In upland areas of the State where the continuing growth of recreation developments and second homes is focused, leakage from septic systems has locally contaminated ground water and the headwaters of small streams. Similar pollution has affected ground-water quality in the urban areas— particularly in Chittenden, Rutland, and Washington Counties.

Eutrophication-B₂

Lake Champlain, located between the States of New York and Vermont, is an important recreational, resource. Two species of aquatic plants have reached nuisance proportions in Lake Champlain. In the southern part of the Lake, water chestnut (Trapa natans L.) has rendered several hundred acres unnavigable. Originally carried by boats through the lock system, water chestnut is progressively spreading northward and threatens to infest additional shallow areas of Lake Champlain and other Vermont lakes. In northern Lake Champlain, Eurasian watermilfoil (Myriophyllum spicatum L.), another introduced species, has inundated several major bays and is found in virtually all shallow areas of the Lake.

An approved program to mechanically harvest these nuisance growths is intended to prevent the spread of water chestnut into northern Lake Champlain by reducing the present infestations and confining them to south of latitude

43°43'00"N, and to control Eurasian watermilfoil in St. Albans Bay (Vermont Agency of Environmental Conservation, 1982).

Fourteen lakes, including Lake Champlain and Lake Memphremagog, which is partly in Vermont and partly in the Province of Quebec, Canada, were identified as "High-Priority Lakes for Diagnostic Studies or Management Action" (Vermont Agency of Environmental Conservation, 1982). This classification includes lakes where water-quality problems exist or where trends toward deteriorating water quality are indicated (New England River Basin Commission, 1982).

Surface water and ground water-B.

The assessment of water quality of over 1,100 miles of streams in Vermont shows that 84 percent meet State water-quality standards. Some 90 percent of those streams contain sites where municipal water supplies are now withdrawn (Vermont Agency of Environmental Conservation, 1982). About 700 miles of river meet "Class B" standards—water acceptable for public-water supply with filtration and disinfection. The remaining 400-plus miles of rivers are waters of "Class C" standards or are in violation of the standards. These are, in general, streams which contain biological pollutants commonly from combined sewer flows and municipal waste.

Ground water provides about 50 percent of the water used in the State for drinking (U.S. Water Resources Council, 1981). Almost 60 percent of this is from public ground-water systems which, at a minimum, is chlorinated; the remaining 40 percent is untreated ground water from private wells.

Acidic precipitation-B.

Vermont is experiencing the effects of acidic precipitation on its aquatic ecosystem. Studies conducted by the State Department of Water Resources and Environmental Engineering confirmed that lakes with a calcite saturation index (Kramer, 1976) greater than 4 were unstable relative to acidic loading. In 12 of 25 lakes in the sample study, the Calcite Saturation Index averaged greater than 4. Future studies are planned but are dependent upon availability of funds (Vermont Agency of Environmental Conservation, 1982).

HYDROLOGIC HAZARDS AND LAND-USE ISSUES

Flooding-C1

Major flooding in Vermont is relatively uncommon, but it does occur. The flood of April 18, 1982, along the Browns, Lamoille, and Mississquoi Rivers in northwestern Vermont, for example, was the largest of record on those streams. Homes in Cambridge and roads and farms throughout the area were flooded, and three people were killed.

Controversy surrounds a proposal to build a dam on the Richelieu River, which is the outlet of Lake Champlain, near the Vermont-New York-Canada border. Canadian officials believe the dam will be beneficial because it would control flooding along the river in Canada, but Vermont and New York officials are concerned that the resulting regulation of Lake Champlain would cause flood damage to lakeshore property and would adversely affect wetland areas of the lake. The International Joint Commission has not yet addressed this issue.

Resource development-Hydroelectric power-C.

Hydroelectric-power development in Vermont has grown in significance as energy costs have increased in recent years. From 1980 to 1982, the Federal Energy Regulatory Commission received about 70 applications for permits for major hydroelectric-power development in response to the Public Utility Regulatory Policies Act of 1978 (Public Law 95-617) (Vermont Agency of Environmental Conservation, 1982). This act makes hydroelectric-power development attractive by providing subsidies and tax credits for developers, and the power of eminent domain to allow access to river-front land for facility sites. Many applications are for rehabilitation of old power or mill sites. Potential hydroelectric-power development

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involves virtually all of the major rapids and waterfalls of Vermont's major rivers. The probable effects of development are assessed by appropriate State agencies and include the potential impacts on recreation, esthetics, fish and game, and water quality, and the issues of flooding and dam safety.

Resources development-Uplands water withdrawals-C.

The development of water supplies or supplies for snow-making operations has resulted in the utilization of the total hydrologic capacity of many small upland streams. The effects of such development have not been evaluated, but are believed to have the potential for significant negative impact on water quality (Vermont Agency of Environmental Conservation, 1982).

INSTITUTIONAL AND MANAGEMENT ISSUES

Water allocation-D.

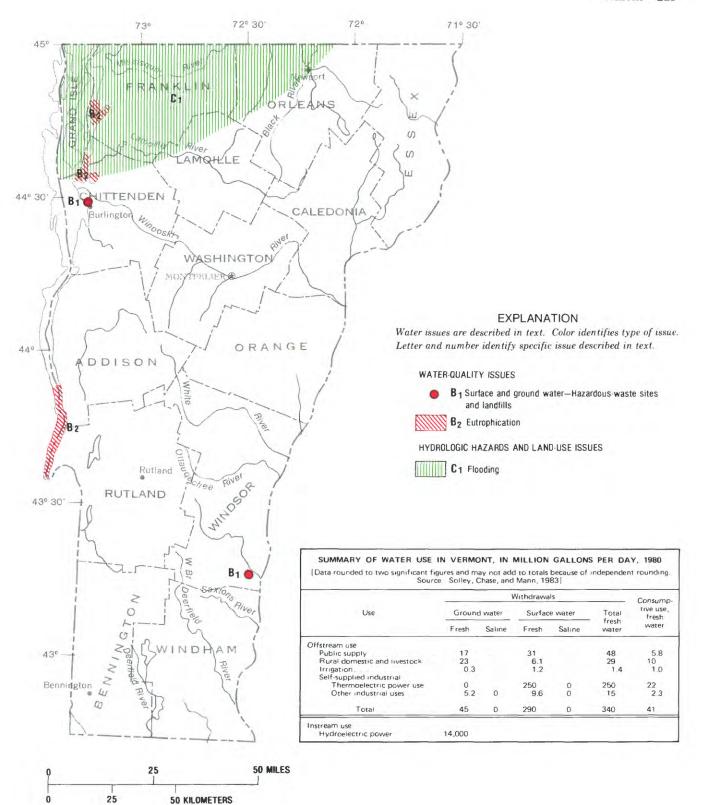
State governmental agencies have found that ground- and surface-water data needed for making decisions regarding water allocation is not adequate on a statewide basis. The Vermont Agency of Environmental Conservation, through its Department of Water Resources and Environmental Engineering, is actively increasing data collection as well as developing strategies for resolving future issues involving water allocation.

There are no statutory provisions governing the allocation of ground water or for establishing priorities of use. The State

Agency of Environmental Conservation is presently (1983) reviewing ground-water policy and management proposals. Ground-water is afforded some statutory protection through laws governing deep-well injection of industrial waste, landfills, and some surface-land activities (Vermont Agency of Environmental Conservation, 1982).

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VIRGINIA WATER ISSUES

As identified by the Virginia Office, Mid-Atlantic District, of the U.S. Geological Survey in consultation with State officials

Virginia is a water-rich State; nine major river basins, numerous streams, ponds and reservoirs, and abundant ground water provide ample supplies of freshwater to most parts of the State. Annual precipitation averages 43 inches, of which about 14 inches leave the State as runoff. Ground water accounts for about 30 percent and surface water for about 70 percent of total water used. Although the average annual replenishment of the water resources by precipitation is large compared to the 1980 water use, ample water supplies are not always available when and where they are needed. Key actions being taken by the State to manage the water resources include the completion of river-basin management plans, documentation of water use, promotion of water conservation, and technical assistance on water-supply issues.

Major water issues are summarized by category below. The letters and numerical subscripts identify issues shown on the map; an asterisk instead of a numerical subscript indicates that the issue is not shown on the map.

WATER-AVAILABILITY ISSUES

Surface and ground water-A1

Water supplies in southeastern Virginia are not sufficient to meet the expected increases in demand. Deficits in supply for the area south of the James River are projected to be as much as 60 million gallons per day by the year 2030 (U.S. Army Corps of Engineers, written commun., 1983). Droughts in 1977 and 1980-81 resulted in strict water-conservation measures in the area and also resulted in a concerted effort by State and local officials to seek additional sources of municipal supplies. Ground-water withdrawals, principally in Isle of Wight County, have caused water-level declines of as much as 200 feet in some areas. The largest of these areas extends into North Carolina, creating concern that ground water discharge to Albemarle Sound in North Carolina may be decreased. Also, the principal surface-water alternatives for providing additional supplies rely on interstate rivers which flow into Albemarle Sound causing additional concerns of biological degradation through decreased freshwater inflows (U.S. Army Corps of Engineers, written commun., 1983; North Carolina-Virginia Water Resources Management Committee, 1982).

WATER-QUALITY ISSUES

Surface water—Chesapeake Bay—B1

Nutrient enrichment, pollution by heavy metals and organic substances, and decrease of submerged aquatic vegetation in Chesapeake Bay are issues of continuing concern. The Susquehanna and Potomac Rivers are two of the main sources for nutrients and other pollutants flowing into the Maryland part of Chesapeake Bay. With the exception of several tributaries, the Virginia part of Chesapeake Bay has relatively little nutrient enrichment and decreased submerged aquatic vegetation compared to the Maryland part of the bay. In Virginia, the James River is a major source of freshwater to the bay. The James River, however, is moderately to significantly nutrient enriched and has been polluted by organic chemicals. There is concern in Virginia that the pollution in the Maryland part of the bay area will move into the Virginia part of the bay (U.S. Environmental Protection Agency, 1982a).

Surface and ground water—Hazardous-waste sites—B2

Several areas of local hazardous-waste pollution have been identified. One such area is along the South Fork Shenandoah River near Front Royal (Warren County), where local ground

water is polluted by organic solvents and heavy metals discharged during the late 1940's by a synthetic fiber plant. An additional 111 hazardous-waste sites have been identified in Virginia. Four of these sites, in Nelson, Roanoke, Smyth, and York Counties, have been included in the U.S. Environmental Protection Agency's National Priorities List (1982b). Runoff and leachate from 80,000 tons of acidic waste material has caused fishkills in the Piney River in Nelson County. Electroplating-process wastes have polluted ground water at a site in Roanoke County. Disposal ponds containing 11 million tons of mercury-enriched wastes in Smyth County have polluted 81 miles of the North Fork Holston River; consumption of fish caught in this reach has been prohibited since 1970. Fly ash deposited in borrow pits has polluted ground water with vanadium along Chisman Creek in York County.

Ground water-Bacteria and chemical constituents-B3

A study by the Virginia Department of Health (written commun., 1983) indicates that water from 73 percent of 200 shallow wells less than 50 feet deep in the Coastal Plain and Piedmont of Virginia either is polluted by bacteria or is unsuitable for some uses because of excess concentrations of naturally occurring chemical constituents such as iron and manganese.

Ground water-Radioactivity-B.

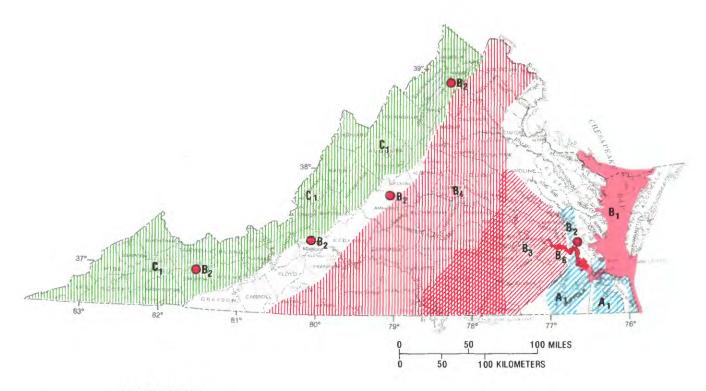
Natural radioactivity that exceeds State drinking-water standards of 15 picocuries per liter for gross alpha radiation and 5 picocuries per liter for total radium is present in ground water from supply wells at Fort A. P. Hill in Caroline County and at the Defense General Supply Center in Chesterfield County. Water from some public supply wells in the Piedmont also contains radioactivity in excess of State drinking-water standards. Maximum reported concentrations have been 45 picocuries per liter for gross alpha radiation and 15 picocuries per liter for total radium (R. Taylor, Virginia Department of Health, oral commun., 1983).

Eutrophication-B₅

There is concern about extensive algal growth and eutrophication in the downstream reach of the Chowan River, which may be the result of large concentrations of nutrients in the river. The Virginia-North Carolina Water Management Committee is evaluating causes of the algal blooms, the effect of freshwater inflows on the blooms, and management procedures for improving water quality.

Bottom sediments-B₆

Sediment in the reach of the James River downstream from Hopewell (Prince George County) was polluted with the chemical Kepone from discharges from a small chemical plant. The problem was discovered in 1975, and Kepone discharges stopped at that time. Since 1975, concentrations of Kepone have decreased primarily because of the covering of Keponeladen sediments with unpolluted sediment. The dredging of 800,000 cubic yards of polluted sediment also is planned (Virginia State Water Control Board, 1982). Although sport fishing is permitted throughout the James River Estuary, seasonal restrictions on commercial fishing are in effect for a 113-mile reach of the estuary (Virginia State Water Control Board, 1981). In June 1977, the Governor of Virginia prohibited fishing in the South River and South Fork Shenandoah River downstream, from Waynesboro because of pollution of bottom sediments by mercury that was discharged at Waynesboro in 1950. The ban of fishing was later decreased to a 90-mile reach of the South River and the South Fork Shenandoah River downstream from Waynesboro (Rasin and Brooks, 1982). Large concentrations of heavy metals and organic chemicals have been found in sediments of the Elizabeth River Estuary near Portsmouth (U.S. Environmental Protection Agency, 1982a). There is concern that proposed dredging of a ship channel will release these pollutants into the water and food chain.





Water issues are described in text. Color identifies type of issue. Letter and number identify specific issue described in text.

WATER-AVAILABILITY ISSUES

A₁ Surface and ground water

WATER-QUALITY ISSUES

B₁ Surface water—Chesapeake Bay

B₂ Surface and ground water—Hazardous-waste sites

B₃ Ground water—Bacteria and chemical constituents

B₄ Ground water—Radioactivity

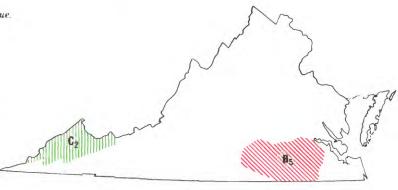
B₅ Eutrophication (see small map)

B₆ Bottom sediments

HYDROLOGIC HAZARDS AND LAND-USE ISSUES

C₁ Flooding

C₂ Resource development—Coal mining (see small map)



SUMMARY OF WATER USE IN VIRGINIA, IN MILLION GALLONS PER DAY, 1980 [Data rounded to two significant figures and may not add to totals because of independent rounding Source: Solley, Chase, and Mann, 1983]

		Withdrawals				
Use	Ground water		Surface water		Total	tive use, fresh
	Fresh	Saline	Fresh	Saline	water	water
Offstream use						
Public supply	120		480		600	32
Rural domestic and livestock	150		26		180	91
Irrigation . Self-supplied industrial:	8.4		19		28	17
Thermoelectric power use	1.2	- 111	4.300	4.000	4,300	43
Other industrial uses	110	0.2	360	81	470	47
Total	390	0.2	5,200	4,100	5,600	230

HYDROLOGIC HAZARDS AND LAND-USE ISSUES

Flooding-C1

Flooding is the primary natural hazard affecting land-use development throughout the Appalachian Plateaus physiographic province, which is characterized by steep relief. Periodic flooding of many streams in the area has resulted in concern about the effects of various land-use alterations on the characteristics of storm runoff (Scott, 1980).

Resource development-Coal mining-C2

Pollution of streams and ground water from discharges of chemical wastes and debris from strip mines is an issue of concern in most coal-mining areas of the State. Strip mines also may adversely affect natural drainage patterns and patterns of ground-water flow (Virginia Water Resources Research Center, 1981).

Safety of dams-C.

Forty-four nonfederally owned dams in the State, inspected pursuant to the National Dam Inspection Act of 1972 (Public Law 92-367), have deficiencies requiring remedial measures to ensure adequate flood control and safety. Typical deficiencies include instability of upstream slopes, seepage, piping, and inadequate spillways.

INSTITUTIONAL AND MANAGEMENT ISSUES

Water allocation-D.

Demands for water have changed since the implementation of the present State water policies and laws—in some areas current demands exceed local supplies. The State recognizes the need to develop a comprehensive water policy and to recodify water laws, especially the doctrine of riparian rights as applied to water-allocations for water-short areas (State Water Study Commission, 1980)

River-system management-D.

Developing and implementing a plan to resolve the waterquality issues in Chesapeake Bay will require the cooperation of Maryland, Pennsylvania, and Virginia to manage the major river systems that flow into the bay. River-system management is needed because the major rivers convey much of the sediment and dissolved constituents that enter the bay.

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WASHINGTON WATER ISSUES

As identified by the Washington District Office of the U.S. Geological Survey in consultation with State officials

Washington is divided climatologically into a wet western part and a dry eastern part. Mean annual precipitation varies from more than 100 inches in parts of the Olympic and Cascade Mountains to less than 16 inches throughout much of the Columbia Plateau. Water from major streams draining the mountains is used principally for agriculture, electric-power generation, domestic water supply, and fisheries. Areas with deficient surface-water supplies, particularly east of the Cascades, depend mostly on ground water. Because of increased water use for municipal, industrial, and agricultural purposes, competition among users and potential users of available water resources is intense. Requests by Indian tribes that the flows in some of the major streams be maintained to observe treaty fishery rights could alter the allocation of water and land-use practices in stream basins. Agricultural use of ground water has lowered water levels in many municipal and domestic wells.

Major water issues are summarized by category below. The letters and numerical subscripts identify issues shown on the map; an asterisk instead of a numerical subscript indicates that the issue is not shown on the map.

WATER-AVAILABILITY ISSUES

Ground water-A

Ground water is used throughout the State for municipal, domestic, agricultural, and industrial purposes. It is the major, and commonly only, source of water for the many islands within Puget Sound. Population increases and increased water demand have decreased the availability of and adversely affected the quality of ground water in some of the major islands of Island and San Juan Counties (Cline and others, 1982; Whiteman and others, 1983). Agricultural development of the fertile Columbia Plateau relies on water from Lake Roosevelt (behind Grand Coulee Dam on the Columbia River) and on ground water. There is an increasing demand for ground water, but severe water-level declines of as much as 20 feet per year are occurring throughout large areas of the Columbia Plateau (Lincoln, Grant, Franklin, and Adams Counties) and in the Horse Heaven Hills (Yakima, Benton, and Klickitat Counties) 30 to 40 miles southeast of Yakima (Luzier and Burt, 1974; Luzier and Skrivan, 1975; Cline, 1983).

Surface water—A.

Surface water is used throughout the State for municipal supply, irrigation, waste dilution and assimilation, hydroelectric power, recreation, and fish propagation. These competing uses threaten the quantity, quality, and temperature of streamflow needed to protect fishing and other Indian water rights throughout the State. The future development of hydroelectric power on small tributary streams also may adversely affect Indian fishing rights. Expansion of agricultural areas, mainly in eastern Washington, is placing increased demands on available surface- and ground-water resources. Water-management alternatives include increased storage of surface water in reservoirs and more efficient distribution systems.

WATER-QUALITY ISSUES

Ground water-Saline-water intrusion-B₁

The islands of Island and San Juan Counties are being affected by saline-water intrusion, which is expected to worsen with continued ground-water use. Increased chloride concentrations, some in excess of 500 milligrams per liter, have been detected in water from 10 to 15 percent of the nearly 300 wells sampled by Whiteman and others (1983). Saline-water intrusion also is occurring at other major islands and along coastal

areas, especially along Puget Sound (Dion and Sumioka,

Ground water—Radioactive wastes—B2

The feasibility of storing high-level radioactive wastes in the basalts underlying the Hanford Atomic Energy Reservation (Benton County) is being investigated by the U.S. Department of Energy. Investigations include studies of the hydrogeology of the site and surrounding area, including the rate and direction of ground-water flow, and any effects of the presently stored low-level radioactive wastes on ground water at the site (Eddy and others, 1978, 1982).

Ground water-Hazardous-waste sites-B3

Pollution of ground water by hazardous wastes has occurred at Kent (industrial wastes), Seattle (lead), Spokane (cyanide at one site, solvents at another site), Tacoma (synthetic organic compounds), Vancouver (chromium), and Yakima (pesticides at two sites). These hazardous-waste sites have been included in the U.S. Environmental Protection Agency's National Priorities List (1982).

Ground water-Nitrate-B.

Large nitrate concentrations that exceed the drinking-water standards of the U.S. Environmental Protection Agency (1976) are present in ground water near Burbank (Benton and Walla Walla Counties) and at several areas along the periphery of the Spokane aquifer, which is a sole-source aquifer that provides much of the water for the Spokane area. At Burbank, nitrate sources include agricultural fertilizers, feed lots, and septic tanks (Carr and Balmer, 1980). In the Spokane area, the large nitrate concentrations in several areas along the periphery of the aquifer probably are related to agricultural practices and septic systems in tributary valleys.

Ground water-Natural salinity-B5

Ground water used for irrigation in some areas of the Columbia Plateau commonly has large concentrations of naturally occurring sodium. Accumulation of sodium minerals in soils and attendant decreased soil permeability are becoming concerns in some agricultural areas of the Columbia Plateau.

Bottom sediments-B₆

Industrial discharges have polluted the bottom sediments of numerous streams and bays in the State with heavy metals and organic substances. The condition is especially severe in the vicinity of Commencement Bay and Puyallup Estuary at Tacoma (Pierce County), Elliot Bay and Duwamish Estuary at Seattle (King County), Everett Bay (Snohomish County), and a number of inlets of Pugot Sound at Olympia (Thurston County). In some areas, guidelines have been issued on the number of bottom fish that may be consumed safely during a given period. Commencement Bay near Tacoma was indicated by the U.S. Environmental Protection Agency to be one of the ten worst polluted areas in the Nation. Two sites in the Commencement Bay area have been included in the U.S. Environmental Protection Agency's National Priorities List (1982) of hazardous-waste sites.

Acidic precipitation—B7

A large percentage of the more than 7,000 lakes in the State are located at altitudes where drainage basins have very thin soils and receive more than 100 inches of precipitation per year. Many lakes located downwind of urban and industrial areas are susceptible to acidic precipitation (Logan and others, 1982; Welch and Chamberlain, 1981). Based on studies in other parts of the Nation, fish propagation in these lakes could decrease.

Ground water-Landfills-B.

Several hundred landfills in Washington have the potential for polluting ground water. The location and chemical content of filled and covered landfills have not been adequately documented. Leachates from landfills are polluting ground-water supplies in areas of King, Spokane, and Pierce Counties. At some locations, ground water does not meet the drinking-water standards established by the U.S. Environmental Protection Agency (1976).

Eutrophication-B.

Many lakes situated near densely populated cities have become eutrophic because of inflow of nutrients from septic systems in near-shore residential areas and parks (Bortleson, 1978). A major effect of eutrophication has been the decrease or loss of recreational fishing. The State is trying to decrease lake eutrophication and to restore the water quality of affected lakes (Sumioka and Dion, 1983).

HYDROLOGIC HAZARDS AND LAND-USE ISSUES

Flooding-C1

On the Puyallup River near Tacoma, some flood-protection levees have become ineffective due to sediment deposition in the streambed (Nece and others, 1982). Removal of the accumulated sediment would decrease the likelihood and severity of flooding but also might damage fish habitats. The upper valley of the North Fork Toutle River contains several billion cubic yards of unconsolidated material derived from the land-slides that resulted from the May 18, 1980, eruption of Mount St. Helens. Erosion of this material and its subsequent deposition in the Cowlitz River channel have increased the likelihood of flooding in the lower Cowlitz River valley. Landslide debris also dams three major lakes in the upper North Fork Toutle River valley. Should any of these dams fail, severe flooding would occur in downstream areas (Kresch, 1983; Swift and Kresch, 1983).

Volcanoes—C2

Besides Mount St. Helens, there are four other active volcanoes in Washington—Mount Rainier, Mount Adams, Mount Baker, and Glacier Peak (Hyde and Crandell, 1978). A large eruption of any of these volcanoes could have devastating consequences. Major flooding from mudflows, resulting from an eruption of Mount Rainer, could be expected at Tacoma and Seattle (Crandell and Mullineaux, 1967).

Resource development-Fisheries-C3

Production of salmon and other anadromous fish depends on the ability of these fish to swim upstream from the ocean to spawn. This ability to reach spawning areas is being threatened by changes in water quality of streams due to urbanization and industrialization, and by changes in the configuration and gradient of stream channels because of channelization and dredging. Decreased fish harvests could severely affect the economy of the State.

INSTITUTIONAL AND MANAGEMENT ISSUES

River-system management—D₁

The Columbia River Basin Fish and Wildlife Program of 1982 is designed to compensate for losses of fish and wildlife caused by the Columbia River hydroelectric system. Implementation of the program will affect water-resources planning, management, and allocation by State and Federal agencies.

Treaties and compacts—D.

Recent court decisions have confirmed the fishing rights of some Indian tribes within the State. The degree to which the court decisions will affect present water use and allocation is not known. Major rivers that may be affected by these court decisions include the Columbia and Yakima.

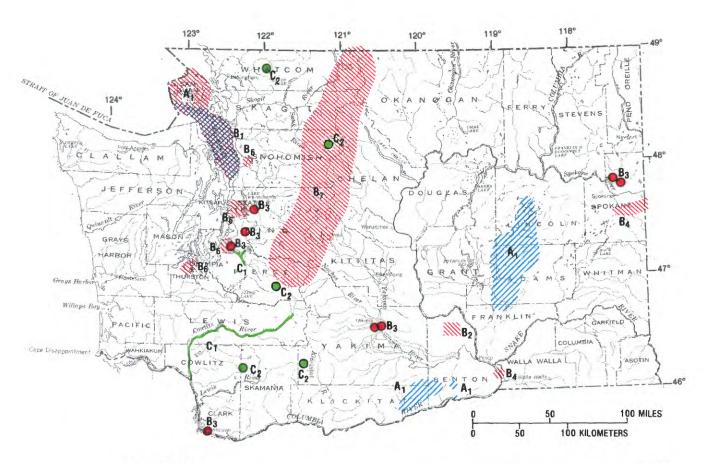
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EXPLANATION

Water issues are described in text. Color identifies type of issue. Letter and number identify specific issue described in text.

WATER-AVAILABILITY ISSUES

A₁,Ground water

WATER-QUALITY ISSUES

B₁ Ground water—Saline-water intrusion

B₂ Ground water—Radioactive wastes

B₃ Ground water—Hazardous-wastes sites

b3 Glouilo Water—nazarbous-wastes site

B₄ Ground water—Nitrate

B₅ Ground water—Natural salinity (see small map)

B₆ Bottom sediments

B₇ Acidic precipitation

HYDROLOGIC HAZARDS AND LAND-USE ISSUES

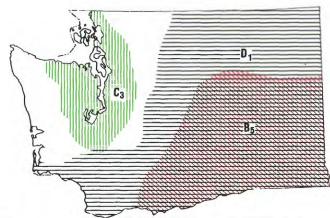
C₁ Flooding

C₂ Volcanoes

C₃ Resource development—Fisheries (see small map)

INSTITUTIONAL AND MANAGEMENT ISSUES

D₁ River-system management (see small map)



SUMMARY OF WATER USE IN WASHINGTON, IN MILLION GALLONS PER DAY, 1980 [Data rounded to two significant figures and may not add to totals because of independent rounding. Source: Solley, Chase, and Mann, 1983]

Use		Consump-				
	Ground water		Surface water		Total	tive use, fresh
	Fresh	Saline	Fresh	Saline	fresh water	water
Offstream use:						
Public supply	300		510		810	170
Rural domestic and livestock	44		13	44.44	58	21
Irrigation	260	4 - 4.1	6,100	73.53	6,400	2,600
Thermoelectric power use	0		1.3	0	1.3	1.1
Other industrial uses	150	0	830	42	990	150
Total	770	0	7,500	42	8,200	2,900

WEST VIRGINIA WATER ISSUES

As identified by the West Virginia District Office of the U.S. Geological Survey in consultation with State officials

Average annual precipitation in West Virginia is about 30 inches in the western part of the Eastern Panhandle, 40 inches in the western and southern parts of the State, and more than 60 inches in the higher mountainous areas in the east-central part of the State. Surface water is the principal source of water for public supply and industrial uses in West Virginia. Ground water is used by many industries and is the principal source for rural domestic supplies. A series of comprehensive river-basin water-management plans have been developed by the West Virginia Department of Natural Resources to protect and ensure the efficient use of the State's available water resources.

Major water issues are summarized by category below. The letters and numerical subscripts identify issues shown on the map; an asterisk instead of a numerical subscript indicates that the issue is not shown on the map.

WATER-AVAILABILITY ISSUES

Surface water-A1

During droughts, many communities that depend on surface water have serious water-supply shortages. A factor contributing to the shortages is the very low base flows of streams in the Appalachian Plateaus physiographic province.

WATER-QUALITY ISSUES

Surface water—Point and nonpoint sources of pollution—B1

Reaches of the Kanawha River are polluted by point and nonpoint discharges from manufacturing plants, municipal waste-water treatment plants, mines, farms, construction areas, and silviculture areas. For example, more than 216 facilities with permitted discharges included in the National Pollution Discharge Elimination System are located in the Kanawha River basin (West Virginia Department of Natural Resources, Division of Water Resources, 1975).

Surface and ground water—Hazardous-waste sites—B2

Manufacturing plants along the alluvial flood plains of the Ohio and Kanawha Rivers are some of the world's leading producers of chemicals and chemical byproducts. Other industries, such as steel, aluminum, and coke production, also are common in the two river basins. The wastes from these chemical and other industrial plants have been buried, injected into the ground, stored in ponds, or incinerated, thus creating widespread potential for waste seepage into the local ground and surface water or direct release to the atmosphere. Approximately 290 disposal sites in West Virginia have been identified as potential hazardous-waste sites by the U.S. Environmental Protection Agency and the West Virginia Department of Natural Resources (Cinguegarnna and Ramey, 1982). Four of these sites have been included in the U.S. Environmental Protection Agency's National Priorities List (1982). Data are being collected to define the recharge, movement, and quality of ground water at and near some of the 290 sites.

Acidic precipitation—B₃

Acidic precipitation is of concern in 17 counties in the eastern part of the State. In the affected areas of these counties, the pH of streamflow appears to have decreased gradually from about 7 to less than 5 (Menendez, 1978). The increase in acidity may have affected, to some degree, the populations of aquatic plants and animals. Fish populations in particular are reported to have decreased in some areas.

Surface water-Fecal coliform bacteria-B.

The most common statewide water-quality issue is the presence of excessive concentrations of fecal coliform bacteria

in streams. In the Little Kanawha River basin, for example, 78 of 923 sites sampled had concentrations of fecal coliform bacteria exceeding the State standard of 200 colonies per 100 milliliters of water (West Virginia Department of Natural Resources, Division of Water Resources, 1982). Recent sampling in the Tug Fork and Twelvepole basins by the U.S. Geological Survey determined that concentrations of fecal coliform bacteria exceeded the State standard at 149 of 156 sites. Excessive concentrations of fecal coliform bacteria are present in parts of all the State's seven major river basins. Discharges of inadequately treated sewage and runoff from agricultural lands are major sources of this widespread bacterial pollution (West Virginia Department of Natural Resources, Division of Water Resources, 1979).

HYDROLOGIC HAZARDS AND LAND-USE ISSUES

Safety of dams-C1

On February 26, 1972, the most destructive flood in the State's history swept through the Buffalo Creek valley in southwestern West Virginia. A coal-waste dam collapsed, releasing 132 million gallons of water. The small settlement of Saunders in Logan County was completely destroyed as were parts of 16 other mining towns farther down the valley. The 10- to 20-foot-high flood wave traveled through the 15-milelong Buffalo Creek valley at an average speed of 5 miles per hour, reaching the town of Man at the mouth of Buffalo Creek. During the 3-hour flood, at least 118 lives were lost, 500 homes destroyed, 4,000 people left homeless, and property damage exceeded \$50 million (Davies and others, 1972). There were an estimated 450 coal-waste dams in the State at the time of the disaster. Many were built with little concern for safety or proper dam design, and many were abandoned. Since then, most abandoned dams have been breached or backfilled to eliminate storage capacity. The U.S. Mine Safety and Health Administration currently inspects the 107 active coal-waste dams in West Virginia.

Resource development—Coal mining—C2

More than 2,000 miles of streams in the State have been identified as being significantly affected by coal-mine drainage (State of West Virginia and Environmental Protection Agency, Federal Water-Quality Administration, 1970). In many of the affected stream reaches, the water is not suitable for most uses without expensive treatment. The pH of water draining mined areas commonly ranges from 2.1 to 5.0 in the northern part of the State where rocks generally contain few calcareous minerals and coal contains a significant quantity of sulfur. In contrast, the pH of mine drainage generally is neutral or alkaline (pH 7.0 or more) in the southern part of the State where calcareous minerals are common and coal contains little sulfur. In addition to acidic drainage that characterizes most of the northern part of the State, sulfate and dissolved-solid concentrations commonly range from about 250 to 2,500 milligrams per liter in many parts of the State (Dyer, 1982). The water also is hard to very hard, with hardness ranging from 120 to 2,500 milligrams per liter, and commonly contains objectionable concentrations of iron, manganese, and aluminum.

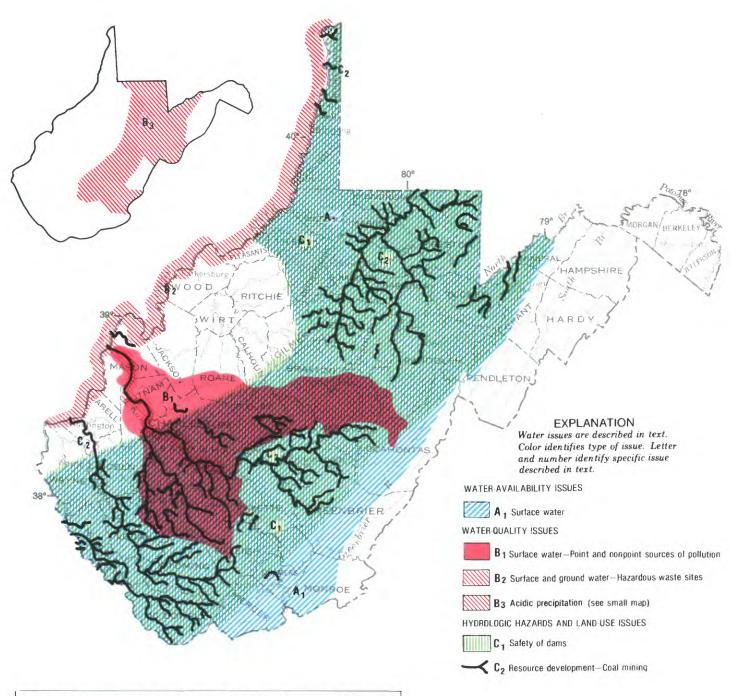
Flooding—C.

Most homes and businesses in West Virginia are built on the flat, narrow valley floors that are subject to flooding. The April 1977 flood in southern West Virginia displaced 10,000 families, damaged 5,000 homes and hundreds of businesses, and almost destroyed several cities and towns (Citizens Committee on Flood Cause and Prevention to the West Virginia Legislature, 1978).

INSTITUTIONAL AND MANAGEMENT ISSUES

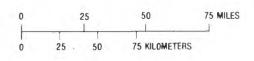
Hydroelectric power-D.

There are many potential sites for conventional and pumpstorage hydroelectric power-generating dams in the State.



SUMMARY OF WATER USE IN WEST VIRGINIA, IN MILLION GALLONS PER DAY, 1980 [Data rounded to two significant figures and may not add to totals because of independent rounding. Source: Solley, Chase, and Mann, 1983]

Use		Consump-				
	Ground water		Surface water		Total	tive use,
	Fresh	Saline	Fresh	Saline	fresh water	water
Offstream use:						
Public supply	49	01-11	130		180	0.6
Rural domestic and livestock	19		7.9		27	6.9
Irrigation	0.1	7717	1.2		1,3	1.3
Thermoelectric power use	0		4.600	0	4,600	110
Other industrial uses	150	0	680	0	830	82
Total	220	0	5,400	0	5,600	200



Because of the steep mountainsides and narrow valleys, these dams would have adequate height for efficient operation, but most of the rivers are relatively small and would have inadequate flow volumes to make such dams economical. The State's present economy is dependent primarily on coal, much of which is used to generate electricity. The State has, therefore, two polarized groups: Those who advocate development of hydroelectric power as a clean, nonpolluting source of much-needed energy, and those who view hydroelectric power as economically questionable and harmful to the environment and to State fisheries.

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WISCONSIN WATER ISSUES

As identified by the Wisconsin District Office of the U.S. Geological Survey in consultation with State officials

Wisconsin has more than 14,000 lakes, and is bounded partly by two of the Great Lakes and by the Mississippi River. The State receives an average annual precipitation of about 32 inches. Changes in water and land use have created increasing concerns about water supply, water quality, water-related environmental conditions, and water management. As a result of an extended drought during the 1970's, ground-water withdrawals increased significantly in agricultural areas where sprinkler irrigation is possible. Municipalities also began relying more on ground water for their supplies. With a very environmentally aware populace, the State has been trying to provide legal, financial, and technical support for the correction or prevention of deficiencies in water supply and water quality. The State has encouraged municipalities to upgrade their waste-treatment plants and has developed, and financially supports, a program designating priority watersheds that encourages the implementation of management practices to control nonpoint sources of pollution. The use of phosphates in detergents was banned for several years until July 1, 1982. The State Legislature is considering reinstatement of the ban and instituting ground-water-protection measures.

Major water issues are summarized by category below. The letters and numerical subscripts identify issues shown on the map; an asterisk instead of a numerical subscript indicates that the issue is not shown on the map.

WATER-AVAILABILITY ISSUES

Ground water-A1

Increasing pumpage of ground water from a confined aquifer in eastern Wisconsin has caused large declines in water levels. Ground-water pumpage centered in Milwaukee and Waukesha Counties in southeastern Wisconsin has created an extensive cone of depression; water levels have declined more than 100 feet throughout a large area (Erickson and Cotter, 1983). This cone of depression is merging with the cone of depression in the Chicago, Ill., area, where water levels have declined more than 850 feet, and is causing a controversy between the two States (Fetter, 1981). Municipal and industrial pumpage in the lower Fox River Valley has caused water levels to decline hundreds of feet since pumping began in the 1880's. In 1957, after the city of Green Bay started using water from Lake Michigan, ground-water levels recovered 200 feet at Green Bay; however, water levels again are declining because of increasing industrial and municipal pumping (Erickson and Cotter, 1983). The acreage irrigated by ground water in the Central Sand Plain is expected to triple from the present 133,000 acres by the year 1990. If this increase in irrigated acreage occurs, lowered water levels, decreased streamflow, higher water temperatures, and the potential for ground-water pollution from increased use of fertilizers and pesticides may be significant resource-management issues in the near future.

WATER-QUALITY ISSUES

Surface water—Point and nonpoint sources of pollution—B1

Pollutants and sediment associated with runoff from agricultural and urban areas are affecting many streams and lakes. About 130 of the State's 330 watersheds are considered to be susceptible to nonpoint pollution (Wisconsin Department of Natural Resources, 1982). Although the State began a pollution-abatement program in 1978 to decrease damage resulting from nonpoint pollution, it will take several decades and an estimated \$280 million to complete the program (Konrad, 1982). The inner and outer harbors of Milwaukee are polluted by frequent overflows of the combined storm and sanitary sewer system and by pollutants in runoff from urban and rural areas. This pollution impairs shoreline development

for esthetic reasons, threatens the safe use of nearby Lake Michigan beaches, and may threaten water quality at the water-supply intakes of Milwaukee and other nearby communities. Efforts are underway to decrease the pollution (Southeastern Wisconsin Regional Planning Commission, 1981). The Fox River and southern Green Bay area contain water enriched with phosphorus and ammonia, deficient dissolvedoxygen concentrations, and bottom sediments polluted with nutrients, polychlorinated biphenyls, heavy metals, and other pollutants. Although programs have been implemented to decrease the pollution, it is still a major concern of the Great Lakes Water Quality Board (1982). The quality of the Menominee and Sheboygan Rivers (Marinette and Sheboygan Counties) also is of concern, but to a lesser degree (Great Lakes Water Quality Board, 1982).

Ground water-Point and nonpoint sources of pollution-

Between 1980 and 1982, the pesticide aldicarb was discovered in well water in central Wisconsin in concentrations in excess of the maximum allowable concentration of 10 micrograms per liter (Wisconsin Department of Natural Resources, 1983). This discovery prompted the State to restrict use of the pesticide and to consider the possibility that other pesticides may be present in ground water. Other concerns include animal wastes and the disposal of whey, a waste product of the State's large dairy industry. Ground-water pollution from sulfide ore mines and mills in the southwestern and northern parts of the State also is a present and future concern (Wisconsin Department of Natural Resources, 1983).

Acidic precipitation—B₃

The pH of precipitation in northern Wisconsin is about 4.6 (James Buchanan, University of Wisconsin-Madison, Department of Soil Science, written commun., 1983). Area residents are concerned that acidic precipitation will affect the quality of the thousands of lakes in the area, with a resulting decrease in sport fish, which could affect the State's tourism industry.

Ground water—Hazardous-waste sites—B.

Wisconsin has an estimated 2,000 abandoned or improperly closed landfills (Braun, 1983). Some of these sites already have polluted ground water pumped from domestic wells of adjacent land owners. The potential for additional pollution is significant because many domestic wells obtain water from shallow water-table aquifers, which are the most susceptible to pollution from landfills. Similarly, numerous municipal, industrial, and private waste-disposal ponds and lagoons throughout the State may be leaking wastes and polluting aquifers (Wisconsin Department of Natural Resources, 1983). New regulations for waste disposal should help prevent ground-water pollution at recently constructed or future sites.

HYDROLOGIC HAZARDS AND LAND-USE ISSUES

Wetlands—C1

About 2.5 million acres remain of the original 7.5 million to 10 million acres of wetlands in Wisconsin (U.S. Water Resources Council, 1982). This acreage is being decreased by drainage, filling, and grazing at a rate exceeding 20,000 acres per year (Novitzki, 1982). In Wisconsin, only wetlands adjacent to navigable streams and lakes in unincorporated areas are subject to regulation.

Erosion and sedimentation-C.

Soil loss from crop lands in the southern two-thirds of the State is a major concern. In addition, streambank erosion and erosion from urban development continue to occur despite continuing educational efforts by the State. Progress is being made in some areas, but erosion control is expensive and it will take time to implement plans and practices (Wisconsin Department of Natural Resources, 1982).

Flooding-C.

Urban and rural flooding is still a concern in Wisconsin. Many municipalities have adopted ordinances regulating flood-plain development, but damages still occur to existing development in flood-prone areas. Floods in rural areas occasionally ruin crops and prevent timely use of the land for planting and harvesting.

Institutional and Management Issues

Water laws-D.

The authority for the protection and use of ground water is divided among several State laws and administrative codes. State agencies are working with the Wisconsin Legislature to develop comprehensive ground-water protection legislation.

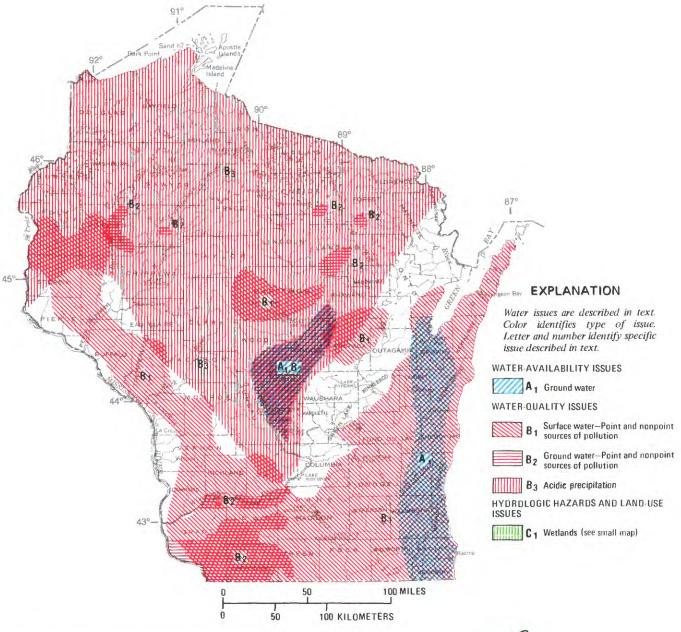
Inland lake management and protection—D.

Protection and improvement of Wisconsin's thousands of lakes for recreational and other uses is of local and State concern. Locally, more than 200 lake districts and associations have been formed to manage and protect their lakes.

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SUMMARY OF WATER USE IN WISCONSIN, IN MILLION GALLONS PER DAY, 1980 [Data rounded to two significant figures and may not add to totals because of independent rounding. Source: Solley, Chese, and Mann, 1983]

		Consump				
Use	Ground water		Surface water		Total fresh	tive use, fresh
	Frash	Saline	Frash	Saline	water	water
Offstreem use:						
Public supply	290		280		570	57
Rural domestic and livestock	140		3.0		150	82
Irrigation	82		3.0		85	77
Thermoelectric power use	1.2		4,500	0	4,500	46
Other industriel uses	96	0	350	0	450	45
Total	610	0	5,200	0	5,800	310



WYOMING WATER ISSUES

As identified by the Wyoming District Office of the U.S. Geological Survey in consultation with State officials

Precipitation in the mountains of Wyoming usually exceeds 30 inches per year. However, more than three-fourths of the State's 97,900 square miles consists of semiarid high plains and intermontane basins where the average precipitation is less than 15 inches annually. Thus, reservoir storage is essential for adequate year-round water supplies. Wyoming's mostly rural population of about 470,000 uses less than one-fifth of the 17 million acre-feet of water originating in or flowing through the State. Much of the unused water belongs to downstream users through the provisions of interstate compacts and court decrees. Wyoming's surface and ground water are administered under the doctrine of prior appropriation. Although ground water provides only about 10 percent of the water used, its use is increasing. In many parts of the State, natural salinity in ground water makes it unsuitable for domestic use; however, some aquifers, particularly in the central and southeastern parts of the State, contain water that is suitable for most purposes. The State's economy is dominated by agriculture, recreation and tourism, and the minerals industry; consequently, water issues tend to focus on the traditional agricultural base of the economy, the quality of recreation resources, and the development of oil and gas, coal, uranium, and other minerals. Rapid population and attendant water-use increases related to energy-mineral development are expected to be the principal stresses on the State's water resources. In anticipation of future water needs, the State developed a comprehensive water plan in 1973 (Wyoming Water Planning Program, 1973). In 1979, the Wyoming Water Development Commission was created by the State Legislature to further the work begun by the Water Planning Program.

Major water issues are summarized by category below. The letters and numerical subscripts identify issues shown on the map; an asterisk instead of a numerical subscript indicates that the issue is not shown on the map.

WATER-AVAILABILITY ISSUES

Surface water-A.

Surface water is abundant in some parts of the State and is scarce in others. Runoff from the mountains commonly exceeds 20 inches per year, but runoff in the plains is less than 1 inch per year. Uneven distribution of surface water areally and throughout the year is a constraint on agricultural and industrial development and results in competition for the available supply. Many small communities near energy-mineral resources have become boomtowns, with a corresponding need for increased water supplies. On the water-short plains, agricultural and industrial users compete for the available water supplies. Conversion of land and water from agricultural to industrial or other uses is an increasing practice and of concern to many of Wyoming's citizens (Jacobs and others, 1982). New storage and diversion structures are being planned to have the usable surface-water supply available at the time and place it is needed. The Wyoming Water Development Commission is implementing such projects, many of which have been authorized for intensive study.

WATER-QUALITY ISSUES

Surface water—Upper Colorado River salinity—B1

Because salinity is an increasing problem in the Lower Colorado River Basin, the control or decrease of salinity throughout the entire river system is the subject of several Federal laws. Most notable of these laws are the Colorado River Basin Salinity Control Act of 1974 (Public Law 93-320) and the Federal Water Pollution Control Act Amendments of 1977 (Clean Water Act, Public Law 95-217). In Wyoming, the average dissolved-solids load of the Green River (a major

tributary of the Colorado River) between Fontenelle Dam and Flaming Gorge Reservoir has increased by 49 percent (from 410,000 to 612,000 tons per year), whereas streamflow has increased only 5 percent. The sources of most of the salinity increase are saline-water seeps and irrigation return flows in the Big Sandy River (DeLong, 1977), a principal tributary to the Green River. One salinity-control measure being considered is diversion of saline water from the Big Sandy River for consumptive use by industries.

Eutrophication-B2

Phosphorus, primarily from natural sources, but also from agricultural and human sources, is enriching the water and bottom sediment in many of the large reservoirs in Wyoming. The adverse effects of eutrophication are most noticeable in Flaming Gorge Reservoir in southwestern Wyoming.

Acidic precipitation—B₃

Lakes and streams in the mountains are susceptible to acidification because of the lack of alkaline soils to neutralize acid precipitation. A reconnaissance study of alkalinity in surface waters (Omernik, 1982) indicates that most of Wyoming's mountain lakes and streams contain relatively small concentrations of alkalinity, especially in the Wind River Range.

Ground water—Point and nonpoint sources of pollution—B.

Ground-water pollution by leachates, particularly from point sources such as landfills, mine tailings, and oil-field holding ponds may occur locally. A hazardous-waste site near Laramie, resulting from the treating of railroad ties, has been included in the U.S. Environmental Protection Agency's National Priorities List (1982). Pollution of ground water by nitrate from nonpoint agricultural sources has been identified in southeastern Wyoming (Lowry and Crist, 1967); this type of pollution also may occur in other intensively farmed areas.

HYDROLOGIC HAZARDS AND LAND-USE ISSUES

Flooding-C1

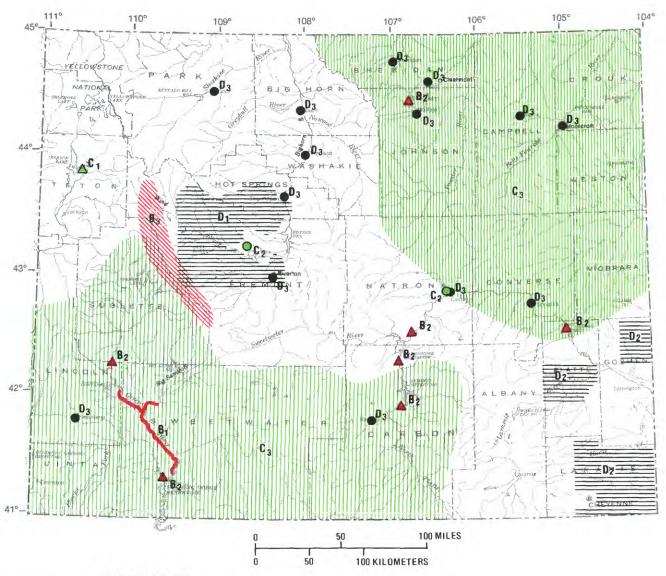
Jackson Lake Dam, constructed at the natural outlet of Jackson Lake, poses a potential flood threat to the principal visitor area in Grand Teton National Park and to the community of Jackson Hole, because the west side of the lake is bordered by the Teton fault. Recent seismic studies (Gilbert and others, 1983) indicate that an earthquake large enough to cause the dam to fail is possible. Under provisions of the Reclamation Safety of Dams Act of 1978 (Public Law 95-578), the U.S. Bureau of Reclamation has developed alternative solutions to the problem, one of which is to relocate the dam, and is seeking public views on the matter. In the meantime, the Bureau has restricted the operating level of the lake (U.S. Bureau of Reclamation, 1983).

Wet soils, drainage, and wetlands—C2

Many irrigation projects in Wyoming were developed with inadequate provision for drainage. As a consequence, ground-water levels in some areas rose near or to the land surface and caused boggy areas that are untillable or that are alkaline because of the accumulation of salts. Thousands of acres of former farm land are unsuitable for cultivation because of these man-induced alkaline deposits. The wetlands created by these irrigation practices are a loss to agriculture but locally provide wildlife habitats. Groups interested in protecting wildlife oppose reclamation of these newly created wetlands.

Resource development—Energy-minerals development— C₃

Water-resources issues associated with energy-minerals development include increased water demands for mineral extraction and processing, municipal supplies, and potential transport of coal in slurry pipelines. During the last decade,



EXPLANATION

Water issues are described in text. Color identifies type of issue. Letter and number identify specific issue described in text.

WATER-QUALITY ISSUES

B₁ Surface water-Upper Colorado River salinity

▲ B₂ Eutrophication

B₃ Acidic precipitation

HYDROLOGIC HAZARDS AND LAND-USE ISSUES

△ C₁ Flooding

C 2 Wet soils, drainage, and wetlands

C₃ Resource development—Energy minerals development

INSTITUTIONAL AND MANAGEMENT ISSUES

D₁ Indian water rights

D₂ Water-resources managment—Ground water

Water-resources management—
 Municipal supplies

SUMMARY OF WATER USE IN WYOMING, IN MILLION GALLONS PER DAY, 1980

[Data rounded to two significant figures and may not add to totals because of independent rounding. Source: Solley, Chase, and Mann, 1983]

		Consump				
Use	Ground water		Surface water		Total fresh	tive use, fresh
	Fresh	Saline	Fresh	Saline	water	water
Offstream use:						
Public supply	27		55		82	48
Rural domestic and livestock , ,	12		13		25	21
Irrigation	370		4,500		4,900	2,500
Self-supplied industrial:						
Thermoelectric power use	1.1		220	3	220	45
Other industrial uses	130	24	44	0	170	25
Total	540	24	4,800	0	5,300	2,600

Wyoming has had significant increases in exploration, mining, and transporting of coal, oil and gas, oil shale, and uranium. Coal production from surface mines in the Powder River basin is expected to be 122 million tons per year by the year 1990 (Glass, 1980). Intense exploration for oil and gas is occurring in the Overthrust Belt of western Wyoming. Thousands of seismograph and mineral-exploration holes have been drilled in Wyoming; many of these are holes improperly plugged and provide conduits for flow between aquifers that result in changes in water levels and possible pollution of freshwater aquifers. Development of oil shale in southwestern Wyoming has been suspended because of the present worldwide oil glut; however, renewed interest in oil shale development is expected as other sources of oil decrease. Uranium mining, principally in the Powder River basin, has decreased significantly because of a surplus of uranium. The decreases in oil shale and uranium mining have eased demands on local water resources.

INSTITUTIONAL AND MANAGEMENT ISSUES

Indian water rights-D₁

The Wind River Indian Reservation, an area of more than 3,000 square miles in west-central Wyoming, is owned by the Arapahoe and Shoshone Tribes. The Indians claim ownership of the water originating in or flowing through the reservation. This issue of reserved rights for the reservation is being litigated; the final decision will affect Indian and non-Indian water users in the Wind and Bighorn River basins.

Water-resources management—Ground water—D2

Ground-water levels in several areas of the State have declined because of increased pumpage for irrigation and urban development. Several ground-water control areas have been established that use a permit system to control the quantity of water withdrawn. Selection of these control areas is initiated by water users, and, once established, the areas are administered by the State Engineer who is advised by an elected advisory board. Control areas have been established for the irrigated areas in Laramie (Crist, 1980) and Platte Counties and at Prairie Center in northwestern Goshen County. A control area is being considered for the Gillette area in Campbell County because of the large increase in ground-water pumpage for urban supplies.

Water-resources management—Municipal supplies—D₃

Many small communities in Wyoming have had moderate to significant increases in population. Ground water is being developed for supplies in urban areas because the use of surface water for increasing municipal supplies usually requires purchase of an existing water right and construction of a pipeline. Reliable, but inexpensive, supplies are being sought; however, information about the local resources generally is lacking. A grant program administered by the Wyoming Water Development Commission has been established to aid communities in the exploration and development of groundwater resources.

Water allocation-D.

Many streams in the State already are fully appropriated for offstream uses. In many places, ground water in shallow aquifers, particularly alluvium, is hydraulically connected to adjacent streams. Because of this, the development of shallow ground-water supplies is likely to be constrained by the potential effects on previously appropriated surface water. Legislation to assure adequate aquatic habitat by maintaining minimum flows in streams was defeated by the Wyoming Legislature in 1983.

Treaties and compacts-D.

Interstate compacts and court decrees specify the quantities of water that must be allowed to flow out of Wyoming for downstream use and the quantities of water that can be used within Wyoming. There is considerable interest by some water

users and managers in interbasin transfers of water from areas where Wyoming's share is not completely used (such as the Green River basin) to areas within the State where there is insufficient water available to meet demands. However, such transfers from the Green River basin would have to comply with requirements in the Colorado River Compact of 1922 (Arizona, California, Colorado, Nevada, New Mexico, Utah, and Wyoming), the Upper Colorado Basin River Compact of 1948 (Arizona, Colorado, New Mexico, Utah, and Wyoming), and the Rio Grande, Colorado, and Tijuana Treaty of 1944 with Mexico. The Yellowstone River Compact of 1950 (Montana, North Dakota, and Wyoming) and the Snake River Compact of 1949 (Idaho and Wyoming) contain an additional constraint: Unanimous agreement of the member States is required for diversion of water out of the basins. There are proposals to divert water from the Yellowstone River basin to the coal areas in northeastern Wyoming that are outside the Yellowstone River basin. Ground-water considerations generally are not included in existing interstate compacts; however, the contribution of tributary ground water to flow in the Bear River is being studied because of requirements in the Amended Bear River Compact of 1980 (Idaho, Utah, and Wyoming); this compact requires that interception of ground water that otherwise would discharge into the river be counted in each State's allocation.

River-system management—D.

Several coal-slurry pipelines have been proposed, the most publicized being that of Energy Transportation Systems, Inc., which would use 20,000 acre-feet of water per year to transport pulverized coal from Wyoming's Powder River basin to Arkansas and other intermediate points. Originally, the pipeline developer planned to use ground water from the Madison aquifer, but many Wyoming residents opposed this use of the State's water. Subsequently, the pipeline developer purchased water from Lake Oahe Reservoir in South Dakota, which has resulted in concerns about such use of Missouri River basin's water in downstream States (Iowa, Kansas, Missouri, and Nebraska).

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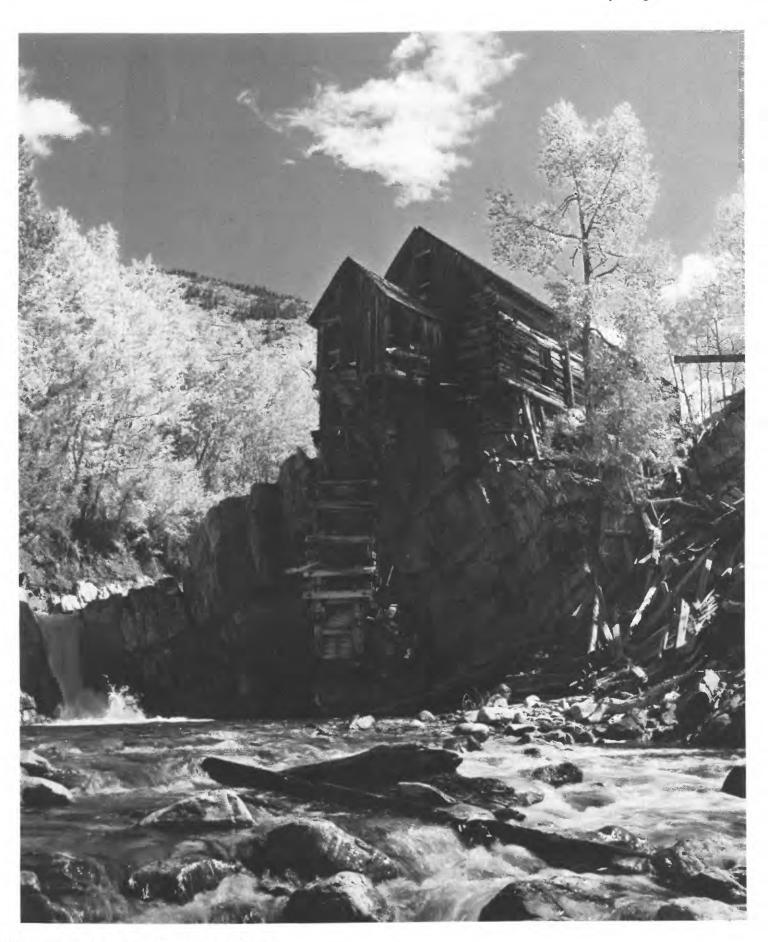
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Photograph by Dawn Reed, U.S. Geological Survey.

GLOSSARY

- Acre-foot—The volume of water required to cover 1 acre of land (43,560 square feet) to a depth of 1 foot; equivalent to 325,851 gallons.
- **Absorption**—The process by which substances in gaseous, liquid, or solid form dissolve or mix with other substances.
- **Adsorption**—Adherence of gas molecules, ions, or molecules in solution to the surface of the solids.
- Alluvium—A general term for clay, silt, sand, gravel, or similar material deposited in a streambed, on a flood plain, delta, or at the base of a mountain during comparatively recent geologic time.
- **Anion**—An atom that has a negative electrical charge—for example, nitrate and chloride ions are anions.
- Aquiculture—The art and science of farming organisms that live in water, such as fish, shellfish, and algae.
- Aquifer—A geologic formation, group of formations, or part of a formation that contains sufficient saturated permeable material to yield significant quantities of water to wells and springs. See also confined aquifer and unconfined aquifer.

Artesian aquifer—See confined aquifer.

- **Base flow**—Sustained or fair-weather flow of a stream. In most places, base flow is derived from ground water inflow to the stream channel.
- Basal ground water—Basal lens—A term that originated in Hawaii and refers to a major body of fresh ground water in contact with saline water and occurring in the lower part of the freshwater flow system.
- Benthic organism—A form of aquatic life that lives on the bottom or near bottom of streams, lakes, or the oceans.
- Bolson—A term applied in the desert regions of Southwestern United States; an extensive, flat, saucershaped, alluvium-floored basin or depression, almost or completely surrounded by mountains from which drainage has no surface outlet.
- Bolson plain—A broad, intermontane plain in the central part of a bolson or semibolson, underlain by thick alluvial deposits washed into the basin from the surrounding mountains.
- **Brackish**—Water that generally contains 1,000-10,000 milligrams per liter of dissolved solids.
- **Brine**—Water that generally contains more than 100,000 milligrams per liter of dissolved solids.
- Cation—An atom that has a positive electrical charge—for example, sodium and calcium.
- Cone of depression—A depression in the potentiometric surface around a well from which water is being withdrawn.
- Confined aquifer—An aquifer in which ground water is confined under a pressure which is significantly greater than atmospheric pressure. Synonym: artesian aquifer. See also aquifer, semiconfined aquifer, and unconfined aquifer.
- **Conjunctive use**—Coordinated use of water supplied from ground and surface sources.
- **Connate water**—Water entrapped in the interstices of a rock at the time of its deposition.

- Consumptive use—The quantity of water that is no longer available because it has been evaporated, transpired, or incorporated into products, plant tissue, or animal tissue. Also referred to as water consumption and water consumed.
- Denitrification—A process by which oxidized forms of nitrogen such as nitrate (NO₃) are reduced to form nitrites, nitrogen oxides, ammonia, or free nitrogen; commonly brought about by the action of denitrifying bacteria and usually resulting in the escape of nitrogen to the air.
- **Desorb**—To free from a sorbed state, to remove a sorbed substance by the reverse of adsorption or absorption. *See also* absorption, adsorption, and sorb.
- **Dissolved oxygen**—Oxygen dissolved in water and available for use by aquatic life.
- Dissolved solids—Solid material such as minerals dissolved in water.
- **Drawdown**—The difference between the water level in a well before pumping, and the water level in the well during pumping. Also, for flowing wells, the reduction of the pressure head as a result of the withdrawal of water. *See also* pressure head.
- **Eutrophic lake**—A standing body of water containing an excessive concentration of plant nutrients, especially phosphorus and nitrogen, which results in excessive algal production, especially blue-green algae.
- **Eutrophication**—The process by which waters become enriched with plant nutrients, especially phosphorus and nitrogen.
- **Evapotranspiration**—A collective term that includes water lost through evaporation from the soil and surface-water bodies and by plant transpiration.
- Freshwater—Water that generally contains 0-1,000 milligrams per liter of dissolved solids.
- **Ground water**—In the broadest sense, all subsurface water, as distinct from surface water; as more commonly used, that part of the subsurface water in the saturated zone.
- Hydraulic gradient—In an aquifer, the rate of change of head per unit of distance in the direction of most rapid change. See also pressure head.
- Igneous—A rock that solidified from molten or partly molten material, also applied to processes leading to, or resulting from the formation of such rocks. Igneous rocks constitute one of the three main classes into which all rocks are divided—that is, igneous, metamorphic, sedimentary.
- Infiltration—The flow of a fluid into a soil or rock through pores or small openings.
- Instream use—Water use taking place within the stream channel. Examples are hydroelectric power generation, navigation, water-quality improvement, fish propagation, recreation, and other uses. Also called nonwithdrawal use or inchannel use.
- Ion—A positively or negatively charged atom or group of atoms. See also anion and cation.
- **Ion exchange**—The reversible chemical replacement of one ion by another.
- Karst—A type of topography that results from dissolution and collapse of limestone, dolomite, or gypsum

- beds, and characterized by closed depressions or sinkholes, caves, and underground drainage.
- **Liquefaction**—The process by which a solid may be converted to the liquid phase by heat, or the conversion of a gas into a liquid by increased pressure and cooling.
- Mesotrophic lake—A lake that contains a moderate supply of plant nutrient matter, especially phosphorus and, to a lesser extent, nitrogen. A mesotrophic lake is intermediate between a eutrophic and an oligotrophic lake.
- Metamorphic—Any rock derived from preexisting rocks in response to marked changes in temperature, pressure, shearing stress, and chemical environment at depth in the Earth's crust (below the zones of weathering and cementation). Metamorphic rocks constitute one of the three main classes into which all rocks are divided—that is, igneous, metamorphic, and sedimentary.
- **Mining of ground water**—Ground-water withdrawals in excess of recharge. *See also* overdraft.
- Nonpoint source of pollution—Pollution from sources that cannot be defined as originating from discrete points, such as areas of fertilizer and pesticide application and leaking sewer systems.
- Offstream use—Water withdrawn or diverted from a ground- or surface-water source for public supply, industry, irrigation, and rural uses.
- **Oligotrophic lake**—A lake that is characterized by a low concentration of plant nutrients, especially phosphorus and nitrogen.
- **Overdraft**—Withdrawals of ground water at rates perceived to be excessive. *See also* mining of ground water.
- **Perched ground water**—Unconfined ground water separated from an underlying main body of ground water by an unsaturated zone.
- **Permafrost**—Any soil, subsoil, surficial deposit, or bedrock, in arctic or subarctic regions where below-freezing temperatures have existed continuously from two years to tens of thousands of years.
- **Permeability**—The capacity of a porous rock, sediment, or soil for transmitting a fluid without altering its physical structure; a measure of the relative ease of fluid flow under pressure.
- **Point source of pollution**—Pollution originating from any confined or discrete source, such as the outflow from a pipe, ditch, tunnel, well container, concentrated animal-feeding operation, or floating craft.
- **Pollution plume**—An area of a stream or aquifer containing degraded water resulting from migration of a pollutant.
- Potable water—Water that is safe and palatable for human use.
- Potentiometric surface—An imaginary surface representing the static head of ground water in tightly cased wells that tap a particular water bearing rock unit (aquifer), or, in the case of unconfined aquifers, the water table.
- **Pressure head**—Hydrostatic pressure or force per unit area expressed as the height of a column of water that the pressure can support, relative to a specific datum such as land surface or sea level.

- Prior appropriation—A concept in water law under which users who demonstrate earlier use of water from a particular source are said to have prior appropriation rights over all later users of water from the same source
- **Pyroclastic**—Rock material formed by volcanic explosion or aerial expulsion from a volcanic vent.
- Radionuclide—A species of atom that emits alpha, beta, or gamma rays for a measureable length of time. Individual radionuclides are distinguished by their atomic weight and atomic number.
- **Reaeration**—The replenishment of oxygen into water that has previously had the oxygen reduced or removed.
- **Recharge**—The process of addition of water to the zone of saturation. See also saturated zone.
- **Recurrence interval**—The average interval of time within which the magnitude of a given event, such as a flood or storm, will be equaled or exceeded once.
- Rem—The dosage of an ionizing radiation that will cause the same biological effect as one roentgen of X-ray or gamma-ray dosage.
- Renewable water supply—The rate of supply of water (volume per unit time) potentially or theoretically available for use in a region on an essentially permanent basis.
- **Return flow**—That part of irrigation water that is not consumed by evapotranspiration and that returns to its source or another body of water. The term is also applied to water that is discharged from industrial plants.
- **Riparian rights**—A concept of water law under which authorization to use water in a stream is based on ownership of the land adjacent to the stream.
- **Runoff**—That part of precipitation or snow melt that appears in streams or surface-water bodies.
- Safe yield (ground water)—The amount of water that can be withdrawn from an aquifer without producing an undesired effect.
- Safe yield (surface water)—The amount of water that can be withdrawn or released from a reservoir on an ongoing basis with an acceptably small risk of supply interruption.
- **Saline water**—Water that generally contains 10,000–100,000 milligrams per liter of dissolved solids.
- **Saturated zone**—A subsurface zone in which all the interstices or voids are filled with water under a pressure greater than that of the atmosphere.
- Sedimentary—A rock resulting from the consolidation of loose sediment that has accumulated in layers either mechanically, by precipitation from solution, or from the remains or secretions of plants and animals. Also applied to processes leading to, or resulting from, the formation of such rocks. Sedimentary rocks constitute one of the three main classes into which all rocks are divided—that is, igneous, metamorphic, and sedimentary.
- Semiconfined aquifer—An aquifer that is partially confined by a layer (or layers) of low permeability through which recharge and discharge occur. *See also* aquifer, confined aquifer, and unconfined aquifer.
- Sheet and rill erosion—Erosion in which relatively thin layers of surface material are gradually removed more

or less evenly from an extensive area of gently sloping land by broad, continuous sheets of running water. *See also* sheet flow.

Sheet flow—An overland flow or downslope movement of water taking the form of a relatively thin, continuous film flowing over relatively smooth soil or rock surfaces and not concentrated into channels.

Silviculture—A branch of forestry dealing with the development and care of forests.

Sole-source aquifer—As defined by the U.S. Environmental Protection Agency, an aquifer that supplies 50 percent or more of the drinking water of an area.

Sorb—To take up and hold either by absorption or adsorption. *See also* absorption and adsorption.

Thermal loading—The amount of waste heat discharged to a water body.

Transpiration—The process by which water in living organisms, primarily plants, passes into the atmosphere.

Turbidity-The state, condition, or quality of opa-

queness or reduced clarity of a fluid due to the presence of suspended matter.

Unconfined aquifer—An aquifer whose upper surface is a water table free to fluctuate up or down under atmospheric pressure. *See also* aquifer, confined aquifer, and semiconfined aquifer.

Upconing—The process by which saline water underlying freshwater in an aquifer rises upward into the freshwater zone as a result of pumping water from the freshwater zone.

Water table—The water surface in an unconfined aquifer at atmospheric pressure. It is the water level in wells that penetrate the uppermost part of an unconfined aquifer.

Water year—A continuous 12-month period arbitrarily selected to present data relative to hydrologic or meteorologic phenomena during which a complete annual hydrologic cycle occurs. The water year selected by the U.S. Geological Survey is the period October 1 through September 30.



Photograph by Dawn Reed, U.S. Geological Survey.

FACTORS FOR CONVERTING INCH-POUND UNITS TO INTERNATIONAL SYSTEM OF UNITS (SI)

Multiply inch-pound units	by	To obtain SI units
	Length	
inch (in) foot (ft) mile (mi)	25.40 0.3048 1.609	millimeter (mm) meter (m) kilometer (km)
	Slope	
foot per mile (ft/mi)	0.1894	meter per kilometer (m/km)
	Area	
acre square mile (mi²)	4,047 2.590	square meter (m²) square kilometer (km²)
	Volume	
acre-foot (acre-ft) cubic yard (yd³) cubic mile (mi³)	1,233 0.7646 4.166	cubic meter (m³) cubic meter (m³) cubic kilometer (km³)
	Volume per unit time	
gallon per minute (gal/min) million gallons per day (Mgal/d) billion gallons per day (bgd) cubic foot per second (ft³/s)	0.06309 3,785 3.785 0.02832	liter per second (L/s) cubic meter per day (m³/d) cubic hectometer per day (hm³/d) cubic meter per second (m³/s)
Vol	ume per unit time per unit a	irea
cubic foot per second per square mile [(ft³/s)/mi²]	0.01093	cubic meter per second per square kilometer [(m³/s)/km²]
	Mass	
pound (lb) ton	0.4536 0.9072	kilogram (kg) megagram (Mg)
	Mass per unit area	
pound per acre (lb/acre) ton per square mile (ton/mi²)	1.121 0.3503	kilogram per square hectometer (kg/hm²) megagram per square kilometer (Mg/km²)
	Temperature	
degree Fahrenheit (°F)	$^{\circ}C = 5/9 (^{\circ}F - 32)$	degree Celsius (°C)

The term "sea level" used in this report refers to the National Geodetic Datum of 1929 (NGVD of 1929). The NGVD of 1929 is a geodetic datum derived from a general adjustment of the first-order level nets of both the United States and Canada, formerly called mean sea level.

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